

THE
HISTORY
OF
BRITISH INDIA,

By JAMES MILL, Esq.

Hoc autem pressè et distinctè exequiamur sermone
quodam acuto et masculo, nusquam digrediendo, nil
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*of part of the Nabob's Country—Dispute
between Lord Hobart and the Supreme Board—
Capture of the Dutch Settlements.*

BOOK VI. **I**N 1793, the termination of the period assigned to
CHAP. 7. the exclusive privileges of the Company so nearly ap-
1793. proached, that the question of renewing the charter.
and of confirming or changing the present system of
government, could no longer be deferred. People
had now so generally acquired the habit of lifting
their eyes to the management of national affairs; and
equal treatment to all so forcibly recommended itself
as the best rule of government, that the commercial
and manufacturing population were impelled to make
an effort, more than usually strong, for the freedom
of the Eastern trade. The principal places of manu-
facture and commerce, in the kingdom; Liverpool.
Glasgow, Paisley, Manchester, Norwich, Exeter;
exhibited combinations of the merchants and manu-
facturers, who passed the strongest resolutions; im-
portuned the ministers; petitioned the legislature;
and desired to have an opportunity of proving how
much the real policy of commerce was violated, and
the wealth of the country kept down, by the monopoly
of so large a field of trade as that unhappily consigned
to the East India Company.

The Indian government was so organized, as now
very well to answer ministerial purposes; it was
therefore the study of ministers to preserve things as
they were. The Board of Control and the Court of
Directors cast, with some skill, the parts which they
had respectively to perform. A committee of Direc-
tors was appointed, whose business it was to draw up
reports upon the subject of the Eastern trade, and to
answer the arguments of those by whom the freedom

of that trade was advocated or claimed. Three such reports were exhibited. They were in the first instance referred to the Committee of the Privy Council relating to trade and plantations; and in the proper stage of the business were submitted to the House of Commons.

BOOK VI.

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1793.

On the 25th of February, Mr. Dundas, in the House of Commons, made a display of the pecuniary state of the Company. Fortunately for the designs which were in agitation, the accounts of receipt and disbursement presented, just at that moment, a balance, of a large amount, on the favourable side. Of this circumstance, the greatest possible advantage was taken. Every thing which could be effected by the confident assertions, so potent in persuasion, of men of influence and power, was done, to captivate the general mind with a prospect of Indian prosperity: to generate a belief that a great fountain, whence a perennial stream of wealth would flow upon the British nation, was, by the wisdom of its rulers, secured to them in India. Estimates were formed, with all the airs of accuracy, or rather of moderation, by which it was made to appear, that the surplus, exhibited by the accounts of the year immediately passed, would, in future years, rather increase than diminish. And with profound solemnity an appropriation, as if for perpetuity, was proposed, of a large superabounding sum, which would, it was said, be annually received from India. The eyes of men were successfully dazzled; and when Mr. Dundas called out to them, "Will you stop the tide of so much prosperity for untried theories," those who knew but little either about the theory or the practice of the case, that is, the greater number, were easily made to believe, that there was a great certainty of securing what they were told was the actual influx of

BOOK VI. wealth, if they persevered in the present course; a
 CHAP. 7. great danger of losing it, if they allowed themselves
 1793. to be drawn, by delusive prospects, into another.

The friend of Mr. Dundas, and, as well from intellect as from office, the advocate of his schemes, Mr. Bruce, the historiographer of the Company, says, "Upon no occasion, perhaps, have men's minds been less prepared for a decision, on a subject of such magnitude and importance."¹ It is, indeed, true, that the people were deplorably ignorant of the history and management of their East India affairs; and it was, on this account, the more easy to make them throw themselves, with blind confidence, upon the assertions of men, whose knowledge was presumed from their situation and pretensions.

An annual surplus of 1,239,241*l.* from the revenues and commerce of India, after paying the Company's Indian charges of every description, was assumed. Of this magnificent sum, the following distribution was to be made. In the first place, as most due, it was proposed, that 500,000*l.* should be annually appropriated to liquidate the debt of the Company contracted in India. But in the next place, it was patriotically determined, that 500,000*l.* should be annually given to the nation, as a tribute from its Indian dominion. With regard to the remainder of the grand surplus, it was represented, by the Indian minister, as no more than equitable, that the meritorious proprietors of East India stock should not be forgotten. He recommended an increase of dividend from eight to ten per cent. By this, 100,000*l.* more

¹ Report on the Negotiation between the Honourable East India Company and the Public, respecting the Renewal of the Company's exclusive Privilege of Trade, for Twenty Years from March 1794. By John Bruce, Esq. M. P., F. R. S. Historiographer to the Honourable East India Company, p. 12.

of the annual surplus would be absorbed. A circumstance, which might have excited suspicion, but which appears to have been perfectly guiltless of any such disagreeable effect, was this; that, amid all these promises of wealth, the Company was in want of pecuniary assistance; and was to receive immediate authority for raising what was equivalent to a loan of 2,000,000*l*. It was not indeed to be called a loan. The *name* of a loan, associated with the idea of poverty, was at this time to be avoided. The Company were to be empowered to add 1,000,000*l*. to their capital stock, which, being subscribed, on the faith of a dividend of ten per cent., at 200 per cent., produced to the Company's treasury a sum of 2,000,000*l*. By this, it was said, the Company's bond debt in England would be reduced to 1,500,000*l*. The dividend upon this new capital would exhaust 100,000*l*. more of the surplus revenue. Of the appropriation of the remainder, which, to show accuracy, and because even small sums are of great importance, was carried to the last degree of minuteness, it would here, however, be out of place to render any account.

After some affectation of discord between the Board of Control and the Court of Directors, Mr. Dundas having even pretended in parliament to believe it possible that the Company might decline to petition for the renewal of their charter on the terms which the minister desired to impose, the petition of the Company was presented to the House of Commons, and taken into consideration on the 23d of April.

It was, to some of the opposing members, a source of complaint, when a measure, on which interests of so much importance depended, and about which so profound an ignorance prevailed, was to be considered and determined, that a committee, to collect and to communicate information, had not, as on former oc-

BOOK VI. casions, preceded the decision for which a call upon
 CHAP. 7. the legislature was now about to be made. Such a

1793. committee, by which ministerial purposes were more likely at the present moment to be thwarted than served, the ministers represented as altogether unnecessary; because, there was no material circumstance, they asserted, relating to India, about which there was not sufficient information, in the valuable and numerous documents, which they had communicated to the House.

The speech of Mr. Dundas displayed and recommended the projected plan. In all the great and leading particulars, the scheme which had been introduced by Mr. Pitt's bill of 1784, and better adapted to ministerial or national purposes by the amendments or declarations of succeeding acts, remained without alteration.

The powers of the Board of Control, and of the Court of Directors, were established on the same footing, on which they had been placed by the declaratory act of 1788. The powers of the Governor-General and his Council, of whom was composed the supreme organ of government in India, with the powers of the Governors and Councils at the subordinate presidencies, remained as they had been established by the act of 1784, and the amending act of 1786. The monopoly of the Eastern trade was still secured to the Company. The appropriations recommended by Mr. Dundas, of a supposed surplus of revenue, were dressed in the formalities of law. The increase of dividend, and the increase of capital, were authorized. And the lease of the exclusive privileges was renewed for a term of twenty years.

Only two alterations were introduced, of sufficient importance to require statement and explanation.

When the bill of Mr. Pitt entered the lists against

that of Mr. Fox, the ground of patronage was the field of contention. On this it was, that, as the demerit of the one was to suffer defeat, the merit of the other was to be crowned with victory. On the part, therefore, of Mr. Pitt, Mr. Dundas, and their party, was required, either the reality, or, in place of the reality, the affectation, of a sort of horror at the enormity of increasing ministerial influence. To evade objections from this source ; objections which they themselves had raised to such a height of importance, it was arranged, on the introduction of the plan, that no salary should be annexed to the duties of the Board of Control. These duties were to be executed by Members of His Majesty's Privy Council, who had good emoluments, on some other score. and so little to do for them, as to be very well paid for discharging the duties of the Board of Control into the bargain. This make-shift, unless it be contemplated in the light of a trick to amuse the spectators till their attention relaxed, when paid functionaries of the usual sort might be quietly introduced, is a species of burlesque on legislation. To attach to one office a salary whose magnitude is out of all proportion to the duties ; next to create another office with ample duties but no salary ; and then to jumble both sets of duties, however heterogeneous, into one set of hands, exhibits a singular contrast with the rule of securing every service by its own appropriate reward ; and paying no more for any service, than the performance of the service strictly demands. The time was now come, when the same aversion to patronage was not necessary to be displayed. It was therefore enacted, that a salary, to be paid by the Company, should be annexed to the office of certain of the Commissioners of the India Board ; and that, in the appointment of these Commissioners, the circle

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BOOK VI. of the Privy Council should no longer be the bound-
 CHAP. 7. dary of His Majesty's choice.

1793. The second alteration regarded the Indian trade. As an expedient, for softening the opposition of the commercial bodies, it was devised, that the Company should afford annually not less than 3,000 tons of shipping, in which private individuals might on their own account traffic with India, subject to the restriction of not exporting military stores, or importing piece goods, and subject also to the restriction of lodging imports in the Company's warehouses, and disposing of them at the Company's sales.

In adducing motives for the approbation of these measures, Mr. Dundas was successful and unsuccessful : unsuccessful in offering any reasons which can now satisfy an enlightened inquirer, but completely successful in offering reasons which satisfied the bulk of his auditory. He began with what he knew to be a favourite topic for a British Parliament—the wisdom of contempt for theory. On this occasion, however, theory was treated by him with unusual lenity ; for though Mr. Dundas affirmed that the theories to which he was opposed did not hold true in the case for which he had to provide ; he was not very unwilling to allow that they held good in all other cases. The propositions, which Mr. Dundas here vilified by the name of theories, were two ; the first, That the business of government, and the business of commerce, cannot, with advantage to the governed, be lodged in the same hands ; the second, That freedom is the life of commerce, and restraint and monopoly its bane. What argument did Mr. Dundas produce to show that these propositions did not hold true in the case of India ? India, said he. has hitherto been governed in contempt of them : *ergo*, they do not hold true in the case of

India. Mr. Dundas, it is true, asserted also, that India BOOK VI. had been governed *well*; but “governed well,” in CHAP. 7. this case, means simply *governed*, and nothing more; 1793. “governed,” somehow or other. As to the *quality* of the government, besides that it was the gratuitous and interested assumption, therefore worth nothing, of Mr. Dundas, what is the standard of comparison? India had been governed well, as compared with what? As compared with the highest state of advantage in which human nature is capable of being placed? This Mr. Dundas himself would not have ventured, even in his boldest moments of affirmation, to state. As compared with the ancient Mogul government? Was that the meaning of Mr. Dundas? A mighty boast! That the pride of British legislation should produce something not quite so bad as the despotism of barbarians. And this, even at that time, was a matter of doubt. It is, now, something more. If this, however, was the meaning; the logic of the ministers and of parliament, the one inventing, the other assenting, stood as follows: “India, in the hands of a civilized people, has been governed, not quite so badly, say the ministers; quite as badly, say other persons; as when it was under the despotism of barbarians: *Therefore*, it is true, that the union of commerce with government, and the monopoly of trade, are good things in India.” This is a logic by which a man may be helped to a great variety of convenient conclusions. With Mr. Dundas, the Grand Vizir of Constantinople might say, The empire of the Sublime Port is “governed well;” *ergo*, janisaries, and the bow-string, are excellent in the empire of the Sublime Port. The above reasoning Mr. Dundas corroborated by an established parliamentary axiom, which he often found of unspeakable utility, That *all change in matters of government is bad*. Allow

BOOK VI. this, and it followed, with undeniable certainty, that
 CHAP. 7. all change in the government of India was bad. On
 1793. the other hand, if the absolute and universal truth of that celebrated axiom should be susceptible of dispute, all the oratory which Mr. Dundas expended on the topic of change in general, falls, unsupported, to the ground.

The particular change which his opponents contemplated, the removal of the government of India from the hands of a commercial corporation, would, he said, produce the following effects ; It would retard the payment of the Company's debts ; it would check the growing commerce between the two countries ; and it would endanger the allegiance of India. He asked, if it would be wise to incur so much danger for a theory ? With regard to the first two of these bare, unsupported assumptions, which ought to have passed for nothing, experience has provided the answer. The government has remained as Mr. Dundas desired, and the Company, so far from paying its debts, has enormously increased them ; it has remained as Mr. Dundas desired, and the commerce, instead of increasing, has dwindled to a trifle. That in a well-ordered attempt to improve the mode of governing the people of India, there was any thing to weaken their allegiance, is so evidently untrue, that it is only wonderful there should be a legislative assembly, in a civilized country, in which it could be asserted without derision and disgrace.

"All this danger," said the Indian minister, "to be incurred for a theory ?" First, Mr. Dundas's eagerness to escape from theory has not avoided the danger, but realized a great part of it. Secondly, when he treats the word *theory* ; when all that class of politicians, to which he belonged, treat the word theory, with so much contempt, what is it they

mean? *Thought*: All application of the thinking powers to the business of government, they call theory; every thing, in short, except mechanical trudging in a beaten track. In the present case, thought, applying the results of experience, to the circumstances of India, endeavoured to foresee what mode of government would be attended with the happiest effects: But if ever thought, in consequence of this operation, recommends any thing different in government from that which actually exists, it is by Mr. Dundas and his fellows, to receive the name of theory, and to be exploded. "All the good which now exists, will you sacrifice it to a theory?" When thought has accurately weighed the value of that which exists, and accurately weighed the value of that which may be got by a change; and, after all that is good and evil on both sides is maturely considered, pronounces deliberately that the second value is greater than the first; what is meant by asking, whether it is wise to sacrifice so much good to a theory? Is it not asking us whether it is wise to sacrifice the less good to the greater? In such cases the answer is, That it is wise, to sacrifice so much good to theory. It is only an abuse of language to express the facts in such inappropriate terms.

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Mr. Dundas said, that no two persons agreed, in the substitutes which were proposed for the present plan. This, too, however ridiculous, is a standing argument against improvement. Yet it is not the question, whether few or many schemes are proposed; but whether any of them is good. It would be a strange maxim of government, that, where a great end is in view, and men have different opinions about the means, in that case all power of choice should be extinguished, and things must remain as they are. How numerous soever the opinions, it is still the busi-

BOOK VI. ness of wisdom to inquire what is best ; and take the
 CHAP. 7. most effectual measures for carrying it into happy
 1793. execution. It is worthy of particular regard, that

almost all the general arguments of those who oppose the improvement of political institutions, may thus be traced up to one assumption ; viz. That the original condition of human beings, the brutal savage state, ought never to have been altered : and that all those men who have laboured to make human nature what it is, ought to be condemned as wicked.

Among his other arguments, or more properly speaking his assertions, Mr. Dundas affirmed, that the surplus revenue of India could not be carried to England, which he affectedly called *realizing*, but by the Company's trade. There is nothing, it appears from experience, too absurd, to pass for an argument in an aristocratical assembly. That neither money, nor goods could be conveyed from India to England, except by the East India Company, was a proposition which it required no ordinary share of credulity to digest. Experience, moreover, has proved, what a knowledge of the theory of man would have foretold, that there would be no surplus revenue to bring.

Mr. Dundas made use of other assertions. He asserted, that free trade would produce colonization ; and that colonization would produce the loss of India. Unhappily, it is almost impossible to establish any considerable number of Europeans in India ; because the natives subsist upon so little, that the wages of labour are too low to enable Europeans to live. If it were possible, nothing would be of so much advantage, both to the people of India, and to the people of England.

As a weight to counterbalance the arguments of those who pleaded for the separation of the commerce from the government of India, and for the dissolution

of the Company, Mr. Dundas delivered it as his old, and, after much time and experience, his present and confirmed opinion, that, if the patronage of India were added to the other sources of the influence of the crown, it would be sufficient to ensure to the crown a majority in both houses of parliament, and would destroy the substance of the constitution, through the medium of its forms. The patronage of India was transferred to the crown. It was the express purpose of the declaratory act of 1788, to place the government of India fully and completely in the hands of the ministers. Is the patronage of the Admiralty Board, the patronage of the Commander-in-Chief, or that of the Lord Chancellor less ministerial patronage, because it is by these functionaries it is dispensed? Was it possible to give to ministers the unlimited power over the government of India, and not to give the benefit of the patronage along with it?

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The two great crimes of which the government in India had been accused were; pillage of the natives; and wars of conquest. The present bill, Mr. Dundas asserted, would cure these evils. How? It had two expedients for that purpose: The land-tax was now fixed: And the Governor-General was responsible to parliament.

For annexing salaries to the Board of Control, and enabling his Majesty to make any body a Commissioner, little trouble in search of a reason seems to have been thought necessary. Without a salary, and without a choice of other persons than members of the Privy Council, no body, said Mr. Dundas, could be got who would keep the office so long, or attend to its business so much, as to be capable of taking a useful part in its management. Nine years before, was this incapable of being foreseen? But foresight

BOOK VI. is theory. When the Commissioners of Control were
 CHAP. 7. first appointed, there were persons who had so much
 1793. salary, and so little to do for it, that they would be
 very well paid for both services, viz. those of the
 Indian Board; and those attached to the salary,
 added together. After an additional salary was got
 for the Indian Commissioners, what was done with
 the surplus salary of those who had too much for the
 services which it was intended to pay? Was any of
 it taken away? No. Why? To this last question,
 no answer is required.

By allowing 3,000 tons for private trade in the
 Company's ships, Mr. Dundas took credit for having
 done something considerable in favour of the manu-
 facturers and merchants. The source of advantage
 in private trade would be found in the more expen-
 ditious and economical methods to which private in-
 terest would give birth. By subjecting the private
 trader to the delays and expenses of the Company,
 Mr. Dundas cut off the possibility of advantage; and
 the merchants declined to occupy the unprofitable
 channel which he had opened.

In every one of the particular objects which this
 bill pretended to have in view; the enlargement of
 British commerce; the extinction of debt; and the
 prevention of conquest; its failure, on experience,
 has proved to be complete.

It encountered very little opposition till its third
 reading in the lower house. On that occasion it was
 furiously assaulted by Mr. Fox. The House of Com-
 mons, he observed, had, in the year 1780, proclaimed
 their solemn opinion, that, "the influence of the
 Crown had increased, was increasing, and ought to
 be diminished." In defiance of this alarming decla-
 ration, in violation of the solemn protestations with
 which the nation were amused, upon the first intro-

duction of the present system of Indian government, a new lot of influence was avowedly created. This was little. The mighty mass of evil existed in the influence which was warehoused for ministerial use with the Court of Directors. This was the most dangerous patronage at the disposal of the Crown. Why? because it was irresponsible. "Is it," said Mr. Fox, "to be placed in the hands of those who really have the power over it? No! it is to be given to their agents and dependents; whose responsibility, from the nature of their situation, it is absurd to speak of.—It has been asserted," he cried, "that the patronage of India consists in the appointment of a few writers, If there is a man in this House! if there is a man in this country! if there is one man in the British territory in India! who can believe this assertion, I wish him joy of his credulity! I ask any man, who is not insane,—in whom, if this bill shall pass into a law, will the whole of the patronage of India be invested? Will not the Company and their Directors be the mere tools of the minister? Who appointed Lord Cornwallis? who Sir John Shore? The clear effect of the measure is to give to the minister all the power, and screen him from all responsibility."¹

Mr. Pitt answered; By complaining, that his opponent had deferred to the last stage the statement of his objections; And by endeavouring to show, that the appointment of writers to India, who begin as clerks, and rise, by seniority, to places of importance, could not greatly increase the influence of ministers, even if their power over Directors were as complete as the argument of the opposition supposed. This, however, was not to deny, that ministers possessed

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BOOK VI. all the influence created by the patronage of India ;
 CHAP. 7. a fact which, at this time, Mr. Pitt did not affect to

1793. dispute: It was only to assert, that this influence, when it was got, was of inconsiderable importance. This was to contradict his own arguments against the bill of Mr. Fox ; and to recant every assertion by which he had successfully covered it with odium. It was also to contradict the principal argument by which Mr. Dundas had defended the propriety of continuing the government of India in the hands of a commercial company. But it did not subvert the truth, that a mass of wealth equivalent to all the lucrative offices in India, ready to be employed by the Crown, in purchasing the co-operation of those who were appointed to check it, would contribute largely to convert the checking into a confederate body ; and to establish a fatal union of King and parliament upon the ruin of the people.

The views of the parties who demanded, on this occasion, a change in the management of Indian affairs, are too nearly the same with the views, which have already been discussed, of preceding parties, to require any particular examination. The merchants petitioned chiefly for freedom of trade. On what grounds of reason, has been, as far as compatible with the nature of the present undertaking, already disclosed. The political change which most of the complaining parties appeared to contemplate, was the transfer of the details of government from the Court of Directors to his Majesty's ministers. On what ground, it appears to me, that the transfer of power which has already been made from the Court of Directors to his Majesty's ministers is not an improvement, and, by parity of reason, that any further transfer would not be an improvement, has been seen in my explanation of the nature of the

instrument for the good government of India, which was provided, by Mr. Pitt, in the Board of Control.

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To communicate the whole of the impression, made upon a mind, which has taken a survey of the government of India, by the East India Company, more completely through the whole field of its action, than was ever taken before, and which has not spared to bring forward into the same light the unfavourable and the favourable points, it may be necessary to state; and this I conceive to be the most convenient occasion for stating, That, in regard to *intention*, I know no government, either in past or present times, that can be placed equally high with that of the East India Company; That I can hardly point out an occasion on which the schemes they have adopted, and even the particular measures they pursued, were not by themselves considered as conducive to the welfare of the people whom they governed; That I know no government which has on all occasions shown so much of a disposition to make sacrifices of its own interests to the interests of the people whom it governed, and which has, in fact, made so many and such important sacrifices; That, if the East India Company have been so little successful in ameliorating the practical operation of their government, it has been owing chiefly to the disadvantage of their situation, distant a voyage of several months from the scene of action, and to that imperfect knowledge which was common to them with almost all their countrymen; but that they have never erred so much, as when, distrusting their own knowledge, they have followed the directions of men whom they unhappily thought wiser than themselves, viz. practical Statesmen, and Lawyers; And that, lastly, in the highly important point of the servants, or subordinate agents of government, there is nothing

BOOK VI. in the world to be compared with the East India Com-
 CHAP. 7. pany, whose servants, as a body, have not only exhib-
 1793. ited a portion of talent which forms a contrast with
 that of the ill-chosen instruments of other govern-
 ments; but have, except in some remarkable in-
 stances, as that of the loan transactions with the
 Nabob of Arcot, maintained a virtue, which, under
 the temptations of their situation, is worthy of the
 highest applause.

For the immediate successor of Lord Cornwallis, choice was made of Mr. Shore, a civil servant of the Company, whose knowledge of the revenue system of India was held in peculiar esteem. Pacific habits, and skill in revenue, were possibly regarded as means abundantly necessary for realizing those pecuniary promises, which had been so loudly and confidently made to both the parliament and people of England.

About the same time that Mr. Shore, dignified for his new station with the title of Sir John Shore, succeeded to the substantial power of the government of Bengal, its nominal sovereign, the Nabob Mubarek ul Dowla died, after a life of thirty-seven years, and a reign of twenty-three. He left twelve sons and thirteen daughters, and was succeeded by his eldest son Uzeer ul Dowla, who was solemnly proclaimed at Calcutta on the 28th of September.

The first important circumstance which solicited the attention of the new Governor-General, was the appearance of an approaching rupture between two of the late confederates; the Nizam, and the Mah-rattas. The views, upon one another, of these two states, had undergone no permanent alteration from the union to which the desire of sharing in the spoils of Tippoo had given a temporary existence. Intervening circumstances had nearly matured into act their inimical designs.

The treaty of alliance, offensive and defensive, between the English, the Nizam, and Mahrattas, included a mutual guarantee against the common object of their hatred and apprehensions, the sovereign of Mysore. This guarantee Lord Cornwallis appears to have thought of great importance for English security. It follows, that he must have expected greater benefit from the co-operation of the Nizam and Mahrattas, in case of an attack, than mischief from entanglement in the wars to which the turbulent politics of these native states would certainly give occasion. The mode in which the contracting parties were to act, in accomplishing the objects of the guarantee, was left, in the treaty concluded previously to the war, to be settled by subsequent regulation. So much had the Governor-General this affair of the guarantee at heart, that he endeavoured, as soon after the war as possible, to secure it by an express treaty devoted to that particular object. It was, however, to be an extraordinary treaty; for Lord Cornwallis, not being altogether without foresight of the evils likely to abound from an obligation to take a part in the wars which the Nizam and Mahrattas might kindle, was for inserting an article, by which the allies were not to assist one another, except, just when they pleased; or, as he chose to express it, "until they were convinced that the party requiring assistance had justice on his side, and all measures of conciliation had proved fruitless."¹

A draught of a treaty, to this effect, was transmitted to the courts of Hyderabad and Poonah. The

¹ Letter from Governor-General to the Resident at Poonah, dated 7th August, 1792. Colonel Wilks says, on this occasion, "The policy of his Mahratta allies was in direct and systematic opposition to every thing explicit and definite in its connexion with other powers." In this way, it might be supposed, that this was a clause exactly to suit them.

BOOK VI. Nizam, though fully sensible that the English alone
CHAP. 7. stood between him and destruction, was yet eneou-

1793. raged to the hope of drawing his profit out of the eagerness for this treaty which the Governor-General displayed. A dispute had already sprung up between him and Tippoo Sultan. The Nabob of Kernoul was the dependant of the Nizam. On that chief Tippoo was urging claims which the Nizam contested. When solicited on the subject of the treaty, the Nizam demanded, as the price of his consent, the support of the English in the affair with Tippoo. This behaviour, the English, who knew their advantages, treated as a crime; and expressed so much of anger, that the Nizam was eager to redeem his offence by unlimited complaisance.

As the power of the Mahrattas was different, so was their temper. The Poonah councils were still governed by Nana Furnaveze, who now despairing of assistance from the English to support him against the designs of Scindia, opposed to the importunities of the Governor-General, on the subject of his treaty, evasion and delay. At last the Mahratta minister produced a sketch of a treaty of guarantee to which he expressed his willingness to accede, but involving terms, the acceptance of which, it is probable, he did not expect. Among these was an engagement for realizing the claims of chout upon the dominions of Tippoo.

The Mahrattas were jealous of the enlarged, and growing power of the English. They were impatient to reap the spoils of the feeble Nizam; an acquisition, to which they regarded the connexion of that prince with the English as the only obstruction. Scindia, whose power had been so greatly increased, now exerted a decisive influence on the Mahratta councils; and entertained designs of future grandeur,

with which the ascendancy, or rather the existence, of the English in India was altogether incompatible.

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He was not solicitous to disguise his hatred of the connexion between them and the Nizam; or the satisfaction with which he regarded the power of Tippoo, as a counterpoise to the still more formidable power of the English.

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After a negotiation of more than a year, the accession of the Mahrattas to the union so fondly projected by Lord Cornwallis, was regarded as hopeless. The Nizam, who saw in their aversion to the proposed engagements, a design of holding themselves at liberty to fall upon him, was kindled to an ardent pursuit of the guarantee; and urged upon the English government the propriety of concluding the treaty singly with him; as it could be no reason, because a third party swerved from its engagements, that the other two should abandon theirs.¹ It entered, however, into the policy of Sir John Shore, to avoid whatever could excite the jealousy of the Mahrattas: The English government, accordingly, declared its satisfaction with the verbal acquiescence of the Nizam; and on the part of the Mahrattas, with a promise, incidentally given, that they would act agreeably to existing treaties.

The Nizam became at last so much impressed with the prospect of the dangers around him, that on the 1st of January, 1794, Sir John Kennaway, the English resident at Hyderabad, described him to the Governor-General, as prepared to form, with the English, engagements, which would render them masters of his country for ever; and urged the wisdom of not allowing so favourable an opportunity to escape.²

¹ Sir John Malcolm thinks this good reasoning, p. 142.

² See his dispatch to the Governor-General, dated Hyderabad, 1st Jan. 1794. The words of Sir John Malcolm, reporting, and applauding

BOOK VI. The course into which the Mahrattas had been
 CHAP. 7. guided, by impulse of the circumstances in which
 1794. they were placed, very highly favoured the extension
 of their dominion, by gradual encroachments upon
 the slothful and improvident governments of India.
 Enabled, from the nature of their country, and their
 state of society, to exercise with advantage a conti-
 nual war of depredation against the surrounding
 states, they were often bribed to forbearance, by
 those who could find no other security against their
 ravages. The terms of this agreement came at last
 to be fixed, at a fourth part of the revenues of the
 country which they consented to spare. This was
 an opening, at which the stronger party generally
 found the means of introducing whatever was required
 for the final subjugation of the country. The fourth
 part of the revenues was always a disputed sum ;
 and as the Mahrattas endeavoured to make it appear
 to be greater than it really was, the government of
 the country endeavoured to make it less. Nothing
 is ever paid by an Indian government, so long as it
 can help it; least of all, an odious tribute. The
 Mahratta chout therefore was seldom paid, except
 by the terror of a Mahratta army; and by conse-
 quence it was almost always in arrear. Under the

this advice, are worthy of insertion. "In this [the dispatch in ques-
 tion] the resident states his conviction, that the circumstances in which
 the court of Hyderabad was then placed, and the character of those by
 whom it was ruled, were such, as gave us an opportunity, which it
 was wise and politic to use, to establish an influence and power in its
 councils, which would enable us to command its future exertions, and
 benefit from its resources under any events that could occur." Sketch,
 &c. p. 144. The opinion of two such distinguished functionaries of
 the Company, so thoroughly conversant in the politics of India, respect-
 the real import of those engagements, by which the native Princes
 accepted the Company's troops as the instrument of their defence, is
 more instructive as throwing light upon the hypocrisy of preceding,
 than the plain dealing of subsequent times.

pretension of security against imposition and delay in the receipt of the ehout, the Mahrattas as often as possible insisted upon sending their own officers into the country to collect it. This gave them a power of interference in every measure of the government, and the support of a body of partisans, who, exercising the powers of Indian tax-gatherers, were masters of the property, and to a great degree of the person of every man subject to their exactions.

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The dominions of the Nizam had long sustained the Mahratta chout; and previous to the connexion which was formed between the Hyderabad government and Lord Cornwallis, the Mahrattas exercised so great an authority in his country, that the minister of the Nizam was more attentive to the wishes of the Mahrattas than the commands of his master. During the necessity of exertion against Tippoo, and the union formed for his subjugation, the Mahrattas had yielded to a temporary relaxation of their influence over the country of the Nizam. But they now intended to resume it with improvements; and a long arrear of ehout afforded the pretext for interference.

The English government offered its mediation. The ready acceptance of the Nizam was not a matter of doubt. The Mahrattas employed evasion; and as soon as they were convinced that the interposition of the Governor-General would certainly not be with arms, they treated his mediating propositions with frigid indifference.

A circumstance, calculated to alarm the English government, occurred. Tippoo Sultan had an army in the field, and either intended, or under terror was suspected of intending, a confederacy with the Mahrattas for the subjugation of the Nizam. The question was, what course it now behoved the English government to pursue.

BOOK VI. By the treaty of alliance, the Nizam, it might be
 CHAP. 7. urged, was entitled to the assistance of the English

1794. against Tippoo; and so little were they released from their engagement, by the infidelity of the Mahrattas, that they were rather bound to compel them to fulfil the conditions of a treaty, of which the parties were implied guarantees. Besides, the Nizam had declared, that his accession to the alliance against Tippoo was founded, not upon any confidence which he could place in Mahratta, but on that alone which he reposed in English, faith: Receiving him into the alliance upon this declaration was a virtual pledge, that the protection to which he looked from the English was not to depend upon that security which he expressly rejected: To make it depend upon that security, was, therefore, a breach of engagement. At the time when the Nizam, confiding in the security of English protection, took part with the English, the value attached to his alliance was such, that it would have been purchased with eagerness at the expense of an engagement offensive and defensive with himself. Would the Nizam, being attacked by Tippoo, have been entitled to assistance from the English, if defended by the Mahrattas? And was his title less, when about to be attacked by Tippoo, with the Mahrattas conjoined? Such a disappointment in hopes on which he had staked the very existence of his throne, could not do less than ensure to the English the enmity of the Nizam. Nor could the English abandon him, without the appearance at once of weakness and infidelity; without descending from that high station in which they now over-awed the Princes of India, as well by the terror of their arms, as the purity of their faith.

Considerations presented themselves of an opposite tendency. If the co-operation of all the parties in a

treaty were necessary to the attainment of its end, and the defection of any one of them rendered the attainment of the end no longer possible, the defection of one dissolved, of course, the obligation of all. Again, the treaty of alliance, between the English, the Nizam, and the Mahrattas, bound the parties not to assist the enemies of one another. In the case, therefore, of a war between any two of the parties, the third could not interfere. In such a case, the neutrality of the third party was that which the terms of the treaty expressly required. If the friendship of the Nizam would be lost; if the opinion which prevailed of English power, and of the tenacity of English engagements, should endure a slight and temporary diminution, war was beyond comparison a greater evil. It was impossible for any body to suppose, that a war against Tippoo and the Mahrattas would be easily sustained. And as the revenue of the Company was confessedly unequal to the expenditure of war, a protracted contest was to be regarded as pregnant with ruin. Even the destruction of the Nizam could not be considered as adding to the dangers of the English; since, after subverting that power, the Mahrattas and Tippoo were much more likely to make war upon one another than to combine their arms for an attack upon the British state. Finally, by the act of parliament the Company's servants were clearly prohibited from interfering in the quarrels of the native princes, and from taking up arms against them, unless to oppose an actual invasion of the British provinces.

By these considerations, the mind of the Governor-General was determined; and he purposed to leave the Nizam to his fate. That such a determination was contrary to the expectations upon which the Nizam was induced to enter into the alliance,

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BOOK VI. expectations which for that purpose he was encouraged to entertain, there seems no reason to doubt.
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1794. The difficulties of the Governor-General, and the disappointment of the Nizam, were created by the looseness of the treaty. Two obvious cases, the authors of that treaty had not been able to foresee; First, if one of the three contracting parties were attacked by Tippoo, and one of the two who in that case were bound to assist should decline; Secondly, if one of the three were attacked, and one of the two, who ought to assist, instead of assisting should join the aggressor. There was nothing in the treaty which determined what was to be done by the third party in either of those cases.

If Tippoo had attacked the English, and the Mahrattas had either not assisted, or joined in the attack, it may be strongly suspected that the English, in that case, would not have held the Nizam released from his engagement.

The opinion has also been urged, and it is not without probability, that, by declaring themselves bound to protect the Nizam, the English would not have involved themselves in the calamities of war, but would have prevented hostilities by the terror of their interference.¹

When once the English have thoroughly imbibed the dread of an enemy, Tippoo, or any other; that dread, after the cause of it is weakened, or, peradventure, wholly removed, continues for a long time to warp their policy. In the opinion of the Governor-General, great danger still impended over the Company by the existence of Tippoo: The Nizam he regarded as too weak; the Mahrattas alone as sufficiently powerful to yield a counterpoise to that de-

¹ This opinion is given with confidence by Sir John Malcolm.

tested sovereign : His policy, therefore, was to retain, at some cost, the friendship of the Mahrattas ; and for this purpose not to grudge the sacrifice of the Nizam.

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He was relieved from a portion of his difficulties by the assurance that, if Tippoo had entertained the project of an attack upon the Nizam, it was now laid aside. In the dispute between the Nizam and Mahrattas, the treaty, he thought, created, certainly, no obligation to interfere.

In the opinion of Sir John Malcolm, an obligation existed, which cannot fail to be considered as a little extraordinary. He *seems* to say, for it is seldom that a rhetorical writer is entirely free from ambiguity, that the native powers, by joining the English in any war in which they were engaged, established a right, which nothing but their own misconduct could ever forfeit, to their friendship, and to protection against any power to whom by that conduct they might have given offence.¹ He adduces Lord Cornwallis as a party to this speculation ; who, “ in his letter, under date the 28th of February, 1790, to the resident at Poonah, declared, that the Mahratta state, by acting against Tippoo in concert with the British government, became entitled, in reason and equity, to a defensive alliance against that prince, even though no previous engagement existed.” If this proposition means any thing real ; and if assistance in war creates an obligation to assistance in return, except an obligation of which the party obliged is alone to judge, in other words an obligation binding him only when agreeable, that is, no obligation at all ; the receipt of assistance in war is a snare, which carries ruin in its consequences, and ought for ever to be shunned.

¹ Sketch, &c. p. 167.

BOOK VI. One little consequence, in the present instance, it
 CHAP. 7. would appear that Sir John Malcolm overlooked.

1795. The Nizam and Mahrattas were about to go to war :
 The English had received assistance from both of
 them : The English were therefore bound to lend
 assistance to both of them ; that is, to send one body
 of English troops to fight against another.

Before hostilities commenced between the Subahdar and the Mahrattas, Mahdajee Scindia died. The power of this chief, and his ascendancy in the Mahratta confederacy, had lately been so great, that his death was expected to produce considerable changes ; and the resident at Poonah thought it probable, that the opportunity might be so improved, as to effect an adjustment between the Nizam and Mahrattas. The Governor-General however would not risk offence to the Poonah government, by any sort of interference more forcible than words ; and the successor of Mahdajee Scindia, his nephew Doulut Row, soon assembled his army from the remotest parts of his dominions, and obtained an ascendancy at once in the Poonah councils, and in the confederacy which was forming against the dominions of the Nizam.

The Nizam was the party in danger, but the first in the field. He advanced to Beder, if not with a view to actual aggression, at least with a view to interfere in the internal affairs of the Mahratta government, a considerable time before the movement of the Mahratta armies. Early in March, 1795, the advanced corps of the Mahratta army, under the command of Doulut Row Scindia, approached ; and the Nizam advanced from Beder to meet him. A general action took place. Both armies were thrown into some confusion, and neither obtained any considerable advantage. But the women of the Nizam were frightened ; and under their influence he retreated

from the scene of action during the night. He sought protection in the small fort of Kurdlah, where the Mahrattas had the advantage of terminating the war without another blow. The fort is completely surrounded by hills, except at one particular spot. The Mahrattas took possession of this outlet, by which they completely shut up the Nizam, and cut him off from supplies. After remaining some weeks in this miserable situation, he found himself at the mercy of his enemy, and concluded a peace on terms which they were pleased to dictate. The particulars of the treaty were not fully made known; but, beside establishing all their former claims, the Mahrattas compelled him to cede to them a country of thirty-five lacs revenue, including the celebrated fort of Douhutabad; to pay three crores of rupees, one third immediately, the rest by instalments of twenty-five lacs per annum; and to give up, as a hostage for the performance of these conditions, his minister Azcem ul Omrah, whose abilities had for some time been the great support of his throne; who was the zealous friend of the English connexion; and a firm opponent of the Mahrattas.

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No part of the conduct of the English had more offended the Nizam, than the refusal to permit his two battalions of British troops to accompany him to the war. As the Mahrattas were the great source from which he apprehended danger, an expensive force which could not be employed against the Mahrattas was a loss, rather than advantage. He, therefore, shortly after his return to Hyderabad, intimated his desire to dispense with the service of the English battalions; and they marched to the territories of the Company.

The Subahdar of Deccan had never, from the time of Bussy, been without French officers in his service.

BOOK VI. In the confederate war against Tippoo, he had two
 CHAP. 7. battalions of regular infantry, officered by Frenchmen,
 1795. and commanded by a gentleman of the name of Raymond ; who began his military career in India, at an early age, in the disastrous campaigns of Lally. At first his establishment amounted to no more than 300 men ; and he hired their arms from a merchant of his own country, at the rate of eight annas¹ a month. By his services and address, he rapidly increased the favour and liberalities of the Subahdar ; of which he availed himself for the augmentation and equipment of his corps. It had received great accessions both to its numbers, and appointments, since the peace of Seringapatam ; and the English resident reported, probably with great exaggeration, that twenty-three battalions of this description, with twelve field pieces, accompanied the Nizam in his campaign against the Mahrattas.

After the return of that Prince to his capital, he ordered new levies of this corps ; and assigned a portion of territory for its regular payment. The expostulations of the British resident, and his intimations that so much encouragement of the French portended serious changes in his relations with the English, were but little regarded.

A part of this corps was sent to occupy the districts of Kurpah, and Cummum. These districts lay upon the frontier of the Company's possessions ; and the Governor-General took the alarm. " The measure itself," he remarked,² " had a suspicious not to say criminal appearance ;" and he directed " the strongest representations to be made, to induce the Nizam to recall the detachment of Monsieur Raymond." In case of refusal, the resident was even instructed to

¹ 1s. 3d.

² In his Minute, 15th June, 1795.

threaten him with the march of a body of English troops to his frontier. The apprehensions of the English government were increased by some French officers, prisoners at Madras, who were detected in a project of escape, and suspected of a design to join M. Raymond.

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Whether the Nizam could have been led on to risk the displeasure of the English, or whether the knowledge of his defenceless condition would soon have brought him back to court their support, sufficient time was not afforded to try. On the 28th of June, his eldest son Ali Jah fled from the capital, and placed himself in open rebellion; when his fears were so vehemently excited, that he applied himself with the utmost eagerness to recover the friendship of the English. He agreed to the recall of Raymond's corps from the district of Kurpah; and warmly solicited the return of the subsidiary force. The battalions were ordered to join him with the greatest possible expedition; but before they were able to arrive, an action had taken place, in which Ali Jah was made prisoner. He did not long survive his captivity. The Nizam, however, enjoyed but a few months tranquillity, when another member of his family revolted, at the head of a large body of troops. In quelling this rebellion, and recovering the fort of Rachore, which the insurgents had occupied, the English battalions had an opportunity of rendering conspicuous service.

The Nizam, though brought again to a sufficient sense of his dependance upon the English, could not help reflecting that from them he had nothing to expect in seeking the means of his defence against that insatiate neighbour, whom nothing less than his ruin would content; nor could he forbear turning with particular favour to that body of his troops, on whom,

BOOK VI. in contending with the Mahratta, his principal de-
 CHAP. 7. pendance must rest. The value of M. Raymond's

1795. corps had risen in his estimation by the activity which it had displayed in the reduction of Ali Jah. Its numbers and appointments were increased; additional lands for its support were assigned to its commander; and arsenals and foundaries were established for its equipment. The abilities of M. Raymond qualified him to improve the favourable sentiments of his Prince; the discipline and equipment of his corps were carried to the highest perfection, of which his circumstances would admit; and his connexions with the principal officers of the government were industriously cultivated and enlarged. He was not anxious to avoid those little displays, by which the fears and hatred of the Eng- were most likely to be inflamed. The colours of the French republic were borne by his battalions; and the cap of liberty was engraved on their buttons. While a detachment of this corps was stationed on the frontier of the Company's territories, a partial mutiny was raised in a battalion of Madras sepoys. It was ascribed, of course, to the intrigues of the French abominable officers. Whether this was, or was not the fact; two native commissioned officers, with a number of men, went over to the French.

It was by no means without jealousy and apprehension, that the English government beheld the progress of a French interest in the councils of the Nizam. That Prince declared his readiness to dismiss the rival corps, provided the English subsidiary force was so increased, and its service so regulated, as to render it available for his defence. This, however, the desire of standing fair with the Mahrattas dissuaded, and a succedaneum was devised. It was thought expedient to encourage the entrance of Eng-

lish adventurers into the service of the Nizam, who might form a rival corps to counterbalance the French. But the English were less qualified than the French for this species of adventure; there was no man to be found whose abilities and address could balance those of M. Raymond; and this project totally failed.

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An event in the mean time occurred, which materially affected the politics of this part of India. On the 27th of October, 1795, happened the death of the young Peshwa, Madhoo Row; and introduced the most serious divisions among the Mahratta chiefs. Nanah Furnavese desired to place upon the vacant throne an infant whom he could use as a tool. Bâjee Row, undoubted heir, the son of Ragoba, was supported by the influence of Scindia. In these circumstances, Nanah Furnavese was anxious to strengthen himself by the alliance of the Nizam. He released Azcem ul Omrah; opened a negotiation with that minister on behalf of his master; and concluded a treaty by which all the cessions extorted at Kurdlah were resigned. In the mean time, Scindia hastened to Poonah with an army which his rival was unable to oppose; and Bâjee Row was placed upon the musnud of Poona. The treaty with the minister of the Nizam was of course annulled; but a new one was concluded, by which the Nizam was required to make good only one-fourth of the cessions and payments which had been fixed by the convention of Kurdlah.

The intercourse with Tippoo, during the administration of Sir John Shore, was bounded by the execution of the treaty of Seringapatam. When the sons of Tippoo were restored,¹ the officer who con-

¹ 29th March, 1794.

BOOK VI. ducted them was empowered to make overtures to-
 CHAP. 7. wards a more amicable connection, provided a fa-

1795. vourable disposition appeared on the part of the Sultan. But the pride of that Prince was too much wounded to consort with friendship; and on this occasion, the tyrant, as the English called him, disdained to practise hypocrisy. He received the officer with frigid civility.

Though Lord Cornwallis, upon taking the reins of the Company's government, had agreed with the Nabob of Oude, that the government of his country should be divided into two parts, of which the one, namely, the business of defence, and all transaction with foreign states, should belong to the Company, and the other, namely, the internal administration, including the collection of the revenue, the coercion of the people, and the distribution of justice, should, without interference or control, belong to himself; the English rulers had, nevertheless, observed the extraordinary vices of his government with great solicitude, as leading necessarily to that desolation of the country, with which the payment of the Company's subsidy would soon be incompatible. On the visit of Lord Cornwallis to Lucknow, in the first year of his administration, "I cannot," he said, express how much I was concerned, during my short residence at the capital of the Vizir, and my progress through his dominions, to be witness of the disordered state of his finances and government, and of the desolated appearance of the country."¹ The Directors.

¹ Letter from Lord Cornwallis, dated, "On the Ganges, 16th Nov. 1787;" Papers relating to India, printed by the House of Commons in 1806, No. 2. p. 4. In the same letter his Lordship says, the Nabob, "urged, as apologies—that whilst he was not certain of the extent of our demands upon him, he had no real interest in being economical in his expenses; and that while we interfered in the internal manage-

with an extraordinary candour, declared, that the BOOK VI.
vices of the native government were not the only CHAP. 7.
cause of this desolation; that for a great part of it 1795.
the vices of their own administration were justly accountable. "Under a system," they say, "defective in almost every part of it, and the abuses which arose out of that system, the present unfortunate state of the country may, in our opinion, be fairly attributed to a combination of causes. Among these is a claim, which is now very wisely relinquished, of right of pre-emptions, and of exemptions from duties, in the province of Oude; made, and exercised, by contractors employed in providing the investinent; and which, in the opinion of Lord Cornwallis, has essentially contributed to its ruin. The immense drain of specie from that country of late years, amounting, from February 1794, to September 1783, to the enormous sum of two crores and thirty-nine lacs of rupees, exclusive of what may have been sent down to Calcutta to answer the bills drawn for the payment of the troops, and on private account, stands foremost, in our opinion, among the causes that have operated so much to its prejudice."¹ Though the Directors saw but imperfectly the mode in which connexion with their government had been ruinous to Oude, they had the merit of tracing, in a general way, the relation between cause and effect.²

In the year 1792 died Hyder Beg Khan, the minister. As the Nabob was a cipher in the hands of his minister, and the minister was a mere instrument

ment of his affairs, his own authority, and that of his ministers, were despised by his own subjects."

¹ Political Letter to Gov.-Gen. 8th April, 1789; printed papers, ut supra, p. 5.

² The mystery is explained in a subsequent page.

BOOK VI. in the hands of the Company, this was an event
 CHAP. 7. which deeply interested the Company's government.

1795. The Nabob appointed a person of the name of Hossein Reza Khan, who had enjoyed the principal share of his confidence even in the time of the deceased minister, to execute provisionally the duties of the vacant office. As this person, however, was but little acquainted with the business of revenue, Raja Tickait Roy, to whom that business was confided under Hyder Beg, was placed at the head of the financial department. The final election remained till the pleasure of the Governor-General should be known; who, satisfied of the inclination of both the men to rely upon the English government, and not acquainted with any persons who were better qualified, signified his approbation of the choice of the Nabob; and, on condition of their good behaviour, gave to the new ministers assurance of his support. The influence of the new ministers was still less able, than that of their predecessor, to limit either the expenses of the Vizir, or the ruinous exactions upon the people, which these expenses, the English subsidy, and the extortions of the tax-gatherers, imposed. In the month of January, 1793, Lord Cornwallis thought it necessary to write to the Vizir a solemn letter of expostulation and advice. "On my return," said he, "from the war in the Deccan, I had the mortification to find, that, after a period of five years, the evils which prevailed at the beginning of that time had increased; that your finances had fallen into a worse state by an enormous accumulated debt; that the same oppressions continue to be exercised by rapacious and overgrown aumils towards the ryots; and that not only the subjects and merchants of your own dominions, but those residing under the Company's

protection, suffered many exactions contrary to the commercial treaty, from the custom-house officers, from Zemindars, aumils, and others.”

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The Governor-General then proceeded to pen advices, which, though they were lost upon a sensual and profligate prince, will not be lost upon the people of England. “As in a state,” said he “the evils that are practised, by the lower class of men, are to be attributed to the example held out to them by their superiors, and to their connivance, or to their weak government; so am I obliged to represent, that all the oppressions and extortions committed by the aumils on the peasantry, take their source in the connivance and irregularities of the administration of Lucknow.”

His meaning, as he himself explains it, is, That an expensive government is, by the very nature of things, an unjust and oppressive government; and that expense, when it proceeds to a certain pitch, is the cause, not of misery alone, but of ruin and desolation. “Though the Company’s subsidy,” said he, “is at present paid up with regularity, yet I cannot risk my reputation, nor neglect my duty, by remaining a silent spectator of evils which will, in the end, and perhaps that end is not very remote, render abortive even your Excellency’s earnest desire that the subsidy should be punctually paid. Thus, I recommend economy in your own household disbursements, as the first measure, whence all other corrections are to take place.—I do not neglect the dignity of your station: nor am I actuated by views for the Company’s subsidy only. Your dignity does not flow from a splendid retinue; and unnecessary establishment of household servants, elephants, sumptuous ceremonies, and other circumstances of similar na-

BOOK VI. ture: But from a just and wise administration of
 CHAP. 7. your government and finances.”¹

1795.

Just before the departure of Lord Cornwallis, the new ministers repaired to Calcutta; in order more fully to explain the deplorable state in which the government and population of the country were placed, and to pray for counsel and support in conducting the affairs of a prodigal government and an impoverished people. The Governor-General, before leaving India, addressed to the Vizir another letter, of great length, from Madras. In this he repeats, that the effects of an expersive government are two, First, the oppression and misery of the people; and secondly, the fall of the government itself. “It is well known,” says he, “not only throughout Hindustan, but to all Europe, that the revenues of your Excellency’s dominions are diminished beyond all conjecture.—Does not this consideration alarm your Excellency?—Can any thing but ruin result from such circumstances?—Are not these facts a decisive proof of tyranny, extortion, and mismanagement, in the aumils?—And, what must be the situation of the ryots who are placed under such people?—But your Excellency knows, that the prayers of the oppressed are attended to by the Almighty; and often call down his vengeance upon their oppressors.—History confirms the observation, by exhibiting innumerable examples of monarchies overturned, and families effaced from the earth, by a violation of justice in the sovereign, or neglect in him to enforce its laws.”

He continues; “The evils flowing from this source would have been less felt, if, in proportion as the

¹ Letter from Lord Cornwallis to the Vizir, dated 29th Jan. 1793; printed papers, ut supra, p. 11—13.

revenues declined, a diminution of expenses had taken place. But profusion, in fact, was the cause of the first evil: and the continuance of it increased its magnitude.”

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He adds, “All the world concurs in encomiums upon the dignity and splendour which adorned the court of your illustrious father; but his splendour did not arise from the gaudiness of equipage, from frivolous dissipation, or from profuse expenditure. He well knew, that the best ornament of sovereignty is justice: that due economy is the source of order and dignity: that the true splendour of a court is derived from equity and wisdom.”

“If,” says he, “the information which I have received of the state of the country be true, the disorders exceed all bounds, and all description. The consequence is, that the revenues are collected, without system, by force of arms; that the aumils (revenue agents) are left to plunder uncontrouled; and the ryots have no security from oppression, nor means of redress for injustice exercised upon them.”¹

In May, 1794, Sir John Shore, in his letter to the Resident at Lucknow, said; “It has long been my anxious wish, no less than that of my predecessor, the Marquis Cornwallis, to prevail upon the Nabob Vizir to arrange the internal administration of his country, and establish it upon principles calculated to promote the happiness of his subjects and the permanency of his own authority. I cannot, therefore, observe, without regret, that his Excellency does not appear to have adopted any measures for this purpose, in consequence of the letter addressed to him by Marquis Cornwallis from Madras, and which I delivered to his ministers in Calcutta, with the most

¹ Printed Papers, *ut supra*, p. 16, 17, 19.

BOOK VI. serious recommendation to them to use their utmost
 CHAP. 7. exertions in giving effect to the advice and represen-
 1795. tations of his Lordship.”¹

Fyzoollah Khan, the Rohilla chief, to whom the district of Rampore had been preserved, at the time when the rest of his nation were exterminated from the country to which they had given their name, died, at an advanced age, in 1794, leaving the country over which he had ruled, in a high state of cultivation and prosperity. The succession went to Mahomed Ali, his eldest son, who was duly confirmed by the Vizir, and acknowledged by the principal Rohilla chiefs. His younger brother Gholaum Mahomed, an ambitious man, contrived in a little time to get him into his power; when he put him to death; and sent a large present to the Vizir, with a promise of augmented tribute, if he were confirmed in the government of Rampore. Though the murdered Prince left a son, in a state of nonage, the Vizir was by no means disinclined to the proposition of Gholaum Mahomed. It was, however, a proceeding of too much importance to be concluded without the permission of the British government; and that was refused. The British troops, under Sir Robert Abercromby, joined by such forces as the Vizir could afford, were ordered to march against the usurper, and treat him as a rebel. It was the purpose of the Governor-General, to wrest the country entirely from the family of Fyzoollah Khan, notwithstanding the rights of the son of Mahomed Ali, guaranteed by the British government;² and notwithstanding the rights of the people of the country, happy under the frugal government of the Rohilla chief, menaced with

¹ Printed Papers, ut supra, p. 14.

² Sir John Malcolm, *Sketch of the Political History of India*, p. 195.

misery and ruin under the exactions of the Vizir, to which, with a full knowledge of the circumstances, the British ruler was about to condemn them. The rapidity of Sir Robert Abercromby anticipated the arrival of the instructions which were forwarded to this effect. A battle was fought at Bittawrah; in which, after making a partial impression upon the British line, the Rohillas were defeated. Negotiation followed, and an arrangement was made. The treasures of the late prince, Fyzoollah Khan, were given up to the Vizir. And a jaghire, of ten lacs of revenue, under the express guarantee of the English government, was granted to Asoph Jah, the son of Mahomed Ali.¹

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The retrograde movement was uninterrupted in the Nabob's affairs. "The exigencies of his government," as we are informed by the Directors, "were supplied by loans, on terms increasing in proportion to the sums demanded, and the discharge of one debt was effected, not from the revenue, but by contracting another of an increasing interest." The ministers Hussein Reza Khan, and Rajah Tickait Roy, had become odious to him, by opposing obstructions to his will: and he accused them of the embarrassments which had grown upon him during their administration. His desire was to make Rajah Jao Loll his minister; who had been one of his intimates for several years, and professed absolute subserviency. The aversion of the English government to this minion was not unknown. The Nabob therefore was advised, to assume the appearance of acting as his own minister; while the business and power, in reality, passed into the hands of Jao Loll.

¹ Collection of Treaties and Engagements, with the Native Princes and States of Asia, &c. printed for the East India Company in 1812, p. 150—161.

BOOK VI. The English troops, employed in the country of
 CHAP. 7. the Vizir, were always on the increase. Instead of
 1796. the single brigade, which Hastings had pronounced
 sufficient, even the two brigades, for which Lord
 Cornwallis had made provision, in the subsidy of
 fifty lacs, were now exceeded. In their dispatch of
 the 22d of April, 1796, the Directors commanded the
 two regiments of native cavalry, serving under the
 Presidency of Bengal, to be augmented to four; and,
 "in order to relieve the Company from a consi-
 derable part of the expense, they directed that
 every possible effort should be made to induce the
 Vizir to disband his own useless cavalry, and to
 apply a part of the sums expended in their support to
 defraying a part of the charges which the Company
 incurred by the proposed augmentation."¹ With
 this proposition, the Vizir, at first, would by no
 means comply. And in March, 1797, the Governor-
 General paid a visit to Lucknow, for the "two
 avowed objects," as he himself expressed it, "of in-
 ducing the Vizir to establish a reform in his adminis-
 tration, and to pay part of the new cavalry establish-
 ment, which he had already peremptorily refused."²
 The influence of the British ruler was not entirely
 without success; an agreement was obtained from
 the wretched Vizir to add to his former subsidy the
 expense of one European and one native regiment
 of English cavalry, provided the annual amount
 should not exceed five and a half lacs of rupees; and
 Tuffeizel Hussein Khan, a man in whose probity
 and talents the Governor-General placed great reli-
 ance, was appointed minister.

Only a few months elapsed, when, after a short
 illness, the Vizir expired. The eldest of his brothers

¹ Printed Papers, ut supra, p. 28.

² Ibid.

was Saadut Ali, who, in fear of intrigues, had been compelled to reside on a pension at Benares. To the succession of Mirza Ali, the eldest son of Asoph ul Dowlah, Saadut Ali offered objections, asserting that neither he, nor any other of the reputed children of the late Vizir, was really his offspring : And he urged his own pretensions to the vacant throne. The arbiter in this great dispute was the Governor-General. The acknowledgement of the late Vizir, who had treated Mirza Ali as his son and successor ; the undoubted principle of the Moslem law, which renders that acknowledgement a valid title ; the acquiescence of the Begums, the wife and mother of Asoph ul Dowlah ; the concurrence of the capital ; and the danger of admitting reports on the filiation of princes to decide the question of their succession, swayed the mind of the Governor-General ; and Mirza Ali, commonly known by the name of Vizir Ali, was placed on the musnud, and recognized by the English government as Nabob of Oude.

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CHAP. 7.
1797.

The young sovereign had not long enjoyed his power and dignity, when complaints were received by the Governor-General, both respecting his title, and respecting his conduct. The situation of affairs appeared to require the presence of the English ruler ; and he began his journey to Lucknow. Upon his arrival, he found a scene of intrigue of extraordinary activity, and extraordinary complication. The elder Begum, having interfered with the conduct of the Nabob, had been urged to return to Fyzabad ; and animosity succeeded to friendship. Almas Ali Khan, who had been an object of distrust to the British government for many years, and forced to keep aloof from public affairs, had so successfully employed his leisure, in carrying on the business of renter, that a great proportion of the country was now placed in his

BOOK VI. hands; and he was the most powerful individual in
CHAP. 7. the state. Upon her quarrel with the Nabob, the

1797.

Begum had resigned herself to the counsels of this man; who advised an apparent reconciliation with the Nabob. "On my arrival at Lucknow," says the Governor-General, "the confederacy between the Nabob and Begum appeared indissoluble, and it was the opinion of the minister that they could not be disunited. The principal adviser of the Begum was Almas, either directly, or through (her principal eunuch) Jewahur Ali Khan. And Hossein Reza Khan, and Tickait Roy, ranged under their banners. With the Nabob, his father-in-law Sherf Ali Khan was supposed to have the most influence.—The object of all parties was to oppose the English influence."

Presently the views of the actors began to disclose themselves. And a malady which attacked the Nabob, the measles, or small-pox, shortly after the arrival of the Governor-General, afforded a favourable opportunity for intrigue.—"I confess," says the Governor-General, "without reserve, that I never was involved in a scene of more perplexity and profligacy."

"On the 29th of December," (I still use the language of the Governor-General's report,) "Almas, who has most sedulously studied appearances, waited on the minister, and entered into conferences with him which lasted several days. He began with strong complaints of the conduct of Vizir Ali, whom he designated by a most opprobrious term. He spoke of him as spurious and profligate; as a man who would ruin the country by his vices and profusion. He mentioned the earnest wish of the Begum and himself, that he should be deposed, and some one of the sons of Suja ud Dowlah be placed on the musnud, excluding all the sons of Asoph ul Dowlah, as spurious." The same representations were successively

repeated to the Governor-General, and to the Governor-General in company with the Commander-in-Chief. Mirza Jungly, a brother of the late Nabob, younger than Saadut Ali, was the person whom the Begum and Almas combined in recommending. And "a large pecuniary sacrifice," says the Governor-General, "was promised, as a compensation for my acquiescence."—"Almas," he continues, "acts in the name of the Begum; and while he pretends to disavow, on her part, all wish to interfere in the administration, his propositions to me were directly calculated to place it in her power."

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Great industry and skill had been employed in prepossessing the mind of the Governor-General with the most unfavourable opinion of the young Nabob, as a man between whose character, and the interests of the English, an irreconcilable contrariety was placed. He was represented as extremely profuse in his expenditure, and therefore likely to absorb the funds from which annual payments to the English might proceed; as of a violent, ungovernable will, and therefore unlikely to be obedient to the English; and finally, as altogether averse to the English, and likely to use his utmost endeavours to free himself from their yoke.

The belief of these representations, communicated to the Governor-General, appears to have decided the question. It prepared his mind for annexing weight to any evidence which might be preferred of the spuriousness of the man whom he wished not to reign. It was no objection to the legitimacy of the Nabob, that he was not the son of the Begum, who had no child; that he was the son of a female, menially employed in the zenana. He was acknowledged by Asoph ul Dowlah as his son, and, according to the law of the Moslems, that was enough. Tehzeen AH

BOOK VI. Khan, however, a confidential eunuch of the late
 CHAP. 7. Vizir, told the following story ; That the mother of

1797. Vizir Ali had a husband of her own rank ; was never confined to the zenana, but quitted it daily, as is customary with menials of the same description, and went to her husband's house ; that Vizir Ali was not the son of the Nabob, but purchased of his mother for 500 rupees after his birth ; that it was customary for the Nabob, having no progeny, to purchase women who were pregnant, and bring up their children as his own ; and that this was the origin of all the children who were now regarded as the offspring of Asoph ul Dowlah.¹

In this statement, the only point of real importance was, whether Asoph ul Dowlah was, or thought that he was, the father of the child produced by the mother of Vizir Ali. Tehzeen Ali Khan said, that he was not, and did not know of her pregnancy till after the birth of the child. And upon this story, told privately to the Governor-General by Tehzeen, who complained of having been treated with injustice by the Nabob, and who might have been suborned by his enemies ; told without confrontation with the public, without confrontation with the Nabob, without cross examination, without counter evidence, without hearing any thing the party affected might have to adduce in his behalf, without pushing the inquiry by examination of other persons to whom the secrets of the zenana might be known, and corroborated only by what he was told was the public opinion, did the Governor-General declare, that a man whom he had acknowledged as Nabob of Oude, and who succeeded to the throne with the apparent concur-

¹ Minute of Sir John Shore, detailing the measures which led to the deposition of Vizir Ali, &c. printed papers, ut supra, No. 1. p. 1.

rence of all ranks, except the single voice of Saadut Ali, was not the son of the late Vizir, and ought to be displaced from the throne.

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It is impossible, to read the account of this transaction, drawn up by the Governor-General, and not to be impressed with a conviction of his sincerity, and his desire to do justice. But it is easy also to perceive how much his understanding was bewildered; and impossible not to confess that he decided against the unfortunate Nabob the great question of a kingdom, upon evidence upon which a court of English law would not have decided against him a question of a few pounds.”¹

When the resolution of deposing Vizir Ali was taken, the choice of a successor was easily made. Saadut Ali was the eldest surviving son of Suja Dowlah; and would not, as Mirza Jungly, become a tool in the hands of the Begum and Almas. When the treaty proposed by the Governor-General was communicated to Saadut Ali, it was not the time to dispute about terms. He gave his consent to every particular. He then proceeded to Cawnpore; from which he was escorted by a large body of European troops to Lucknow. The military force of the country was almost wholly English. The Nabob was, therefore, completely helpless; and Saadut Ali

¹ The tale of Tehzeen, said the Governor-General, concurred with public opinion. But what knew the Governor-General about the public opinion of Oude, except what he was told? And what was he told except by a few individuals who surrounded him; and who concurred, for their own purposes, in wishing Vizir Ali to be deposed? The utmost that can be said for the tale of Tehzeen is, that it is not in itself incredible, or, perhaps improbable. But that was not the question. The only question was, whether there was or was not evidence to establish the allegations. Undoubtedly his private conversation with the Governor-General, aided by what a few individuals told the Governor-General about public opinion—was not evidence sufficient to vest allegations with the character of facts.

BOOK VI. was proclaimed, without opposition, on the 21st of
CHAP. 7. January, 1798.

1798.

The terms, to which he had at first assented, were somewhat modified after he came to the throne. It was finally established, that the annual subsidy should be raised to seventy-six lacs of rupees, and that the fort of Allahabad should be made over to the English. It was also arranged, that the regular amount of the English forces stationed in Oude should be 10,000 men, including all descriptions; that, if at any time the amount should exceed 13,000 men, the expense of all the troops above that number should be defrayed by the Nabob; if it should fall below 8000, a proportional deduction should be made. The Nabob further agreed, to pay twelve lacs of rupees to the English, as compensation money, for the expense of placing him on the musnud; and without their consent, to hold no communication with any foreign state, to employ no Europeans in his service; and not to permit any to settle in his dominions. Finally, he agreed to allow a lac and a half of rupees as an annual pension to the deposed Vizir Ali, who was removed to Benares; and to afford a suitable maintenance to the rest of the reputed children of his brother, the deceased Nabob.¹

The transaction had one attractive feature; that of gain to the Company: And it received the most cordial approbation of the powers, ministerial, and directorial, at home. The political letter to Bengal, dated 15th May, 1799, after a full commentary upon the proceedings, thus declares: "Having taken this general view of the subject, with a minute attention, however, to all the papers and proceedings, we are,

¹ Printed Papers, ut supra, p. 19—22.—Collection of Treaties, ut supra, p. 177.

upon the whole, decidedly of opinion, that the late Governor-General, Lord Teignmouth, in a most arduous situation, and under circumstances of much delicacy and embarrassment, conducted himself with great temper, impartiality, ability, and firmness; and that he finished a long course of faithful services, by planning and carrying into execution an arrangement, which not only redounds highly to his own honour, but which will also operate to the reciprocal advantage of the Company, and the Nabob Vizir.”¹

BOOK VI

CHAP. 7.

1795.

On the 1st of August, 1792, Sir Charles Oakely succeeded General Medows, as Governor of Fort St. George, and President of the Council at Madras. Sir Charles remained in the government till the 7th of September, 1794, when Lord Hobart was placed at the head of the Carnatic Presidency. On the 13th of October, 1795, died, at the age of seventy-eight, the Nabob Mahomed Ali, Walau Jaw; and was succeeded by Omdut ul Omrah, his eldest son. From the date of the treaty, framed by Lord Cornwallis in 1792, the payments of the Nabob, being in years of peace, had, through the agency of the money-lenders, been regular. But the country, made over to the cruel exactions of this description of men, had rapidly declined. The continued operation of the same causes threatened to extinguish the resources of the government; and, though no attempt had been made to ameliorate the state of affairs, during the life of Mahomed Ali, the succession of Omdut ul Omrah appeared to Lord Hobart to present a favourable opportunity for introducing those reforms of which the necessity had become so urgent.

On the 24th of the same month, in which the Nabob died, the President deemed it expedient to

¹ Printed Papers, *ut supra*, p. 31.

BOOK VI. place on record, by a Minute in Council, a descrip-
 CHAP. 7. tion of the ruinous course in which affairs had pro-
 1795. ceeded, under the arrangement of 1792. "The source of the evil was laid in "the usurious loans, which," says he, "it has long been the practice, principally among the European gentlemen of the Presidency, to make to the Durbar for mortgages upon the different provinces of the Carnatic." Some of the principal houses of business at Madras, said the Governor, or even some of the Company's servants, enter into an agreement with the Nabob for the payment of the sums which may have become due to the Company's treasury. They receive a mortgage upon a portion of the territory. To render this availing, they stipulate for the appointment of the manager of the territory. It is also requisite to establish an understanding with the military commanding officer of the district. And, then, the chain of power is complete. Then, the unhappy ryots are delivered over to the uncontrouled operations of men who have an interest in nothing but exacting the greatest sums in the shortest time, of men "hardened by practice, and with consciences lulled to rest by the delusive opiate of interest upon interest."¹

It is not in the way of direct exaction alone, that the mischief was accomplished. Another "endeavour," said the President, "of those engaged in a concern of this nature is to enhance the price of grain by artificial means, lest the ordinary price of that article, the sole subsistence of the natives, should fail to answer the large advance of money, and the exorbitant advantage expected upon it, by the soukars," or subordinate money lenders, to whose ruinous as-

¹ Papers relating to the Affairs of the Carnatic, No. 2; printed by order of the House of Commons, in 1803.

sistance the ryots are compelled to have recourse. BOOK VI.
 “The means of effecting this purpose,” continues CHAP. 7.
 the magistrate, “is easy; for the necessitous con- 1795.
 dition of the ryots compels them to dispose of their
 grain as soon as it comes into their possession,
 in order to satisfy the urgent demands upon them
 which I have already described: the purchasers of
 this grain monopolize it, until the demand advances
 the price. If, towards the expiration of the season,
 any part of the grain should yet remain on hand, the
 expedient is, to divide the whole quantity, in what-
 ever condition it may be, among the inhabitants;
 and the people are compelled (in general the manu-
 facturers) to take it at a valuation considerably above
 the market price.”

Such was the general course of oppression. The
 modes were infinite. “The subject,” says the indig-
 nant Governor, “is exhaustless.”¹

“After this exposition, no comment,” he cries,
 “can be required, to show that this species of go-
 vernment, if it deserves the name of government, con-
 tains the most grievous oppression of the people, the
 certain impoverishment of the country, and, conse-
 quently, the inevitable decay of revenue.”

A fact is here very forcibly urged upon our atten-

¹ “I should hesitate,” he says, “to advance, if I was not supported
 by the authority of public record, that during a late scarcity of grain in
 the southern provinces, the *Manager* had the hardness to write a pub-
 lic complaint, to the Company’s collector, against the Polygars, for
 selling grain to the inhabitants.—Nor was the evil removed, without
 the interposition of this government, who, by sending vessels loaded
 with grain, induced the monopolizers, from regard to their own in-
 terests, to restore their usual supplies to the market.” He adds; “As
 the means of cultivation decrease, the price of grain is enhanced;—and
 it is a notorious, but inhuman maxim of eastern finances, [*Query, how
 much it differs from the principle of an English corn law*]—that a time
 of scarcity is more productive to the Sirkar than a time of plenty, owing
 to the price at which the diminished quantity is sold.” Ibid.

BOOK VI. tion, of which it is important to find the true expla-
 CHAP. 7. nation. Under their dependence upon the English
 1795. government, it has been seen, that the people of Oude
 and Carnatic, two of the noblest portions of India,
 were, by misgovernment, plunged into a state of
 wretchedness, with which no other part of India,
 hardly any other part of the earth, had any thing to
 compare. In what manner did the dependance of
 the native states upon the English tend to produce
 these horrid effects? The difficulty of the answer is
 not very great. The oppressions of the native go-
 vernments were limited by their weakness. When
 they received the use of English strength, their op-
 pressions were limited by nothing, but the physical
 powers of the people to exist under oppression. So
 ill has the science of government been hitherto un-
 derstood, that under all the governments which ever
 yet existed, except perhaps one or two, there is no
 regular and effective restraint upon bad government,
 except from the dread of the insurrection and re-
 bellion of the people. In the governments of Asia,
 this produces no inconsiderable effects; as the fre-
 quent revolutions and changes of dynasty abundantly
 demonstrate. When misery had produced disaffec-
 tion, and disaffection had increased to a certain height,
 there was generally some popular leader who offered
 himself to the nation as an instrument of revenge,
 and cast the unworthy possessor from his throne.
 The progress, in general, was rapid, and easy. When
 oppression produced a decline of revenue, the evi-
 dent instability of the government deterred lenders;
 money became wanting to pay the troops; the troops
 first clamoured and then mutinied; the voice of the
 nation joined that of the army; a revolution took
 place; and commonly, for two or three generations,
 the new family governed comparatively well. Among

the small sovereignties of India, misgovernment produced weakness, and weakness invited conquest. The misgovernment, for example, of Carnatic and Oude, would infallibly have produced the conquest, of the one by Tippoo, and of the other by the Mah-rattas; and as a Prince was commonly strong, only because he governed well, to be conquered was among the happiest results, which the people knew. Till, indeed, governments attain that high pitch of excellence, at which they really perform in the best manner, and at the cheapest rate, the services of government to the people, all changes are, in general, for the good of the people. It is the stability of governments, which, before this state of excellence, human nature has to dread. Now it is evident that when the uncontrollable force of a British army is lent to an Indian prince, his subjects are immediately placed without the pale of hope. The Prince is completely set above the only fears, which, in his situation, could operate as a restraint upon his disposition to oppress; that of insurrection, and that of conquest. The source of almost all oppression, in Asiatic and European governments alike, is the rage of extorting more and more of their earnings from the people. This passion, instead of being abated by connexion with the English, is prodigiously inflamed; when the tributary prince is carried to all the excesses of taxation, not only by his own rapacity, but the necessity of supplying the enormous demands of his European masters; and when his soldiers, as well as people, are kept in abject and hopeless subjection, by the terror of European arms.

The progress of this oppression produced in the English any determinate resolution of reform, only when the visible desolation of the country presented the prospect of a rapidly approaching moment, at

BOOK VI. which the English subsidy could no longer be found.
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1795.

We have seen what anticipations of this disastrous period the English rulers had already expressed with regard to Oude. The danger was still more imminent in the case of Carnatic. "I cannot," says Lord Hobart, "but look with extreme anxiety to the nature of the security, provided by the treaty of 1792, for those resources on which the British interests on the west Coromandel materially depend. I cannot but see that the present system of collecting the revenues of the Carnatic manifestly invalidates that security: And that, whenever a failure may happen in the payment of his Highness's kists, we shall in vain have recourse to it for the recovery of the defalcation."

A palliative, if not a remedy, suggested itself, in the prohibition of loans to the Nabob by Europeans; because, "though the dealings of Soukars (native money lenders) in the collection of revenue, were not of recent establishment, yet the terms of loans had never been carried to so usurious an extent as since the practice had been introduced among Europeans."

This, however, the Governor declared to be completely ineffectual. "The prohibitory orders hitherto published, have," he says, "all failed of their object: Because the evasion of them is easy to Europeans, through the agency of their native servants; and because the enormous profits which arise from those usurious loans, hold out an irresistible temptation to adventurers. To prohibit the intercourse of Europeans at the Durbar, is ineffectual. Other channels of communication are open; and the superintendant of an usurious loan at Palamcottah conveys his demands to the ears of the Nabob with no less certainty than he who lives in the precincts of Chepauk. As long, therefore, as his Highness shall be

so regardless of his true interests, as to deliver up his provinces, and his people, to public depredation, so long will there be found men, who, in the pursuit of extravagant advantages, will overleap the bounds of discretion and moral obligation."

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CHAP. 7.
1795.

In these circumstances, what is to be done? "So desperate a malady," said the President, "requires a remedy that shall reach its source. And I have no hesitation in stating my opinion, that there is no mode of eradicating the disease, but by removing the original cause; and placing those districts, which are pledged for the security of his kists, beyond the reach of his Highness's management;" in other words, assuming the collection of the revenue, and the whole of the internal government. And even this was a partial remedy; for though it might alleviate the distress of those particular districts, it left the remainder of the country, to all the deplorable consequences of the misgovernment of the Nabob.

The Governor describes, in a style instructive for other occasions, the tissue of interests by which radical reform was opposed. "The disposition," says he, "which his Highness has already evinced to oppose such an arrangement, leaves me no doubt of the real cause. It is not possible to calculate the extent and variety of interests which are involved in this one pursuit. And, though they are subdivided in every direction of the Carnatic, yet at the call of danger they all rally round a common centre. The great houses of business, who are the principal money-lenders at the Durbar, borrow from individuals, who, though not absolutely engaged in the loan itself, are partakers of the speculation in a remote degree, and feel, with no less sensibility than their principals, the approach of danger. *Similarity of interest makes a common cause.* And the great body of interest which is con-

BOOK VI. condensed upon this principle, is uniformly exerted to
 CHAP. 7. support his Highness in an inflexible resistance against

1795. a melioration of system, and to oppose a reformation which I consider essential to the national welfare.”¹
 This representation is the more worthy of regard, as it is applicable, *mutatis mutandis*, to every government under the sun, in which there is need of re-
 form.

On the day following the date of the Minute from which these particulars have been taken, the Governor of Fort St. George addressed a letter to the Governor-General in Council, in which he represents, that, in consequence of several communications which he had with Mr. Dundas, and with Lord Cornwallis, before leaving England, respecting the necessity of a change in that state of things which was established by the treaty of 1792, he had opened a negotiation for that purpose with Omdut ul Omrah; and that he had not communicated his intention to the Supreme Government, or waited for its concurrence, on account of the intrigues of those who, from personal interest, endeavoured to prevent the accomplishment of his object.

The first of the points, which the Governor endeavoured to gain, was the transfer of the collections, including all the powers of internal government, in the districts pledged for the subsidy. The benefits would be; to the Nabob, the saving of the exorbitant interest which the usurers received; to the people, deliverance from extortion; to the Company, security against the desolation of the country. The second point regarded the Southern Polygars. The right of collecting the tribute from the country of the Polygars had been yielded to the Company by the treaty of

¹ See the Minute of Lord Hobart, printed papers, ut supra, 1
 29—104.

1792, but the nominal right of sovereignty reserved to the Nabob. This proved a source of obstruction to the right ordering of the country; and the Governor was desirous of seeing it resigned. In the third place he endeavoured to obtain the cession of the forts in Carnatic, which, according to an expression in the treaty of Cornwallis, were to be garrisoned by the troops of the Company.

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1795.

To obtain the consent of the Nabob, Lord Hobart offered to relinquish certain claims, to the amount of thirty lacs of pagodas, or more. The influence of those who had opposite interests prevailed. "It has been with the deepest regret," said the Governor, "that I have found the Nabob unmoved by my entreaties and remonstrances upon this subject: Not that he has been insensible to the justice and expediency of what I have proposed; but, as he has candidly confessed at several interviews with me, that he has not the resolution to comply; informing me, that his native ministers and European advisers, so perplexed, plagued, and intimidated him, that he could not venture upon the measure, notwithstanding his conviction that he ought to do so."¹

The Members of the Supreme Government carried

¹ President's Minute in Council, 24th November, 1795; printed papers, *ut supra*, p. 104. Lord Hobart felt what reformers are sure to experience, wherever the interests opposed to reform continue to exist: "I am aware," said he, "of the numerous enemies who will start up against me, for the part I have taken. But I have a shield in the consciousness of an honest execution of my duty, which blunts their arrows, and which will ultimately render all their efforts impotent and unavailable.—I have forborne to bring forward the names of individuals, not because I am not able to do so, but because the subject is above personal considerations.—Let those who have amassed wealth, by such means, enjoy it as well as they can. Let it be my pride to have paid this tribute to suffering humanity, by deterring others from the commission of similar enormities." *Ibid.* The enemies of reform in India, and the enemies of reform in England, are of one and the same *caste*.

BOOK VI. their expectations even further than the President of
 CHAP. 7. the Council of Madras ; for no sooner was the decease
 1795. of the preceding Nabob known than they sent to that
 Governor their instructions, dated the 28th of October,
 1795, to endeavour to obtain the consent of Omdut ul
 Omrah to the cession of all his territories.

Upon the failure of his endeavours to obtain the concurrence of the Nabob, Lord Hobart intimated his intention, to assume the district of Tinivelly, for the liquidation of the debt termed the cavalry loan ; and to insist upon possession of the Carnatic forts. To this the Supreme Government objected, as an indirect mode of compelling the Nabob. They argued, that the treaty, in which that loan was not mentioned, gave no right to any assumption of territory for its liquidation ; and, although the treaty did say absolutely, and without any specification either of time or circumstances, that “ all the forts in the Carnatic were to be garrisoned with the troops of the Company ;” as some case had not occurred which was specified in one of the negotiating letters of Lord Cornwallis, the Supreme Government contended that even this measure it was not lawful to enforce.

Lord Hobart was of opinion, That the Nabob had himself infringed the treaty, and thereby liberated the Company from its engagements, by granting assignments, which the treaty prohibited, upon the districts mortgaged for security of his annual payments : That self-preservation, threatened by the rapid desolation of the country, and the loss of resources which it implied, justified the Company in such interference as the necessity of the case required : And, above all, that the people of the Carnatic, to whom, beside the claims of humanity, it would be infamous to suppose, that the Company had not, by sharing the fruits of their labour, contracted sacred obligations, ought not

to be sacrificed in millions, to any obligations to any one man, which it was possible to contract.

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CHAP. 7.

On this subject, the Supreme Government declared, "That their principles were fairly at issue with those of the Governor of Fort St. George," and appealed to the authorities at home. That jealousy, which was so apt to arise between the heads of the two Presidencies, especially when the head of the Supreme was inferior in rank to the head of the subordinate government, appears on this occasion to have embittered the opposition of the Governor-General. In the address from the Supreme Government to the Court of Directors, commenting upon the arguments of the Governor of Fort St. George, it is said; "On the language of declamation or intemperance we shall never animadvert, unless it becomes necessary to the support of the authority of the Supreme Government; leaving it, on this, as on former occasions, to the observation and notice of your Honourable Court." On this expression Lord Hobart remarked; "If I am not to defend my conduct, when attacked—attacked in terms, not indeed of intemperance and declamation, but of cool, deliberate censure and severity, impeaching my character, as a public servant, in a manner not possible to be misunderstood, I am placed in a situation wholly incompatible with a due regard to my own reputation."

1795.

As for the principles stated by the Supreme Government as in opposition to his, he remarked that they could only be useful, in as far as they afforded "rules sufficiently definite to refer to, when exigencies called for specific measures of government; but that principles, professedly admitting of deviation, fluctuating with circumstances, neither alluded to, nor enunciated, but to be estimated, as they arise, by the existing government—the propriety, or impropriety of that

BOOK VI. estimation to depend, not upon precedent, analogy,
CHAP. 7. or any written law, but upon the subsequent opinion
 1795. of the world—can never be productive of those beneficial effects, avowedly sought for by the Supreme Board.”¹ In this instance, the Governor of Fort St. George saw clearly, and justly exposed, the futility of those loose and indefinite expressions of obligation, which are so fondly and frequently made use of by the half-informed persons at the heads of governments; expressions which are so effectual in misleading their understandings; but, at the same time, so fortunately adapted to enlarge the sphere of their arbitrary power.

Though, by the compound opposition of the Supreme Government, and of the powerful class of individuals whose profit depended upon the misgovernment of the country, no reform could be introduced, the war, which the progress of the French revolution brought on with the Dutch, provided for the Governor a sort of triumph, to which the enemies of reform, that is, of mankind, have seldom any objection. In 1795, an armament was fitted out at Madras, which, aided by a squadron of his Majesty's fleet under Admiral Ranier, completely reduced the settlements of the Dutch, on Ceylon, Malacca, Banda, and Amboyna, without any incident of sufficient importance to require a particular description. Their possessions on the Peninsula were likewise subdued; Cochin, after a great resistance. And their grand settlement at the Cape of Good Hope fell into the hands of the English, the same year. In 1797, preparation was made for expeditions against Mauritius, and the Spanish settlement of Manilla.

¹ Letter from Lord Hobart to the Court of Directors; printed papers, at *supra*, p. 87—93.

The first division of the armament against Manilla had actually sailed to Penang, the port of rendezvous; when the accounts received of the treaty of Campo Formio, and the suspicions excited of Tippoo and the Mahrattas, frightened the government, after incurring the expense, into a renunciation of both enterprises.

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1798.

In the beginning of the year 1798, Sir John Shore, who had been raised to the peerage, by the title of Lord Teignmouth, resigned the government of India, and sailed for England. Lord Clive, who was appointed to succeed Lord Hobart in December, 1797, arrived at Madras on the 21st of August, 1798.

CHAP. VIII.

Lord Mornington Governor-General—Agents of Tippoo at the Isle of France—Governor-General resolves on immediate War—Import of the Circumstances—Opinions in India—Nizam Ali receives more English Troops, and dismisses the French—Unfruitful Negotiations at Poonah—Progression of Governor-General's Demands—War begins—Plan of the Campaign.—March of the Army—Siege of Seringapatam—Alarming Situation of the British Army in regard to Food—Seringapatam taken, and the Sultan killed—Division and Settlement of the conquered Country.

BOOK VI. **W**HEN the play of private interest is not instruc-
 CHAP. 8. tive, either by the inferences which may be drawn
 1798. from it, or by the consequences to which it leads, it escapes the curiosity of the historian, whose views are directed by utility alone. Whatever share ministerial intrigues may have had, in the fluctuations of counsel, which attended the choice of a new Governor-General, it is sufficient for us to relate, that after Lord Hobart was appointed, on the 23d of October, 1793, to be Governor at Madras, he was nominated, on the 24th of December, in the same year, to succeed the Marquis Cornwallis, as Governor-General of India. That, enjoying honourable and affluent prospects at home, and at that time filling an office of high dignity and trust, Lord Hobart would not have left his country for less than the assurance of the highest place in

India, was well understood. Ministerial volition, of course, was the origin of both the one appointment and the other. The administration, however, of Sir John Shore, who succeeded to the place of Governor-General, as senior member of the council, immediately upon the resignation of Lord Cornwallis, was not interrupted till the month of March, in the year 1797; when Lord Cornwallis was nominated a second time to fill the offices of Governor-General and Commander-in-Chief. The appointment was announced to the different Presidencies in India; and a measure, so extraordinary, seemed to declare that there was something extraordinary in the cause of it. Extraordinary as it was, it remained without effect. In the month of October, of the same year, it was notified to the different Presidencies, that the Earl of Mornington was appointed to be Governor-General, in lieu of Marquis Cornwallis. He was appointed, it was said, "under circumstances, and for reasons, of a peculiar nature." The Directors added, that "various circumstances had induced the Marquis to resign his appointments." ¹ Such were the mysterious terms to which the actors thought fit to confine themselves.

The Earl of Mornington had recently distinguished himself by a brilliant speech, in the House of Lords, against Jacobinism, which recommended him to the ministry, as a personage both of good principles, and of good abilities. The breach of faith to Lord Hobart it was proposed to compensate, viz. by money; and that out of the Company's purse. A proposition was brought forward for bestowing upon him a pension of 1,500*l.* per annum, and after being once

¹ Public Letter to Fort St. George, 18th Oct. 1797. Papers relating to the Affairs of the Carnatic, ordered by the House of Commons to be printed 10th August, 1803, i. 244.

BOOK VI. rejected in the General Court, was, nevertheless, by
CHAP. 8. the due application of influence, finally confirmed.

1798. The Directors, when pushed for their reasons, hinted, that the attempt of Lord Hobart to transfer to the Company the civil, as well as the military government of the Carnatic, was, in some way, which they said it was delicate to explain, the cause which rendered it inexpedient that he should continue longer in India. "That attempt," they observed, "whether owing to the ardour of Lord Hobart, or some other cause, unfortunately failed. This failure involved his Lordship in an altercation with the Supreme Government; upon which the Court of Directors thought it right to support their Government-General and to recall Lord Hobart."¹

Lord Mornington arrived at Calcutta on the 17th of May, 1798, carrying out with him a mind more than usually inflamed with the ministerial passions then burning in England; and in a state peculiarly apt to be seized both with dread and with hatred of any power that was French. He had possessed but little time for acquainting himself with the complicated affairs of India, when all his attention was attracted to a particular point. On the 8th of June, about three weeks after his arrival, a paper was received at Calcutta, which purported to be a proclamation issued by the Governor at the Isle of France. The paper imported, that two ambassadors had arrived from Tippoo Sultan, with letters addressed to the constituted authorities of the island, and dispatches to be forwarded to the government of France; that the object of the embassy was, to propose an alliance offensive and defensive with the French;

¹ Speech of the Chairman in the General Court, 6th Feb. 1798. See the Report of the Debate, in the Asiatic Annual Register, vol. i.

and to request a supply of troops for the purpose of a war against the English; a war, which, with an earnest desire to expel the said English from India, the Sultan was ready to commence, as soon as the French should arrive to assist him. The proclamation then invited the citizens to offer their services, on the liberal terms, which the ambassadors of the Sultan were ready to offer.

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This paper, which the Governor-General calls truly an "extraordinary publication," he was at first inclined to regard as a forgery; because, if a scheme, of the nature here described, were really entertained, it was so much the interest both of Tippoo and the French, to conceal, and an act of such contemptible folly, to divulge it, that such a total want of all capacity for business was scarcely credible, on the part either of a man entrusted with the government of the Isle of France, or of men whom Tippoo would choose for a delicate and important commission.

The Governor-General, nevertheless, received so violent an impulse from its contents, that he dispatched a copy of it, even on the following day, to General Harris, the Commander-in-Chief on the coast of Coromandel, at that time occupying, temporarily, the station of Governor of Fort St. George. His doubts respecting the authenticity of the document were declared; but General Harris was commanded "to consider without delay the means of assembling the army on the coast of Coromandel, if necessity should unfortunately require such a precaution."

On the 18th of June a letter was received, written by the Earl of Macartney at the Cape of Good Hope, for the purpose of conveying to the Indian government intelligence, that such a proclamation had in fact been issued at the Isle of France. And about

BOOK VI. the same time, several persons arrived at Calcutta,
 CHAP. 8. who had been present on the island, when the inci-
 1798. dent occurred. "A strict examination" of those, whom
 the Governor-General calls "the most respectable of
 those persons," was performed. If their information
 was relied upon, it appeared that toward the close of
 the month of January, 1798, two persons arrived at
 the Isle of France, by a ship from Mangalore; that
 they were received with great demonstrations of
 respect, treated as ambassadors from Tippoo, and
 during their stay on the island, entertained at the
 public expense; that, without any previous rumour
 or notion on the island that aid was about to be given
 to that prince, or a war about to commence between
 him and the English, the proclamation in question,
 two days after their arrival, was fixed up, and cir-
 culated; that the persons, thus treated as ambassa-
 dors, were so far from disowning the publication, that
 they ostentatiously held the same language, saw it
 publicly distributed by their agents at the place of
 their residence, and made promises in the name of
 the Sultaun, according to its terms; and that on the
 7th of March they embarked on board the French
 frigate *La Preneuse*, accompanied by the men on
 whom the inducements held out by them had pre-
 vailed, to the amount of about two hundred, including
 some officers.¹ From other sources the Governor-

¹ This is the account which is given in the Governor-General's Letter to the Court of Directors, dated 20th March, 1799. In his minute, in the secret department, 12th of August, 1798, the following is the account. "The ambassadors aided and assisted in the levy of 150 officers and privates, for the service of Tippoo, under the terms, and for the purposes, stated in the proclamation. Few of the officers are of any experience, and the privates are the refuse of the democratic rabble of the island. Some of them are volunteers; others were taken from the prisons, and compelled to embark. Several of them are Caffrees, and people of half cast. With such of these troops as were volunteers, the ambassadors entered into several stipulations and engagements,

General was informed, that the French frigate arrived at Mangalore on the 26th of April; that the Frenchmen landed, that both they, and the persons by whom they had been brought, were received with great marks of satisfaction by the Sultan, and that the principal part of the Frenchmen were admitted into his service

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That the Governor-General should have regarded these incidents as tokens of the hostile mind of Tippoo, was natural. The only material question relates to the nature of the impression on the mind of a wise man, which that inference was calculated to produce. That the mind of Tippoo, in regard to the English, was full of hatred, and the spirit of revenge, it needed no new incident to disclose, or to confirm. In fact, the peace of Seringapatam was concluded with him, under a perfect conviction that his mind was breathing all the rage of disappointed ambition and humiliated pride; and if the hostility of his sentiments had constituted a reason for war, in the opinion of the persons in India and Europe, who at that time composed the compound government of India, that peace would never have been made, as it was made, abroad; nor applauded, as it was applauded, at home. The basis on which the wisdom of that agreement rested was the supposed soundness of the conclusion, that the power of Tippoo, far from able to resist the British when entire, was so little formidable when diminished to one half, that the hostility of his sentiments, however intense, and however certainly known, was a matter unworthy of particular regard, on the part of a people who declared all increase of territory unfavourable to their interests,

in the name of Tippoo." In Tippoo's own letter to the French Directory, under date the 30th of August, 1798, he says he received only sixty soldiers.

BOOK VI. and who, in the opposition of interest between Tippoo
 CHAP. 8. and the Mahrattas, could not fail to behold a security
 1798. against the most formidable of the enemies whom
 India could raise them up.

The impression made upon the mind of the Governor-General, by the incidents of which the above is the account, appears to have been strong and agitating in the highest degree. "Under all these circumstances, an immediate attack," says he, "upon Tippoo Sultan, for the purpose of frustrating the execution of his unprovoked and unwarrantable projects of ambition and revenge, appeared to me to be demanded by the soundest maxims both of justice and policy.—Such was the tenor of my opinions as early as the 20th of June, 1798;" that is, only two days after any authentic information of the facts had been received. "I therefore," continues he, "recorded my decided judgment, that it was necessary to assemble the armies on the coasts of Coromandel and Malabar without delay, and I issued my final orders for this purpose on that day. I have no hesitation in declaring, that my original intention was—if circumstances would have admitted—to have attacked the Sultaun instantly, and on both sides of his dominions, for the purpose of defeating his hostile preparations, and of anticipating their declared object. I was concerned, however, to learn, from persons most conversant in military details at Fort St. George, that the dispersed state of the army on the coast of Coromandel, and certain radical defects in its establishments, would render the assembling a force equal to offensive movements against Tippoo, a much more tedious and difficult operation than I had apprehended."¹

¹ Letter from Lord Mornington to the Court of Directors, dated 20th

Either the Governor-General condemned the policy of the treaty which was concluded by Lord Cornwallis, and highly applauded by the ministers, by the parliament, and by the people of England; Or, such was the change in circumstances, that the enmity of Tippoo, which was neither formidable, nor offered any reasonable prospect of being formidable, in 1792, had become intensely formidable in 1798; Or, lastly, the mind of the Governor-General was in a state of inflammation, and decided upon suggestions totally different from a cool and accurate contemplation of the circumstances of the case.

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No where, in his official correspondence, as he lays down the reasons of his conduct, does he state any disapprobation of the treaty of Seringapatam. It seems, therefore, a proper conclusion, that no disapprobation of it existed in his mind.

Whether, in the circumstances of Tippoo or the English, there was any thing at that time, which rendered the inimical mind of Tippoo more alarming, than at the date of the peace, is the next point of rational enquiry. The English, unless we are to suppose that the government which they had established in India was too bad to admit of progression, must have advanced in all the elements of political power. They had enjoyed uninterrupted peace; they had

March, 1799. Papers presented to the House of Commons relating to the late War in the East Indies with Tippoo Sultaun; ordered to be printed 26th Sept. 1799. "The necessarily dispersed state of the troops," (says Col. Beatson, View of the Origin and Conduct of the War with Tippoo Sultaun, i. 15,) "would have been of less importance but for those radical defects, which have in a certain degree at all times existed. These *proceed from a system of economy*, which precludes the expense of establishing depots of grain in different parts of our possessions, and of maintaining a fixed establishment of draught and carriage cattle; without which no portion of the Madras army, however amply it might have been supplied with every other requisite for field operations, was in a condition to act with promptitude and effect."

BOOK VI. taken possession, almost unresisted, of both the
CHAP. 8. French and Dutch settlements in India; time had

1798. been given to improve their experience, and their institutions, and to reap the greatest possible fruit from the extensive districts which the partition of one half of Tippoo's former territories had added to their dominions. On the side of Tippoo no change could possibly have taken place, except by the exertions which he might have made to improve his revenues, and his army—revenues completely exhausted, and an army conquered and reduced—out of the resources of a country desolated in every quarter, by the ravages of war; and reduced to one half of that extent, over which the English had found it so easy to prevail.

It would be ridiculous, and at the same time the deepest imputation upon the English government to suppose, that, intrinsically, the power of the English had not risen upon that of Tippoo, and rendered its preponderance still greater, during the interval of only six years which had elapsed since the pacification of Seringapatam. If then any danger to the English now accrued from Tippoo greater than the danger of 1792, it must be sought for in causes exterior to the condition and resources of the countries appertaining to each. The connection with allies was the only circumstance from without, by which the power of either government was affected.

With respect to the English, it was indeed alleged that their allies, the Nizam and the Mahrattas, yielded a prospect rather of danger than of aid. This, however, was a circumstance which presented consequences of two different sorts. If the want of allies increased the causes of their dread of Tippoo, it rendered them less able to fight with him, and therefore increased the motives to peace. If they were perfectly able to fight with him, notwithstanding the

want of allies, this very circumstance proved, that they had nothing to apprehend from remaining at peace. If it was alleged that they were able to fight now, but should not be able, after the lapse of some time, it implied that 'Tippoo's government was better than theirs, and would more rapidly increase his resources.

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Besides ; it was not true, that the English were to a considerable, if to any degree, less sure of auxiliary operations, than at the commencement, or any moment since the commencement of the peace. The Mahrattas, it was supposed, would stand aloof, even if the Company were attacked. But, in the first place, it was to be remembered, that, as the Mahrattas dreaded nothing more than the increase of Tippoo's power, the natural conclusion was, that, if they saw the Company in any danger, they would be too strongly impressed with a sense of interest not to offer effectual assistance, and if at present they showed indifference to the dispute, or rather a jealousy of the English, the reason was, because they saw the English not likely, by suffering at the hand of Tippoo, to make Tippoo formidably strong, but much more likely, by crushing Tippoo, to raise their own power to a great and formidable height. It was also true, that at the moment when Lord Cornwallis concluded the treaty, a knowledge of the case was all that was necessary to convince any man, that hardly any dependance could, even then, be placed on assistance from the Mahrattas, in the event of a subsequent dispute ; and in fact, every circumstance, to which a hope of the co-operation of that people against the aggressions of Tippoo could be attached in 1792, existed in equal force at the present hour, and was as likely to produce the desired effect.

The only source of jealousy which regarded the

BOOK VI. Nizam, the second of the English allies, was the
 ЧАП. 8. corps of sepoys commanded by Frenchmen. In the
 1798. state of mind by which the Governor-General, and
 Englishmen of his intellectual and moral cast, were at
 that time distinguished, the very existence of a
 Frenchman was a cause of alarm: and a military
 corps, under the direction of Frenchmen, assumed the
 dreadful aspect of a most enormous evil. It was, at
 the same time, however, a circumstance perfectly
 known, that this evil, whatever it was, it depended
 upon the English themselves, by an act totally free
 from difficulty, completely to remove. The Nizam
 had already proposed to Sir John Shore the dismissal
 of the French officers in his service, and the abolition
 of the corps, provided the English troops in his pay
 were so increased, and their services so extended, as
 to enable them to defend him against the aggressions
 of the Mahrattas. The English themselves indeed
 were eager to hold forth, that the French officers, by
 the avidity with which they absorbed the powers of
 the state, had become odious to the Nizam, who was
 now alarmed at their daring encroachments, and eager
 for their destruction. In point of fact, it was found,
 that, as soon as the Governor-General proposed to
 agree to the conditions upon which the Nizam had
 already offered to dismiss the French, his assent was
 obtained, and this cause, if such it is to be deemed, of
 seeking the destruction of Tippoo, was speedily taken
 away. The truth is, that the English were, in the
 first place, stronger, intrinsically; and, in the next
 place, not weaker, on any rational ground of com-
 putation, in respect of allies, in the year 1798, than
 in the year 1792. If there was any thing real,
 therefore, in the ground of alarm, it is not in the cir-
 cumstances of the English, but in those of Tippoo,
 that it is to be found.

The revenue which it was possible for the very li-

mitted territory of the Sultan to yield, and the moderate army which that revenue could maintain, it is miserable to contemplate as having been a subject of alarm, to a people, possessing the resources of the English, and so many degrees advanced beyond their opponents in the art and science of war. Of course, it is in circumstances extrinsic to his dominions, if in any, that Tippoo can be regarded as having been formidable to the English, or as laying them under any obligation, beyond that which existed in 1792, to adopt extraordinary measures of self-defence. But of such circumstances one only can be named; and that is, his union with the French. To clear up, therefore, every difficulty in this question of policy, it only remains to inquire how much of danger was implied in the connexion which he had formed with that formidable people.

Tippoo was by no means without a connexion with the French at the date of the treaty of Seringapatam. A French corps had formed a distinguished part of his army from the moment he ascended the throne. When that treaty was concluded, a war was impending between the English and the French; and no man could have a doubt that Tippoo would gladly join the enemies of those whom he regarded as his inveterate foes, should those enemies think of carrying their arms to that distant part of the globe. With all these circumstances fully before him, Lord Cornwallis thought it wise to make peace. Had any new circumstance occurred, to make it wise in Lord Wellesley to come to the determination, which he says he had formed on the 20th of June, 1798, of attacking Tippoo immediately, if he had found it possible to assemble the troops? Two men had appeared at the isle of France, and a proclamation had been issued by the Governor. From this, as far as then

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BOOK VI. was known, only one of these inferences could ra-
 CHAP. 8. tionally be drawn : Either that it set forth a number
 1798. of falsehoods, for the purpose of precipitating the Eng-
 lish into an Indian war : Or that it was the act of a
 madman making public a communication which it
 was so much the interest of both parties to keep in
 the profoundest secrecy : Or, which was by far the
 most probable supposition, that it was nothing but an
 act of boasting, bragging folly, with something of very
 small importance for its foundation. Nothing was
 more likely than that Tippoo, seeing the increase
 which had taken place in the French corps in the ser-
 vice of other native powers, both in that of the Nizam,
 and that of the principal Mahratta power, was very
 desirous of increasing his own ; and might have sent
 agents to the Isle of France for the purpose of en-
 gaging both officers and men. It is well known,
 how much of boasting, and of exaggeration, enters
 into the verbal intercourse of the East ; it is well
 known, also, that Tippoo carried this weakness to ex-
 cess, and might be regarded as a braggart even
 among orientals. It is still further known, that
 on nothing was he fonder of bragging, than his
 power in relation to the English, and the vengeance
 which, if provoked by them, he should one day in-
 flict. It was, therefore, not incredible, it was highly
 probable, that with a view to obtain a more favour-
 able reception to his application for leave to enlist
 soldiers in the Isle of France, his agents were in-
 structed to talk very high, to boast of his enmity to
 the English, and even his power, if well supported by
 the French, to expel them from India. Vapour, of
 this kind, was a thing too common in India to excite
 any particular regard. But it was not surprising, if
 it produced on the French Governor a very different
 effect. It was very well known, at the period when

the Governor-General was called upon to deliberate, or to decide without deliberation, upon the question of peace or war, that a high degree of excitability had, by the events of their revolution, been conveyed to the minds of Frenchmen; that they were almost as much disposed to the language of vanity and ostentation as the orientals themselves: and the only rational conclusion was, that the French Governor, evidently a very ignorant and foolish man, had been eager to adopt any occasion, however insignificant, of indulging his propensity for boasting, exaggeration, and display; that the loose, hyperbolical talk of Indians had been held forth as the momentous language of a solemn negotiation; and that two agents for recruiting soldiers had been transformed into ambassadors, for the purpose of contracting an alliance, offensive and defensive, between the Sultan of Mysore, and the Republic of France.

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But, even should we go so far as to allow the wisdom of supposing that Tippoo had made an overture of the most serious kind for an alliance offensive and defensive against the English, an important question is still to be asked. Did this, in the smallest degree, alter the circumstances of the English in regard to Tippoo? Was their danger, in any respect, increased? Would they have been perfectly safe to remain at peace, had not this overture been made? If so, in what respect did this overture increase the probability of evil? It may be affirmed, without any dread of refutation, that it produced no effect of that description whatsoever. In reality, the incident disclosed nothing with regard to the mind of Tippoo, which was not perfectly known, believed, and acted upon before; namely, his eager desire to do mischief to the English, and to unite with any power that would embark in the same design, more especially with the

BOOK VI. French, whose power and hatred appeared to offer so
 CHAP. 8. great a resource. In fact, the incident made a dis-

1798. closure, which might have been regarded as agreeable; that the connection between Tippoo and the French was so trifling; and their mode of intercourse so very childish and absurd. It might have been expected, and it ought to have been beforehand supposed, that a profound and regular channel of communication was opened between them, and that their conjoint means of annoying the English had been well digested, and perfectly understood.

But, if this incident disclosed nothing with regard to the minds of Tippoo, and the French, except that they were less capable of doing mischief to the English, than might before have been reasonably expected, it can hardly be supposed, that an overture so loose, indefinite, full of negligence and mismanagement, could add any thing to the motives of the French for carrying hostilities to India, if their circumstances admitted so costly an experiment. And, lastly, if this overture intrinsically altered nothing, either in regard to the dangers of the English, or their knowledge of that danger, except by showing that it was less than they might have supposed, was there any thing (for that is the last hypothesis) in the state and condition of the French nation, at that particular time, which rendered it more likely they should now send an army to India, than at any period since the conclusion of the treaty of Seringapatam? During the two days between the 18th and the 20th of June, 1798, in which contracted space the Governor-General made up his mind, upon the strength of the incident in question, to attack the sovereign of Mysore instantly; it may be affirmed, that he had no rational ground for supposing it more likely that the French would then make war upon India, than it had been at any period

since the war between them and England began. It evidently follows, that there was no reason for destroying Tippoo, at this particular moment, which had not existed at every moment since the commencement of the negotiation for peace.

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Still, the character of the policy which was pursued by the Governor-General remains to be determined, by the solution, not of the question whether more reason, than at any preceding period, existed for the destruction of the Sultan, but of the question, whether sufficient reason existed at the present, as well as, if such were the coincidence, at any antecedent time. More obscurity rests upon this determination. If it be true, that the Governor-General ought to have been guided by the act of parliament, made and provided for the express regulation of his conduct, the answer is not doubtful. By that act, all augmentation of territory, and every act of war against an Indian prince, except for self-defence, in the case of actual hostilities, was declared to be contrary to the interest, and injurious to the honour of the British nation. It will be impossible to show, that the war into which the Governor-General was so eager to plunge, was a war of self-defence, except by such arguments as will show, that no war which has a prospect of adding to the securities of a nation can ever be a war of a different sort. If it was proper in the Governor-General to treat the act of parliament with contempt; as the parliament itself soon after declared that it was, by thanking and applauding him for his flagrant violation of that act; and if the only question was, whether or not the British interests were to be promoted, or the contrary, by the ruin of this dreaded foe, the inquiry is more complicated. What was to be gained was abundantly obvious; it was the saving of the expense, which the maintenance of a force, sufficient

BOOK VI. to guard against any chance of evil from his malignity,
 CHAP. 8. would have required. This expense, if the war by
 1798. good fortune had not been so very short, would not
 perhaps have equalled the interest of the money expended by the war. Had this been the fact, more would have been lost, it is evident, than gained by the destruction of Tippoo; for as to the mere increase of dominion, independent of security, that, in the shape of a good, was not less violently renounced by Lord Mornington, than by the parliament, and by the nation at large. It was on this foundation, or otherwise it will be difficult to find one, on which, after conquering the dominions of Tippoo, instead of keeping the whole for the benefit of his country, he gave to others an important part, and even urged upon the Mahrattas a portion which they refused. With regard to what was lost to the British interests by the destruction of Tippoo (for even the power of Tippoo was an evil not without its good), it is much less easy to form any thing like a determinate opinion. While Tippoo existed, the Mahrattas might be confidently expected to be much more subservient to the English, on whom alone they depended for assistance against this their greatly dreaded foe, than they were likely to be after his destruction, when every source of apprehension was taken away. What amount of evil might be involved in thus relieving the Mahrattas from all dependance upon the English cannot of course be exactly defined. The English were able to chastise them when they thought chastisement requisite. A case might even be supposed, in which Tippoo, instead of being an opponent, might have been a confederate of the Mahrattas against the English. This supposition, however, is obviously confined to one case, that in which the English, renouncing their pacific policy, should bring the Mah-

rattas into greater dread of unprovoked evil from the English, than they lay under in regard to Tippoo. As affairs were actually situated, the effects of their emancipation from the dread of Tippoo soon began to appear; and the Governor-General found himself under the supposed necessity of checking their audacity by a war.

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That the contemplation of the facts made, on other occasions, an impression, correspondent to the inferences which have here been drawn; made such an impression, at the time, on the minds of the most instructed men in India, there is a remarkable document to show. On the 24th of July, 1798, a meeting was held of the British inhabitants of Calcutta, on the subject of the voluntary contributions in support of the war against the French, contributions promoted with great zeal, by all expectants and dependants on government, in every part of the British dominions. To this meeting great importance was attached; and all the persons, highest in their consequence, and warmest in their aspirings, were forward, by the exhibition of their persons, and of their fervour, not to omit so easy an opportunity of establishing a new title of merit in the eyes of their superiors. In this splendid, and numerous assembly, the Advocate-General, Mr. Burroughs, made the introductory address, at great length, and with the best of his eloquence. He introduced in it the following observations, which constitute an article of evidence, of some weight, in determining the questions which arise out of the circumstances of that important era. "Every man," he said, "at all acquainted with our situation, must know that in India we never before were so powerful, and so unassailable, as at the present moment. We have an army infinitely stronger, in number and discipline, than we ever had before in

BOOK VI. India. We are without an enemy who can venture
 CHAP. 8. to attack us ; and he would assert that there was not

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a single native who would now even wish to attack us, unless, indeed, our old enemy Tippoo might have such a wish. But that Prince had received such a lesson in the last Mysore war, as must deter him from any such enterprise again, even if he could have the aid of France in doing so. Any aid from Europe it was impossible he could have, considering the total want of ships in France, on which troops could be transmitted ; and we know besides, that the English fleets maintained the entire dominion of the seas, and that our enemies were every day lamenting their inability to send one sail in safety from any of their ports, as they were all blocked up by the British navy. The French islands in India had thrown off all connection with France, and, instead of taking any part against us, must now look to us as friends, to protect them from any attempts which might be made on them by France.”¹

Compelled reluctantly to abandon the design of immediately invading Mysore, the Governor-General, nevertheless, renewed his orders for assembling the army with the smallest possible delay. In the policy of this measure the Madras council by no means concurred. Besides the length of time necessary for assembling the army, the expense, they said, would be so enormous ; and so much danger would be unavoidably created of provoking hostilities with Tippoo, by vast preparations importing the design of war ; that they could not think themselves justified, without a strong representation, in obeying the orders which they had received.² “Not discouraged,” says the

¹ See a Report of the business of this meeting : Asiatic Annual Register, vol. i. Chronicle, p. 31.

² A Review of the late War in Mysore, in a Letter from an officer in

Governor-General, "by these suggestions and representations, I insisted on the immediate execution of my orders." ' BOOK VI.
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During the interval which was required for assembling the army, the Governor-General found employment in negotiating with Nizam Ali the dismissal of the French officers, and the dissolution of their corps. His minister, to whom the business of the state was almost wholly committed, was a partisan of the English, and well disposed for the annihilation of the French party; as soon as the British government would consent to replace them by a force adequate to the service which the French performed in the protection of the country. The Nizam was not altogether blind to the dangers of placing himself in a state of helpless dependance upon a superior power. But totally unequal, as he knew that he was, to the defence of himself, against the Mahrattas, against the Sultan, or against the English, it was easy for the minister to convince him, that he was safer in the hands of the English than of either of the other two. From the attainment of what he regarded as an object of unspeakable importance, the dissolution of a French corps in the service of the Nizam, Lord Mornington was far from allowing himself to be restrained by any dread of offending the Mahrattas; the motive by which the mind of his predecessor had been swayed. His instructions were issued to the acting resident at

India. Published by M. Wood, Esq. M. P. Colonel, and late Chief Engineer, Bengal, p. 10. The Governor-General's Letter, *ut supra*, parag. 38.

¹ *Ibid.* Colonel Beatson says (*View of the Origin and Conduct of the War with Tippoo*, i. 4), "The apprehensions entertained from the designs of Tippoo Sultan were certainly, at that period, considerably increased by the bold and decided measures of preparation and defence, which the Marquis Wellesley judged proper to adopt, a very few weeks after he had taken charge of the supreme government of India."

BOOK VI. Hyderabad, on the 8th of July, to open a negotiation
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1798. treaty was concluded, by which four battalions of British troops were added to the former two, and the British government was pledged for the protection of the Nizam, against any unjust demands of the Mah-rattas. The Nizam, on his part, engaged to disband the French corps in his service; to deliver over its officers to the British government, whenever the whole of the British force should arrive in his capital; and to raise the subsidy, which he paid for the maintenance of the British troops, from 57,713, to 2,01,425 rupees per month.

Though the force which the French officers commanded consisted, after all the alarm which it occasioned, of less than 14,000 men, it was necessary to take precautions against the chance of its resistance. Pending the negotiation, the additional troops destined for the service of the Nizam were collected in that part of the Company's territory which touched upon his frontier; and on the 10th of October joined the two former battalions at Hyderabad. Fortunately for the schemes of the Governor-General, Raymond, whose talents and great influence might have been formidably exerted for the preservation of his power, had died a few months before; and a struggle for ascendancy had introduced great animosity and disunion into the corps. Not only the Nizam, but even the minister himself, wavered, however, and drew back, when the enterprise came to the verge of execution. In so little respect was this greatly dreaded corps really held by the British officer, who commanded the six subsidiary battalions, that he did not hesitate to take a decisive step. He declared his determination, unless the Nizam came to the immediate resolution of fulfilling his engagements, to make

an attack on the French camp with his own forces, and proclaim the want of faith in the Nizam's government as the cause of all the consequences which might ensue. A proclamation was soon after sent to the French camp, announcing the discharge of the officers, and declaring it treason in the soldiers to obey them. The soldiers were already in a state approaching to mutiny. The disorders now proceeded to greater violence; and the officers were imprisoned by their men. In this helpless situation, the camp, which at the time did not contain above 11,000 men, the rest of the corps being on distant detachment, was surrounded by the whole of the British battalions, and a strong body of the Nizam's horse. The men, upon a promise of their pay, and continuance of service, laid down their arms; and the arrest of the officers was accomplished without difficulty or danger. Notwithstanding the unfriendly passions which Frenchmen at this moment excited in the breast of the Governor-General, he was careful to ensure to the individuals, who had fallen into his power, that generosity of treatment which a gallant mind is ever prompted to bestow. Their property, together with such arrears as were due to them by the Nizam, were secured to their use; they were conveyed to Calcutta, under every indulgence compatible with the security of their persons; and on their arrival in England the Governor-General provided that they should not be treated as prisoners of war, but transported to their country without detention.¹

¹ Letter of the Governor-General to the Court of Directors, dated 21st Nov. 1798. Printed papers, ut supra, p. 6. Malcolm's Sketch, p. 236—244. Beatson tells us (i. 50) that the secret was well kept; that the cause of sending the detachment from Guntoor to Hyderabad was not made known to the government of Madras; and that the intelligence of the annihilation of the French corps came by surprise upon

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The chances of good or evil from the Mahrattas, also, forced themselves upon the attention of the British government; and negotiations were carried on at Poonah, at the same time with those which at Hyderabad were conducted to an issue deemed so exceedingly favourable. The negotiations, however, attempted with the Mahrattas, produced not equal results. The substance of the treaty negotiated at Hyderabad was communicated to the Peshwa, both before and after its conclusion. "And at both periods," says the Governor-General to the Court of Directors, "he expressed his entire approbation of the nature and tendency of the new engagements, as well in their operation upon the interests of the Mahratta empire, as upon those of the Nizam."¹ On the other hand, Sir John Malcolm says, "The measures taken at Hyderabad were regularly communicated to the Peshwah: but that prince, either influenced by his weak counsellors, or acting under the control of Dowlut Row Scindia, obstinately continued to withhold his formal consent to any acknowledgment of the right of the British government to arbitrate in his disputes with the court of Hyderabad."² Of course, it may be said, the Governor-General knew best. It may also, however, with equal certainty be said, that he had the greatest temptation to lay on a colour; that if none except agreeable consequences were supposed to flow from his measures the favour of his employers would be enhanced; that from this species of art, which had been amply practised by his predecessors, Lord Mornington must have been a man far superior to his predecessors to stand always

the English of Calcutta and Madras. He tells us also, that their minds were in such a state, as to regard the transaction as a perfect master-piece of policy.

¹ Letter, ut supra, parag. 24.

² Malcolm's Sketch, p. 244.

exempt; and that of those expedients for a colour, the two letters which have just been quoted appear to present us with instances. In the first place, when mention is made of the time which would be required for assembling the army of the Carnatic, no mention whatsoever is made of the disapprobation expressed by the Madras council. In the next place, when the execution is described of the measures taken for the destruction of the French corps, in the service of the Nizam, the reluctance exhibited by the Nizam, when the crisis arrived, is not only covered with silence, but with a language which implies uninterrupted alacrity and zeal. Beside the difficulty, in such a situation as that of Sir John Malcolm, of remaining long ignorant of such a general and important fact, the consequences also tally with his representation, for all the efforts of the Governor-General to draw the Mahrattas into an intimate connection with him, totally failed. And again; as Scindia, not the Peshwa, was at this time predominant over the Mahratta councils, the assent of the Peshwa had little value; and if presented to people ignorant of the state of the facts, as equivalent to that of the Mahratta power, was only calculated to produce deception. It seems to be affirmed, from private information, by Colonel Wilks, that both Scindia and the Peshwa, under alarm at the symptoms of ambition which at this moment distinguished the movements of the British power, were actuated by favourable dispositions towards the sovereign of Mysore; but Scindia was afraid to take a positive step, on account of his dominions in the North, which the English had an army ready to invade; and the Peshwa, beside the imminent danger to which the hostility of the English would expose him, had no liberty to act

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BOOK VI. but as Scindia directed. The Governor-General,
CHAP. 8. accordingly, when at last he found that assistance
 1798. from the Mahrattas was not to be obtained, encouraged by the probability that he would receive no opposition, resolved to proceed in his warlike operations without them.¹

On the 18th of June, the Secret Committee of the Court of Directors wrote from England to the Governor-General in Council, that they had just received from his Majesty's ministers, information of a large armament which had sailed from Toulon on the 19th of the preceding month; and that amid the various conjectures respecting its destination, it was not conceived impossible that India might be the object of attack, by way of the Red Sea, or its coast, after conquest of Egypt; "or even," the Directors add, "by the Black Sea, or by Bussora. His Majesty's ministers," they continue, "have therefore informed us, that immediate measures will be taken for a considerable augmentation of the European force in the East Indies: You may expect that not less than 4,000 seasoned and disciplined troops, and perhaps a larger number, may be sent to the Company's settlements with all possible expedition, part of which will, we trust, reach India not many months after the receipt of this dispatch."²

It was not before the 18th of October that the Governor-General first received authentic intelligence of the expedition from Toulon, and the invasion of Egypt; when his preparations against Tippoo were approaching maturity. The constituted authorities in England, under impression of the danger which the invasion of India by so great an army would produce, gave directions to the Governor-General, to

¹ Hist. Sketches, iii. 361—366. ² Printed papers, ut supra, No. 1.

make war upon Tippoo, if he appeared to be actually accumulating the means of seconding invasion by the French. They seem not to have regarded the proclamation at the Mauritius as satisfactory evidence of any such design; of which they express themselves in the following words: "We are unable to judge, whether this proclamation be in reality what its import declares it to be; or intended merely as a feint, with a view to embroil us with Tippoo." And they marked out unambiguous preparations for war, as the circumstance by which the judgment of their subordinates in India ought to be determined. "It is highly improbable," they say, "that Tippoo should have entered into any league with the French, without some apparent preparation, on his part, of an hostile nature, in furtherance of their designs. If such shall have been the case, it would be neither prudent nor politic to wait for actual hostilities on his part." Preparation for war, in the only sense which can here be applied, is such an augmentation, or such a disposition, of the instruments of war, as, to some considerable degree, is both unusual, and increases the danger of the suspecting state. That any such augmentation or disposition of the instruments of war had taken place on the part of Tippoo, no evidence was ever produced; while evidence to the contrary appears in abundance.¹ Even with the permission which the alarm of the French expedition extorted

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¹ "It was supposed" (says Colonel Beatson, p. 57) "that Tippoo Sultaun's army had suffered essentially, both in numbers and discipline, since the last war: his finances were in disorder: his councils were perplexed by discordant opinions; and his spirits dejected and broken by the disappointment of his hopes of French assistance; by the retreat of Zemaun Shah; by the failure of his intrigues at the courts of Poonah and Hyderabad; and by the unexampled vigour, alacrity, and extent of our military preparations. "Tippoo Sultaun's field army" (he says, p. 204) "was estimated at 47,470 fighting men."

BOOK VI. from the Directors, they thought proper to enjoin
 CHAP. 8. that in resorting to hostilities, "the utmost discre-
 1798. tion" should be used; "that we may not," they say, "be involved in a war in India, without the most inevitable necessity."—That inevitable necessity existed, or any necessity at all, will not easily, after the first impartial exposition of the facts, be again alleged. The war might be advantageous, or it might be not advantageous. But the word must be used in an extraordinary sense, if it ever be denominated necessary.

On the last day of October, that is, in less than a fortnight after he was informed of the invasion of Egypt, the Governor-General received intelligence of the destruction of the French fleet by Sir Horatio Nelson, at the mouth of the Nile. Notwithstanding this decisive event; "I did not," he says, "relax any part of the naval or military preparations which had been commenced under my orders;—being still uncertain of the fate of the French army in Egypt, and ignorant whether an additional force might not have been intended to co-operate with it in India, by the ordinary passage round the Cape of Good Hope."¹ The chance of the invasion of India, from either quarter, will not at the present moment be regarded as having been very great. It will not come up to the description of what constituted an "inevitable necessity" for going to war with Tippoo.

"The immaturity, however," says Sir John Malcolm, "of the Sultan's plans formed, in Lord Wellesley's opinion, the strongest reason for an immediate attack upon his possessions; but the delay, which was likely to occur in assembling the army on the coast of Coromandel, which had been reduced to a

¹ Printed papers, *ut supra*, No. 8.

very low establishment, and was in a very divided and unequipped state, obliged him to alter it; and he made no communication whatever to Tippoo Sultaun on the subject of his proceedings, till the military preparations, both at Madras and Bombay, were complete; and the alliance with the Nizam had not merely been restored, but rendered so efficient, as to secure the full application of the resources of that Prince in aid of the common cause.”¹

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During all the time of these remarkable proceedings, it is singular that Tippoo was either without the means, or without the inclination, of making any considerable addition to his habitual state of equipment for war, and, with an appearance of insensibility to all that surrounded him, forbore even to remonstrate against the accumulation which was going forward of the instruments of his destruction. When the beginning of November arrived, the Governor-General thought the opportunity was now favourable to exhibit his complaints. On the 8th of that month, he addressed a letter to the Sultan, in which the expressions were conciliatory, rather than hostile, but in which he informs him of the connection which he was aware had been formed between him and the French, “Whom you know,” says he, “to be the inveterate enemies of the Company, and to be now engaged in an unjust war with the British nation.” He then gives him a lecture, on French principles; which will be appealed to hereafter as a monument of the times. “It appears not,” he adds, “either necessary or proper, that I should any longer conceal from you the surprise and concern with which I perceived you disposed to involve yourself in all the ruinous consequences of a connexion, which threatens,

¹ Malcolm's Sketch, p. 254.

BOOK VI. not only to subvert the foundations of friendship
 CHAP. 8. between you and the Company, but to introduce,
 1798. into the heart of your kingdom, the principles of
 anarchy and confusion ; to shake your own authority ;
 and to destroy the religion which you revere." On
 the disposition of the Company to preserve inviolate
 the obligations imposed by the relation of amity and
 peace, the Governor-General cited the remarkable
 instance which had recently occurred ; of a district
 of country to which, though possessed by the Com-
 pany, the Sultan laid claim, and of which, his right
 having been ascertained by arbiters mutually chosen,
 restitution had been made. As the result of these
 premises, the Governor-General proposed to send to
 him a British officer, whom he already knew, to com-
 municate to him, on the part of the English, and of
 the Peshwa and Nizam, their allies, the plan which
 in their opinion was calculated " to remove all exist-
 ing distrust and suspicion, and to establish peace and
 good understanding on the most durable founda-
 tions." ¹

Of the terms which, at different periods, the Governor-General was disposed to allow Tippoo Sultaun, he himself has given a very instructive history, in his letter to the Court of Directors, under date the 3d of August, 1799.² What was the extent of his views in relation to the attack which he was so eager to make immediately after he first received intelligence of the foolish proclamation at the Isle of France, he has no where disclosed. When he found the execution of this design impossible, and how much time it would require to put the army in a condition for

¹ Letter from Lord Mornington to Tippoo Sultan, printed papers, ut supra, p. 24.

² See the papers relating to East India Affairs, printed by order of the House of Commons in the year 1800.

action, he would, he says, have been “contented with any adjustment which offered a reasonable prospect of detaching Tippoo from his connexion with the French;” and that, “in the arrangement which then occurred to him, his views were limited to the establishment of permanent residents, on the part of the Company, and of the allies, at Seringapatam, to the dismissal of all the French then in the Sultaun’s service, and to the perpetual exclusion of the French from his armies and dominions.”

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Before preferring these demands, he first, however, deemed it politic, to place the armies in a posture for action; and to take measures for lessening the chances of evil, as well as improving the chances of good, at the hands of the Nizam and the Mahrattas. The month of November had thus arrived before he was ready to make his first communication. But, at that time the French had invaded Egypt, which appeared to increase the dangers of the English dominion in India; on the other hand, the military preparations of the English were advancing to maturity on a great scale, the French party at Hyderabad was destroyed, the resources of the Nizam’s country were by the late arrangement placed at the disposal of the Company’s servants, and the English now had power to enforce whatever demands they might think proper to advance. The Governor-General, therefore, resolved not to content himself with the terms which, without having communicated them, he would have thought sufficient for all necessary purposes before. If, however, the real ground of the war was not the love of conquest, which was so fervently disclaimed, but the chance of danger from the power of Tippoo, as was the grand pretence, the new degree of security which had accrued to the Company was a reason, not for war,

BOOK VI. but peace. The additional chance of invasion, by
CHAP. 8. the presence in Egypt of the French, presented, as
1799. far as it went, a demand for additional security. But
that chance was to be weighed, and its value ascertained. Except to an eye surrounded by the mists of ignorance or passion, which saw its object hideously enlarged, it could not appear to be great. Besides, as the British government would not long remain without a grand effort to expel the enemy from Egypt, the Company might have quietly rested on its guard, without incurring the mischievous expenditure, not to speak of any more of the detestable consequences of actual war, at least for a little time, till they understood what was the result of the measures adopted against the invaders of Egypt, and whether a few months would not set India free from any danger on account of the French. However, the terms, beyond which the Governor-General did not think as yet of proceeding, were not extravagant. Beside the conditions first meditated, he meant to demand the cession of Canara, a maritime province on the western coast, which appeared to facilitate the communication of Tippoo with the French; but to allow him an equivalent in some other quarter distant from the coast. This, then, in the opinion of the Governor-General, who now felt himself in a condition to enforce any demand, and whose apprehension from French invasion, and the rooted enmity of Tippoo, was then at its height, was all the security, as against Tippoo, which the British interests really required. If nothing followed to create occasion for more security, every addition which was made to the sacrifices exacted of the hated foe, was made either in the spirit of revenge, or from the love of conquest; for no other solution remains.

The Governor-General professes, and with all the

marks of sincerity, his expectation to have been, that Tippoo, overawed by the discomfiture of the French fleet in Egypt, by the ascendancy of the English at Hyderabad, the strength of the English army, and an English fleet on the coast of Malabar, would accede to the terms which he meant to propose, and that the calamities of war might still be avoided. For the purpose of accelerating measures, whether of a pacific or hostile description, he thought it expedient to be near the scene, and in a letter dated the 10th of December, acquainted the Sultan with his intention of repairing shortly to Madras. He arrived on the 31st of the same month, and found waiting for him an answer from Tippoo.

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In the letter of the Sultan, the expressions were not less pacific than those of the Governor-General. He declares the highest satisfaction at the naval victory gained on the coast of Egypt by the English over the French; the former of whom he describes as possessing almost every virtue, the latter every vice. The charge which had been urged by the Governor-General, of soliciting an hostile connexion with the French, he endeavoured to answer thus: "In this Sircar (state) there is a mercantile tribe, who employ themselves in trading by sea and land. Their agents purchased a two-masted vessel, and having loaded her with rice, departed with a view to traffic. It happened that she went to the Mauritius, from whence forty persons, French, and of a dark colour, of whom ten or twelve were artificers, and the rest servants, came here in search of employment. Such as chose to take service were entertained, and the remainder departed beyond the confines of this Sircar: And the French, who are full of vice and deceit, have perhaps taken advantage of the departure of the ship to put about reports with the view to ruffle the minds of

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both Sircars." He then made protestation of his earnest desire to preserve and to strengthen the bands of peace between himself and the Company; described his own occupations as all in the highest degree pacific; and added, "In this case, the allusion to war in your friendly letter, and the following passage, namely, *that prudence required that both the Company and their allies should adopt certain measures of precaution and self-defence*, have given me the greatest surprise." As the proposition of sending to him a deputy, and opening a negotiation, appeared to imply that new sacrifices were to be exacted of him, he appealed to the existing treaty, as affording the proper and adequate adjustment of the rights and interests of the contracting parties; and said, "I cannot imagine that means more effectual than these can be adopted, for giving stability to the foundations of friendship and harmony, promoting the security of states, or the welfare and advantage of all parties."¹ This letter the Governor-General regarded as marked by prevarication and falsehood, in respect to his intercourse with the French; and by criminal evasion, in regard to the moderate and amicable proposition for opening a negotiation. He replied, accordingly, by a letter, dated the 9th of January, 1799, in which he described the embassy to the Isle of France; and explicitly declared, that the new engagements into which he affirmed that Tippoo had thus entered with the enemies of the allies required a new arrangement for their security. He recommended that only one day should be taken to reply to this letter; intimating that dangerous consequences might result from a greater delay.² That time might not be wanting for the campaign before the commence-

¹ Printed papers, ut supra, No. 8, inclosure, No. 4. ² Ibid. No. 5.

ment of the rains, was the motive which impelled the Governor-General to hasten; and, beside the established practice, and inveterate habits of all Oriental courts, the same circumstance afforded a strong motive to the Sultan to make use of every expedient for delay.

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The end of January approached, and an answer from the Sultan had not yet arrived.* This was interpreted contempt and obstinacy. It is even assigned as proof of more determined enmity than was previously supposed. The army was now irresistible. "On these grounds," says the Governor-General, "towards the close of the month of January, 1799, my intention was to have required from Tippoo Sultaun, in addition to the terms already stated, the payment of a considerable sum of money, as an indemnification for the expense to which his hostile and treacherous conduct had subjected the allies."¹

Before the 3d of February, Lord Mornington received intelligence, that Tippoo had prepared two native vakeels, who, together with one of the French officers who had lately arrived from the Isle of France, were waiting at Tranquebar, to embark on a mission to the Executive Directory of France. This cannot be regarded as a very extraordinary proceeding in a prince who knew that a vast army had been levied against him before any complaint had been preferred, or so much as an explanation asked, of his conduct; and might by himself have been represented, with surely not less plausibility than by the English their preparations for attack, as a proceeding purely defensive, and imperiously called for by the dangers with which he was conspicuously threatened. At this

¹ Letter from the Governor-General to the Court of Directors, dated 3d August, 1799, ut supra.

BOOK VI. time, however, the Governor-General determined to
 CHAP. 8. suspend all negotiation, until the united forces of the
 1799. Company and their allies should, to use his own expressions, "have made such an impression on the territories of Mysore, as might give full effect to our just representations."¹

On the 3d of February, his Lordship dispatched his commands to General Harris, to enter the territory of Mysore, with the army which had been assembled at Velore, and to General Stuart to co-operate with the Bombay army from Malabar; while at the same time he gave intimation to the allied courts, and the British admiral on the coast, that he now considered the Company as at war with Tippoo Sultan.

Another step was now taken in the severity of the terms. From this time nothing less was to be exacted of the Sultan than a cession of his maritime provinces in perpetuity to the English; an equal territory on their respective frontiers to each of the allies, amounting to about a fourth part of his dominions, and a crore and a half of rupees. But, in the second place, if any decisive advantage should be obtained in the field, or the operations of the war should be advanced to the opening of the batteries upon Seringapatam, the General was not to content himself with less than the cession of one whole half of the territories of which the Sultan was in possession at the commencement of the war, the relinquishment of all claim to any of the places, on the frontiers of the Company and their allies, about which there was any dispute, and the payment of two crores of sicca rupees. The dismissal of all Europeans belonging to any country at war with the English, the renunciation of all connexion with the French, an engagement never to

¹ Letter, 20th March, 1799, ut supra.

retain any individual of that nation in his service, or even to permit him to reside within his dominions, to receive at his court a permanent ambassador from each of the allies, to keep with each of them an ambassador of his own, and to give up certain forts and hostages as security for the execution of the treaty: These were articles common to this, with the former catalogue of terms.¹

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On the 13th of February, the Governor-General received a letter from Tippoo, in which, after acknowledging the receipt of his letters, he desires, as he is going upon a hunting excursion, in which he frequently indulged, that he would send the deputy (about whom his friendly pen had repeatedly written), slightly attended. This consent, which was sufficiently cold and ungracious, the Governor-General describes, as reluctant and insidious; and he answered it by referring him to General Harris, to whom all his communications were now to be addressed. This answer was even transmitted through that General, who had orders to forward it to the Sultan, on the same day on which the army should pass the frontier.

The army now assembled at Velore exceeded 20,000 men, whereof 2,635 were cavalry, and 4,381 Europeans: It was joined, before the commencement of its march, by the whole of the British detachment, serving with the Nizam, 6,500 strong, about an equal number of the Nizam's infantry, including a portion of Sepoys lately commanded by the French, but now by British officers, and a large body of cavalry; "an army," than which, says the Governor-General, one "more completely appointed, more amply and liberally supplied in every department, or

¹ Inclosures A. and B. of the Gov.-Gen.'s Letter to the Commander-in-Chief, dated 22d January, 1799.

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more perfect in its discipline, and in the acknowledged experience, ability, and zeal of its officers, never took the field in India:" The army of the western coast, equal in excellence, assembled at Cananore, under General Stuart, amounted to 6,420 fighting men, of whom 1,617 were Europeans: And a force, described as considerable, but of which the amount is not specified, under Colonels Read and Brown, were to join or co-operate with the Commander-in-Chief from the southern districts of Carnatic and Mysore. All this was directed against the chieftain of Mysore, who, six years before, was stripped of one half of his dominions; and left in possession of a territory yielding a revenue of little more than a crore of rupees, or one million sterling; while the revenue of the Anglo-Indian government alone, without speaking of that of its ally, exceeded nine millions. What a mass of talent the petty prince of a petty country must have been supposed to possess! ¹

The army of Bombay, under the command of General Stuart, marched from Cananore on the 21st of February; arrived at the head of the Poodicherrum Ghaut on the 25th of the same month; and took post at Seedapore and Seedasere, on the 2d of March, where it both protected the large supplies which had been collected in the district of Coorg; and could readily communicate with the main army as it approached to Seringapatam. General Harris entered the Mysore territory on the 5th of March, and commenced his operations by the reduction of several forts

¹ "The victories of the Marquis Cornwallis (says Col. Beatson, i. 47) had greatly facilitated any future plan of operation against the power of Tippoo Sultaun. By diminishing *his* resources, and increasing *our own*, they had produced a twofold effect. And the extension of our frontier, by the extension of the Barramaul and Salem districts, and a thorough knowledge of the defences of Seringapatam, and of the routes leading to that city, were considered at that moment as inestimable advantages."

upon the frontier; of which none made any considerable resistance; and some made no resistance at all.

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At the time when the British General passed the eastern frontier of Mysore, Tippoo was supposed to be encamped in the vicinity of Madoor, and was expected to move in the direction of Bangalore, for the purpose of opposing the progress of the army. Having effected this expectation, he left his camp near Senapatam, on the 28th of February, taking with him the principal part of his army; and on the morning of the 5th of March, a large encampment was observed by General Stuart, forming between him and Periapatam, a town about seven miles distant from Seedasere. On the morning of the 6th little intelligence was yet obtained of the amount of the enemy, or the meaning of their appearance; and General Hartley, the second in command, went forward to reconnoitre. From his hill of observation, at day-break, he perceived the whole of the hostile force in motion; the country, however, was covered with jungle; the atmosphere was hazy, and it was impossible to judge correctly either of their numbers or object. Between the hours of nine and ten, the enemy had penetrated with so much secrecy and expedition through the jungle, that they attacked the front and rear of the British advanced position at almost the same instant.

The nature of the country had induced General Stuart to place the army in several divisions. Three native battalions, under Colonel Montresor, were posted at Seedasere, to which another battalion was added, after the appearance of the enemy on the 5th; the main body of the army, with the park and provisions, remained at Seedapore and Ahmootenar, the first eight miles, the latter twelve, in rear of the advanced position. General Hartley remained to aid in

BOOK VI. repelling the attack. The best position, of which the
CHAP. 8. circumstances admitted, was assumed; and this body

1799. of Sepoys, though completely surrounded, and contending not only with a great disparity of numbers, but other unfavourable circumstances, defended themselves with such determined gallantry, that the Sultan's troops were unable to break them. The General hastened forward with the rest of the army, excepting the fourth corps, which being posted at some distance in the rear, was intercepted by a column of the enemy, and unable to join. It was not till half past two, however, that he arrived in sight of the division of the enemy which had penetrated to the rear. It withstood and answered a brisk fire of musquetry, for about half an hour; but then fled with precipitation through the jungles, to join the rest of the army to which it belonged. The General now advanced to join Montresor and his brave companions. The men had for more than six hours been engaged with a superior enemy; were spent with fatigue; and their ammunition almost exhausted. The advance of the troops with the General was the signal for the enemy to intermit the attack, which, till this time, they had upheld in front; and at twenty minutes past three they were retiring in all directions. General Stuart, apprehending a return of the enemy, which might place them in his rear, and perhaps in possession of the great magazine of rice collected by the Coorg Rajah,¹ deemed it of more importance to concentrate his army at Seedapore, than to maintain the position of Seedascre, which was chiefly useful, as the only spot from which the signals, concerted between the two armies, could be observed.

¹ The Rajah accompanied General Stuart, and was present with him in the battle; which he described with vast admiration, in a letter to the Governor-General, quoted by Col. Wilks.

The killed, wounded, and missing, according to the regimental returns, in the British army, were only **143**. The loss of the enemy was no doubt considerable. Tippoo remained in his camp at Periapatam till the 11th, desiring, but afraid, to strike a second blow; and arrived at Seringapatam on the 14th, whence he hastened to meet the army approaching from the east.

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So little, in truth, did the Governor-General respect the power of the Sultan, that the plan upon which he determined implied a confidence in the inability of that prince to offer almost any obstruction to the army which was sent to destroy him. It was planned, that it should not wait to reduce any of the intermediate forts between the frontier and the capital of the Sultan, or to form a clear line of communication, but march directly upon Seringapatam, and by a single blow terminate the contest.

The Governor-General amid the talents for command which he possessed in a very unusual degree, displayed two qualities of primary importance: He has seldom been surpassed in the skill with which he made choice of his instruments: And having made choice of his instruments, he communicated to them, with full and unsparing hands, the powers which were necessary for the end they were employed to accomplish. General Harris was not only invested with unrestricted military powers, but was authorized to exert all the civil authority which would have belonged to the Governor-General himself, in his situation. His instructions embraced the two sets of terms, to which, in two events, the Governor-General determined, upon the march of the army, to elevate his demands. And he was further provided with a political and diplomatic commission. This was composed of the Honourable Colonel Wellesley, Lieu-

BOOK VI. tenant Colonel Close, Lieutenant Colonel Agnew, and
CHAP. 8. Captain Malcolm, with Captain Macaulay as their
1799. secretary. The commission was not entitled to act, except in obedience to the orders of the General.

The army was not ready to make its first united movement on the enemy's ground before the 9th of March; within one day of the time which the Commander, in his orders to General Stuart, had described, as the latest moment at which he could with safety arrive at Seringapatam. The British army was overloaded with equipments: It carried an enormous train of battering cannon for the siege of Seringapatam; it required a prodigious mass of vehicles for the provisions and stores of a campaign to be carried on without an open line of communication; to all this was added the cumbrous baggage of the Nizam's army, a host of brinjarrics, and the innumerable followers of the camp. No sufficient measures were prepared for the orderly movement of this vast, unwieldy machine. Colonel Wilks alleges that such measures were impossible. If so; either this was one of the most rash and hazardous expeditions that ever was undertaken; or the British leaders must have counted upon a wonderful inferiority, either of means, or of understanding, on the part of their foe. Assuredly, had an enemy, with any thing like an adequate force, employed himself with any considerable degree of activity and skill, in making war upon the movement of this disorderly mass, which it was by no means possible to cover with the troops, it is hardly probable that he would not have retarded it, till the commencement of the rains; have so harassed the infantry, and worn out the cavalry, that a great portion of the baggage, stores, and ammunition would have fallen into his hands. The great thing to be dreaded, in marching at once to Seringapatam,

without regard to the communication behind, was famine. This evil was all but sustained; and nearly the whole of the draught and carriage hullocks died, though the arrival of the army was probably not retarded a single day by the efforts of the enemy.

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So great was the confusion, even on the first day's march, that the army halted on the 11th, to see if a remedy could in any degree be applied. It moved on the 12th, but with so little improvement, that it halted again on the 13th.

From Bangalore, within sight of which, now dismantled, the army encamped on the 14th, there were three roads by which it could march upon Seringapatam. The expectation of the enemy was, that the British would occupy and repair Bangalore, form a line of communication in the same manner as before, and advance by the middle and shortest of the roads.

The confusion of the march was so great, that the British army halted a third time on the 15th; and destroyed as much of the mass of stores as it was supposed that by any possibility the exigencies of the service would allow. On the 18th, it again halted a fourth day; and "the loss of powder, shot, and other military stores, had already been so considerable, as to excite some degree of alarm, at this early period of the campaign."¹

Of the roads leading to Seringapatam, the southern, by Kaunkanhully, was that selected for the advance of the British army; and so well had the design been disguised, that while the forage on the expected route had been completely destroyed, it was still preserved upon this. No memorable incident oc-

¹ These are the words of two distinguished officers of the same army; Beatson, p. 62, and Wilks, iii. 407.

BOOK VI. curred from the time when the army entered the
CHAP. 8. Kaunkanhully route on the 16th, till it reached the

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tanks at Achel, between Kaunkanhully and Sultanpet. These tanks were of so much importance, that "the destruction of them," says Colonel Wilks, "in 1791, had compelled Lord Cornwallis to make the longer march, the injurious effects of which, on his exhausted cattle, were sensibly and severely felt during the remainder of the campaign." Of a similar destruction, that intelligent officer adds, "the consequences on this occasion would have been still more injurious than those experienced in 1791." It was by the merest accident, that this fatal event was prevented. A detachment sent forward on the night of the 21st, arrived not till the breaches were made in the embankment, and were just in time to save the total loss of the waters.

When the Sultan, after his return from the attack upon General Stuart, left his capital to meet the advancing army, he made his first movement on the middle road, but being soon made acquainted with its true direction, he deviated by his right to Malvilly, and encamped, on the 18th, at the Madoor river, where he was joined by the two corps of his army, which had been left during his absence to hang upon the British line. "The southern road," says Colonel Wilks, "from this river, to the point where General Harris first entered it, presented numerous situations, where the advance of the British army might have been obstructed, and at least materially delayed, by steady troops, without any risk of disaster to themselves." What is more remarkable, Tippoo, as we are told by the same high authority, "after examining and occupying the finest imaginable position for opposing the passage of the river in front, and placing beyond it a strong corps to operate at the same time

on his enemy's right flank, from very advantageous ground, with an open rear and a secure retreat from both positions, abandoned the intention of giving battle on this ground ;" and determined to fight on ground, about two miles from Malvilly, which, among other advantages gratuitously bestowed on his enemy, gave them, during the intended action, the most convenient cover for their unwieldy impediments."

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The slow movement of the English brought them to the Madoor river on the 24th, where they learned the particulars of the march which had been made by the Sultan upon General Stuart ; and on the evening of the 27th, on approaching the intended ground of encampment to the westward of Malvilly, they espied the army of the Sultan, at a few miles distance, drawn up on a height. As the first grand object of the General was, to carry his equipments safe to the walls of Seringapatam, he determined neither to seek nor avoid an action. The advanced picquets, however, being attacked by the enemy, and more troops being sent to their aid, a general action came on. The British army under General Harris formed the right wing ; the Nizam's army with the 33d regiment, under Colonel Wellesley, formed the left. On the right wing, which had deployed into line, and begun to advance, an opening between two brigades, produced by the ground, tempted the Sultan. He advanced in person with a body of cavalry, till in the very act to charge. The effort was against the Europeans ; coolly directed ; and executed with so much spirit, that many of the horsemen fell on the bayonets. But it produced not so much as a momentary disorder in the ranks ; and the line advancing in such a manner as to outflank the enemy's left, his guns were soon after withdrawn from the heights. The cushoons of the Sultan faced Colonel Wellesley

BOOK VI. with some steadiness, till within sixty yards, when,
 CHAP. 8. the 33d regiment quickening step, they gave way ;
 1799. and Colonel Floyd, seizing the critical moment, charged them with his cavalry, and destroyed them to a man. The efficient state of the Sultan's equipments, and the deplorable state of the British, admitted not an idea of pursuit. The loss of the English was sixty-nine men, that of the Sultan, more than a thousand.

Immediately after this injudicious affair, the Sultan marched, with a design to place himself on the rear of General Harris, during the remainder of his march to Seringapatam. But he expected him to advance on the same road which had been taken by Lord Cornwallis in 1791. As it was anticipated, that the forage on this road would be completely destroyed, the project had for some time been contemplated of crossing the Cavery at Sosilla, about fifteen miles east of Seringapatam, if the ford upon examination should appear to be practicable. The success was complete, and the battering train, with the last of the army, was over on the 30th, while the enemy was at a distance looking for them in a different direction. This last disappointment struck a damp to the heart of the Sultan. Having received the whole of his principal officers, " We have arrived," said he, " at our last stage, what is your determination?" " To die along with you," was the unanimous reply.¹ It was the opinion of this meeting of Tippoo and his friends, that General Harris would not make his attack on the southern side of the fort, but would cross over into the island. The determination was, to meet him on this route, and find either victory or death. The Sultan and his friends

¹ Wilks, iii. 414.

took a most affecting leave, as if for the last time in this world, and all were bathed in tears. It was easy for the Sultan, whose equipments were in order, to anticipate the approach of the English. He crossed at the ford of Arakerry, and took up the intended position near the village of Chendgâl. It was not however the intention of the English General to cross into the island; and when, instead of pointing to the fords, he made a circuit to the left, to avoid some inconvenient marching, and reach the ground occupied by General Abercromby in 1792, the Sultan, whose dispositions were not calculated for such a movement, ventured not to make opposition; and the English army took up its ground for the siege of the capital, on the 5th day of April, exactly one month after it passed the enemy's frontier, having advanced at the rate of not seven miles a day on enemy's ground, and not five miles a day from the commencement of its march.

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A new line of entrenchments had been constructed on this side of the fort, which, reaching from the Dowlut Baug to the Periapatam bridge, and within six or seven hundred yards of the walls, avoided the fault of the redoubts in 1792, distant too far to be supported by the guns of the fort. Between these works and the river, the infantry of Tippoo was now encamped. To save the British camp from annoyance, and advance some posts, an attack was ordered the same evening, under Colonels Wellesley and Shaw, on a part of the enemy, occupying a water-course in front. It failed, not without loss. But next morning a force was sent, which the party of the enemy could not resist; and strong advanced posts were established within 1800 yards of the fort, with their left on the river, and their right on Sultanpet.

On the 6th, General Floyd, with four regiments

BOOK VI. of cavalry, and the greater part of the left wing of
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1799. General Stuart; a proceeding, which the cavalry and part of the infantry of the Sultan marched at the same time to impede. The junction was made on the 14th; the active and well-conducted exertions of the Sultan's cavalry having produced no other effect than the necessity of a little more caution, and a little more time. And on the next day the Bombay army, having crossed the river to the north, occupied a ground in continuation of the line of General Harris, with a view particularly to the enfilade both of the face to be attacked, and the exterior trenches.

On the 9th, Tippoo, who had not before made any answer to the letter of the Governor-General, forwarded to him when the army crossed his frontier, sent to General Harris a letter, of which the following is a translation:

“The Governor-General, Lord Mornington, Bahauder, sent me a letter, copy of which is enclosed: you will understand it. I have adhered firmly to treaties: What then is the meaning of the advance of the English armies, and the occurrence of hostilities? Inform me.—What need I say more.”

The British commander replied in the following terms:

“10th April, 1799.

“Your letter, enclosing copies of the Governor-General's letter, has been received. For the advance of the English and allied armies, and for the actual hostilities, I refer you to the several letters of the Governor-General, which are sufficiently explanatory on the subject.”

On the 16th was made an alarming discovery. The General, in his letter to Lord Mornington, dated

the 18th, says; "On measuring our bags, to ascertain what rice they really contained, they were found so much diminished by loss or fraud, that eighteen days' provision, *for the fighting men, at half allowance*, is all that remains in camp. Our supplies must, therefore, arrive before the 6th of May, to save us from extreme distress."

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On the 17th, operations of considerable importance, less difficult because simultaneous, were accomplished on both sides of the river. The enemy were dislodged from a ground commanding that which was intended for the approaches and batteries of General Stuart; the troops were established under a good cover within 1,000 yards of the western angle of the fort; and while the enemy's attention was engaged with these operations, the bed of a water-course was seized on the southern side, which formed a parallel at an equal distance from the fort.

The state of the grain constituted now an object of the greatest solicitude, and every thing was to be done, for the purpose of hastening the arrival of the two corps, which were expected to bring a supply from Coimbatore and Baranahl. To conduct them, General Floyd marched on the 19th toward the Caveriporam pass, with the whole of the regular cavalry, the whole of Nizam Ali's cavalry, and a brigade of infantry, followed by all the brinjarrics, and all the superfluous followers of the camp.

The 20th produced several events. A battery opened from the northern bank on the enfilade of the south-western face, and of the enemy's entrenchment on the southern side of the river. The enemy were dislodged from a position 400 yards in advance of their general entrenchments; and a parallel was established on the spot within 780 yards of the fort.

BOOK VI. In the evening, the following letter from the Sultan
CHAP. 8. was received in camp :

1799. “ In the letter of Lord Mornington, it is written, that the clearing up of matters at issue is proper, and that therefore you, having been empowered for the purpose, will appoint such persons as you judge proper for conducting a conference, and renewing the business of a treaty. You are the well-wisher of both Sircars. In this matter what is your pleasure? Inform me, that a conference may take place.”

On the 22d, General Harris replied by a letter, stating, that security, not conquest, was the object of the English government, to whose pacific propositions he complained that Tippoo had hitherto refused to listen ; and transmitted the draught of a preliminary treaty, drawn up according to the second and severest set of terms contained in the Governor-General's instructions.

In the situation to which affairs were now reduced, the annexation of the following severities was deemed advisable : That four of the Sultan's sons, and four of his generals, to be named by the British commander, should be given up as hostages : That acceptance of these conditions should be transmitted under his hand and seal within twenty-four hours ; and the hostages, and one crore of rupees, be delivered in forty-eight : And that if these pledges were not given, the British commander would hold himself at liberty to extend his demands for security, even to the possession of the fort of Seringapatam, till the conclusion of a definitive treaty.

It was the instruction of the Governor-General, that the set of terms now put in the shape of a treaty should be sent just before the opening of the batteries upon the fort of Seringapatam. But the ad-

vanced period of the season, and the failure of provisions, when nothing but possession of the fort could, in the opinion of General Harris, justify him in delaying the siege for an instant, made him deem it hazardous to be the leader in an overture toward peace. The sentiments to which the Governor-General was brought by the progress of events are thus described in his own words. "Towards the end of April, fresh circumstances arose which disposed me to think, that if the course of the war should favour the attempt, it would be prudent and justifiable entirely to overthrow the power of Tippoo: Accordingly, on the 23d of April, I signified to Lieutenant-General Harris my wish, that the power and resources of Tippoo Sultan should be reduced to the lowest state, and even utterly destroyed, if the events of the war should furnish the opportunity."¹

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On the night of the 24th, the approaches to the fort were advanced 250 yards. On the 25th, a battery of four guns was erected to destroy the defences of some works which bore on the assailants; and it opened with considerable effect on the morning of the 26th. The enemy's guns were now almost wholly silenced. On the evening of the same day, the enemy's entrenchments, in advance, were attacked; and carried, after an obstinate contest, which lasted a great part of the night. This acquisition was important, because it furnished the ground on which the breaching batteries were to be erected. The British troops occupied the works on the 27th; and in the following night made their lodgement secure.

On the morning of the 28th, another letter arrived from the Sultan, intimating the magnitude of the questions to be determined, and signifying his inten-

¹ Letter to Directors, 3d August, 1799, ut supra.

BOOK VI. tion to send two persons, for the immediate commence-
 CHAP. 8. ment of a conference, without which an adjustment

1799. of so much importance could not be satisfactorily performed. To this the General replied, that no modification would be made of the terms already transmitted; that ambassadors were, therefore, unnecessary, and would not be received, unless they were accompanied by the hostages, and specie, already demanded; and that only till three o'clock the next day would time be allowed for an answer.

A breaching battery of six guns was erected on the night of the 28th; and on the morning of the 30th it began to fire. On the first day it demolished part of the outward wall at the west angle of the fort, and made an impression on the masonry of the bastion within it. On the second its fire was attended with increased effect. An additional battery, constructed on the night of April the 30th, opened in the morning of the 2d of May. On the 3d, the breach appeared to be practicable, and preparations were eagerly made for the assault. On the morning of the 4th, the troops destined for the service were placed in the trenches before day-light, that no extraordinary movement might serve to put the enemy on their guard. The heat of the day, when the people of the East, having taken their mid-day repast, give themselves up to a season of repose, and when it was expected that the troops in the fort would be least prepared to resist, was chosen for the hour of attack. Four regiments, and ten flank companies of Europeans, three corps of grenadier sepoys, and 200 of the Nizam's troops, formed the party for the assault. Colonels Sherbrooke, Dunlop, Dalrymple, Gardener, and Mignan, commanded the flank corps; and the conduct of the enterprise was entrusted to Major-General Baird, who had solicited the dangerous service. At

one o'clock the troops began to move from the trenches. BOOK VI.
The width, and rocky channel of the river, though at CHAP. 8.
that time it contained but little water, its exposure 1799.
to the fire of the fort, the imperfection of the breach,
the strength of the place, the numbers, courage, and
skill of its defenders, constituted such an accumula-
tion of difficulties, that nothing less than unbounded
confidence in the force and courage of his men could
have inspired a prudent General with hopes of suc-
cess. The troops descended into the bed of the river,
and moved, regardless of a tremendous fire, towards
the opposite bank.

From the time when General Harris sat down
before the fort, the Sultan had remained on the ram-
parts, varying his position according to the incidents
of the siege. The general charge of the angle
attacked, was given to Seyed Saheb, and Seyed Ghof-
fâr, the last, an able officer, who began his career in
the English service, and was in the number of the
prisoners at the disaster of Colonel Brathwaite.

The angle of the fort which the English attacked
was of such a nature, that a retrenchment to cut it
off might have been easily effected; and this was
counselled by the most judicious of the Mysorean
officers. But the mind of the Sultan, which was
always defective in judgment, appears to have been
prematurely weakened by the disadvantages of his
situation. By the indulgence of arbitrary power, and
the arts of his flatterers, his mind was brought into
that situation in which it could endure to hear no-
thing but what gratified the will of the moment. He
had accordingly estranged from his presence every
person of a manly character; and surrounded himself
with young men and parasites, who made it their
business not only to gratify his most childish inclina-

BOOK VI. tions, but to occupy him with a perpetual succession
 CHAP. 8. of wretched pursuits. He seems, therefore, when
 1799. adversity came upon him, to have been rendered too effeminate, to look it steadily in the face; and, exploring firmly the nature of the danger, to employ in the best manner the means which were in his power for averting it. The flatterers were able to persuade him, partly that the fort was too strong to be taken, partly that God would protect him; and they maintained successfully that indecision which was now congenial to the relaxed habit of his mind. "He is surrounded," said Seyed Goffhâr, who was wounded early in the siege, "by boys and flatterers, who will not let him see with his own eyes. I do not wish to survive the result. I am going about in search of death, and cannot find it."

On the morning of the 4th, Seyed Goffhâr, who from the number of men in the trenches inferred the intention to assault, sent information to the Sultan. The Sultan returned for answer, that it was good to be on the alert, but assured him, as persuaded by the flatterers, that the assault would not take place till night. And in the mean time he was absorbed in religious and astrological operations; the one, to purchase the favour of heaven; the other, to ascertain its decrees. Seyed Goffhâr, says Colonel Wilks, "having satisfied himself, by further observation, that one hour would not elapse before the assault would commence, hurried in a state of rage and despair towards the Sultan: 'I will go,' said he, 'and drag him to the breach, and make him see by what a set of wretches he is surrounded; I will compel him to exert himself at this last moment.' He was going, and met a party of pioneers, whom he had long looked for in vain, to cut off the approach by the southern rampart. 'I

must first,' said he, 'show those people the work they have to do; and in the act of giving his instructions, was killed by a cannon shot.'¹

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The Sultan was about to begin his mid-day repast, under a small tent, at his usual station, on the northern face, when the news was brought him of the death of Seyed Goffhâr, and excited strong agitation. Before the repast was finished, he heard that the assault was begun. He instantly ordered the troops which were about him, to stand to their arms, commanded the carbines to be loaded, which the servants in attendance carried for his own use, and hurried along the northern rampart to the breach.

"In less than seven minutes, from the period of issuing from the trenches, the British colours were planted on the summit of the breach." It was regulated that as soon as the assailants surmounted the rampart, one half of them should wheel to the right, the other to the left, and that they should meet over the eastern gateway. The right, which was led by General Baird, met with little resistance, both as the enemy, lest retreat should be cut off, abandoned the cavaliers, and as the inner rampart of the south-western face was exposed to a perfect enfilade. The assailants on the left were opposed in a different manner. Lieut.-Col. Dunlop, by whom it was commanded, received a wound in the ascent; and the Sultan passed the nearest traverse, as the column quitted the breach. A succession of well-constructed traverses were most vigorously defended; and a flanking fire of musquetry from the inner rampart, did great execution upon the assailants. All the

¹ Hist. Sketches, iii. 436, 437. For the interior history of the Mysoreans, at this time, Colonel Wilks, who afterwards governed the country, enjoyed singular advantages; and we may confide in his discrimination of the sources and qualities of his information.

BOOK VI. commissioned officers, attached to the leading companies, were soon either killed or disabled; and the
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1799. loss would, at any rate, have been great, had not a very critical assistance been received. When the assailants first surmounted the breach, they were not a little surprised by the sight of a deep, and, to appearance, impassable ditch between the exterior and interior lines of defence. A detachment of the 12th regiment, having discovered a narrow strip of the terreplein, left for the passage of the workmen, got up the inner rampart of the enfiladed face, without much opposition, and wheeling to the left, drove before them the musqueteers who were galling the assailants of the left attack, and they at last reached the flank of the traverse, which was defended by the Sultan. The two columns of the English, on the outer and inner rampart, then moved in a position to expose the successive traverses to a front and flank fire at the same time; and forced the enemy from one to another, till they perceived the British of the right attack, over the eastern gate, and ready to fall upon them in the rear; when they broke, and hastened to escape. The Sultan continued on foot during the greater part of this time, performing the part rather of a common soldier, than a General, firing several times upon the assailants with his own hands. But a little before the time at which his troops resigned the contest, he complained of pain and weakness in one of his legs, in which he had received a severe wound when young, and ordered a horse. When abandoned by his men, instead of seeking to make his escape, which the proximity of the water gate would have rendered easy, he made way for the gate into the interior fort. As he was crossing to the gate by the communication from the outer rampart, he received a musket ball in the right side nearly as high as the breast, but still pressed on, till

he arrived at the gate. Fugitives, from within, as well as from without, were crowding in opposite directions to this gate; and the detachment of the 12th had descended into the body of the place, for the purpose of arresting the influx of the fugitives from the outer works. The two columns of the assailants, one without the gate, and one within, were now pouring into it a destructive fire from both sides, when the Sultan arrived. Endeavouring to pass, he received another wound from the fire of the inner detachment; his horse also being wounded, sunk under him, and his turban fell to the ground, while his friends dropped rapidly around him. His attendants placed him in his palanqueen, but the place was already so crowded, and choked up with the dead and the dying, that he could not be removed. According to the statement of a servant who survived, some English soldiers, a few minutes afterwards, entered the gateway; and one of them offering to pull off the sword belt of the Sultan, which was very rich, Tippoo, who still held his sabre in his hand, made a cut at him with all his remaining strength. The man, wounded in the knee, put his firelock to his shoulder, and the Sultan, receiving the ball in his temple, expired.

The two bodies of assailants, from the right and the left had met over the eastern gateway; and the palace was the only place within the fort not now in their possession. In this the faithful adherents of Tippoo, whose fate was yet unknown, were expected to make a desperate stand in defence of their sovereign and his family. The troops, exhausted by the heat and the toils of the day, stood in need of refreshment. In the mean time Major Allan was sent with a guard to inform the persons within the palace, that if they surrendered immediately their lives

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BOOK VI. should be secured; that any resistance on the other
CHAP. 8. hand would be fatal to them all. When that officer
1799. arrived at the palace, before which a part of the
British troops were already drawn up, he observed
several persons in the balcony, apparently in the
greatest consternation. Upon communicating his
message, the Kelledar, another officer of distinction,
and a confidential servant, came over the terrace of
the front building, and descended by an unfinished
part of the wall. They exhibited great embarrass-
ment, and a disposition to delay; upon which the
British officer reminded them of their danger, and
pledging himself for the protection of the inmates of
the palace, desired admittance, that he might give
the same assurance to the Sultan himself. They ma-
nifested strong aversion to this proposition; but the
Major insisted upon returning with them; and de-
siring two other officers to join him, they ascended by
the broken wall, and lowered themselves down on a
terrace, on which there was a number of armed men.
The Major, carrying a white flag in his hand, which
he had formed on the spur of the occasion by fasten-
ing a cloth to a serjeant's pike, assured them it was a
pledge of security, provided no resistance was at-
tempted; and as an additional proof of his sincerity
took off his sword, which he insisted upon placing in
the hands of the Kelledar. All affirmed that the fa-
mily of the Sultan was in the palace, but not the Sul-
tan himself. Their agitation and indecision were
conspicuous. The Major was obliged to remind them,
that the fury of the troops, by whom they were now
surrounded, was with difficulty restrained; and that
the consequences of delay would be fatal. The rapid
movements of several persons within the palace, where
many hundreds of Tippoo's troops still remained,
made him begin to think the situation critical even of

himself and his companions, by whom he was advised to take back his sword. As any suspicion, however, of treachery, reaching in their present state the minds of the British soldiers, would inflame them to the most desperate acts, probably the massacre of every human being within the palace walls, he had the gallantry, as well as presence of mind, to abstain from such an exhibition of distrust. In the mean time, he was entreated by the people on the terrace to hold the flag in a conspicuous manner, as well to give confidence to the people within the palace, as to prevent the British troops from forcing the gates. Growing impatient of delay, the Major sent another message to the Princes. They now sent him word, that he would be received as soon as a carpet for the purpose could be procured; and in a few minutes the Kelledar returned to conduct him.

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He found two of the Princes seated on the carpet, surrounded by attendants. "The recollection," says Major Allan, "of Moiz ad Dien, whom on a former occasion I had seen delivered up with his brother, hostages to Marquis Cornwallis: the sad reverse of their fortunes; their fear, which, notwithstanding their struggles to conceal, was but too evident, excited the strongest emotions of compassion in my mind." He endeavoured by every mark of tenderness, and by the strongest assurances of protection and respect, to tranquillize their minds. His first object was, to discover where the Sultan was concealed. He next requested their assent to the opening of the gates. At this proposition they were alarmed. Without the authority of their father, whom they desired to consult, they were afraid to take upon themselves a decision of such unspeakable importance. The Major assured them, that he would post a guard of their own sepoy within the palace, and a guard of

BOOK VI. Europeans without: that no person should enter but
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by his authority; that he would return and remain with them, until General Baird should arrive; and that their own lives, as well as that of every person in the palace, depended upon their compliance. Their confidence was gained. Upon opening the gate, Major Allan found General Baird and several officers, with a large body of troops assembled. It was not safe to admit the troops who were burning for vengeance. And Major Allan returned to conduct the Princes, whose reluctance to quit the palace was not easy to be overcome, to the presence of the General. General Baird was one of those British officers who had personally experienced the cruelty of their father, and suffered all the horrors of a three years' imprisonment in the place which he had now victoriously entered. His mind too had been inflamed by a report at that instant received, that Tippoo had murdered all the Europeans made prisoners during the siege. "He was nevertheless," says Major Allan, "sensibly affected by the sight of the Princes; and his gallantry on the assault was not more conspicuous, than the moderation and humanity which he on this occasion displayed. He received the Princes with every mark of regard: repeatedly assured them that no violence or insult should be offered to them, and he gave them in charge to two officers to conduct them to head quarters in camp." They were escorted by the light company of a European regiment; and the troops were ordered to pay them the compliment of presented arms as they passed.

The mind dwells with peculiar delight upon these instances in which the sweet sympathies which one human being has with another, and which are of infinite importance in private life, prevail over the destructive passions, alternately the cause, and conse-

quence, of war. The pleasure, at the same time, which we feel in conceiving the emotions produced in such a scene, lead the bulk of mankind to overvalue greatly the virtues which they imply. . . When you have glutted upon your victim the passions of ambition and revenge ; when you have reduced him from greatness and power, to the weakness and dependence which mark the insect on which you tread, a few tears, and the restraint of the foot from the final stamp, are not a very arduous virtue. The grand misfortune is to be made an insect. When that is done, it is a slight, if any addition to the misfortune to be crushed at once. The virtue to which exalted praise would be due, and to which human nature is gradually ascending, would be, to restrain in time the selfish desires which hurry us on to the havoc we are vain of contemplating with a sort of pity after we have made it. Let not the mercy, however, be slighted, which is shown even to the victim we have made. It is so much gained for human nature. It is a gain which, however late, the progress and diffusion of philosophy at last have produced ; they will in time produce other and greater results.

When the persons of the Princes were secured, Tippoo was to be searched for in every corner of the palace. A party of English troops were admitted, and those of Tippoo disarmed. After proceeding through several of the apartments, the Kelledar was entreated, if he valued his own life, or that of his master, to discover where he was concealed. That officer, laying his hand upon the hilt of Major Allan's sword, protested, in the most solemn manner, that the Sultan was not in the palace ; that he had been wounded during the storm ; and was lying in a gateway on the northern side of the fort. He offered to conduct the inquirers ; and submit to any punishment if he

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BOOK VI. was found to have deceived. General Baird and the
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officers who accompanied him, proceeded to the spot ; covered with a promiscuous and shocking heap of bodies wounded and dead. At first, the bodies were dragged out of the gateway to be examined, it being already too dark to distinguish them where they lay. As this mode of examination, however, threatened to be very tedious, a light was procured, and Major Allan and the Kelledar went forward to the place. After some search, the Sultan's palankeen was discovered, and under it a person wounded, but not dead. He was afterwards ascertained to be the Rajah Khan, one of Tippoo's most confidential servants, who had attended his master during the whole of the fatal day. This person being made acquainted with the object of the search, pointed out the spot where the Sultan had fallen. The body being brought out and sufficiently recognized, was conveyed in a palankeen to the palace. It was warm when first discovered; the eyes were open, the features not distorted, and Major Allan and Colonel Wellesley were for a few moments doubtful, whether it was not alive. It had four wounds, three in the trunk, and one in the temple, the ball of which, having entered a little above the right ear, had lodged in the check. His dress consisted of a jacket of fine white linen, loose drawers of flowered chintz, the usual girdle of the east, crimson-coloured, tied round his waist ; and a handsome pouch, with a belt of silk, red and green, hung across his shoulder. He had an amulet on his arm ; but his ornaments, if he wore any, were gone.¹

The speedy fall of the place was an event of great importance to the British army ; for though the Ge-

¹ See Major Allan's own account of the scenes at the palace, and the gateway ; annexed (Appendix 42) to Beatson's View of the War with Tippoo Sultaun.

neral had received a casual supply of provisions from an officer whose foresight exceeded that of the men who provided for the army, this afforded a supply for not more than a small number of days. • The want of draught cattle rendered the magazines in the Coorg country totally useless: and though the General counted upon being in absolute want by the 6th of May, General Floyd did not return before the 13th with the convoys from the south. Of the operations which during the above transactions had taken place under the officers with whom General Floyd now returned to Seringapatam, the following are the principal. The corps which was placed under the command of Colonel Read began by reducing the country north of Rayacottah. The plan of his operations embraced a great extent; but after a little progress he was apprised of the necessity of abandoning every thing to hasten with the grain which he had collected to Seringapatam. The troops under Colonel Brown began the campaign with the siege of Caroor, which surrendered to them without any serious resistance on the 5th of April. On the 8th they proceeded against Errode, and meant to prosecute the reduction of the remaining fortresses in Coimbatore, when they were summoned to join Colonel Read, for the purpose of advancing to Seringapatam.

Colonel Read arrived at Cauveryporam, on the 22d of April, which surrendered to him without resistance. Having there collected the Brinjarries, and other supplies, he left them under the protection of the fort, and with his detachment proceeded to clear the pass. This was an operation of considerable difficulty, which required all his exertions till the evening of the 27th; and the 6th of May arrived before the whole of the Brinjarries had ascended. General Floyd had by this time arrived at a place a few miles distant from

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BOOK VI. the pass: and on the same day he was re-inforced
 CHAP. 8. by junction of the southern corps of the army under

1799. Colonel Brown. On the 7th of May, the whole body, with their convoy, moved from Hannoor towards Seringapatam. As Tippoo's cavalry, under his best General, had closely followed General Floyd from Seringapatam, he expected to meet with considerable interruption to retard him on his return; and from this danger he was saved, only by the great event which had already arrived.

Such of the sons and officers of Tippoo, as were not taken in the fort, surrendered within a few days after the fate of the capital and its sovereign was known; and an adventurer of the name of Dhoondia was the only exception to the quiet submission of the whole country. This man, of Mahratta parentage, was born in the kingdom of Mysore, and served in the armies both of Hyder and Tippoo. He deserted during the war with Lord Cornwallis; and headed a predatory band in the region of the Toombudra. Tippoo induced him by fair professions to trust himself in his hand, and then immured him in a prison, where he had lain for several years, when he contrived to make his escape during the capture of Seringapatam; and soon collected around him a band of desperate adventurers; which rendered it necessary for General Harris to move the army to the northward to dislodge him. This, however, was not the last effort of Dhoondia, whose history it is proper to finish at once. He was followed by his band of adventurers to the south; and made such rapid strides toward the establishment even of a sort of empire, that after a little time the government thought it proper to employ against him the army left under Colonel Wellesley for the government of Mysore. Dhoondia displayed no ordinary talents in his de-

fence ; and by his activity and judgment protracted for several months the efforts employed for his destruction. He could not, however, permanently resist the great superiority of force which was brought against him ; and fell in a charge of cavalry which was led by the Colonel in person.

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The Sultan, when he lost his empire and his life, was about fifty years of age. He was rather above the middle size, and about five feet eight inches high ; had a short neck and square shoulders, and now bordered on corpulency ; but his limbs were slender, and his feet and hands remarkably small. His complexion was brown, his eyes large and full, his eyebrows small and arched, his nose aquiline ; and in the expression of his countenance there was a dignity, which even the English, in spite of their antipathy and prejudices, felt and confessed.

Though French power was the grand resource upon which Tippoo relied, both for the gratification of his resentments, and for his protection against that reduction to the condition of a pensioned Nabob, the fate to which he believed that he was destined by the English, he made some efforts, but marked with his usual want of good sense, for obtaining support from other quarters. Beside his embassy to the Grand Signor at Constantinople, which excited, without much deserving, the attention of the English, he opened a communication in 1796 with Zeman Shah, the King of the Afghauns, and sent an embassy which pointed out to that brother of the faith a glorious career against the nonbelievers or misbelievers of India. The Shah might conquer Delhi, drive out the Mahrattas, and establish his dominion over all that region of India, in one year ; in the next, assail the Mahrattas and Deccan from the north, while the Sultan co-operated with him

BOOK VI. from the south; and after this it would cost them
CHAP. 8. little trouble to extend their empire over every part
 1799. of India. This invasion of the Afghauns, the English government for several years contemplated as an object of apprehension; and it was the ostensible cause, why the Commander-in-Chief was left in Bengal, and the conduct of the army committed to General Harris; in the last war against Tippoo.

The Sultan was too well apprized of the weakness of Nizam Ali, to expect from his alliance any material advantage; and, besides, he expected to induce the Mahrattas to yield him any useful assistance, chiefly by offering to join with them, in seizing the dominions of the Nizam. He maintained, from the time of the accession of Bâjee Row, a secret agent at Poona, whose endeavours were used to effect an intimate union. But Bâjee Row was held in thralldom by Scindia; and any combination of Bâjee Row and Tippoo, which could have a tendency to emancipate the Peshwa from his subjection, was opposed by the interests of Scindia; and though Scindia would have been well contented to join with the Sultan in any scheme of hostilities against the English, if it were not attended with danger, he was too much alarmed for his dominions in the north, which the English could easily invade, to be willing for the present to expose himself to the chance of so great an evil. From this state of affairs Tippoo seems to have despaired of getting the Mahrattas to act with any efficiency on his side; and for that reason not to have made any very strenuous exertions to induce them.

In these circumstances, beholding, as he must have done, the great inferiority of his power, his utter inability to maintain a contest against the English, and the probability that resistance would bring on

his fall, it may well be regarded as surprising, that he did not endeavour, by prompt attention to their complaints, and early negotiation, to escape from the storm which he was unable to face. One of the most remarkable characteristics, however, of the Sultan's mind, was the want of judgment. For an eastern prince, he was full of knowledge. His mind was active, acute, and ingenious. But, in the value which he set upon objects, whether as means, or as ends, he was almost perpetually deceived. Besides, a conviction appears to have been rooted in his mind, that the English had now formed a resolution to deprive him of his kingdom, and that it was useless to negotiate, because no submission, to which he could reconcile his mind, would restrain them in the gratification of their ambitious designs. Nor was he deprived of grounds of hope, which over a mind like his were calculated to exert a fatal influence. He never could forget the manner in which his father had triumphed over a host of enemies by shutting himself up in his capital, and defending himself, till the season of the rains; nor had all his experience of the facility with which Europeans overcame the strongest defences in his power to rear, yielded him on this point any decisive instruction. The principal part of his preparations for war had consisted in adding to the works of Seringapatam, and storing it with provisions for a siege. With the attempt to disable the Bombay army, the idea of even obstructing the march of the invaders, if not altogether abandoned, was very feebly pursued. And, till the English were upon the ramparts, he could not persuade himself that the fort of Seringapatam would be taken. His grand military mistake is acknowledged to have been the neglect of his cavalry; a

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BOOK VI. proper use of which would have rendered the con-
CHAP. 8. quering of him a far more arduous task.

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The original defects of his mind, arising from the vices of his education, appear to have increased as he advanced in years, and with peculiar rapidity since the loss of his dominions in 1792. The obedience which the will of princes, especially Eastern princes, is habituated to receive, not only renders them wretched when it is opposed, but ghuts and palls them with the gratification. Each recurring instance becomes by familiarity insipid, or rather disgusting, and leaves the mind restless and impatient for a new gratification. This serves to account for the fickle and capricious disposition which so commonly marks the character of princes; and in general prevails in them to a greater or less degree, in proportion to the natural vivacity and susceptibility of their minds. This disease infected the whole conduct of Tippoo Sultan, public and private, and latterly in a manner so extraordinary, that, when joined to a similar growth of his impatience at every disagreement between that which he willed and that which fell out, it produced in his subjects a persuasion that his mind was partially deranged. Like many other persons of active, but not powerful minds, he run violently upon the observance of minuteness in minute details, but with little capacity of taking a marshaling view of a great whole. He saw but few therefore of the relations and dependencies of things; and was, of course, unable to anticipate justly their distant consequences. The temptation to please, rather than to serve, excluded Tippoo, as it excludes other princes, from the benefit of counsels wiser than his own. Accustomed to hear, from those who approached him, that every sentiment which he uttered exceeded in

wisdom that of every other man, any difference with his opinions struck him at last in the character of a mere demonstration of folly. As a general, he possessed, as had been abundantly proved by the English in former wars, no other talents than the vulgar ones of great activity, courage, and that turn for stratagem, which the cunning of a rude age has a tendency to produce. As a domestic ruler, he sustains an advantageous comparison with the greatest princes of the East. He bestowed a keen attention upon the conduct of his government, from which he allowed himself to be diverted neither by pleasure nor by sloth. He made a methodical distribution of his time for business, in which he was laborious and exact; but in which his passion for detail made him frequently waste that attention upon minor, which ought to have been reserved to the greatest affairs. He had the discernment to perceive, what is so generally hid from the eyes of rulers in a more enlightened state of society, that it is the prosperity of those who labour with their hands which constitutes the principle and cause of the prosperity of states; he therefore made it his business to protect them against the intermediate orders of the community, by whom it is so difficult to prevent them from being oppressed. His country was, accordingly, at least during the first and better part of his reign, the best cultivated, and his population the most flourishing in India; while, under the English, and their dependants, the population of Carnatic and Oude, hastening to the state of deserts, was the most wretched upon the face of the earth; and even Bengal itself, under the operation of laws ill adapted to the circumstances of the case, was suffering almost all the evils which the worst of governments could inflict. That Tippoo was severe, harsh, and perhaps cruel, in superintend-

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BOOK VI. ing the conduct of those who served him, may be so
 CHAP. 8. far easily believed, as his inordinate pride would

1799. make every offence which appeared to be committed against himself assume gigantic dimensions; and his habit of willing, and seeing his will realized, made him expect every event, willed by himself, as by a law of nature, which nothing but the misconduct of others could have disturbed. That the accounts, however, which we have received from our countrymen, who dreaded and feared him, are marked with exaggeration, is proved by this circumstance, that his servants adhered to him with a fidelity which those of few princes in any age or country have displayed. Of his cruelty we have heard the more, because our own countrymen were among the victims of it. But it is to be observed, that, unless in certain instances, the proof of which cannot be regarded as better than doubtful, their sufferings, however intense, were only the sufferings of a very rigorous imprisonment, of which, considering the manner in which it is lavished by their own laws, Englishmen ought not to be very forward to complain. At that very time, in the dungeons of Madras or Calcutta, it is probable that unhappy sufferers were enduring calamities for debts of 100*l.*; not less atrocious than those which Tippoo, a prince born and educated in a barbarous country and ruling over a barbarous people, inflicted upon imprisoned enemies; enemies belonging to a nation, who, by the evils they had brought upon him, exasperated him almost to frenzy, and whom he regarded as the enemies both of God and of man.¹ Besides,

¹ After the capture of Seringapatam, some native spies, employed by the English, asserted that the Sultan had ordered the death of thirteen English prisoners, taken during the siege: and a scrap of paper was found, said to be in his hand-writing, which bore the character of an order for the death of 100 Coorg prisoners.—All the evidence which accompanies these allegations would not be worthy of regard, but that

there is among the papers relating to the intercourse of Tippoo with the French, a remarkable proof of his humanity, which, when these papers are ransacked for matters to criminate him, ought not to be suppressed. In the draught which he transmitted to the Isle of France, of the conditions on which he wished that a connexion between him and the French should be formed, the following are the very words of a distinct article: "I demand that male and female prisoners, as well English as Portuguese, who shall be taken by the republican troops, or by mine, shall be treated with humanity; and with regard to their persons, that they shall, (their property becoming the right of the allies,) be transported, at our joint expense, out of India, to some place far distant from the territories of the allies."

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Another feature in the character of Tippoo was his religion, with a sense of which his mind was most deeply impressed. He spent a considerable part of every day in prayer. He gave to his kingdom, or state, a particular religious title, *Cudadad*, or God-given; and he lived under a peculiarly strong and operative conviction of the superintendence of a Divine Providence. His confidence in the protection of God was, indeed, one of his snares; for he relied upon it, to the neglect of other means of safety. To one of his French advisers, who had urged him with peculiar fervour to use greater zeal in obtaining the support of the Mahrattas, he replied, "I rely solely on Providence, expecting that I shall be alone and unsupported; but God, and my courage, will accom-

the moral and intellectual state of the age and country of Tippoo renders such an act by no means improbable, under strong temptation, by any prince of the East. This, however, does not conclude Tippoo to be worse; it only supposes him not to be better than his neighbours.

BOOK VI. plish every thing."¹ It is true, that his zeal for God.
 CHAP. 8. like the zeal of so many other people, was supported
 1799. by the notion, and by the desire, of being the favourite of God; of being honoured with the chief place in his affections, and obtaining the best share in the distribution of his favours. His religion resembled the religion of most persons anxious to distinguish themselves for pious zeal, in this respect also; that it contained in it a large infusion of the persecuting spirit. He imagined that he exceedingly pleased the Almighty, by cultivating within himself a hatred of all those whose notions of a God did not correspond with his own; and that he should take one of the most effectual modes of recommending himself to that powerful and good Being, if, in order to multiply the number of true believers, he applied evil to the bodies of those who were not of that blessed description.

It would not be reckoned pardonable by Englishmen, if an historian were to omit ambition, and the hatred of the English, among the ingredients in the character of Tippoo. But ambition is too vulgar a quality in the minds of princes to deserve particular commemoration; and as for his hatred of the English, it only resembled the hatred which the English bore to him, or to the French; and which proud individuals, and proud nations, are so prone to feel, towards all those who excite their fears, or circumscribe their hopes. Besides, among the princes of India, who, except the drivellers, were less ambitious than he? Was it Scindia, or was it Holkar? Even in hatred of the English, is it understood, that these

¹ See the letter from Tippoo Sultaun to M. Du Buc, dated Seringapatam, 2d Jan. 1799; papers printed by order of the House of Commons in 1800.

Mahrattas were exceeded by the sovereign of Mysore? BOOK VI.
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When the papers of Tippoo, found in the palace of Seringapatam, were examined, the correspondence was discovered which had passed between him and the French. With this Lord Wellesley shows that he was singularly delighted; as if, without such means of persuasion, he had dreaded, that the grounds of the war, successfully terminated, would not have appeared satisfactory to all those whose approbation he was interested in obtaining. It is, therefore, necessary that the amount of its contents should be declared. Some time before the beginning of April, 1797, the Captain of a privateer from the *Mamritius*, Citizen Ripaud by name, whose ship, damaged in some engagement, had nearly foundered at sea, arrived in the country of Tippoo, and was conveyed to the capital; where several of his countrymen had long been high in the service of the Prince. This man, so illiterate that he could not spell his own language, and ready, as appears by his letters of the 23d of May, 1797, for the perpetration of any crime, even against his own countrymen, was eager by imposture to recommend himself to the favour of the Sultan. He represented that the French government were not only burning with a desire to invade the possessions of the English in India, but were almost ready for the execution of that great design, having made vast preparations, forwarded a large body of troops to the isle of France, and chiefly waiting till they could learn how much assistance they might expect from their ancient friend, the Sultan of Mysore. Tippoo, as eager fully as Englishmen, to believe what he eagerly desired, thought he could not be too expeditious in sending men to ascertain the circumstances; and in endea-

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BOOK VI. vouring to derive advantage from them should they
 CHAP. 8. appear to correspond with report. So completely

1799. was Tippoo deceived by the representation of Ripaud, that he thought it was only necessary to name the extent of the assistance which he wished to receive. He demanded an army of from 30,000 to 40,000 men, of whom he required that from 5000 to 10,000 should be veteran troops; And in addition to an army of this magnitude, he thought it proper to exact the assistance of a fleet. In contributing to the common enterprise, he proposed to take the whole expense of the army upon himself; and, as soon as it arrived, to join it with all his forces; when the expulsion of the English, he trusted, would not be a tardy result. As he believed, according to the statement of his informer, that nothing was wanting for the immediate departure of such a body of troops, but his assent to the conditions with which it was expected he should comply, he took the requisite measures for its being immediately bestowed. Four vakeels proceeded to the coast in April, 1797; but before they were ready to depart, the monsoon set in. During the delay which it occasioned, the vakeels are said to have fallen into disputes and dissensions. This, with other causes, induced the Sultan to annul their appointment; and the actual mission, which at last consisted of only two persons, did not depart till the October following. Extreme was the disappointment which these vakeels, whom, in the whole of this intercourse, the Governor-General, to exalt the notion of its importance, dubs with the title of ambassadors, though the agent whom the meanest individual employs to transact for him a business of a few rupees, is his vakeel, experienced upon their arrival in the Isle of France. They expected to have nothing further to do than to set their seal, in the name of

their master, to the conditions which he had given them in writing. This was called, in the pompous language of citizen Ripaud, to contract an alliance offensive and defensive with the French Republic, one and indivisible, terms which the Sultan could not understand, as his language wanted words to correspond. And, when this simple operation was performed, they expected to return with a grand army to Mysore. They found that not only was there at the Isle of France no force whatsoever, which could be spared for the use of their master, but that no intimation had, by the government of France, been conveyed to the constituted authorities of the island, of any intention to send an army to India; and that those authorities were not vested with a power to form engagements with Tippoo of any description. Nothing did the rulers of the island find themselves competent to perform, except to forward the letters of the Sultan to the government of France, and offer aid to them in raising a few volunteers. Assistance, so contemptible in comparison of what they and their master expected, the vakeels at first refused to accept. And no small importunity appears to have been necessary to conquer their determination.

In the report of their proceedings, which they were required to give to their master upon their return, they say, "The four chiefs of Manritius told us personally, that the European Ripaud had brought us here on a false representation to the Sultan; and that at present they had no forces." A member of the legislative body of the island, who, because he had served in a military capacity in India, and was known to the Sultan, sent him a letter along with the returning vakeels, declared; "Our grief was profound to learn that you had been deceived by Ripaud as to our forces on this island. The only reinforcement

BOOK VI. which has been sent to us from France, since the
CHAP. 8. commencement of the war, is one battalion, which we

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have sent to Batavia, to assist the Dutch in the preservation of that place. This we did, in return for the assistance which we had drawn from thence in money, provisions, and naval stores; for you must know, great Prince, that our own resources are insufficient for our support; and we have sworn to bury ourselves under the ruins of our island, rather than see our enemies its possessors.”¹ The hopes which the French rulers held out that more efficient assistance might possibly be obtained, by application to the French government at Paris, obviously deserve attention merely as expedients to evade the chagrin of the vakeels. The number of Frenchmen in the service of the Sultan amounted not to more than 120 men.²

The confidence which Tippoo reposed in the strength of Srirangapatam, especially when protected by God, and his own courage, had prevented him from making any provision against an event which he reckoned so very improbable as its fall. Not only his family, therefore, but the whole of his treasure, was deposited in the fort; and as the palace was obtained by a species of capitulation, without the irruption of the soldiers, there was no suspicion that any portion of the money or jewels which he had in store,

¹ See the papers relating to the war with Tippoo, printed by order of the House of Commons, in 1800. In the report which the vakeels, upon their return made to the Sultan of their proceedings, they expressly state, that the Governor of the Isle of France waited upon them, and said, “that Ripaud had made an erroneous representation to your Highness, which occasioned us to be deputed.” And before their departure, they were informed by the Governor, that he would send with them a gentleman, (one of those by whom they were actually accompanied) “who should reside at the presence in quality of vakeel, that the other Frenchmen might not, by telling falsities, like Ripaud, deceive your Highness.”

² Beatson, i. 139.

was not publicly obtained, and fully brought to account. It hence appeared, to the clearest satisfaction, how exaggerated and extravagant had been the conception of his enormous riches, and hence of his dangerous resources for war. The whole amount of the remaining specie, which Tippoo had treasured up, was about sixteen lacks of pagodas (640,000*l.*); and his jewels, of which in common with the Princes of the East he was so fond, and with which they never part, except in their greatest extremity, were valued at about nine laes (360,000*l.*) more. So far was such a sum from rendering its owner formidable to a power like that of the British in India, that the Governor-General in Council did not reckon it too much to be immediately distributed to the army, as a donative, in reward of the virtues which it had displayed during the campaign.

The English were now in possession of the kingdom of Mysore; and the only question which it remained for the Governor-General to decide, was the momentous one, how a kingdom was to be disposed of. He was not insensible to the difficulties which attended upon his decision; and the delicacy which was required, in balancing between the love of territory, on the one hand, and the suspicion and odium on the other, to which the destruction of another prince, and the annexation of any considerable part of his kingdom to an empire already of vast dimensions, would be exposed, both in Europe and in India. This part of his task he performed with the greatest address. The Nizam, though from the inferior part which he had taken in the war, he was not entitled to an equal share with the English in the benefits which resulted from it, was gratified by receiving an equal portion of territory. The necessity, however, was inculcated of moderation in the desires of both; and the princi-

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ple which was laid down was, that they should content themselves with such a portion of territory, as would indemnify them for the charges of the war, and yield security. The word security, brought in upon this occasion, was calculated to answer any purpose, to which those who made use of it had, or could have, any desire to apply it. Demands for security had no limit, but the pleasure and power of those by whom they were set up. When the subsequent inquirer asks, Security against whom? It is not easy to find an answer. Security against Tippoo? He was no more. Security to Nizam Ali, and the English, against one another? That was impossible; for they were both to be aggrandized, and in an equal degree. Was it security against the Mahrattas? No, for they also were to be offered a part of the divided territory, which was the way to make them more, not less dangerous neighbours than they were before. On the principle, then, of indemnification and security, it was decreed, that the English, on their part, should take to themselves the whole of the territory possessed by the Sultan on the Malabar coast, the district of Coimbetore and Daramporam, the whole of the country which intervened between the Company's territory on the western, and that on the eastern coast, yielding now an uninterrupted dominion from sea to sea; along with these possessions, the forts and posts forming the heads of the principal passes above the Ghauts on the table land;¹ the district of Wynaad; and, lastly, the fortress, city, and island of Srینگapatam, as a place which effectually secured the communication between the British ter-

¹ Col. Beatson says, (p. 254) that in 1788 he "ascertained the position and nature of not less than sixty passes through the mountains, several of which are practicable for armies, and two thirds, at least, of that number sufficiently open to the incursions of cavalry."

ritory on both coasts, and strengthened the lines of defence in every direction. A territory, affording an equal revenue with that which by the English was taken for themselves, was given to Nizam Ali, in the districts of Gooty, Gurrumcondah, and the tract of country which lies along the line of the great forts of Chittledroog, Sera, Nundidroog, and Colar, but without the forts, which it was supposed would render his frontier too strong. With regard to the third party in the alliance against Tippoo, they had entirely abstained from all participation in the war; and it would not, in the opinion of the Governor-General, have been good policy, to place on the same level, in the distribution of the spoil, those who did all, and those who did nothing, in the acquiring of it. This would be to encourage allies to be useless, when their services were required. So much territory as was taken by the English, and given to Nizam Ali, would, also, yield to the Mahrattas more than enough of strength. Still it was desirable to conciliate the good will of that people to the present proceedings; and to give them an interest in the arrangements which were made. A portion of territory, from one half to two thirds of the value of that which was taken by the English and given to Nizam Ali, would, it was concluded, answer all these ends. This portion was to include Harpoonelly, Soonda above the Ghauts, Annagoody, and some other districts; with part of the territory, not however including the fortresses, of Chittledroog and Bednore.

Of the portion which still remained of the territory gained from Tippoo, yielding thirteen laes of pagodas, a revenue greater than that of the ancient Rajahship of Mysore, it was accounted politic to form a separate state. For sovereign, the choice lay be-

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BOOK VI. tween the family of Tippoo, and that of the ancient
CHAP. 8. Hindu Rajahs, who had been kept in confinement,

1799. but not extinguished, by Hyder Ali and his son. In the sons of Tippoo, the due degree of passive submission was reckoned much less probable than in those of a family, who, having lost all expectation of reigning, would take even liberty as a boon, much more sovereignty, though in its most shadowy form. The direct male descendant of the Mysore Rajahs was a child of a few years old; and to him it was decreed that the title of sovereign should belong. The conditions upon which he was to receive his dignity were as follows; That the whole of the military force maintained for the defence of the country should be English; That for the expense of it he should annually pay seven laes of pagodas; That in case of war, or of preparation for war, the English might exact any larger sum, which they deemed proportional to the resources of the Rajah; And last of all, should they be dissatisfied with his government in any respect, they might interpose to any extent in the internal administration of the country, or even take the unlimited management of it to themselves. In this manner, it is evident, that the entire sovereignty of the country was assumed by the British, of whom the Rajah and his ministers could only be regarded as Vicegerents at will. It was, therefore, with some reason the Governor-General said, "I entertain a sanguine expectation, that the Rajah and his ministers, being fully apprised of the extensive powers reserved to the Company, will cheerfully adopt such regulations as shall render the actual exercise of these powers unnecessary;" for knowing themselves to hold a situation totally dependant upon the will of another, whatever emanated from that will, they were bound, without a choice, to obey. How long, with

whatever dispositions to obedience, their performance of the services exacted of them will give satisfaction, depends upon circumstances of a sort which cannot be foreseen.

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The Governor-General was perfectly aware of the share of the sovereignty which he had taken, and the share which he had left. "Under these arrangements," he said, "I trust that I shall be enabled to command the whole resources of the Rajah's territory;" adding, what were very desirable results, that under these arrangements he also trusted to be enabled "to improve its cultivation, to extend its commerce, and to secure the welfare of its inhabitants." For appropriating such "extensive powers," (so they are called by himself) the reasons which he assigned pronounced a violent condemnation of the policy so long pursued; and of which such applauded rulers as Hastings and Cornwallis had made their boast; the policy of only sharing the powers of government, with the native princes of Oude, Carnatic, and Tanjore. "Recollecting the inconveniencies and embarrassments which have arisen to all parties concerned, under the *double* government, and *conflicting* authorities unfortunately established in Oude, the Carnatic, and Tanjore, I resolved to reserve to the Company the most extensive and indisputable powers." This is to boast explicitly, that no double government, no conflicting authorities, were left in Mysore; that, by consequence, the powers of government were, without participation, engrossed by the English. What then, it may be asked, was the use, of setting up the shadow of a Rajah? The sources of evil were manifest. A considerable expense was rendered necessary for the splendour of his state: And it was utterly impossible to govern the country so well through the agency of him and his ministers, as it might have

BOOK VI. been governed by the direct application of European
CHAP. 8. intelligence and virtue. But this Rajah was a species
 1799. of screen, put up to hide, at once from Indian and
 from European eyes, the extent of aggrandizement
 which the British territory had received, and it so far
 answered the purpose, that, though an obvious, it un-
 doubtedly claims the praise of an adroit, and well-
 timed political expedient. It enabled the Governor-
 General to dismiss Nizam Ali with a much smaller
 share of the prey, than would have satisfied him, had the
 English taken without disguise the whole of what in
 this manner they actually appropriated.¹ It pre-
 cluded the Mahrattas from those attempts to excite
 a jealousy of the English, to which it was known they
 were abundantly disposed. And it imposed com-
 pletely, as well upon those members of the British
 legislature, who would have been pleased with an
 opportunity to criticise; as upon the men whose cri-
 ticisms are more extensively disseminated through
 the press; all of whom, or almost all, were too defec-
 tive, it seems, in the requisite lights to see through
 the game that was played: For though none of the
 great acts of Marquis Wellesley's administration is
 more questionable than the attack upon Tippoo Sul-
 tan, that is a part which, till now, has been exempt
 from censure.

The territory, thus in name transferred to a Hindu
 Rajah, whose residence was to be the ancient city of
 Mysore, while the benefits of its sovereignty were all
 transferred to the English, was bounded on the north
 by a strong line of hill fortresses and posts, Chittledroog,

¹ The Governor-General expressly declares, that beside the jealousy
 of the Mahrattas, the partition of Mysore between the English and the
 Nizam would have raised the power of that Prince to a dangerous
 height: and would have given him many strong fortresses which could
 not have been placed in his hands without imminent danger to the
 British frontier.

Sera, Nundedroog, and Colar, forming a powerful barrier towards the southern frontiers of Nizam Ali and the Mahrattas, from Panganoor on the line of the eastern, to Bednore on the line of the western Ghauts, the whole occupied and defended, for the benefit of the English, by English troops; and on the three other sides, east, west, and south, was entirely surrounded by the territories of the Company, above and below the Ghauts.

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To the family of Tippoo, if we make allowance for the loss of a throne, as well as to the principal men of his kingdom, the conduct of the Governor-General was considerate and generous. The fortress of Vellore, in the Carnatic, was appropriated for the residence of the royal family, and fitted up commodiously for their reception, with an allowance for their support, more liberal than that which they had received from Tippoo himself. The principal men were all provided for by jaghires or pensions, conformable to their rank and influence, with a generosity which not only contented, but greatly astonished themselves. They were the more easily pleased, that Tippoo, centering all authority in his own person, rendered it impossible for his servants to acquire any influence beyond the immediate exercise of their official powers; and as the frugality of his administration was severe, their emoluments were uncommonly small. The same circumstances facilitated the settlement of the country; for, as no individual possessed any authority sufficient to make resistance, when Tippoo was gone, and as the character of the English was sufficiently known to inspire confidence, the chiefs made their submission without hesitation or delay. When one of Tippoo's confidential servants was sent to treat with the officer at the head of the cavalry, the celebrated Kummir ad dien Khan, he refused to stipulate for terms, and

BOOK VI. said he cast himself entirely upon the generosity of
CHAP. 8. the English.

1799. In the treaty which was signed by Nizam Ali and the English, entitled the partition treaty of Mysore, for establishing the arrangements which have just been described, it was fixed, that, unless the Peshwa acceded to the said treaty within the space of one month, gave satisfaction relative to some disputes with Nizam Ali, and complied with certain conditions, not specified, in favour of the English, the territory, which it was meant to bestow upon him, should be shared between the remaining allies, in the proportion of two thirds to Nizam Ali, and one to the English.¹

When the terrors which Tippoo suspended over the Mahrattas, and the dependance which they felt upon the English against the effects of his ambition and power, were destroyed, it was not expected that their hostile dispositions, which had already so ill disguised themselves, could long be restrained. The power of Nizam Ali was now the only barrier between the English possessions in Deccan, and the irruptions of that formidable nation; and how small the resistance which he was capable of yielding, the English had abundantly perceived. In one way, it appeared sufficiently easy to augment his capacity for war. He was acutely sensible of the dangers to which he was exposed at the hands of the Mahrattas,

¹ See the papers relating to the war with Tippoo, printed by order of the House of Commons in 1800. See also the Treaty with the Nizam, and that with the Rajah of Mysore. For the whole of the concluding struggle with Tippoo, we have very complete information, not only in the official papers, which have been pretty fully given in print, but in the valuable works, so frequently quoted, of Beatson and Wilks. For the character of Tippoo, and some parts of his politics, hints are afforded by the volume of his letters, for which we are indebted to Col. Kirkpatrick.

and of his incompetency to his own defence. He was therefore abundantly desirous of receiving such additions to the number of the British troops already in his pay, as would suffice to allay his apprehensions. But the payment of these troops suggested itself to the foresight of the English rulers, as creating difficulties and dangers which it was not easy to overlook. So fickle and capricious were the councils of the Subahdar, that he might suddenly adopt the resolution of dismissing the English troops from his service; while the impoverishment of his country by mal-administration, and the exhaustion of his resources by useless expenses, portended a moment not far distant, when he would be deprived of power to pay as many troops as would satisfy the ideas of security which the English rulers entertained. One expedient presented itself to the imagination of the Governor-General, as adapted to all the exigencies of the case; and he resolved not to omit so favourable an opportunity of realizing the supposed advantage. If Nizam Ali, instead of paying a monthly or annual subsidy for the maintenance of the troops whose service he was willing to receive, would alienate to the English in perpetuity a territory with revenue sufficient for the expense, a military force might then be established in his dominions, on the least precarious of all securities. The evils were, in the first place, a violation of the act of parliament, which forbid extension of territory; but that had always been violated with so little ceremony, and lately in so extraordinary a manner, that this constituted an objection of trivial importance: in the second place, the real difficulties of administering the ceded territory, so frugally and beneficently, as to render its produce equal to its expense; difficulties, it is probable, which were but little understood: and lastly, the grand general evil,

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СНАР. 8.
1800.

BOOK VI. that, in proportion as territory augments, and with it
 CHAP. 3. the amount and complexity of the business which its

1800.

administration involves, it becomes more and more impossible for the superintending power to take securities, that the business of government shall not be negligently and corruptly performed; since, beside the inability of attention to extend itself minutely beyond a limited range of affairs, distance from the eye of government gradually weakens its powers, and at last annihilates a great portion of them. Overbalancing advantages appeared to flow, from the funds which would thus be secured for the maintenance of a considerable army, from the security which this army would afford against the Mahrattas, and from the sovereignty which it would transfer to the English over Nizam Ali and his dominions; though his dominions were governed so ill, that little advantage could be hoped from them. The documents relative to the negotiation have not been made public; and we know not in what manner that Prince at first received the proposition, nor what modes of inducement were employed to obtain his consent. However, on the 12th of October 1800, a treaty was signed; by which important contract, the English added two battalions of sepoys, and a regiment of native cavalry, to the force which they engaged to uphold in the service of the Subahdar, and also bound themselves to defend his dominions against every aggression; while, on his part, Nizam Ali ceded to the English, in perpetual sovereignty, all the acquisitions which he had made from the territory of Tippoo, either by the late treaty, or by that of Seringapatam, in 1792; and agreed neither to make war, nor so much as negotiate, by his own authority; but, referring all disputes between himself and other states to the English, to be governed by their decision, allow-

ing the subsidiary troops in his service to be employed by the English in all their wars, joined by 6,000 of his own horse, and 9,000 of his infantry, only reserving two of the English battalions, which should always be attached to his person. For the purpose of obtaining the Tumboodrah as a clear and distinct boundary, Kupoor, Gujunder, Gur, and some other districts, lately acquired from Tippoo, were exchanged for Adoni and a few places on the southern side of the river. With regard to the family and subjects of the Subahdar, it was stipulated that he was to remain absolute, and the English were on no pretext to dispute his authority: A revenue of about 1,758,000 pagodas arose from the territory ceded by this treaty to the English.¹

Of this engagement, as it affected the interests of the English, the nature may be described in a single sentence. The English acquired a small territory, with the obligation of defending a large one. If it be said, that it was as easy to defend the Nizam's territory, in addition to their own, as it was to defend their own without that of the Nizam, and that the revenue of the new territory was all therefore clear gain, the declaration is unfounded. If the act of parliament, which was set up for a show, but in practice trampled upon habitually, and by those who made it, as shamelessly, as by those for whose coercion it was made, is worthy on such an occasion to be quoted, it may be recollected, that, according to the doctrine which, in that enactment, guided the legislature, all extension of territory was bad, because it cost more to defend it, than it could be made to produce; much more of course, when a

¹ A Sketch of the Political History of India, from the Introduction of Mr. Pitt's Bill, A. D. 1784, to the present Date, by Sir John Malcolm, pp. 282—287. Collection of Treaties.

BOOK VI. small territory was acquired with the burthen of
CHAP. 8. defending another, several times as large.

1800.

A clause was inserted, to say, that if the Peshwa or Dowlut Row Scindia, should desire to have a part in this treaty, they should be admitted to all its advantages; in other words, they should have a subsidiary force on the same terms as Nizam Ali. But so far were the Mahrattas from desiring an alliance of this description, that the Peshwa, under the dictation of Scindia, refused to accept the territory which was reserved to him out of the spoils of Tippoo; it was therefore divided by the English between themselves and the Subahdar.

CHAP. IX.

Situation of Oude, as left by Lord Teignmouth, highly satisfactory to the home Authorities—Great Changes meditated by Lord Mornington—Extirpation of British Subjects, not in the Service of the Company—Apprehended Invasion of the Afghauns—Endeavour to obtain the Alliance of Scindia—The Idea abandoned—An Embassy to the King of Persia—Insurrection by Vizir Ali—Reform of his military Establishment pressed on the Nabob of Oude—His Reluctance—He proposes to abdicate in favour of his Son—The Governor-General presses him to abdicate in favour of the Company—He refuses—Indignation of the Governor-General—He resorts to coercion on the Reform, which meant, the Annihilation, of the Nabob's military Establishment—The business of the Annihilation judiciously performed—The Vizir alleges the want of Resources for the Maintenance of so great a British Army—From this, the Governor-General infers the Necessity of taking from him the Government of his Country—If the Nabob would not give up the whole of his Country willingly, such a Portion of it as would cover the Expense of the British Army to be taken by Force—This was more than one half—The Vizir to be allowed no independent Power even in the rest—The Vizir desires to go on a Pilgrimage—The Hon. H. Wellesley sent to get from him an appearance of

Consent—The Cession of the Portion necessary for the Expence of the Army effected—A Commission for settling the Country with Mr. H. Wellesley at the head—Governor-General makes a Progress through the Country—Transactions between him and the Nabob of Oude—Proposition of the Bhow Begum—Objections of the Court of Directors to the Appointment of Mr. H. Wellesley—Overruled by the Board of Control—Government of Furruckabad assumed by the Company—Settlement of the ceded Districts—Full Approbation of the home Authorities.

BOOK VI. **T**HE arrangements formed by the late Governor-General, Sir John Shore, with respect to the kingdom of Oude, satisfied the capacious desires of the London authorities. Under date the 15th of May, 1799, a despatch, intended to convey their sentiments to the instruments of government in India, has the following passages :

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“ By the definitive treaty concluded at Lucknow, the Company’s influence over the Vizir’s country appears to be sufficiently preserved; without the insertion of any article, which, in its operation, might lead to an interference in the collections, on the part of the Company, that might be deemed offensive. And we have the further satisfaction to find, that, (exclusive of the immediate payment of twelve lacs of rupees by the Nabob Vizir),—his annual subsidy is increased upwards of twenty lacs of rupees; besides the acquisition of a fortress in the Oude dominions, of the greatest consequence in the scale of general defence: with other stipulations, which have a tendency to remedy former defects in our political connexion with that country, and to give the Com-

pany such an ascendancy as cannot fail to be productive of material benefit to both parties : and which, we trust, will lead to the establishment of a good system of government in Oude, which hitherto all our endeavours, for a series of years, have been unable to accomplish.

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1799.

“ The late Governor-General had given us reason to expect, that, for the first year, or perhaps longer, after Saadut Ali’s accession, his revenues would probably fall considerably short of their estimated amount; and that he would find considerable difficulty in fulfilling his pecuniary engagements with the Company : —and very satisfactorily assigned the ground of that opinion. We are, therefore, not surprised to find by the last accounts, that an arrear had accumulated in the payment of the Company’s tribute, to the amount of upwards of eighteen lacs of rupees. Lord Morington having represented, however, that he believes the Nabob is sincerely disposed to make every possible effort for the liquidation of this arrear, as well as for introducing such a system of order and economy into the management of his finances as will enable him to be more punctual in his future payments, we entertain a well-grounded expectation that every cause of complaint upon this head will speedily terminate.”

“ The affairs of Oude being thus settled in a manner which bids fair to be permanent ; and it appearing by your political despatch of the 17th April, 1798, that the most perfect tranquillity continues to prevail in the Vizir’s dominions ; and as the resolutions of the late Governor-General, of the 9th and 30th October, 1797, for the augmentation of the army, were declared to be connected with the proposed arrangements for that country, we direct that you take into your immediate consideration the propriety

BOOK VI. of disbanding those new levies, or the necessity of
 CHAP. 9. continuing them.”¹

1799. While the home authorities were thus congratulating themselves upon the state in which the affairs of Oude were left by the late Governor-General, and pleasing themselves with the belief of its permanency, the new Governor-General was meditating the most important changes. In the political letter from Bengal, as early as the 3d of October, 1798, the authorities at home were informed; “The Right Honourable the Governor-General has now under consideration the present state of affairs in Oude, and particularly the best means of securing the regular payment of the subsidy, and of reforming the Nabob’s army.”² And on the 23d of December of the same year, the Governor-General wrote, in a private letter to the resident at Oude; “The necessity of providing for the defence of the Carnatic, and for the early revival of our alliances in the Peninsula, as well as for the seasonable reduction of the growing influence of France in India, has not admitted either my visiting Oude, or of my turning my undivided attention to the *reform* of the Vizir’s affairs. There are, however, two or three leading considerations, in the state of Oude, to which I wish to direct your particular notice; intending, at an early period, to enter fully into the arrangement in which they must terminate.—Whenever the death of Almas shall happen, an opportunity will offer of securing the benefits of Lord Teignmouth’s treaty, by provisions, which seem necessary for the purpose of realizing the subsidy, under all contingencies. The Company ought to succeed to the power of Almas. And the ma-

¹ Papers printed by order of the House of Commons in 1806, i. 30.

² Papers, ut supra, v. 3.

nagement, if not the sovereignty, of that part of the Doab, which he now rents, ought to be placed in our hands, a proportionate reduction being made from the subsidy; the strength of our north-western frontier would also be increased. On the other hand, in the event of Alma's death, we shall have to apprehend either the dangerous power of a successor equal to him in talents and activity, or the weakness of one inferior in both, or the division of the country among a variety of renters; in the first case we should risk internal commotion; in the two latter the frontier of Oude would be considerably weakened against the attacks either of the Abdalli or of any other invader. The only remedy for these evils will be the possession of the Doab fixed in the hand of our government. The state of the Vizir's troops is another most pressing evil. To you I need not enlarge on their inefficiency and insubordination. My intention is to persuade his Excellency, at a proper season, to disband the whole of his own army, with the exception of such part of it as may be necessary for the purposes of state, or of collection of revenue. In the place of the armed rabble which now alarms the Vizir, and invites his enemies, I propose to substitute an increased number of the Company's regiments of infantry and cavalry, to be relieved from time to time, and to be paid by his Excellency. I have already increased our establishment to the extent of seventeen regiments of infantry, with the view of transferring three regiments to the service of his Excellency.—With respect to the Vizir's civil establishments, and to his abusive systems for the extortion of revenue, and for the violation of every principle of justice, little can be done before I can be enabled to visit Lucknow.”¹

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¹ Papers, *ut supra*, iii. 2, 3.

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The hostility of the Governor-General to his fellow-subjects; pursuing, independently of the Company, their occupations in any part of India, is expressed, without a word to indicate reasons, in the same letter, thus; "The number of Europeans particularly of British subjects, established in Oude, is a mischief which requires no comment. My resolution is fixed, to dislodge every European, excepting the Company's servants. My wish is, to occasion as little private distress as possible, but the public service must take its course; and it is not to be expected that some cases of hardship will not be found in the extent of so great a measure." These last words indicate extensive numbers. Why did not the Governor-General, before he dared to strike at the fortunes of great numbers of his countrymen, declare and prove, the evils which they produced? For what reason is it, let them declare, who know what is understood, under such a government as ours, by the responsibility of the ruling few, that he has never yet been effectually called upon to account for such a conduct? The good which they were calculated to produce is obvious to all. The question still remains unanswered, What were the evils?

The threats of Zemaun Shah, King of the Abdalees, or Afghauns, became a convenient source of pretexts for urging upon the Vizir the projected innovations. This prince had succeeded his father Timur Shah, the son of the celebrated Ahmed Shah, the founder of the dynasty, in the year 1792. His dominions extended from the mouths of the Indus to the parallel of Cashmere; and from the boundaries of the Seiks, at some distance eastward of the great river Attock, to the vicinity of the Persian Tershish; including the territories of Cabul, Candahar, Peishere, Ghizni, Gaur, Sigistan, Korasan, and Cashmere. In

the year 1796, this prince advanced to Lahore; and though his force was not understood to exceed 33,000 men, almost wholly cavalry, he struck terror into the Mahrattas; and excited alarm in the English government itself. The object of the Shah, as announced by rumour, was, to re-establish the House of Timur, to which he was nearly related, and restore the true faith in the empire of the Great Moghul. The Seiks, it appeared, gave no obstructions to his march: The Mahrattas, from their internal distractions, were ill prepared to resist him: And, though they assembled a considerable army, which might have enabled them to dispute the possession of Delhi, or molest him in his retreat, it was still possible for him, in the opinion of the person then at the head of the English government, to advance to Delhi, even with so inconsiderable an army as that which he led to Lahore; in which case, he would have formidably threatened the British interests. The Rohillas, it was imagined, would join him; induced, not only by the affinities of descent and religion, and the cruelties which they had sustained at the hands of the English and Vizir; but, the Governor-General added, by the love of war and plunder; yet the truth is, that they devoted themselves to agriculture, whenever oppression would permit them, with an ardour and success, of which India had no example; and their love of war and plunder meant only a greater degree of courage and vigour than distinguished the other races of the country. The approach of the Shah, it was therefore apprehended, would spread the greatest disorders in the dominions of the Vizir. "The troops under Almas," who governed, as renter, and defended, that half of the dominions of the Vizir which was most exposed to the incursions both of the Mahrattas and Afghauns, "were," says the Governor-General, "re-

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BOOK VI. spectable. The other troops of the Vizir, with little
CHAP. 9. exception, would rather have proved an incumbrance,
1799. than an assistance to the British forces; and nothing
but the most urgent remonstrances would have ensured
the exertions or supplies of the Vizir. His dominions
would have been overrun with marauders; a total
temporary stoppage of the collections would have en-
sued; and these disorders, if not speedily quelled,
would have ended in general insurrection." On the
measures to be adopted, Sir John Shore found it diffi-
cult to decide. The Mahrattas, excited by their fears,
made proposals to the English for a union of forces
against the Afghaun. But the reduction of the
power of the Mahrattas, Sir John would have wel-
comed as one of the most desirable events. On the
other hand, Zemaun Shah, if crowned with success,
would be still a greater object of dread. Again; if
the Mahrattas, by their own exertions, prevailed over
the Shah, they would gain a formidable increase of
power. Or, if the French leader, who in the name
of Scindia, now governed so great a portion of the
provinces, at which the Afghauns were supposed to
aim, should, in the midst of commotion, raise him-
self to the sovereignty of the territories in dispute, this
to the mind of the Governor-General appeared the
most alarming consequence of all. Before the English
government thought itself called upon for any great
exertions, a rebellious brother of the Shah ex-
cited disturbance in his dominions; and recalled him
early in 1797, from Lahore. The troops at the can-
tonments of Cawnpore and Futty Ghur had, in
the mean time, been ordered into camp; and two
additional regiments of infantry had been raised.
The Governor-General, indeed, imagined, that the
march of the Shah to Lahore, with so limited a force,
was rather an experiment than the commencement of

an expedition; but the question was worthy of his attention whether it would have been easy for the King of the Afghauns to come with a greater force. It was, too, after all, the opinion of the English ruler, that, though motives were not wanting to prompt the Shah to the invasion of Hindustan, it was nevertheless, an event very little probable; and such as there would be little prudence in taking any costly precautions to defeat.¹

In 1798, a belief, but solely derived from rumour, of vast preparations making by the Afghaun, for the invasion of India, was excited anew. The apprehensions, however of the British government were allayed, by intelligence received toward the end of September, that the disturbances within the dominions of the Shah had compelled him to leave his capital, and march to Candahar. But this was speedily followed by reports, that the 10th of October was fixed for commencing his march from Cabul towards Hindustan; and though the authenticity of these reports was held very doubtful, the English government deemed it "their duty," according to their own expressions, to take every precaution against the possibility of an event, which, combined with the designs of Tippoo and the French, might become of the most serious importance." Endeavours were used to prevail upon Doulut Row Scindia to return from the south, and put his dominions in the best posture of defence; and great hopes were expressed, that he would follow this advice. "The Governor-General also directed the Resident at the court of Seindia," I use again the language of the Governor-General in council, "to enter into defensive engagements with

¹ Minute of the Governor-General, 4th of July 1797. See also Malcolm's Sketch, p. 210.

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that chieftain, upon his return to Hindustan, under such limitations and conditions, as might secure the effectual co-operation of the Mahratta army, with the least possible diversion of the British force from the exclusive protection of the frontier of Oude. His Lordship further directed the resident with Scindia to endeavour to provide the earliest resistance to the progress of the Shah, at the greatest practicable distance from the frontier of Oude, by encouraging the chiefs of the Rajapoots and Seiks to oppose the first approach of the invading army.”¹ In the month of October the Commander-in-Chief was directed to prepare for such a disposition of the troops in the upper provinces, and such military operations in general, as would most effectually secure that part of the British frontier against an attack from the Afghauns. The proposition of the Commander-in-Chief was approved, for adding to the army two regiments of native infantry, for the movement of five companies of native invalids to Chunar, and of five other companies to Allahabad; and for assembling a force to cover the city of Benares. The resident at Lucknow was desired “to urge to the Vizir,” these are the words of the official dispatch, “the necessity of collecting as large a body of artillery, infantry, and cavalry, as possible, to be placed, if necessary, under the directions of an European officer, and to be employed in the manner suggested by the Commander-in-chief.” Also, to take immediate measures for sending such a supply of grain to Allahabad as the commanding officer in the field might prescribe, and for obtaining the orders and assistance of the Vizir in dispatching, whenever it should be requisite, all the boats not required for the service of the army.

¹ Papers, ut supra, ii. 36.

Notwithstanding the hopes, however, which had been fondly entertained of a defensive alliance with Scindia, the authorities in India write to the authorities in England in the following terms ; “ From the letter to the resident with Dowlut Row Scindia, dated the 26th of October, you will observe, that Scindia’s continuance at Poonah, the dissensions and disaffection which prevail among his commanders, and the unsettled and precarious state of his authority in Hindustan, have prevented our taking any further steps for carrying the intended arrangements into effect.” It was in the beginning of October that the authorities in India delivered it to the authorities in England, as their opinion, that the greatest advantages would arise from a connexion with Scindia: Before the end of the same month, they find the circumstances of Scindia to be such, that no further steps for carrying the intended arrangements into effect are accounted advisable.¹ Again ; the inability of Scindia, from the disaffection of his commanders, and the tottering state of his authority, was now made the foundation on which measures of policy were built: After an interval of not many months, the necessity was urged, of draining the whole resources of the British state, to make war upon him. The fact appears to be, that Scindia knew the improbability of being invaded by the Shah ; and though such invasion would bring on him greater evils than it would bring on the government of any other state, he chose to remain at Poonah, for the promotion of those objects of which he was there in eager pursuit.

“ Under these circumstances,” say the authorities in India, “ we have judged it expedient to determine, that in the event of Zemaun Shah’s approach to the

¹ Papers ut supra, p. 36, 37.

BOOK VI. frontier of our ally the Vizir, our military operations
 CHAP. 9. shall be confined to a system of defence; and we

1799. have resolved that our arms shall, in no case, pass the limits of his Excellency's dominions, unless such a forward movement shall be deemed by the commanding officer necessary for the protection of the frontier, either of Oude, or of our own dominions."¹

After producing all this preparation and expence, the Shah, who, it seems, had again advanced as far as Lahore, began his retreat on the 4th of January; and Shah Aulum was informed by a letter from the Afghaun Vizir, that no intention remained of, that year, prosecuting the expedition into Hindustan, but the helpless Mogul might look forward to a more prosperous issue, at some future period. The cause of the retreat was reported, and believed, to be, the alarming progress making by the brother of the Shah at the head of a military force in the neighbourhood of Herat.²

In the month of September, Mr. Duncan, the Governor of Bombay, had communicated to the Governor-General as follows. A personage, of the name of Mehedi Ali Khan, had intimated, that, as he was about to make a journey into Persia, it might be in his power, and if properly authorized, he had confident hopes that it would be in his power, to excite the Persian rulers, by threatening or attacking the western part of Afghannistan to divert the Shah from his projected invasion of Hindustan. The fact was, that Baba Khan, then King of Persia, had espoused the cause of Mahmood, the brother of Zemaun, as the elder son, and hence the rightful heir of the late monarch; and had already threatened, if not attacked, the province of Khorassan. Mehedi Ali Khan was

¹ Papers, ut supra, ii. 37.

² Ibid. p. 38.

entrusted with a mission, the objects of which, as they fell in with the existing politics of the Persian government, were successfully attained. This, however, was not enough to satisfy a mind, which longed to do every thing in magnificent style; and the Governor-General prepared a splendid embassy to the court of Baba Khan. Captain Malcolm, who had lately been assistant to the resident at Hyderabad, was for his knowledge of the language, and other accomplishments, chosen to conduct the negotiation. "The embassy," to use the words of the negotiator, "was in a stile of splendour, corresponding to the character of the monarch, and the manners of the nation, to whom it was sent; and to the wealth and power of that state from whom it proceeded:" A language this, which may be commonly interpreted, lavishly, or, which is the same thing, criminally, expensive. The negotiator continues; "It was completely successful in all its objects. The King of Persia was not only induced by the British envoy to renew his attack upon Khorassan, which had the effect of withdrawing Zemaun Shah from his designs upon India; but entered into treaties of political and commercial alliance with the British government."¹ The embassy proceeded from Bombay on the 29th of December, 1799; and the terms of the treaties were fixed before the end of the succeeding year. It was stipulated, That the King of Persia should lay waste, with a great army, the country of the Afghauns, if ever they should proceed to the invasion of India, and conclude no peace without engagements binding them to abstain from all aggressions upon the English: That should any army, belonging to the French, attempt to form a settlement on any of the islands or

¹ Malcolm's Sketch, p. 317.

BOOK VI. shores of Persia, a force should be employed by the
CHAP. 9. two contracting states to co-operate for their extir-
 1799. pation; and that if even any individuals of the
 French nation should request permission to reside in
 Persia, it should not be granted. In the firmaun,
 annexed to this treaty, and addressed to the gover-
 nors and officers in the Persian provinces, it was said;
 "Should ever any person of the French nation at-
 tempt to pass your ports or boundaries; or desire to
 establish themselves, either on the shores or frontiers,
 you are to take means to expel and extirpate them,
 and never to allow them to obtain a footing in any
 place; and you are at full liberty, and authorised, to
 disgrace and slay them." Though the atrocious part
 of this order was, no doubt, the pure offspring of Per-
 sian ferocity; yet a Briton may justly feel shame,
 that the ruling men of his nation, a few years ago,
 (such was the moral corruption of the time!) could
 contemplate with pleasure so barbarous and inhuman
 a mandate, or endure to have thought themselves,
 except in a case of the very last necessity, its pro-
 curing cause. On their part, the English were bound,
 whenever the king of the Afghauns, or any person of
 the French nation, should make war upon the King
 of Persia, "to send as many cannon and warlike
 stores as possible, with necessary apparatus, attend-
 ants, and inspectors, and deliver them at one of the
 ports of Persia."¹ The evil of this condition was,
 that binding, not merely for a single emergency, it
 tended to involve the English in all the quarrels be-
 tween the King of Persia, and a neighbouring peo-
 ple, with whom it was very unlikely that he would
 almost ever be at peace: and thus extended more

¹ See Collection of Treaties, &c. between the East India Company
 and the Asiatic Powers; also the Appendix to Malcolm's Sketch.

widely than ever those fighting connexions, which the legislature had not only prohibited; but stigmatized, as contrary at once to the interest and the honour of the nation. The commercial treaty was of slight importance, and aimed at little more than some security from the ill usage to which in barbarous countries merchants are exposed, and some improvements in the mode of recovering the debts, and securing the property of the English traders. On the attainment of these points, the envoy himself, as natural, sets the highest value. "These treaties," he tells us, "while they completely excluded the French from Persia, gave the English every benefit which they could derive from this connexion." He adds, "Nor can there be a doubt, that if this alliance had been cultivated with the same active spirit of foresight and penetration with which it was commenced, it would have secured the influence of the British government in that quarter from many of those attacks to which it has subsequently been exposed."¹ It would have been good, that the envoy had shown, in what advantage the British government could find a compensation, for the expense of upholding such a connexion at the court of Persia.

The result, in regard to the Afghauns, is necessary to be known. The year 1800 was spent, partly in war, partly in negotiation, between the King of Persia and Zemaun Shah. In the year 1801, Mahmood, the rebellious prince, collected such a force, as enabled him not only to defeat his brother, but to render him a captive.²

To grant a residence to Vizir Ali, the deposed Nabob or Nawaub of Oude, at a place so near his

¹ Malcolm's Sketch, p. 318.

² Papers, ut supra, p. 22, 23.

BOOK VI. former dominions as Benares, was not regarded as a
CHAP. 9. measure of prudence, and he had been made acquainted with the resolution of removing him to Calcutta. He viewed the change with the utmost aversion; but all his remonstrances against it had proved in vain; and the time was now approaching, the preparations were even made, for carrying it into execution.

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On the morning of the 14th of January, 1799, he paid a visit, by appointment, accompanied by his usual suite of attendants, to Mr. Cherry, the British resident, at his house, distant about three miles from Benares. After the usual compliments, he began to speak of the hardship of his coercive removal; and proceeded first to warmth, at last to intemperance of language. Mr. Cherry, whose attentions were understood to have gained his personal favour, is said to have gently attempted to repress his indiscretion, and to remind him that he at least was not the proper object of his resentment; when the impetuous youth, with sudden or premeditated frenzy, started from his seat, and made a blow at him with his sword. This, by the law of Eastern manners, was a signal to his attendants, with or without concert; and in an instant their swords were unsheathed. Mr. Cherry endeavoured to escape through a window, but one of the attendants, reaching him with his poignard, struck him lifeless on the floor. Two other gentlemen in the room being murdered, the assassins hurried to the houses of other Englishmen; but sacrificing only two other lives in their progress, they were so vigorously resisted by a gentleman who possessed himself of a narrow stair-case, and defended himself against their ascent, that time was given for the arrival of a party of horse; upon which they immedi-

ately betook themselves to flight. So little preparation had Vizir Ali made for this explosion, that he was obliged to leave behind him whatever property he possessed, the furniture of his zenana, his elephants, and even a part of his horses. He retired to the woody country of Bhotwal, where he was joined by several disaffected Zemindars.

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The news of this outrage excited considerable emotion at Lucknow, where it was regarded as the eruption of a conspiracy for the overthrow of the government; a conspiracy in which it was unknown to what extent the subjects of Saadut Ali might themselves be concerned. That ruler, in whose character timidity predominated, and who knew that he was hated, suspected every body, even his troops, and prayed that the English battalion might be sent from Cawnpore for the protection of his person. When called upon to join with his forces the British army, for the chastisement of the offender, he found an excuse, which his avarice, his timidity, his desire of ease, and hatred of exertion, all combined in leading him eagerly to adopt. He stated his suspicions of his troops, and represented them as too void, both of discipline and of fidelity, for any advantage to be expected from their aid. He afterwards paid dear for his ingenuity, when this representation was brought forward as a reason, for thrusting upon him measures which his soul abhorred.

Notwithstanding the representations of the former Governor-General, Sir John Shore; that the people of Oude universally regarded Vizir Ali as destitute of all title to the crown, the grand alleged fact, upon which he grounded the important decision of deposing a sovereign, and naming his successor; the Marquis Wellesley, in a letter to the Resident, dated the 22d of January, 1801, expressly says, "Active, and general,

BOOK VI. support has been afforded, by the subjects of his Ex-
CHAP. 9. cellency, to the impostor who lately assumed the
 1799. name of Vizir Ali."¹ It also appears that of the
 troops of the Vizir, which were required to assist in
 reducing the disturber, a part in reality joined his
 standard.

He found himself in a short time at the head of
 an army of several thousand men; descended with
 them into the plains of Goorakpoor, the eastern dis-
 trict of Oude; and threw the whole kingdom into
 trepidation and alarm. A British force was assem-
 bled to oppose him. Some partial rencounters, in
 which they suffered pretty severely, and the narrow
 limits for subsistence or plunder to which they were
 reduced, soon disheartened his followers; when they
 abandoned him in great numbers; and he himself
 took refuge with a Rajpoot Rajah. He remained
 here till the month of December following. At that
 time the Rajpoot made his terms with the British
 government, and treacherously delivered up Vizir
 Ali, who was carried to Fort William, and there
 confined.

In the month of January, 1799, the Governor-
 General addressed letters to the Vizir, and to the
 resident at Lucknow, of which the object was to urge,
 what he was pleased to denominate a *reform* of the
 military establishment of the Vizir. The London
 authorities themselves, in the letter which they after-
 wards wrote on the 15th of May, 1799, expressing
 their great satisfaction with the arrangements in
 Oude which had been formed by Sir John Shore, and
 with the disposition shown by the Vizir, both to make
 the large pecuniary payments which were required
 at his hands, and to introduce the reforms into his

¹ Papers, ut supra, iii. 146

financial system, which would alone enable him to meet those demands, alluded to his military expenditure in the following terms: "The large, useless, and expensive military establishment, within the Oude dominions, appears to us to be one of the principal objects of *economical reform*, and we have much satisfaction in finding that the subject has already come under your consideration."¹ In his letter to the resident, the Governor-General says, "My object is, that the Vizir should disband, as speedily as possible, the whole of his military force." The next part of the plan was to replace that force by an army exclusively British. This was what the Governor-General, with other Englishmen, called a *reform* of the military establishments of the Vizir: the total annihilation of his military power, and the resignation of himself and his country to the army of another state. The Vizir was indeed to retain as many, as might be necessary, of that kind of troops who were employed in collecting the taxes; and as many as might be necessary for the purposes of state: an establishment of the sort which his own annils, or tax-gatherers, enjoyed.

The resident was instructed to avail himself of the alarm into which the timidity of the Vizir had been thrown by the rumours of the expedition of the King of the Afghauns, to urge upon him the necessity of a ready concurrence with the Governor-General's views. "You will," says the letter, "remind his Excellency, that his military establishment was represented, by himself, to be not only inadequate to contribute any assistance towards the defence of his dominions; but that, at the moment when the services of the British army were most urgently demanded

BOOK VI.
CHAP. 9.

1799.

¹ Papers, ut supra, i. 3.

BOOK VI. on his frontier, he required the presence of a part of
CHAP. 9. that force in his capital, for the express purpose of
 1799. protecting his person and authority against the excesses of his own disaffected and disorderly troops. The inference to be drawn from these events is obviously, that the defence of his Excellency's dominions against foreign attack, as well as their internal tranquillity, can only be secured, by a reduction of his own useless, if not dangerous troops, and by a proportionate augmentation of the British force in his pay. I am convinced this measure might be effected with a degree of advantage to his Excellency's finances, little inferior to that which it promises to his military establishments; and that his Excellency might obtain from the Company a force of real efficiency at an expense far below that which he now incurs in maintaining his own army in its present defective condition."

The *Vizir*, says the Governor-General, "might obtain a force:" when the force was to be the Company's, and the *Vizir* to have no force. In the very same letter, "It is not my intention," says the Governor-General, "that the British force to be furnished to his Excellency should become a part of his own army. The British force to be substituted in place of that part of his excellency's army which shall be reduced, will be in every respect the same as the remainder of the Company's troops, and will be relieved from time to time according to the orders of the Governor-General in council."

The negotiations respecting this affair appeared to the Governor-General so important; that he was unwilling to entrust them to the qualifications of the resident, Mr. Lumsden. Colonel Scott had attracted his confidence and esteem; and he resolved that to him the trust should be consigned. "As I am

aware," said he, in the same letter, to the resident, BOOK VI.
"that you will require the assistance of some able CHAP. 9.
military officer in the execution of the arrangement 1799.
proposed, I have requested Sir A. Clarke to dispense
with the services of Lieutenant Colonel Scott, the
Adjutant-General, who will be directed to proceed
to Lucknow immediately, and to remain there for as
long a period as may be necessary to the accomplish-
ment of the objects which I have in view."¹ In con-
sequence of this intimation Mr. Lumsden resigned;
and Major Scott was appointed to the office of resi-
dent.

Major Scott proceeded to Lucknow in the month
of June, bearing a letter from the Commander-in-
Chief, excenting at that time, in the absence of the
Governor-General, the office of Vice-President of the
Supreme Council. The Nawaub was desirous to
postpone, rather than accelerate, all discussion upon
a project, of which, although he was not yet acquainted
with its particulars, the result, he was sufficiently
aware, would be a large reduction of his power:
And Colonel Scott appears to have been willing to
employ some time in making himself acquainted with
the situation of affairs, before he strongly pressed
upon the Vizir the annihilation, called the reform, of
his military establishment. To the usual causes of
disorder and mis-rule, was at this time added another,
in the suspension of the powers of the ministers, or
principal organs of government, whom, having been
appointed under English authority, the Vizir dared
not remove, but from whom he withheld his confidence,
and the management of his affairs. A circumstance,
too, which peculiarly attracted the attention of the

¹ See the Letter, with that to Sir A. Clarke, in papers, ut supra,
iii. 4—6.

BOOK VI. resident, was the hatred and contempt in which the
 CHAP. 9. Nabob himself was held by his subjects. "The in-
 1799. formation," says he, "which your Lordship has re-
 ceived, of the unpopularity of his Excellency, is pro-
 bably far short of the real state; as, confined to the
 court, the only persons who attend the Durbar, ex-
 cepting the Nawaub's own sons, and occasionally
 Almas Ali Khan, are a few pensioners, of whom his
 Excellency, from their known character, entertains
 no suspicion of engaging in politics; and it has not
 been without some difficulty that I have prevailed on
 native gentlemen of respectable connexions to show
 themselves at the Durbar.—The present state of
 things, so degrading to the character of the Nawaub,
 so prejudicial to his own real interests, and to the
 welfare of his country; and, I may add—so dis-
 creditable to the English name, obviously calls for a
 radical reform." Major Scott's ideas of "a radical
 reform," however, were all summed up in these words,
 "An open, efficient, and respectable administration."
 Even this, however, he despaired of being able to
 establish without the immediate interference of the
 head of the English government. "The evident de-
 sign of the Nawaub," he declared, "is to temporize
 and delay, that he may enjoy as long as possible the
 fruits of the present system of secret agency and in-
 trigue."¹

On the 8th of September, the resident writes to
 the Governor-General, that, as soon after his arri-
 val as practicable, he had presented to the Nawaub
 Vizir the letter from the Vice-President, on the sub-
 ject of the military reform; that he had delivered to
 him a brief out-line of the intended plan, and requested

¹ Letter to the Governor-General, dated 7th September, 1799; papers,
 ut supra, p. 10.

to receive his answer as soon as it had received a due degree of his consideration ; that after more than twenty days had elapsed, he had requested a communication from the Vizir, who named the third day preceding the date of the letter he was then writing, to converse with him on the subject.

BOOK VI.
CHAP. 9.

1799.

According to the usual style of Oriental politeness, which permits no direct contradiction or negative to be applied to any proposition from an exalted man, the Nawaub began by saying, " That the measure proposed was not impracticable, but such as he hoped might be accomplished : " he then observed, that he himself had, however, a proposition to offer, which he would either communicate to the Governor-General, when he should honour Lucknow with his presence, or to the resident if he should be entrusted with the execution of the scheme. He was pressed to disclose the nature of his proposition ; but in vain. He said he would call in two days, and dictate to the resident a memorandum on the subject, to be transmitted to the Governor-General ; but this, when it was given, indicated no more, than that " the proposition concerned himself personally, that it connected with his own ease the prosperity of his government, and in its operation could be prejudicial to no person." ¹ The removal of the minister was the object at which, by the resident, he was supposed to aim.

On the 20th of the same month, the resident held it necessary to explain still further the discoveries which he was enabled to make of the disposition and views of the Vizir. " After attentively studying the character of his Excellency, and acquainting myself, as far as circumstances will allow, with the general

¹ Papers, ut supra, p. 14.

BOOK VI. tenor of his proceedings, I am led to conclude that
 CHAP. 9. whilst he is determined to fulfil, with minute regula-
 1799. rity, the peculiar engagements with the Company, his views are directed to the enjoyment of a full authority over his household affairs, hereditary dominions, and subjects, according to the most strict interpretation of the clause of the seventeenth article of the treaty executed at Lucknow.—I have no conception that he aspires, either now, or in prospect, to political independence. What he aims at is the independent management of the interior concerns of his dominions, to the exclusion of all interference and inspection on the part of the English government, and to the gradual diminution of its influence over the internal administration of his country.” It was only on one account, the cruel and destructive mode in which the country was governed, that the resident thought the interference of the English government was to be desired, “since the exercise of it,” says he, “does not seem to have been intended by the late treaty, and is unequivocally disavowed by several declarations to his predecessor.” He had not thought it fitting, except in the way of allusion, to agitate again the subject of the military reforms.¹

Notwithstanding the right which clearly belonged to the Nawaub, of exercising without control the interior government of his country, the Governor-General, by a letter, dated the 26th of September, says, “The present condition of his government appears to preclude you from the information necessary to your first steps in the proposed reforms.” This refers to the complaints of the resident, that the Vizir carried on his administration, by secret agents, not by the ostensible ministers ; whence it happened

¹ Papers, ut supra, p. 15, 16.

that the resident found no person qualified to give him the information which he required. "I shall hope," continues the Governor-General, "that my applications to the Vizir would remove every difficulty of this nature.—But, if I should be disappointed in this expectation, it will then become necessary for you, in my name, to insist, that the Vizir shall place his government in such a state, as shall afford you the requisite means of information, as well as of carrying the intended regulations into complete and speedy effect." He adds, "The great and immediate object of my solicitude is, to accomplish the reform of his Excellency's military establishment:—and, accordingly, this point must be pressed upon him, with unremitted earnestness. His acquiescence in the measure must, however, be totally unqualified by any conditions not necessarily connected with it."¹

The Vizir procrastinating both the disclosure of his secret, and compliance with the proposition for the annihilation-reform of his military establishment, the Governor-General addressed him by letter on the 5th of November. "The general considerations which render it extremely necessary and desirable that the arrangement respecting your military establishment should be carried into execution without delay, have already been fully explained to your Excellency, and you have concurred with me in my view of the subject. One argument in favour of a speedy determination on this subject possibly may not have occurred to your mind, and I therefore take this occasion explicitly to state it to your Excellency." This argument was; that the Company were bound by treaties to defend the dominions of his Excellency against all enemies; that his dominions were threat-

¹ Papers, ut supra, p. 16, 17.

BOOK VI. ened by Zemaun Shah, and perhaps by others ; that
 CHAP. 9. “ it might not be in the power of the British govern-

1799. ment, on a sudden emergency, to reinforce the troops in his Excellency's country with sufficient expedition ; my firm opinion,” continues the Governor-General, “ therefore is, that the Company can in no other manner fulfil effectually their engagement to defend your Excellency's dominions, against all enemies, than by maintaining constantly in those dominions such a force as shall at all times be adequate to your effectual protection, independently of any reinforcements which the exigency might otherwise require.”¹ This was, in other words, an explicit declaration, that the military force for the protection of Oude ought to be, at all times, even in the bosom of the most profound peace, at the utmost extent of a war establishment ; than which a more monstrous proposition never issued from human organs ! As one of the most essential principles of good government consists in reducing the peace establishment of the military force to its lowest possible terms, and one of the most remarkable principles of bad government consists in upholding it beyond the limits of the most severe necessity ; so few countries can be placed in a situation which less demanded a great peace establishment, than the kingdom of Oude. On more than one half of all its frontiers, it was defended by the British dominions, or inaccessible mountains. On the other half, it was not supposed in any danger of being attacked, except, either by the King of the Afghauns, who was separated from it by the extent of several large kingdoms ; or by the Mahrattas, who were too distracted and weak to be able to defend themselves. A peace establishment in Oude, at the perpetual ex-

¹ Papers, ut supra, p. 24, 25.

tent of a war establishment, for defence against the Afghauns, would be very little more than matched by a proposition for a perpetual war establishment in England, for fear of an invasion from the Turks.

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CHAP. 9.
1799.

Coercion was now to be employed; and the plan of it was this. Without any further regard to the consent of the sovereign, British troops, to the proposed amount, were to march into the country: the sums required for their maintenance were to be immediately demanded: and the want of ability otherwise to comply with the demand would compel him, it was supposed, to relieve himself from the expense of his own army, by putting an end to its existence.

On what ground of justice was this proceeding built? The Governor-General exhibited an argument: "The seventh article of the treaty, concluded with your Excellency, by Sir John Shore, provides for the *occasional* augmentation of the Company's troops in your Excellency's dominions, in terms which evidently render the Company's government competent to decide at all times on the requisite amount of such augmentation. The same article binds your Excellency to defray the expense of any force which shall be deemed necessary by the Company for your defence."¹ The same argumentation was, by his Lordship's military secretary, repeated, more at length, to the resident.

The treaty, concluded between the English government and the Nawaub, by Sir John Shore, clearly established two points, with regard to the military force to be maintained at the expense of the sovereign of Oude; that there should be a certain regular, permanent establishment; and also, a power of making occasional augmentations. Enough; said the Gover-

¹ Papers, ut supra, p. 25.

BOOK VI. nor-General, and his instruments; let the occasional
CHAP. 9. augmentations be made the permanent establish-
 1799. ment. When this point was settled, all the benefit
 was attained of arbitrary will; for, as the amount of
 these augmentations was not specified, it remained
 with the Governor-General, upon the foundation of
 a treaty which exactly defined the permanent estab-
 lishment, to make that permanent establishment any
 thing which he pleased. Such is the logic of the
 strong man over the weak.

Before this letter, written on the 5th of November, could be received by the resident, and delivered to the Vizir, namely, on the 12th of the same month, the measure of which he had before announced the contemplation, and which he had hitherto preserved a mysterious secret, was disclosed. He had already, on several occasions, given vent to expressions of impatience, in regard to the difficulties of his government, and the inability under which he found himself placed of commanding the respect or obedience of his subjects. These expressions had been so pointed as sometimes to raise in the mind of the resident a conjecture, that he was meditating a plan of retreat from the burthens of government. But at the same time, regulations of state were projected, buildings were planned, household arrangements were formed, and other things went on, so much in unison with views of permanency, that the resident would not encourage the conjecture which sometimes presented itself to his mind. Having appointed the morning of the 12th, to meet with him on business of importance, the Vizir, says the resident, "began by observing that he had frequently declared to me the impossibility of his conducting the affairs of his country, under existing circumstances; that probably I had not comprehended the full drift of these ex-

pressions, or conceived they were uttered in a moment of ill-humour; that the real meaning of them was an earnest desire to relinquish a government which he could not manage with satisfaction to himself, or advantage to his subjects." He added, in the course of the conversation, "That his mind was not disposed to the cares and fatigues of government; that as one of his sons would be raised to the musmid, his name would remain; and that he was possessed of money sufficient for his support, and the gratification of all his desires in a private station." In a second conversation, on the morning of the 14th, the Vizir entered into some further explanation of the motives which impelled him to the design of abdication, which "consisted," says the resident, "in general accusations against the refractory and perverse disposition of the people at large; of complaints of the want of fidelity and zeal in the men immediately about his person; of the arrogance of some of the aumils, and of the open disobedience of others."

"Whatever pleasure," says the resident, "this exposure of his intentions afforded to myself, and whatever eventual benefits I foresaw to the interests of the two states, from the execution of them, I thought it my duty to expostulate with his Excellency, on so extraordinary a resolution, by such arguments as occurred to me on the occasion. I replied, that the remedy to this aggregate of evils was easy, and within his own power; that a strong and just administration would ensure the obedience of the bulk of his subjects on the firm principle of attachment to his person and government; that a conciliatory and encouraging conduct on his part would secure fidelity and enliven zeal; that the reform of the military establishment was the specific measure that would curb the arrogance of the aumils; and in

BOOK VI.
CHAP. 9.
1791

BOOK VI. conclusion I pledged myself, if his Excellency would
CHAP. 9. reject the advice of interested favourites, and be
 1799. guided by the impartial and friendly counsel which
 your Lordship would convey to him through me, that
 the affairs of his government could be conducted
 with ease to himself, to the acquisition of a high
 reputation, and to the prosperity and happiness of
 his subjects."

To a question in regard to the military reform, the Vizir replied, that, under his determination of resigning the government, all discussion of that subject was useless. In this opinion the resident acquiesced; and he deemed it, for the present, inexpedient to produce the Governor-General's letter of the 5th. With respect to the treasures and jewels left by the late Nawab, he desired instruction; as from the expressions of the Vizir, and his character for avarice, he thought it was probably his intention to carry them along with him to the place of his retreat.¹

The pleasure, which the resident expressed, at the prospect of the Nabob's abdication, was faint, compared with the eagerness of the Governor-General in grasping at the prey. "I am directed," says the military secretary, under date of the 21st of the same month, "by the Right Honourable the Governor-General, to acknowledge the receipt of your letters of the 12th and 14th instant.

"His Lordship is preparing detailed instructions to you, for the regulation of your conduct under the delicate and important circumstances stated in those letters. In the mean time he has directed me to communicate to you his sentiments on such parts of your dispatch of the 12th instant, as appears to his Lordship to require immediate notice.

¹ Papers, ut supra, p. 27—31.

“ The proposition of the Vizir is pregnant with such benefit, not only to the Company, but to the inhabitants of Oude, that his Lordship thinks it cannot be too much encouraged; and that there are no circumstances which shall be allowed to impede the accomplishment of the grand object which it leads to. This object his Lordship considers to be the acquisition by the Company of the exclusive authority, civil and military, over the dominions of Oude.

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1799.

“ His Lordship does not consider the formal abdication of the sovereignty by the Vizir to be necessary to this end. On the contrary, he apprehends, that step, by necessarily raising a question with regard to the succession, would involve us in some embarrassment. His Lordship is rather of opinion, therefore, that the mode of proceeding on the proposition of the Vizir, must be, by a secret treaty with his Excellency; which shall stipulate, on his part, that, from and after a period, to be appointed by this government, the complete authority, civil and military, of the dominions of Oude shall vest in, and be exercised by, and in the name of the Company.

“ In this treaty his Lordship proposes, that the sons of the Vizir shall be no further mentioned than may be necessary for the purpose of securing to them a suitable provision.

“ With respect to what you have stated, relative to the wealth of the state, if the arrangement in the contemplation of the Governor-General should be agreed to by the Vizir, his Lordship will feel but little difficulty in allowing his Excellency to appropriate it to his own use, stipulating only on behalf of the Company, that all arrears of subsidy, or of whatever description, due to the Company,

BOOK VI. shall be previously discharged in full by his Excellency." ¹
CHAP. 9.

1799.

' In conformity with these ideas, the draught of a treaty was speedily prepared, and sent to the resident, accompanied by notes for a memorial explanatory of the grounds of the several articles. The ardour of the Governor-General embraced the object as accomplished, or sure of its accomplishment. In pursuance of orders, the Commander of the troops in Oude delivered in, what was entitled, a "Memoir of the precautionary movements, and distribution of the Company's troops, for the purpose of establishing the exclusive control and authority of the Company over the dominions of Oude." ²

In the transmission of intelligence, receipt of instructions, and other preparatives, time was spent till the 15th of December; on which day, the plan of the Governor-General, in relation to the measure of abdication, was communicated for the first time to the Vizir, in the matured form of the draught of a treaty. After remarking upon the calmness with which the Vizir perused the treaty, and his observations upon some inferior points, "His Excellency," the resident says, "who had not thoroughly comprehended the extent of the first article, asked what meaning I annexed to it. Referring him to the article itself, I replied, that it vested the whole administration of the country in the hands of the English Company. He then asked, what portion of authority was to remain with his successor; to which I replied that the plan did not provide for a successor. His Excellency continued his inquiries, by asking, whether a family which had been established

¹ Papers, *ut supra*, p. 31, 32.

² *Ibid.* p. 40—48

for a number of years, was to abandon the sovereignty of its hereditary dominions? I replied that your Lordship's justice and liberality had made an ample provision for the comfort and independence of that family; and briefly explained the consideration which had induced your Lordship to stipulate, that his Excellency should commit the sole and exclusive administration of Oude to the Company in perpetuity." From this conversation, the resident adds, "I can hardly venture to draw any conclusion: And shall, therefore, only observe, that though his Excellency is perfectly master of concealing his passions, yet, if he had entertained an immoveable repugnance to the basis of the treaty, he could scarcely have disguised it under smiles, and an unaltered countenance."¹

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A paper drawn up at the request of the Vizir by the resident, and afterwards altered by the Vizir to a correspondence with his own feelings, was transmitted to the Governor-General, as the authentic enunciation of his design of abdication. In answer to this, a very long paper, dated the 16th of December, was received from the Governor-General. The purpose of this document was to corroborate the ideas on which, in the mind of the Vizir, the plan of abdication was supposed to be founded; and to convince him of the impossibility of reconciling his design with the appointment of a successor, or any other scheme than that of transferring the undivided sovereignty of the country to the English.

On the 19th of December, the resident again wrote: "After my departure from the Nawaub Vizir, on the 15th instant, his Excellency either really was, or pretended to be, so much affected by the conver-

¹ Papers, ut supra, p. 53.

BOOK VI. sation, that he could not conceal the perturbation of
CHAP. 9. his mind, which he betrayed, by forbidding the cus-
1799. tomary visits, and by refraining to transact any of
the ordinary business. Although there is no reason
to suspect that he has disclosed the cause of his
uneasiness; yet this conduct so indiscreet, so unmanly,
necessarily occasioned much talk and speculation
amongst his own dependants, and the inhabitants of
the city.

“ His Excellency, on the 17th, informed me of
his intention to breakfast with me on the following
morning; but at ten o'clock sent a message, that
having been in the sun, his eyes were so much af-
fected by a disorder he is liable to, that he could not
fulfil his engagement that day, but would call upon
me this morning. He accordingly came, and when
entered into a private apartment, opened the conver-
sation, by observing, that in the paper transmitted
to your Lordship, he had adverted to certain circum-
stances and causes, under the existence of which he
found it impossible to conduct the affairs of his govern-
ment; and that he entertained the hope that your
Lordship would have called upon him for an expla-
nation of those circumstances and causes.

“ His Excellency proceeded, that the proposition
offered by your Lordship was so repugnant to his
feelings; departed so widely, in a most essential
point, from the principle on which he wished to re-
linquish the government; and would, were he to
accept it, bring upon him such indelible disgrace and
odium, that he could never voluntarily subscribe to
it. The sovereignty, he added, of these dominions,
had been in the family near an hundred years; and
the transfer of it to the Company, under the stipu-
lations proposed by your Lordship, would, in fact,
be a sale of it for money and jewels; that every sen-

timent of respect for the name of his ancestors, and every consideration for his posterity, combined to preclude him from assenting to so great a sacrifice, for the attainment of his personal ease and advantage. His Excellency concluded; that the power and strength of the Company placed every thing at your Lordship's disposal.

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1799.

"Upon stating to his Excellency all the arguments suggested by your Lordship against the nomination of a successor, his Excellency replied; that under your Lordship's determination not to consent to that part of his proposition, he was ready to abandon his design of retirement, and to retain the charge of the government."

If this resolution was adopted, the resident called to his recollection, the reform of his military establishment, the accomplishment of which would be immediately enforced. "I must here," says the letter of the resident, "beg leave to call your Lordship's particular attention to his reply on this point; as tending to discover his real sentiments; and perhaps the true meaning of the words 'certain causes,' so repeatedly dwelt upon, and so industriously concealed. His Excellency observed, that the reform of his military establishment upon the principles proposed by your Lordship, would annihilate his authority in his own dominions."¹

Intelligence of these declarations on the part of the Vizir appears to have disappointed and provoked the Governor-General in no ordinary degree. On the 27th of December the Secretary writes, "My dear Scott, I am directed by Lord Mornington to acknowledge the receipt of your letter of the 19th instant to his Lordship's address. His Lordship is extremely

¹ Papers, ut supra, p. 62.

BOOK VI. disgusted at the duplicity and insincerity which mark
CHAP. 9. the conduct of the Nabob Vizir on the present occa-
 1800. sion; and cannot but strongly suspect, that his Excellency's principal, if not sole view in the late transaction, has been to ward off the reform of his military establishment, until the advanced period of the season should render it impracticable, at least during the present year."¹ And in the letter of the Governor-General to the home authorities, dated the 25th of January, 1800, he says, "I am concerned to inform your Honourable Committee that I have every reason to believe, that the proposition of the Nabob Vizir to abdicate the sovereignty of his dominions (a copy of which was transmitted with my separate letter of the 28th of November) was illusory from the commencement, and designed to defeat, by artificial delays, the proposed reform of his Excellency's military establishments."²

The truth is, that the vivacity of the Governor-General in the pursuit of his object was far too great. Had the sincerity of the Vizir been ever so indisputable, it was one thing to abdicate in favour of his son; a very different thing to abdicate in favour of the East India Company; and from a proposition to this effect, presented nakedly and impetuously, as that was of the Governor-General, it ought to have been expected that he would revolt. At the same time, it might have been regarded as probable, that if the externals of royalty were left to his son, he would be induced to dispense with the substantials. The Governor-General should have gone to Lucknow himself, when the imposing presence of his authority would have forcibly wrought upon a mind so timid, and accustomed to shrink before superior power, as

¹ Paper, *ut supra*, p. 67.

² *Ibid.* v. 4.

that of the Vizir. The Governor-General, too, had so lately recognized the policy of setting up the shadow of a sovereign,¹ that the eagerness is the more remarkable, with which in this case he strove to escape from it. When the substance had been held for a time, it would have been easy to deal with the shadow, as experience might direct.

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1800.

Disappointed in his eager expectation, and piqued at the idea of having been duped, the Governor-General resolved to proceed in his plan for the military reform without a moment's delay. The reason for hurry was the greater, because the season approached, when additional inconvenience would attend the movement of the troops. "The resident," says the Governor-General himself, in another letter to the home authorities,² "was directed immediately, either from himself, or in concert with the commanding officer at Cawnpore, as the nature of the case might appear to him to require, to direct the several corps to move to such points of his Excellency's dominions, as might appear most advisable; giving due notice to his Excellency of the entrance of the augmentation of the troops into his territories, and calling upon his Excellency to adopt the requisite measures for the regular payment of the additional force."

On the 4th of January, 1800, "I informed," says the resident, "his Excellency, that the first division of the troops, intended by your Lordship to augment the force in Oude, as stated in the paper which I had presented to him, was now in a situation immediately to enter his Excellency's dominions; and that I was anxious to advise with him on their destination. He entreated that no steps might be taken for their actual march into his dominions, until I had seen and re-

¹ Vide supra, p. 140, (viz. the case of Mysore.)

² Dated the 31st of August, 1800; papers, ut supra, v. 10

BOOK VI. flected upon the sentiments which he was then em-
 CHAP. 9. ployed in committing to paper, and upon some pro-
 1800. positions he had to offer. I assured him it was totally
 impossible to delay the march of the troops; but that,
 as it would require a day or two to arrange a place
 for their distribution, if his Excellency would, in that
 space, come forward, in an unreserved manner, with
 any specific propositions, I should be enabled to judge
 what weight to allow them, and how far they would
 authorize me to suspend the progress of the corps.
 His Excellency having observed that his assent had
 not yet been given to the augmentation of the troops,
 I explained to him the principle on which your Lord-
 ship's determination was founded. To which he re-
 plied, that, if the measure was to be carried into exe-
 cution, whether with or without his approbation, there
 was no occasion for consulting him." To this last
 observation the resident found it not convenient to
 make any answer, and immediately diverted the dis-
 course to another point of the subject.¹

On the 15th of January, the Nabob communicated
 to the resident a paper, in which he thus addressed
 him: "You, Sir, well know, that the proposed plan
 never, in any measure, met with my approbation or
 acceptance; and that, in the whole course of my cor-
 respondence with the Governor-General, on this sub-
 ject, not one of my letters contains my acquiescence
 to the said plan."

He says again, "It may fairly be concluded from
 Lord Mornington's letters, that arrangements for the
 additional troops were not to take effect, until funds
 should be provided for their support, by the dismissal
 of my battalions." Nothing having as yet been agreed
 upon, respecting the disbanding of the latter, and the

¹ Papers, ut supra, iii. 73.

additional Company's troops being on their march, whence are the funds to be derived for their payment? Their sudden approach, too, leaves no time to form arrangements for them."

BOOK VI.
CHAP. 9.
1800.

"Notwithstanding," says he, "I am well assured that, in consequence of the measure, thousands of people will be deprived of their subsistence; and that, by the disbanding of my troops, serious commotions and alarms will take place in the capital (for which reason I give previous warning of its mischievous effects), yet, dreading his Lordship's displeasure, and with the sole view of pleasing him, I am compelled to grant my assent to the introduction of the plan."

He then proceeds to enumerate certain things, which he still desired, as conditions under which the measure, if unavoidable, might take its effect. The first was, that the augmentation of the troops should not be carried beyond the extent of his means. Another was, that the additional force should be kept in one body, and permanently stationed in one place, which would render it more efficient against Zemaim Shah, and other enemies, defence against whom was its only pretext. A further condition was, that the English commander should not interfere with the collection of the revenue. After several other propositions of minor importance, he said, "From the kindness of the Sircar of the Company I am led to expect, that, having, in the present instance, in order to avoid the Governor-General's displeasure, given my consent to the introduction, as far as possible, of the plan, I shall not in future be troubled with fresh propositions."¹

On the 18th, a paper or memorial, the draught of which had been communicated to the resident on the

¹ Papers, *ut supra*, iii. 77, 78.

BOOK VI. 11th, was dispatched by the Vizir to the Governor-
 CHAP. 9. General. He began by adverting to the length of
 1800. time his ancestors had enjoyed the unlimited sovereignty of these provinces. He described the dangers which had threatened the government of his brother, as well from foreign foes, as the disaffection of his troops. "Notwithstanding," said he, "these circumstances, it never once entered the imagination of the British rulers to introduce such innovations, and carry into effect such arrangements, as those now suggested by your Lordship." He then described how completely he was the creature and dependant of the Company, and said, "it was in all ages and countries the practice of powerful and liberal sovereigns to spare neither expense nor trouble in assisting those whom they have once taken under their protection. Should the Company," said he, "no longer putting confidence in the sincerity of my friendship, deprive me of the direction of my own army, and spread their troops over my dominions, my authority in these provinces would be annihilated; nor would my orders be attended to on any occasion, whether trifling or momentous. Making myself, however, sure," he adds, "that it never can have been your Lordship's intention, or conformable to your wish, to distrust, degrade me, or lessen my authority in these dominions, I shall without ceremony disclose to your Lordship my unfeigned sentiments and wishes." And he then proceeds to remonstrate against the measure by a train of reasoning, not unskillfully conceived. "By a reference," said he, "to the second article of the treaty, it will be evident to your Lordship, that on my accession to the musnud, the force designed for the defence of these dominions was increased beyond what it had been in any former period; whilst on my part I agreed to defray the expense of the

said augmentation. But in no part of the said article BOOK VI.
CHAP. 9. is it written or hinted, that, after the lapse of a certain number of years, a further permanent augmentation 1800. should take place. And to deviate in any degree from the said treaty appears to me unnecessary.—From an inspection of the 7th article, we learn, that, after the conclusion of the treaty in question, no further augmentation is to be made, excepting in cases of necessity; and that the increase is to be proportioned to the emergency, and endure but as long as the necessity exists. An augmentation of the troops, without existing necessity, and making me answerable for the expense attending the increase, is inconsistent with treaty; and seems inexpedient.—Towards the latter end of the 17th article, it is stipulated, ‘that all transactions between the two states shall be carried on with the greatest cordiality and harmony, and that the Nawaub shall possess full authority over his household affairs, hereditary dominions, his troops, and his subjects.’ Should the management of the army be taken from under my direction, I ask where is my authority over my household affairs, hereditary dominions, over my troops, and over my subjects?—From the above considerations, and from the magnanimity of the Sircar of the English Company, I am induced to expect from your Lordship’s kindness, that, putting the fullest trust and confidence in my friendship and attachment on every occasion, you will, in conformity to the treaty, leave me in possession of the full authority over my dominions, army, and subjects.—The fame of the Company will, by these means, be diffused over the face of the earth; and, my reputation increasing, I shall continue to offer up prayers for the prosperity of the Company.”¹

¹ Papers, ut supra, iii. 87, 88.

BOOK VI.
CHAP. 9.

1800.

This remonstrance, which it was impossible to answer, the Governor-General found, in the form of ceremony, a pretext for treating as an insult; and for not answering it. The following communication, signed by the secretary, was forwarded by express to the resident. “Your letter of the 18th instant, with its several enclosures, has been received by the Right Honourable the Governor-General.—His Lordship, not thinking proper to receive, in its present form, the written communication made to you by the Nabob Vizir on the 11th instant, as an answer to his Lordship’s letter of the 5th November last to his Excellency—directs, that you lose no time in returning the original of that communication to his Excellency, accompanying the delivery of it with the following observations, in the name of the Governor-General:—The mode adopted in the present instance by his Excellency of replying to a public letter from the Governor-General, attested by his Lordship’s seal and signature, and written on a subject of the most momentary concern to the mutual interests of the Company and of his Excellency, besides indicating a levity totally unsuitable to the occasion, is highly deficient in the respect due from his Excellency to the first British authority in India:—His Lordship, therefore, declines making any remarks on the paper which you have transmitted, and desires that the Nabob Vizir may be called on to reply to his Lordship’s letter of the 5th November, in the manner prescribed no less by reason than by established usage: if, in formally answering his Lordship’s letter, his Excellency should think proper to impeach the honour and justice of the British government, in similar terms to those employed in the paper delivered to you on the 11th instant, the Governor-General will then consider, how such unfounded calumnies, and gross misrepresenta-

tions, both of facts and arguments, deserve to be noticed." This was language to a legitimate hereditary sovereign. The course of procedure is worthy of notice. A party to a treaty fulfils all its conditions with a punctuality, which, in his place, was altogether unexampled: A gross infringement of that treaty, or at least what appears to him a gross infringement, is about to be committed on the other side: He points out clearly, but in the most humble language, savouring of abjectness much more than disrespect, the inconsistency which appears to him to exist between the treaty and the conduct: This is represented by the other party as an impeachment of their honour and justice; and, if no guilt existed before to form a ground for punishing the party who declines compliance with their will, a guilt is now contracted which hardly any punishment can expiate. This, it is evident, is a course, by which no infringement of a treaty can ever be destitute of a justification. If the party injured submits without a word; his consent is alleged. If he complains; he is treated as impeaching the honour and justice of his superior; a crime of so prodigious a magnitude, as to set the superior above all obligation to such a worthless connexion.

But this is not the whole of the message which the resident was commanded to deliver, in the name of the Governor-General, to the Vizir: "The Governor-General further directs, that you peremptorily insist on the Nabob Vizir furnishing a detailed answer to the paper transmitted by his Lordship on the 16th December last, for his Excellency's information and consideration; and that such answer be duly attested by his Excellency's signature, in the same manner as his Lordship's paper was formally attested by the signature of his Lordship: his Excellency's early

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1800.

BOOK VI. compliance with this demand is equally due to the
CHAP. 9. dignity of this government, and to the candour of its

1800.

proceedings ; in consequence of his Excellency's own spontaneous proposal to abdicate the sovereignty of his dominions ; if his Lordship's manner of receiving and answering that extraordinary proposition of the Vizir appears in any degree objectionable to his Excellency, it behoves his Excellency clearly to state his objections, in the most formal and authentic mode ; otherwise the Governor-General must, and will conclude, that his Excellency's original proposition was purposely illusory ; and it will become his Lordship's duty to treat it accordingly, as an unworthy attempt to deceive the British government :—In all the transactions of his Lordship's government, since his arrival in India, he has pursued a plain and direct course ; and he is determined to adhere to the same invariable system of just and honourable policy, nor will he be diverted from the system, by any machination of artifice, duplicity, or treachery, which may be opposed to him : he has already found the advantage of this course in frustrating the projects of the enemies of Great Britain in India ; and he is satisfied that it will prove equally efficacious in confirming the faith of his allies." The earnestness with which the Governor-General desired that this message should be delivered with unimpaired vigour to the Nawanb, is visible in the immediately succeeding paragraph of the same letter : " A copy of the foregoing observations, in Persian, attested by the signature of the Governor-General himself, will be forwarded to you by the Persian translator ; and his Lordship directs that you communicate the same to the Nabob Vizir, either in case you should have any reason to suppose that his Excellency is likely to entertain the smallest doubt of your being, not only authorized, but com-

manded by his Lordship, to convey to his Excellency the message contained in the preceding paragraphs, as nearly as possible in the terms in which they are expressed; or in the event of your thinking that the document, attested by his Lordship's signature, will be more impressive than the verbal mode of communication." ¹

BOOK VI.
CHAP. 9.
1800.

On the 20th and 28th of January, the resident complained to the Governor-General, that the Vizir, instead of giving his cordial assistance, in carrying into execution the measure of annihilating his army, was rather placing impediments in the way; by insisting that the English additional force should not be dispersed in small bodies over the country; by withholding the statement which had been required of the amount and distribution of his own battalions; and by delaying to issue the perwannahs, necessary to ensure provisions to the additional troops. With regard to the last article, the resident, however, issued his own orders; and such was the state of the government, that they were punctually obeyed. ²

The resident deferred the message to the Vizir, till the Persian translation arrived. "Having received," says he, "on the 28th, in the evening, the translation in Persian of your Lordship's message to the Nawaub Vizir, I waited upon his Excellency on the 29th, in the afternoon, and, in obedience to your Lordship's commands, returned to him, in the most formal manner, the original draught of his proposed letter to your Lordship, accompanied with the paper of observations. His Excellency discovered considerable agitation in the perusal of the paper; and he expressed very poignant regret, at having unintentionally, as he affirmed, drawn upon himself such

¹ Papers, ut supra, iii. 89.

² Ibid. iii. 89, 90.

BOOK VI. solemn animadversions from your Lordship.—It
CHAP. 9.
 1800. would, his Excellency observed, be the extreme of ingratitude and folly, wantonly to provoke the displeasure of that power, on which alone he relied, for the preservation of his honour, and the support of his authority. He attempted to apologize for the paper, by saying, that he meant it merely as a representation of arguments which might be produced, and not as a formal declaration of his own sentiments, and on that account had adopted the mode which your Lordship had viewed in so exceptionable a light.—In respect to the neglect in replying to the paper which had been submitted by your Lordship for his information and consideration, his Excellency assured me, that it arose from his inability to pursue, and reply, in detail, to the extensive train of reasoning which your Lordship had employed; and that he hoped your Lordship would have received the verbal communication, made through me, of the impossibility of his acceding to your Lordship's recommendation, as a full, and respectful answer.—His Excellency asked, for what purpose, or to what avail, could the attempt be, to deceive your Lordship by illusory propositions?"¹

The intelligence from the resident, that opposition rather than assistance was given by the Vizir to the execution of a measure of which he so highly disapproved, produced a long letter of violent animadversions from the Governor-General, in which he told the harassed and trembling Vizir, "the means which your Excellency has employed to delay, and ultimately to frustrate, the execution of the above-mentioned plan, are calculated to degrade your character, to destroy all confidence between your Excellency and the British government, to produce confusion and

¹ Papers, ut supra, iii. 91, 92.

disorder in your dominions, and to injure the most important interests of the Company, to such a degree, as may be deemed nearly equivalent to positive hostility on your part.”—“The conduct, of your Excellency, in this instance,” he afterwards adds, “is of a nature so unequivocally hostile, and may prove so injurious to every interest, both of your Excellency and of the Company, that your perseverance in so dangerous a course will leave me no other alternative, than that of considering all amicable engagements between the Company and your Excellency to be dissolved.”—This was most distinctly to declare, that if he did not immediately comply, the Governor-General would make war upon him. And since this was the motive depended upon, in truth, from the beginning, would not the direct and manly course have answered the main purpose equally well, and all other purposes a great deal better? We are the masters: such is our will: nothing short of strict and prompt obedience will be endured.

BOOK VI.
CHAP. 9.
1801.

So ardent were the desires of the Governor-General, and so much was he accustomed to assume every thing on which his conclusions depended, that he maintained, in this letter, to the face of the Vizir, that of the plan for annihilating his army, the Vizir had, “after full deliberation, expressed his entire approbation.”¹

Before the end of February, the Vizir felt convinced, that compliance could not be evaded. The money demanded on account of the additional forces was paid; and orders were issued for commencing the discharge of his own battalions. The business of dismissing the troops occupied a considerable time; and was retarded by the necessity of employing a

BOOK VI. portion of them in collecting the taxes which then
 CHAP. 9. were due. It was a matter of considerable delicacy,
 1801. to avoid commotion, and the demand for bloodshed, where so many armed men were about to be deprived of their accustomed means of subsistence. The business was conducted in a manner highly creditable to the ability as well as the feelings of the gentlemen upon whom it devolved. It was the disposition, and the principle of the Governor-General, to treat with generosity the individuals upon whom the measures of his government might heavily press. As considerable arrears were always due to native troops, and seldom fully paid, the complete discharge of arrears, on which the English government insisted, was a powerful instrument of reconciliation. When dissatisfaction any where appeared, every effort was employed to correct misapprehension; patience was exercised; the means of coercion were rather exhibited, than used; pardon was liberally extended, even where resistance had been overcome; and before the end of the year, the measure was in great part carried into effect without bloodshed or commotion.¹

In the month of November, 1800, when demand for a second body of new troops was presented to the Vizir, he complained, by letter, to the resident, in the following terms: "The state of the collections of the country is not unknown to you: You know with what difficulties and exertions they are realized, and hence I feel a great degree of solicitude and apprehension, lest, if I should fail at a season of exigency, my responsibility should be impeached: I therefore wrote to you, that, until I was secure of resources to answer the demands, I could not become responsible: Accordingly, Jye Sookh Roy has been directed to

¹ Papers, ut supra, iii. 110—140, containing the correspondence on the disbanding of the troops.

1801.

prepare a statement of the condition of the country, with respect to its resources: You shall be informed when it is ready; and you can then come and inspect it; and, in concert, devise resources for the additional demands, according to the assets; and I will act accordingly." In another part of the same letter, he said, "Formerly, in the plan proposed for the reform of the military, it was written, 'That the resources for the expense of the new troops would be found in the reduction of those of his Excellency:' Although the resources for the payment of the new British troops were not found in the reduction of those of the Sircar; now that you write, to have the charges of other new troops added to the debit of the state, when the reduction of the military has not yet supplied resources for the payment of the charges of the former new troops, how can I take upon myself to defray the charges of these new troops, without subjecting the Sircar to the imputation of a breach of faith."¹

Of these complaints the Governor-General rapidly availed himself to found on them pretensions of a new description. "If," said he, in a letter to the resident, dated 22d of January, 1801, "the alarming crisis be now approaching, in which his Excellency can no longer fulfil his public engagements to the Company, this calamity must be imputed principally to his neglect of my repeated advice and earnest representations. The augmented charges might have been amply provided for, if his Excellency had vigorously and cordially co-operated with me, in the salutary and economical measure of disbanding his own undisciplined troops. It is now become the duty of the British government, to interpose effectually, for the protection of his interests, as

¹ Papers, ut supra, iii. 141.

BOOK VI. well as those of the Company, which are menaced
 CHAP. 9. with common and speedy destruction, by the rapid

1801. decline of the general resources of his Excellency's dominions." It may be observed, as we go on, that if the prompt disbanding of the forces of the Vizir would disengage a revenue perfectly equal, and more than equal, as had all along been confidently affirmed, to the charge created by the additional force, the delay which the reluctance of the Vizir occasioned, and which was now overcome, could only occasion a temporary embarrassment; and that menace of common and speedy destruction, of which the Governor-General so tragically spoke, had no existence: Or, that, on the other hand, if the menace of destruction were real, the pretence of finding, in the discharge of the Vizir's battalions, an ample resource for the new impositions, was void of foundation. The letter goes on, "The Vizir is already apprized, that I have long lamented the various defects of the system by which the affairs of his Excellency's government are administered. Conscious of the same defects, his Excellency has repeatedly expressed a wish to correct them by the assistance of the British government. The continuance of the present system will exhaust the country to such a degree, as to preclude the possibility of realizing the subsidy. In place of inveterate and growing abuses, must be substituted a wise and benevolent plan of government, calculated to inspire the people with confidence in the security of property and of life; to encourage industry; and establish order and submission to the just authority of the state, on the solid foundations of gratitude for benefits received, and expectation of continued security." The Governor-General here establishes the *goodness* of government, "as the solid foundation of submission to its authority." He would not add,

what was equally true, that there ought to be no sub-
mission without it.

BOOK VI.
CHAP. 9.

The following passage of the letter deserves profound regard. "Having," continues the Governor-General, "maturely considered these circumstances, with the attention and deliberation which the importance of the subject requires, I am satisfied that no effectual security can be provided, against the ruin of the province of Oude, until the exclusive management of the civil and military government of that country shall be transferred to the Company, under suitable provisions for the maintenance of his Excellency and of his family. No other remedy can effect any considerable improvement in the resources of the state, or can ultimately secure its external safety, and internal peace."

1801.

If this was the only plan which could avert from the state every species of calamity; absolute master, as he was, of the fate of the country, why did the Governor-General hesitate a moment to carry it into execution?

He resolved to offer this proposition to the Vizir in the form of a treaty: but added, "Should his Excellency, unfortunately be persuaded, by the interested counsel of evil advisers, absolutely to reject the proposed treaty, you will then proceed to inform his Excellency, in firm, but respectful language, that the funds for the regular payment of the subsidy, to the full extent of the augmented force, must be placed, without a moment of delay, beyond the hazard of failure.—For this purpose, you will require his Excellency to make a cession to the Company, in perpetual sovereignty, of such a portion of his territories, as shall be fully adequate, in their present impoverished condition, to defray those indispensable charges." In selecting the portions to be demanded, the object was,

BOOK VI. to insulate the Vizir, as well for the purpose of pre-
CHAP. 9.cluding him from foreign connexions, as of defending
 1801. him from foreign dangers. To this end choice was
 made of the Doab, and Rohilcund, in the first instance,
 with the addition of Azim Ghur, and even Gurruk-
 poor, if the revenue of the former country should
 prove inadequate.¹ A letter to the same purport,
 and nearly in the same words, was, at the same time,
 written by the Governor-General to the Vizir.² It
 closes with the following terms: "I request your
 Excellency to be satisfied, that the whole course of
 events in Oude, since your accession, has rendered it
 my indispensable duty to adhere with firmness to the
 tenor of this letter, as containing principles from
 which the British government never can depart; nor
 can your Excellency receive with surprise, or concern,
 a resolution naturally resulting from your own reiter-
 ated representations of the confusion of your affairs,
 and of your inability either to reduce them to order,
 or to conciliate the alienated affections of your dis-
 contented people." The corollary from these deduc-
 tions most necessarily, and most obviously is, that
 any sovereign, who governs ill, and loses the affections
 of his people, ought to abdicate, or to be compelled to
 abdicate, the sovereignty of his dominions. We shall
 see how energetic and persevering an apostle of this
 doctrine the Governor-General became.

The subsidy which, according to the treaty of Lord
 Teignmouth, was already paid by the Vizir, amounted
 to 76,00,000: the annual expense of the additional
 force with which he was to be loaded, was 54,12,929:
 the whole would amount to 1,30,12,929 rupees. The
 Nawaub was required to make a cession of territory,
 in perpetual sovereignty to the English, the revenue

¹ Papers, ut supra, iii. 145—148.

² Ibid. p. 148—151.

of which, even in its present unproductive state, and without any regard to the improvements of which it might be susceptible, should amount to such a sum, over and above the whole expense of collection. The revenue remaining to the Vizir after such a deduction would have been 1,00,00,000.¹ The territory, then, of which he was to be deprived, amounted to more than one half, to not much less than two thirds, of his whole dominions.

The address of the Governor-General to the Vizir was presented to that prince on the 16th of February, and the first conversation on the subject between him and the resident was on the 26th. "His Excellency's conversation, on that day," says the resident, "though it did not amount to a positive rejection of the first proposition, discovered an unreserved repugnance to the acceptance of it." Before this letter, however, dated on the 6th of March, was closed, a letter addressed to the Governor-General was received from the Vizir. His complaints, respecting the want of funds for payment of the enlarged subsidy, he explained, as far from amounting to the alarming proposition into which they were framed by the Governor-General; but, as the fund which had been pointed to by the Governor-General as adequate, had not proved adequate; and as he had been repeatedly commanded by the Governor-General to make known to the resident his difficulties, and to make use of his advice, he had, for that reason, explained to him, and had done no more, the perplexities which weighed upon his mind. "In the course, however, of these conferences and communications, no impediment of affairs," says he, "ever occurred; and no failure or deficiency whatever was experienced in the discharge of the

¹ Papers, *ut supra*, iii. p. 161—208.

BOOK VI. expenses of the new troops, and in the payment of
 CHAP. 9. the kists of the fixed subsidy. On the contrary, those

1801. expenses and kists were punctually paid; accordingly the kist of the fixed subsidy, and the charges of the additional troops, have been completely paid to the end of January, 1801, and Colonel Scott has expressed his acknowledgements on the occasion.—It is equally a subject of astonishment and concern to me, that, whereas, under the former government, the payment of the kists, though so much smaller in amount than the present, was constantly kept in arrear during three or four months, the jumma of the country was diminishing yearly, and yet no such propositions were brought forward,—they should be agitated under the government of a friend, who hopes for every thing from your Lordship's kindness; who is anxious to obey you, and to manifest the steadiness of his attachment; who punctually pays the full amount of his kists, notwithstanding their increased amount; and who has conformed to your Lordship.

“As my consent,” says he, to the first proposition is altogether impracticable, (accordingly I have already written an ample reply to that proposition); and, as it is impossible for me, with my own hands, to exclude myself from my patrimonial dominion (for what advantage should I derive from so doing?)—this, therefore, is a measure, which I will never adopt.

“With respect to what your Lordship writes, about providing a territorial resource for the payment of the British troops; since I have not, in any way, delayed or neglected to discharge the kists for the expenses of the troops, but have paid them with punctuality, where is the occasion for requiring any territorial resource?—I expect to derive the most substantial profits from bringing into a flourishing condition this country, which has so long been in a state of waste

and ruin. By a separation of territory, my hopes of these substantial profits would be entirely cut off, and a great loss would accrue. How then can I consent to any territorial cession?"¹

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CHAP. 9.

1801.

This letter brought an answer of immense length from the Governor-General, under date the 5th of April. Having lamented the refusal which had been given to both his propositions, and given a description of the progressive decline of the country, from the mis-government of the Vizir, the Governor-General says, "I now declare to your Excellency, in the most explicit terms, that I consider it to be my positive duty, to resort to any extremity, rather than to suffer the further progress of that ruin, to which the interests of your Excellency and the honourable Company are exposed, by the continued operation of the evils and abuses, actually existing, in the civil and military administration of the province of Oude." After noticing the source of embarrassment still existing, in the portion of his troops the dismissal of which the Vizir had till now contrived to evade, the Governor-General subjoined, "But I must recall to your Excellency's recollection the fact, which you have so emphatically acknowledged on former occasions, that the principal source of all your difficulties is to be found in the state of the country. I have repeatedly represented to your Excellency the effects of the ruinous expedient of anticipating the collections; the destructive practice of realizing them by force of arms; the annual diminution of the jumma of the country; the precarious tenure by which the amils and farmers hold their possessions; the misery of the lower classes of the people, absolutely excluded from the protection of the government; and

¹ Papers, ut supra, iii. 163, 164.

BOOK VI. the utter insecurity of life and property, throughout
 CHAP. 9. the province of Oude. An immediate alteration in
 1801. the system of management affords the only hope of
 providing either for the security of the Company's
 military funds, or for any other interest involved in
 the fate of Oude.—It would be vain and fruitless to
 attempt this arduous task, by partial interference, or
 by imperfect modifications of a system, of which every
 principle is founded in error and impolicy, and every
 instrument tainted with injustice and corruption.”—
 What is here remarkable is, the Governor-General's
 declared principle of reform; That, of a system of
 government, radically corrupt, extirpation is the only
 cure.

He proceeds to infer, that as the Vizir professed
 himself inadequate to the task of reform; and the
 undiminished prevalence of evil, since the commence-
 ment of his reign, proved the truth of his declaration:
 he ought to renounce the government, and give ad-
 mission to others, by whom the great reform could
 be effectually performed.

He added, “But whatever may be your Excel-
 lency's sentiments with respect to this the first propo-
 sition; the right of the Company to demand a cession
 of territory, adequate to the security of the funds ne-
 cessary for defraying the expense of our defensive en-
 gagements with your excellency is indisputable.”
 This right he proceeded to found, on his fears with
 regard to the future; lest the progressive decline of
 the country, the fruit of mismanagement, should
 quickly render its revenue unequal to the payments
 required.¹

On the 28th of April a letter to the same purport,
 nearly in the same words, under signature of the

¹ Papers, ut supra, iii. 185—192.

Governor-General, was sent to the resident. The de-termination was now adopted to seize the territory, if the consent of its reluctant sovereign was any longer withheld. "Any further reference to me from Oude is," said his Lordship, "unnecessary. I, therefore, empower you to act under the instructions contained in this letter without waiting for additional orders.—If, therefore, his Excellency should persist in rejecting both propositions, you will inform him, that any further remonstrance to me upon this subject, will be unavailing; that you are directed to insist upon the immediate cession of the territory proposed to be transferred to the Company; and that in the event of his Excellency's refusal to issue the necessary orders for that purpose, you are authorized to direct the British troops to march for the purpose of establishing the authority of the British government within those districts."¹

BOOK VI.
CHAP. 9.
1801.

The Vizir having stipulated for certain conditions, of which one was, that he should be guaranteed, by a formal obligation, in the future independent exercise of an exclusive authority in the remaining parts of his dominions;" it is declared, in the instructions to the resident, under date the 27th of May; "His Lordship cannot permit the Vizir to maintain an independent power, with a considerable military force, within the territories remaining in his Excellency's possession.—It must never be forgotten that the Governor's original object was not merely to secure the subsidiary funds, but to extinguish the Vizier's military power."² This is a part of the design, not only not disclosed by the language held to the Vizir, but hardly consistent with it. In that, he was told, that the vices of his troops were the cause on account of

¹ Papers, *ut supra*, iii. p. 198.

² *Ibid.* p. 213.

BOOK VI. which the English wished them destroyed. Accord-
 CHAP. 9. ing to this new declaration, if the troops had been
 1801. better, that is more formidable, the English would
 have liked them only so much the worse.¹

In a letter of the 8th of June, the resident gives an account of a conversation the day before between him and the Vizir. "I stated to his Excellency that the general tenor and spirit of his articles of stipulations had excited the greatest concern and surprise in your Lordship's breast, and that I was commanded by your Lordship to communicate to his Excellency your Lordship's absolute rejection of the whole of them. His Excellency replied, that as his paper contained conditions, on which alone his consent to the territorial cession could be granted, your Lordship's rejection of them allowed him no other alternative, than that of passive obedience to whatever measures your Lordship might resolve on."

"I next proceeded to state to his Excellency the terms upon which your Lordship is disposed to guarantee to his Excellency and to his posterity the dominion of his Excellency's remaining territory. They were enumerated in the following order and manner: 1st, The continuance of the Company's right to station the British troops in any part of his Excellency's dominions: 2dly, the restriction of his own military establishment to an extent absolutely ne-

¹ Contrast the language, in the last quoted sentence, with the following passage of an address delivered to the Vizir in the name of the Governor-General, by his brother Henry Wellesley, in September, 1801; where, after a description of the undisciplined and mutinous condition of the troops of the Vizir, and his own declared opinion of them, these, says the address, "were the primary causes which moved the Governor-General to consider the means of applying an effectual reform to the military establishment of Oude. The plan of this reform originated, not in the voluntary suggestion of his Lordship's mind, but in the alarming state of your Excellency's dominions and power, and in your own express desire." Papers, at supra, iv. 7.

cessary for the collection of the revenues, and for the purposes of state : and thirdly, the introduction of such regulations of police, as should be calculated to secure the internal quiet of his Excellency's country, and the orderly and peaceable behaviour of his subjects of every description.

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1801.

“ His Excellency's reply to this,” says the resident, “ was striking: That the power of stationing the Company's troops in any part of his dominions, together with the other conditions, formed a combination of circumstances the objects of which would be open to the comprehension of a child; and that it was impossible for him to agree to a territorial cession on such terms.

“ I entreated his Excellency to reject from his mind such unjustifiable suspicions, and to summon all the good sense which he possesses, and to reflect on the consequences of a refusal of the propositions which your Lordship had prepared with so much thought and deliberation. He said he by no means meant to impute precipitancy to your Lordship's resolution. But if your Lordship's reflection suggested measures to which he could not accede; the utmost which could be suspected from him was passive submission to those measures. And he added, that if your Lordship would give him his dismissal, and allow him to go on a pilgrimage; or whether that was permitted or not, the whole of his territorial possessions, and of his treasures, were at the disposal of your Lordship's power: he neither had the inclination nor the strength to resist it; but he could not yield a voluntary consent to propositions so injurious to his reputation.”¹

The Governor-General wished to avoid the appearance of force in seizing the greater part of the Vizir's dominions; and was exceedingly anxious to

¹ Papers, ut supra, iv. 231.

BOOK VI. extort by importunity some appearance of consent.

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1801.

Not only was the resident urged to use incessant endeavours for this purpose, but on the 30th of June, notice was sent of the resolution to which the Governor-General had proceeded, of sending his brother Henry Wellesley on a mission to the Vizir, in hopes that his near relation to the head of the government would strike with awe the mind of that Prince, and convince him more fully of the impossibility of eluding its declared determination.

Every mode of importunity was tried and exhausted. The scheme of abdication was, with every art of persuasion, and some even of compulsion (if severity in urging pecuniary demands which would have otherwise been relaxed are truly entitled to that designation) urged upon the Vizir, as the measure which, above all, would yield the greatest portion of advantage, with regard, in the first place, to his own tranquillity and happiness; in the second place, to the people of Oude; and in the third, to the British government. If, on the other hand, this measure should unfortunately not obtain his consent, he was desired to consider the territorial cession as a measure which force, if necessary, would be employed to accomplish; and the resident did, in the month of July, proceed so far as to give notice to some of the aumils, or great revenue managers of the territories intended to be seized, to hold themselves in readiness for transferring their payments and allegiance to the British government; a proceeding which the Vizir represented as giving him exquisite pain, and overwhelming him with disgrace.

To all the pressing remonstrances with which he was plied, he opposed only professions of passive, helpless, and reluctant obedience. He also pressed and endeavoured to stipulate for leave to retire, in

performance of a pilgrimage: that his eyes might not behold the performance of acts, which he could not contemplate without affliction; though he desired to retain the power of resuming the government of all that remained of his dominions, when his scheme of pilgrimage should be at an end.

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On the 3d of September, Mr. Wellesley arrived at Lucknow; on the 5th presented to the Vizir a memorial explanatory of the principal objects of his mission, and had with him his first conversation on the 6th. The two propositions were again tendered; and, with every expression of submissiveness, the Vizir undertook to give them a renewed consideration. His answer was delayed till the 15th; when his consent to the first proposition, as what would bring "an everlasting stigma on his name by depriving a whole family of such a kingdom," was again peremptorily refused. The answer which was made by the two negotiators, the resident and Mr. Wellesley in conjunction, is perhaps the most remarkable which occurs in the annals of diplomacy; "That his Excellency reasoned upon the first proposition as if the execution of it deprived him of the possession of the musnud; whereas the true extent and meaning of it, and indeed the primary object, was to establish himself and posterity more firmly and securely on the musnud, with all the state, dignity, and affluence, appertaining to his exalted situation." A man may be so placed with regard to an other, that it is not prudent for him to dispute the truth of what that other advances, should he even assert that black and white are the same colour.* It was necessary to be in such a situation, before a proposition like this could be tendered to a man with any hope of escaping exposure. The Vizir was called upon to consign for ever the sovereignty of all his dominions to the Company, and

BOOK VI. to bind himself never to reside within them, yet this
 CHAP. 9. was not to deprive him of his throne! it was more
 1801. firmly to establish him on it!¹

On the subject of the territorial cession, the Nawab still deferred an explicit answer.¹

On the 19th of September, instructions were written to the two negotiators, in which they were informed of the determination of the Governor-General, in case of the continued refusal on the part of the Vizir, to give his consent to one of the two propositions, to take from him not a part only, but the whole of his dominions. His Lordship, as usual, supports this resolution with a train of reasoning. The British interests were not secure, unless there was a good government in Oude: Unless the Nawab Vizir gave his consent to one of the two propositions, a good government could not be established in Oude: Therefore, it would be not only proper, but an imperative duty, to strip that sovereign of all his dominions. "His Lordship has therefore no hesitation," says the document, "in authorising you, in the event above stated, to declare to his Excellency, in explicit terms, the resolution of the British government to assume the entire civil and military administration in the province of Oude. Should the communication of the intended declaration fail to produce any change in his Excellency's disposition, his Lordship directs that you will immediately proceed to make the necessary disposition of the army, and every other arrangement for carrying that resolution into immediate and complete effect."²

On the same day, however, on which these instructions were written, the Vizir communicated to the two negotiators a paper, in which he gave his

¹ Papers, *ut supra*, iv. 1—15.

² *Ibid.* p. 17.

consent to the second proposition, provided he was allowed to depart on his pilgrimages, and his son, as his representative, was, during his absence, placed on the throne. The reason assigned was in these words ; “ for I should consider it a disgrace, and it would be highly unpleasant to me, to show my face to my people here.” The negotiators felt embarrassment ; resented the imputations which the condition and the manner of it cast upon the British government ; but were unwilling, for considerations of slight importance, to lose the advantage of the Vizir’s consent, even to the lowest of the two propositions, since they now despaired of it to the first. “ Having,” say they, “ deliberately reflected on every circumstance immediately connected with the negotiation, or which might eventually influence the result of it, we decidedly and unitedly agreed in the opinion, that the important objects of it could not be accomplished in a more preferable manner than by closing with his Excellency’s proposition.” A paper, accordingly, declaring their acceptance of the proposition, and attested by their joint signatures and seals, was delivered to the Vizir on the 24th.¹

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On the 27th, his Excellency communicated a proposition, of which the purport was, to secure to him the exclusive administration of the reserved territory. On this topic he was informed that enough had already been said : that the right of the British government, in regard to Oude, extended, not only to the alienation of as much of the territory as it chose to say was necessary to defray the cost of defence ; but, even with regard to the remainder, to the placing of it in the military possession of the British troops, and the maintaining of a good govern-

¹ Papers, ut supra, iv. 21—23.

BOOK VI. ment within it. What was this, but to declare, that
 CHAP. 9. of this part too, the government, civil and military,
 1801. must rest in the English, the Vizir possessing the
 name, but none of the powers of a king? "It is
 evident," said the Vizir, in a letter on the 29th,
 "that I can derive no advantage from alienating part
 of my country, whilst I shall not remain master of
 the remainder."¹ On this proposition, however, im-
 portant as he deemed it, he from that time forbore to
 insist.

The negotiators complained of endeavours to pro-
 tract the conclusion of the treaty; first, by demanding
 unnecessary explanations, though they related to mat-
 ters of great importance, expressed in the treaty in
 terms excessively vague; and secondly, by delays in
 the delivery of the accounts, though exceedingly vo-
 luminous, and somewhat confused. Several discus-
 sions took place on the revenues of some of the
 districts: but on the 10th of November the treaty
 was mutually exchanged, and, on the 14th, was
 ratified by the Governor-General at Benares. By
 this treaty the Nawaub ceded a country, producing
 1,35,23,474 rupees of revenue, including expense of
 collection; and the authority of the British govern-
 ment over the remainder was provided for by the
 following words; "And the Honourable the East
 India Company hereby guarantee to his Excellency
 the Vizir, and to his heirs and successors, the posses-
 sion of the territories which will remain to his Excel-
 lency after the territorial cession, together with *the*
exercise of his and their authority within the said
 dominions. His Excellency engages that he will
 establish in his reserved dominions such a system of
 administration (to be carried into effect by his own

¹ Papers, ut supra, iv. 39.

officers) as shall be conducive to the prosperity of his subjects, and be calculated to secure the lives and property of the inhabitants; and his Excellency will always advise with, and *act in conformity to the counsel*, of the officers of the said Honourable Company.”¹ No dominion can be more complete, than that which provides for a perpetual conformity to one’s counsel, that is, one’s will.

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On the same day on which the Governor-General ratified the treaty, he created a grand commission for the provisional administration and settlement of the ceded districts. Three of the civil servants of the Company were appointed a Board of Commissioners; and his brother Henry Wellesley was nominated to be Lieutenant-Governor of the new territory, and President of the Board.²

The Governor-General performed another duty on the same day, which was that of giving the home authorities, along with the intelligence of the conclusion of the treaty, an intimation of the several advantages which he wished them to believe it carried in its bosom. These were, “the entire extinction of the military power of the Nawaub;” the maintenance of a great part of the Bengal army at the Nawaub’s expense; deliverance of the subsidy from all the accidents with which it was liable to be affected “by the corruption, imbecility, and abuse, of that vicious and incorrigible system of vexation and misrule, which constituted the government of Oude;” the power acquired by the Company of becoming “the instrument of restoring to affluence and prosperity one of the most fertile regions of the globe, now reduced to the most afflicting misery and desolation, by the depraved administration of the native government;”

¹ Papers, ut supra, iv. p. 29 and 35.

² Ibid. p. 27.

BOOK VI. deliverance from the stain "on the reputation and
 CHAP. 9. honour of the British nation in India, upholding by
 1801. the terror of their name, and the immediate force of
 their arms, a system so disgraceful in its principles,
 and ruinous in its effects."¹

On these supposed advantages a few reflections are required. The impatient desire to extinguish the military power of the Vizir exhibits the sort of relation in which the English government in India wishes to stand with its allies. It exhibits also the basis of hypocrisy, on which that government has so much endeavoured to build itself. The Nawaub was stripped of his dominions; yet things were placed in such a form, that it might still be affirmed he possessed them.

With regard to the alleged pecuniary advantages, the case was this. An obligation was contracted to defend and govern a country, for only part of its revenues. The question is, whether this can ever be advantageous. The Company's experience, at least, has been, that the countries of India can, under their administration, hardly ever yield so much as the cost of defence and government. That it is injustice and robbery to take from any people, under the pretext of defending and governing them, more than the lowest possible sum for which these services can be performed, needs no demonstration.

The necessity, perpetually exposed to view, of defending Oude, as a barrier to the Company's frontier, is a fallacy. When the Company received the taxes paid by the people of Oude, and pledged themselves for their good defence and government, the people of Oude became British subjects to all intents and purposes; and the frontier of Oude became the Company's

¹ Papers, *ut supra*, v. 14, 15.

frontier. The question then is, whether it was best to defend a distant, or a proximate frontier. For the same reason that the Company took Oude for a frontier, they ought to have taken Delhi beyond it; after Delhi, another province, and after that another without end. Had they defended the frontier of Bengal and Bahar, leaving the province of Oude, as they left the country beyond it, would not the nearer frontier have been easier to defend than the one more remote? If the greater difficulty of defending the more distant frontier of Oude consumed all the money which was obtained from Oude, was there in that case any advantage? If it consumed more than all the money which was obtained from it, was there not in that case a positive loss? The means are not afforded us of exhibiting the loss in figures; but the British legislature, which by a solemn enactment prohibited all extension of frontier, as contrary both to the interest and the honour of the British nation, had declared beforehand that money was only a part of the loss.

The Governor-General's pretensions, raised on the badness of the native government, seem to be overthrown by his acts. If this was incorrigible, while the country remained in the hands of the Nabob, why, having it completely in his power to deliver the people of Oude from a misery which he delights to describe as unparalleled, did the Governor-General leave a great part of the country with the people in it, to be desolated and tortured by this hateful system of misrule? If it was corrigible, as he contradicts himself immediately by saying it was, and by pledging himself in his letter to the home authorities "to afford every practicable degree of security for the lives and property of the Vizir's remaining subjects," there was no occasion for wresting from the Vizir

BOOK VI.
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BOOK VI. the greater part of his dominions, under the plea,
 CHAP. 9. and that the single, solitary plea, that any improve-
 1801. ment of the intolerable system of government, while
 the country remained in his hands, was altogether
 impossible.

The truth ought never to be forgotten, which the Governor-General here so eagerly brings forward; That the misery, produced by those native governments which the Company upholds, is misery produced by the Company; and sheds disgrace upon the British name.¹

From his first arrival in India, the Governor-General had cherished the idea of paying an early visit to the interior and more distant parts of the provinces more immediately subject to his authority; but the circumstances which had required his presence at Calcutta or Madras, had till now postponed the execution of his design. Part of his objects were to ascertain the real effects of the Company's government upon the prosperity of the country, upon the wealth, industry, morals, and happiness of the population; and to acquire a knowledge of the character of the people, and of their modes of thinking, all more perfectly than, without personal inspection, he regarded as possible. The design was laudable. But a short reflection might have convinced him, that, in a progress of a few months, a great part of which was spent on the river, all the observations which he, incapacitated from mixing with the natives, both by his station, and his language, was in a situation to make, were so very few and partial, that they

¹ This sentiment is expressed by Mr. Henry Wellesley, in his account of the progress of the negotiation; letter to the Governor-General, dated 7th January, 1802; papers, *ut supra*, iv. 35. It is several times expressed by Colonel Scott, especially in his conversations with the Vizir, during the course of the negotiation; see papers, vol. iii. *passim*.

could form a just foundation for few useful conclusions; and only exposed him, if he was inclined to over-rate them, to be more easily duped by the men through whose eyes it behoved him to see, and on whom he was still compelled to rely for all his information. To learn the effects of a government upon a people, and to ascertain their temper and modes of thinking, by personal observation, requires long, and minute, and extensive intercourse. What, in the compass of a few weeks, or months, can a man collect, respecting these important circumstances, by looking, from his barge, or his palanquin, as he proceeds along, and at one or two of the principal places conversing in state with a small number of the leading men, eager not to salute his ears or his eyes with an opinion or a fact, but such as they expect will minister to his gratification? What a man, in these circumstances, is sure to do, is, to confirm himself in all the opinions, right or wrong, with which he sets out; and the more strongly, the higher the value which he attaches to the observing process he is then performing. What was to be expected, therefore, accurately happened; the Governor-General saw none but admirable effects of the Company's admirable government; and if those of an opposite sort had been ten times as many as they were, they would all have been equally invisible to his eyes. In surveying a country, it is not easy to form sound opinions, even when the means of observation are the most perfect and full; in India, the Company's servants, setting out with strong anticipations, and having means of observation the most scanty and defective, have commonly seen such things only, as it was their desire and expectation to see.

Other advantages, which the Governor-General expected to realize by his presence in the different

BOOK VI. parts of the provinces, were ; an increased attention
 CHAP. 9. to the discharge of their duties, in the various local
 1802. ministers of government, civil and military, who
 would thus be, more sensibly convinced of the vigilant
 inspection which was maintained over them ; and, a
 new degree of confidence and satisfaction, with re-
 spect to their government, in the body of the people,
 thus made to see with their eyes the solicitude with
 which the conduct of those who commanded them
 was watched. But the circumstance which most
 strongly operated upon the mind of the Governor-
 General, at the time when he resolved to commence
 his journey, was the effect which his departure, with
 the declared intention of visiting Oude, was expected
 to produce in accelerating the submission of the Vizir
 to the demands with which he was pressed. Prepa-
 rations were made for the commencement of the
 voyage on the river early in July, 1801 ; but owing
 to the delay of the dispatches expected from Europe,
 and other causes, it was the 15th of August before
 he was enabled to embark. It was on the 18th, in a
 council held on board the yacht at Barrackpore, that
 Mr. Speke (the Commander-in-Chief having preceded
 the Governor-General in this excursion) was chosen,
 during the absence of the Head Ruler, Vice-President
 of the Council, and Deputy Governor of Fort William.
 On the 23th of September, the Governor-General
 was at Monghir. On the 14th of November, at the
 time of ratifying the treaty, he was on the Ganges,
 near Benares. And on the 19th of January, 1802,
 he was met at Cawnpore by the Nawaub Vizir, who
 had left his capital to do him honour by the ceremony
 of anticipation.¹

The Governor-General resolved to sooth the mind

¹ Papers, ut supra, v. 11—17.

of the Nabob, under the mortifying sacrifices to which he had so lately been compelled to submit, by a studied display of personal respect ; as well for the purpose of substituting pleasurable to painful feelings, as for that of moulding his inclination to the compliances which yet remained to be exacted of him. He abstained accordingly from soliciting his mind on these subjects, till he had made, as he conceived, a very favourable impression upon it. Soon after they had arrived at Lucknow, the Governor-General requested a private conference with his Excellency, and gave him intimation of the acts which he was expected to perform. These were, the immediate discharge of the arrear of the augmented subsidy, amounting to twenty-one lacs of rupees ; the immediate reduction of his Excellency's military establishment to the scale described in the treaty ; an exchange of one of the new districts for the purpose of removing an interruption in the line of the Company's frontier ; the regular payment of the pensions to his relatives and dependants ; the reform, on a plan to be given by the English, of the government within his reserved dominions ; and the concentration of the British force, which was to be employed within those dominions, at a cantonment in the vicinity of Lucknow. For obedience, on most of these points, the Vizir was prepared, either by inclination, or his knowledge of the inability of resistance. For the payment of arrears he only requested time ; and could not help expressing his opinion, that neither necessity nor utility required the concentration of the British force at Lucknow. The object of principal importance was, the introduction of a better government in his reduced dominions. On this subject the Nawab professed that his opinions coincided with those of the British ruler ; but complained that he was not

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1802.

BOOK VI. possessed of sufficient authority, within his domi-
 CHAP. 9. nions, to carry any of his own designs into effect.

1802. On this subject, he manifested great reluctance to explain what he meant. When explanation was obtained from him, it appeared, that he was galled by the interference of the resident, and made this last effort to obtain such an exemption from that restraint, as would have destroyed, says the Governor-General, "that degree of interference and control which is indispensably necessary for the support of the British influence in Oude; and would have rendered nugatory that stipulation of the treaty which provides for the security of the British influence over the measures of his Excellency's administration." It also appeared, that he was desirous of a change of the resident, who was personally disagreeable to him. But on no one of these points did the determination of the Governor-General admit of any relaxation. In these circumstances, the Nawaub, whether disgusted with his situation, or in the spirit of stratagem, renewed his request for permission to absent himself on a pilgrimage, and to leave his government in the hands of his second son. Though the Governor-General stated his reasons for disapproving this design, he gave him assurance that he would not oppose it; and expressed the highest indignation when the Nawaub, as in distrust, betrayed afterwards an inclination to render the payment of arrears a condition dependant upon compliance with this request.¹

As an introduction to the measures which he designed to propose for improving the government of the Nawaub's dominions, the Governor-General held up to his view, what he regarded as the causes of

¹ Papers, ut supra, v. 20—25.

the existing evils. The abuses arising from the employment of a licentious soldiery in executing the business of government among the people, were once more displayed, but chiefly with intent to declare, that for this evil a remedy, in the annihilation-reform, was already applied. Of all the evils which remained; evils which the Governor-General had represented as so enormous, that nothing less than the abdication of the sovereign, or the complete transfer of all his authority into the hands of the Company, could suffice for their cure; the causes, according to his enumeration, reduced themselves to two; First, "The want of a judicial administration for the protection of the lives and property of the subjects, for the detection and punishment of crimes, for the redress of grievances, and for the adjustment of disputed claims;" Secondly, "The abuses prevailing in the administration of the revenues—arising, principally, from the destructive practice of anticipating the revenues, of assigning the charge of the collections to persons who offer the highest terms, or the largest amount of nuzzerana; from the uncertain tenure by which the aumils hold the charge of their respective districts; the violation of the engagements contracted between the aumils, zemindars, under-renters, and ryots, the arbitrary and oppressive exactions which pervade the whole system of the revenue, through every gradation, from the aumil to the ryot; the defective and injudicious constitution of the whole system of revenue; and the injurious mode of making the collections."¹

By these, the very words, in conjunction with the acts of the Governor-General, we are given to understand, that a bad judicial, and a bad taxing sys-

¹ Papers, ut supra, v. 25, 26.

BOOK VI. tem, (excepting the army, the only causes of evil in
 CHAP. 9. Oude), are quite sufficient to render a government,
 1802. the scourge and desolation of a country; and to make
 the subversion of such a government, both in name
 and in reality, but at any rate, in reality, if not also in
 name, a duty imperiously demanded at the hand of
 whoever has the power to bring it about.

When, however, the Governor-General manifested a sensibility of such uncommon strength (and on such a subject the sensibility of a man is naturally in proportion to the united strength of his moral and intellectual virtues) to the unbounded evils which spring from defective systems of law and taxation, it is remarkable that he did not turn his thoughts to the effects produced by the systems of law and taxation, of which he himself superintended the administration. It is declared, in the strongest and most explicit terms, by several of the Company's servants, best acquainted with Indian affairs, in their examination before the House of Commons, in 1806, that, neither in respect to army, in respect to judicature, nor in respect to taxation, was the situation of Oude, though viewed with such horror by the Governor-General, more unfavourable than that of other native governments of India, with which it might truly be regarded as upon a level.¹ The government of Bengal, before it passed into the hands of the English, had been distinguished among the governments of India for its vices rather than its virtues. Yet we have seen it declared, and put upon record, by the most experienced servants of the Company, in their solemn official reports, that in their opinion the new systems of judicature and taxation, so laboriously, and

¹ See the Minutes of Evidence on the Oude Charge, p. 32, 35, 49, 53, 74.

so disinterestedly introduced by the English government, had not improved, but had rather deteriorated the condition of the great body of the people.¹ It is not, however, correct to say, that the Governor-General turned not his attention to the effects of the systems of judicature and taxation, the administration of which it was his business to superintend. He thought of them quite sufficiently; but he was altogether deceived. It was perfectly impossible for him to see with his own eyes what was sufficient to convince a mind, impressed both by anticipation and interest with other notions, that the British systems were ill adapted to the ends they had in view; and he was daily assured by those whose anticipations and interests were similar to his own, and who paid their court by speaking opinions calculated to please, that the effects produced were all excellent; he, therefore, believed that they were all excellent, and assured the home authorities, that he had been enabled to ascertain, by actual observation on his journey, that they were all excellent, and that in the highest degree. He concluded, therefore, most conscientiously, that nothing happier could be done for the people of Oude, than to assimilate their situation as nearly as practicable to that of the people in the Company's provinces.

From the specimens of the loose, and defective, and tautological language of the Governor-General, exhibited in his statement of the sources of evil in the government of Oude, the intelligent reader will perceive in what obscurity, on the subjects of judicature and taxation, the mind of that ruler remained; and how crude and insufficient were the ideas which, upon these subjects, floated in his brain. He had nothing further to recommend than, First, on the subject of

¹ See ch. vi. *passim*.

BOOK VI. judicature, to establish district courts, and a general
 CHAP. 9. court of appeal and control, upon the plan of the dis-
 1802. trict courts, and the courts of Sudder Dewanny, and
 Nizamut Adaulut, in the Company's dominions;
 And, secondly, on the subject of taxation, to give the
 districts in charge to persons of undoubted character
 and qualifications, to pay those persons by a salary,
 and make their further profits depend upon the aug-
 mentation of their collections; to continue them in
 their office while their behaviour yielded satisfaction;
 to compel them, through the courts of justice, to fulfil
 their engagements with the middlemen, and the
 middlemen to fulfil their engagements with one an-
 other, and with the ryots.

Along with the establishment of courts of justice, the Governor-General stated, also, the necessity of "an efficient system of police, calculated to secure the apprehension of offenders, for the purpose of bringing them to justice." And he did not prescribe conformity with the practice of the Company in matters of detail, for which he referred the Nawaub to the advice of the resident, because matters of detail must, he said, be regulated by local circumstances, and adapted to the constitution of the government, and the actual condition of the people.¹

How little security, for an improvement of the government, these changes afforded, it requires but a feeble insight into the springs of human affairs, sufficiently to discern. He would appoint new officers of justice and police; but where was any security that they would perform their duty, and not multiply, by the abuse of their powers, the evils they were intended to extinguish? It appears that the Governor-General was ignorant how completely the English systems of law and taxation were unprovided with

¹ Papers, ut supra, v. 25, 26.

securities for the protection of the people, notwithstanding the superior intelligence and good intention of the English government itself. For preventing the gatherers and farmers of the taxes from their usual exactions and oppressions, the Governor-General trusted entirely to the courts of justice ; but unless sufficient securities were created in the constitution of the courts, and code of law, the officers of justice would only become the sharers and protectors of every profitable crime.

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Though it appears that the Governor-General had very little knowledge of what properties are required in systems of Judicature, and of taxation, to prevent them from ensuring the misery of the people ; yet of one security, he gives a just conception : “ The rights of property, of all descriptions, of landholders, should be defined ; and the definition of those rights should form the basis of adjudication.”¹ When he mentions landlords, of course it is not exclusively. He means not that the rights of that class of men should have the protection of law ; and the rights of other men be left the sport and prey of arbitrary will. He means that the rights of all men should be accurately defined. And he would allow, that not only their rights, but their obligations should be defined, whence alone the violations of them can be effectually suppressed. These definitions, he would, in like manner, allow, ought, by all means, to be made known to every individual whom they concern, that is, the whole community ; in other words, they should be formed into a book, and effectually disseminated and taught.² But when the Governor-General expressed his con-

¹ Papers, ut supra, v. p. 26.

² It may be useful to some persons to see, what real good sense, without the aid of systematic inquiry, has taught on this subject in a remarkable age and country. Συνίετε καθ' ὃν τρόπον, ὡ ἀνδρες Ἀθηναῖοι, ὁ Σόλων τῆς νόμου ὡς καλῶς κέλονται τιθάναι ; ἰν' ὅς τις ἤτερι τῶν ἐντῶν ἐκασμ νόμος, καὶ με-

BOOK VI. viction of the great importance of embodying law in
 CHAP. 9. accurate definitions, that is, in a well-constructed

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code; in what degree was it unknown to him that this indispensable requisite to the good administration of justice was, over the greater part of the field of law, altogether wanting in the provinces which he governed, and even in his native country itself?

Having accomplished all the measures to which his

της ιδιωτας αυτο τητο ταρκτη, και ποιη των απαντας ειδωτων της νομης ελαττων εχιν' αλλα πασιν η ταυτα αναγνωναι, και μαθειν απλα και σαφη τα δικαγια, και προ τωτων γε επεταξεν κηθηναι προσθεν των επωνυμων, και τη γραμματει παραδηναι' τωτωνδ' εν ταις εκκλησιας; αναγνωσκων, εν' εκαστος υμνη, ακουσας πολλακις, και κατα σχολην σκεψαμενους, αν η και δικαγια και συμφεροντα, ταυτα νομοετη. Demosth. contra Leptinem: Reiske, i. 485. The circumstances here pointed out, on the authority of Solon, are, first, clearness, simplicity, and certainty in the laws; so great, that any private man may be as well acquainted with them, as little liable to sustain any evil by his ignorance of them, as the man who makes them the study of his life: Secondly, that the most effectual means should be taken to make every man fully acquainted with the laws, by exposing them, in terms, to public view, even before enactment, and making them be read by the public reader, in the congregations or assemblies.

Μαλιστα μιν νη προσκει της ορθως κειμενης νομης, οσα ενδεχεται, παντα διοριζειν αυτες, και οτι ελαχιστα καταλειπειν επι τοις κρινουσιν' πρωτον μιν, οτι ινα λαβειν και ολιγης, ραυ, η πολλης ευ φρονοντας και δυναμενης νομοθετειν και δικαζειν. Επιυ, αν μιν νομοθεσαι εκ πολλων χρονω σκεψαμενουν γινονται' αν δε κρισεις εξ υπογυμ, υς χυλεπον αποδιδουαι το δικαιον και το συμφερον καλως της κρινοντας. Το δε παντων μεγιστον, οτι η μιν τη νομοετη κρισεις, υ κατα μερος, ητε περι των παρουντων, αλλα περι μελλοντων τε και καθολν ες' ο ε' εκκλησιασας, και δικαστης, ηδη περι παρουντων και αφαιρεσιμενων κρινουσιν' προς υς και το φιλειν ηδη, και το μισειν, και το ιδιον συμφερον συνηρηται πολλακις' υς μηκει δυνασθαι θεωρειν εκνωως το αληθες, αλλ' επισκοτειν τη κρισει το ιδιον ηδου η λυπηρον. Arist. Rhetor. lib. i. cap. 1. The proposition here is, That a system of law, to be good, must define every thing, susceptible of definition, within the field of law; and leave as little as possible to the judges. Three reasons are annexed: First, that it is easier to find one or two men, provided with the wisdom, necessary for the making of laws, than to find a multitude: Secondly, that legislation may be performed cautiously and deliberately; judication must be performed upon the spur of the occasion, and expeditiously, which takes from judges the power of tracing accurately the limits of utility and justice: Thirdly, the decision of the legislator, and that is the most important consideration of all, is not about *particulars*, and cases present to the senses; but about *genera*, and cases yet to come; whereas, the decision of the judge is about particulars, and things present to the senses; things to which his passions are apt to be linked, and by which his interests are apt to be affected; in such a manner, that his discernment of right and wrong is obscured, by the intervention of what is agreeable or painful to himself.

notions of reform for Oude were extended, the Governor-General quitted Lucknow at the end of February, and proceeded to Benares, on his way to Calcutta. He had appointed the agents of the Bhow Begum, to meet him there, for the adjustment of certain claims, which she preferred, both against the Vizir and the English government. But he was still obliged to defer the decision. A circumstance had occurred with regard to the Begum, which is too intimately connected with other proceedings of the English government in Oude, not to require to be shortly adduced. While the negotiations were proceeding with the Vizir, the Begum had formally tendered to the English government an offer to constitute the Company her heir. The object of the Begum in this determination was to secure herself completely, by the protection of the English government, against the exactions to which she was exposed at the hand of her grandson. Against this disposal of her property, however, the law of the country, and the law of nations, interposed; it being an established principle of Mahomedan jurisprudence, that the sovereign is legal heir to the property of all his subjects; and the Governor-General acknowledging "the justice and policy of preventing the transfer of individual property, by gift or testament to a foreign state." He determined, however, to accept the legacy, and reasoned in favour of his determination in the following words: "The exalted rank of the Begum, and the superior relation in which she stands towards his Excellency the Vizir, are circumstances which distinguish her condition from that of a subject possessing no rights of property independent of the will of his despotic sovereign: She derives her title to her present possessions from the same source from which his Excellency derives his title to the musnud; her right,

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BOOK VI. therefore, to dispose of her personal property, in any
CHAP. 9. manner she may deem expedient, except for purposes

1802. injurious to the interests of the state, must be admitted
 —and the peculiar nature of the connection subsisting between his Excellency the Vizir and the Honourable Company, renders the Begum's proposed transfer of her wealth to the latter, at the period of her decease, wholly unobjectionable with reference to the public interests of the state of Oude." The remarkable contrast, between this doctrine relative to the property of the Begum, and the doctrine which was promulgated by Mr. Hastings, as the ground on which he bartered to the late Vizir the liberty of taking it away from her, the doctrine too on which that Governor was defended, aye, and acquitted, before the high court of parliament,¹ will not escape the attentive student of Indian history, to the latest generation. The Governor-General adds; "The character of his Excellency the Vizir, and his inordinate passion for the accumulation of wealth, justify the Begum in seeking timely protection for herself, her family, and dependants, from the effects of his Excellency's known views, and sordid disposition." Recollecting, it seems, the traffic, between a predecessor of the Governor-General, and a predecessor of his own, when certain benefits to the Company were exchanged for a permission to spoil the Begum, and other members of the royal family, the Vizir had looked to this quarter, as a source of indemnity for the cessions to which he was urged, and had signified his disposition to conclude a similar bargain. The indignation of the Governor-General is expressed in the following words: "The inclination manifested by his Excellency the Vizir, in the form of a conditional assent to Lieutenant

¹ Vide *supra*.

Colonel Scott's proposal for a territorial cession, to degrade and despoil the most distinguished characters of his family and his court—a design, though under some degree of disguise, particularly directed to the Begum—and his insidious and disgraceful attempt to obtain the sanction of the British name to such unwarrantable acts of proscription, have given additional weight, in his Lordship's mind, to the arguments above detailed, and have determined his Lordship not only to acquiesce in the Begum's proposal to its utmost extent, if it should be revived on her part; but to encourage her Highness to renew her proposition at the earliest period of time, and by every justifiable means.”¹ Such is the language, in which Marquis Wellesley treats a conduct, which had been pursued by one of his most distinguished predecessors; defended, as meritorious, by some of the most powerful of the public men in England; and solemnly declared to be innocent, by a judicial decision of the High Court of Parliament itself.

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In the mean time, the substitution of the forms and agents of the Company's government to those of the government of the Vizir was carrying on in the ceded provinces. The Governor-General had stated to the home authorities, in the letter in which he announced the ratification of the treaty, that the reasons which induced him to vest his brother with extraordinary powers for the superintendence of this service, were the extraordinary difficulty of the task, the peculiarly appropriate qualifications which Mr. Wellesley had displayed in the negotiation with the Vizir, and the authority which he would derive from his relationship with himself. And he expressed his

¹ Instructions, under the signature of the Secretary of Government; sent to Mr. Wellesley and Colonel Scott, at Lucknow, under date, Monghir, 21st September, 1801. Papers, *ut supra*, iv. 18, 19.

BOOK VI. "trust, that in the course of a year, or possibly
 ЧАП. 9. within a shorter period of time, the settlement of the
 1802. ceded districts might be so far advanced, as to enable him to withdraw Mr. Wellesley, and to leave the administration of the country nearly in the same form as that of Benares."¹ When this letter reached the Court of Directors, that body of rulers, professing their inability, till they received the proper documents, to decide upon the means by which the treaty had been accomplished, declared the obligation, under which they felt themselves, to lose no time, in condemning the appointment of Mr. Wellesley, who was the private secretary of the Governor-General, and belonged not to the class of Company's servants, as "a virtual supercession of the just rights" of those servants, whom the Court of Directors were bound to protect; and a violation of the act of parliament which expressly confines the filling up of vacancies in the civil line of the Company's service in India to the civil servants of the Company. They directed accordingly, "that Mr. Wellesley be removed forthwith." This letter, dated the 19th of August, 1802, transmitted, as was legally necessary, to the Board of Control, was returned, on the 20th of September, with a prohibition to express for the present any decision upon the appointment of Mr. Wellesley, for the following reasons; first, because the service to which Mr. Wellesley was appointed, being not in the fixed and ordinary line of the Company's service, and not permanent, but extraordinary and temporary, it did not appear that the rights of the covenanted servants, or the law which prescribed the mode of supplying vacancies, were infringed; secondly, because occasions

¹ See the Letter in which he announced the ratification of the treaty, dated, on the Ganges, 14th of November, 1801, papers, ut supra, v. 15.

might occur in which, for extraordinary duties, the employment of persons, without the line of the Company's service, might be expedient; thirdly, because, if there existed any such cases, it was proper to wait for the reasons of the Governor-General, before a decision was pronounced; especially, as Mr. Wellesley, it was probable, would have resigned his office, before the order for his removal could be received, and as he had disinterestedly declined all emoluments beyond the amount of what would have belonged to him, as private secretary to the Governor-General.¹

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On the 13th of March, 1802, the Governor-General wrote to the Court of Directors in the following words: "I have the satisfaction to assure your Honourable Court, that the settlement of the ceded provinces has proceeded with a degree of facility and success, which has exceeded my most sanguine expectations."

A business, relating to another territorial cession, in the mean time occupied the attention of the Lieutenant-Governor. In addition to the territorial cessions which had been extorted from the Nawaub Vizir, was the tribute paid to the government of Oude by the sovereign of Furruckabad. The ancestors of this prince had long solicited, and enjoyed, the protection of the East India Company, against the wish to dispossess them, which they knew was cherished by the Nabobs of Oude. Their principality extended along the western banks of the Ganges, adjoining the north-western boundary of the principality of Oude, a space of about 150 miles in length, and a third of that extent in breadth; yielding a revenue of nearly ten and a half lacs of rupees. It was surrounded for the greater part by the territories belonging to Oude, which had been recently

¹ Papers, *ut supra*, ii. 42—44.

BOOK VI. transferred to the East India Company. For ter-
 CHAP. 9. minating the disputes, which had long subsisted
 1802. between the princes of Furruckabad and Oude, a treaty, under the influence of the English government, was concluded in 1786; according to which it was agreed, that the Nawaub of Furruckabad should not retain any military force, beyond what was required for purposes of state; that the Nawaub of Oude should always maintain a battalion of Sepoys in Furruckabad for the protection of the territories and person of the Nawaub; and “on account,” says the treaty, “of the troops which the Nawaub Asoph ul Dowlah shall so maintain, the Nawaub Muzuffer Jung will pay him the sum of four lacs and fifty thousand rupees yearly, instead of all the sums which the said Asoph ul Dowlah, in capacity of Vizir, used formerly to take from him; and henceforth his people shall be at his own disposal.” The English government having, in its quality of protector, quartered a resident upon the Nawaub of Furruckabad, and a use having been made of his power, which the Marquis Cornwallis, in a dispatch to his masters, described as “having ever been highly offensive to the Vizir, as having in no degree promoted the interest or the satisfaction of the Nawaub, and as having—while it produced no sort of advantage to the Company—by no means contributed to the credit of the government of Hindustan,” that Supreme Governor, in 1787, determined, “That the English resident at Furruckabad should be recalled, and that no other should afterwards be appointed.”

The eldest son of the Nawaub Muzuffer Jung, being convicted of the murder of his father, was carried to Lucknow, and confined by orders of the Vizir, when the succession devolved upon the second son of the late Nawaub, at that time a minor. The ap-

pointment of a regent was regarded as a point of too much importance to be left to the Vizir; the English government interfered, and made choice of an uncle of the young Nabob, who had formerly been minister. On the visit paid by the late Governor-General to Lucknow in 1797, he was waited upon by the young Nawaub, and the Regent, who had numerous complaints to prefer against one another. The regent was continued in his office, and terms were drawn up for better regulating the administration. The Marquis Wellesley, in his progress towards Oude, had required the presence of both the Nawaub and the Regent at Caunpore, and had carried them with him to Lucknow. His purpose was, both to receive their acknowledgements upon the late transfer of the Furruckabad tribute; and "to adjust," as he himself expresses it, "the terms of a new and improved arrangement of the affairs of that principality—upon terms calculated to secure its prosperity, and beneficial to the interests of the Honourable Company." The pressure, notwithstanding, of other affairs, prevented him from engaging in the business of the meditated changes; and he left the execution of them to the Lieutenant-Governor of the ceded country, to whom the Nawaub and Regent were desired to repair with all practicable expedition.¹

The termination of the Nawaub's minority was now approaching, when he desired that the power and management of his principality should be put into his own hands. In writing his instructions to Mr. Wellesley, the Governor-General remarks, that the time was now come, when it became necessary, either to vest the Nawaub with the general govern-

¹ Papers, ut supra, xii. 9. See also the article of charge against Marquis Wellesley, relating to Furruckabad. For the statistics of Furruckabad, see Rennel, and Hamilton's East India Gazetteer.

BOOK VI. ment of the country, or to demand the cession of it
 CHAP. 9. to the Honourable Company.

1802. The advantages of the cession to the Company, “both in a political and pecuniary point of view,” he said, “were obvious.” And to leave the principality to the rightful heir of its ancient masters, was extremely objectionable; inasmuch as the Regent, who had an interest in defaming him, had given him a very bad character. It is true, the Nawaub had also given the Regent a bad character; but the Regent, it seems, met with belief, the Nawaub not.

Two remarks are here unavoidable. The first is, that whatever were the springs of action in the mind of the Governor-General, he was forcibly drawn to believe, in conformity with his wishes; and few men, where the case is involved in any obscurity, are capable of believing in opposition to them. The next remark is, that we have here another instance of the doctrine, taught to the world, both by the reasonings, and still more remarkably by the practice of the Governor-General, that, whenever the character of a sovereign is bad, and his government either bad, or so much as likely to be so, he ought to be deposed, and his power transferred to hands, in which a better use may be expected to be made of it.

It is not to be supposed, that the Governor-General would wish to narrow his doctrine to the basis of his particular case; because that would reduce it to the atrocious Machiavelism, That it is always lawful for a strong prince to depose a weak one, at least if he has first kept him a while in the thralldom of dependance, whenever he chooses to suppose that he himself would govern better than the weak one.

The Regent arrived at Bareilly, which the Lieutenant-Governor of the ceded districts had made the seat of his administration, on the 30th of April, 1802,

a few days earlier than the Nawaub. The Lieutenant-Governor requested to know what plan of reform he would recommend, for the government of the Nabob's country. "He appeared at first," says the Lieutenant-Governor, "very unwilling to disclose his sentiments, stating in general terms that he was unable to form any judgment of what was best for the country; but that he was willing to subscribe to any arrangement which the Governor-General might deem advisable." The Lieutenant-Governor proceeded to press him, declaring to him, that "without a free and unreserved communication on his part, no confidential intercourse could subsist between them." The Regent stated his wish to decline the suggestion of any opinions, and entreated to hear what were the designs of the British government. "Being desirous," says the Lieutenant-Governor, "that the proposal, of vesting the civil and military authority in the hands of the British government, should originate with the Regent, I continued to urge him to an unreserved disclosure of his sentiments with respect to the most eligible plan for the future government." He then stated, that three modes occurred to his mind. One was, that the administration, should still remain in his own hands. Another was, that the Nawaub, upon the expiration of his minority, should assume the reins of government. The third was, that the English should take the government to themselves. As to the first plan, the Lieutenant-Governor replied, that the aversion of the Nawaub would render it impracticable. From the second, if the character ascribed to the Nawaub, by the Regent himself, were true, the effects of good government could not be expected. Remained, as the only unobjectionable scheme, the transfer of all the powers of government to the Honourable Company. "Here,"

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BOOK VI. says Mr. Wellesley, in his account transmitted to the
 ЧАП. 9. Governor-General, "I stated, that your Lordship had
 1802. long been of opinion that this was the only arrangement which could ultimately afford satisfaction to all parties, and establish the welfare and prosperity of the province upon a secure and permanent foundation." The Regent 'was assured that a liberal provision would be made for all the persons whom this arrangement affected, and that his interests in particular would not be neglected. The Regent "stated in reply, that he had the fullest reliance upon the British government; and that he was ready to promote the Governor-General's views, by all the means in his power."

Upon the arrival of the Nawaub, a representation was made to him of the necessity of a radical reform in the government of his country, and of the plan which the Governor-General approved. Requesting to receive the proposition in writing, it was transmitted to him in the following words; "That the Nawaub should be continued on the musnud of his ancestors with all honour, consigning over the civil and military administration of the province of Furruckabad into the hands of the Company's government: That whatever balance should remain from the revenues collected, after paying the amount of the Company's tribute, the charges of government, and the expense of a battalion of Sepoys, in the room of an army now maintained by the Regent, should be paid without fail into the Nawaub's treasury." What is here remarkable is the *language*; the Nawaub was to be continued on the throne of his ancestors, with all honour; at the same time that the government and dominion of the country were wholly and for ever to be taken from him, and he reduced to the condition of a powerless individual, a

mere pensioner of the state. A new degree of skill, BOOK VI.
in the mode of stating things, had been acquired CHAP. 9.
since abdication was proposed to the Vizir. The

1802.
Nawaub remonstrated, in moderate, but pathetic terms: "I have understood the proposition for delivering up the country of Furruckabad into the hands of the Company's government. I have no power to make any objections, to whatever you propose: but you know that the Governor-General, during my minority, delivered over the country to Kirrud Mund Khan, as deputy: Now that my minority has passed, when I was in hopes that I should be put in possession of the country and property, this proposition is made to me. I am totally at a loss what to do. If I deliver over the country to the English government, all my relations and my neighbours, and all the nobility of Hindustan, will say that I have been found so unfit by the English government, that they did not think proper to entrust me with the management of such a country; and I shall never escape, for many generations, from the sneers of the people. If, on the contrary, I say any thing in disobedience to your orders, it will be against all rules of submission and propriety." He then proceeded to propose, that the English government should appoint one of its own servants, as superintendant of revenue; who should take cognizance of the collections; send even his own agents to the villages, to act in common with the Furruckabad collectors; and transmit the stated tribute to the Company. "In this way," said he, "your wishes may be accomplished, and my honour and name preserved among the people.—As hitherto no person, throughout Hindustan, without a fault, has been deprived of the Company's friendship and generosity, if I should also gain my desires, it would not derogate from your friendship and generosity."

BOOK VI. The Lieutenant-Governor immediately replied,
CHAP. 9.
 1802. that his proposition was inadmissible; that, according to the conviction of the Governor-General, nothing but the transfer of the government could answer the ends proposed; and “he renewed that proposition with an earnest request that the Nabob would take it into his cool and dispassionate consideration.” The Nawaub, still venturing to declare it “extraordinary, that no other mode could be devised,” for the rectification of what was amiss, entreated to be furnished with a statement of the revenues, of the demands of the English, and of the balance which would remain for his subsistence, after deduction of them was made. By the account which was delivered to him, it appeared that he would receive 62,366 rupees, per annum. The Nawaub offered little further objection. Some moderate requests which he preferred were liberally granted. And a treaty was concluded on the 4th of June, 1802, by which the country was ceded in perpetuity to the English, but instead of the balance of the revenues, a fixed sum of one lac and 8,000 rupees per annum was settled on the Nawaub.

“It may be proper,” says the Lieutenant-Governor, in concluding his report, upon this transaction, to the Governor-General, “to observe, that Khirrud Mund Khan (the Regent) has afforded me no assistance towards obtaining the Nawaub’s consent to the cession, although upon his arrival at Bareilly, he confessed himself to be aware of the necessity of it.—I have great reason to be satisfied with the conduct of the Nawaub; who, if he had been suffered to follow the dictates of his own judgment, would, I am persnaded, have acceded to your Lordship’s proposals with very little hesitation. He has invariably expressed himself desirous of promoting your Lord-

ship's views by all the means in his power." The ground, then, upon which the necessity of taking the country was founded; namely, the bad character of the Nabob; was discovered, and that before the conclusion of the business, to be false.¹ "It is satisfactory," says the Lieutenant-Governor in another dispatch, "to reflect that the transfer of the province of Furruckabad has not been less beneficial to the interests of the Nabob, than to those of the Company. Previously to my departure from the ceded provinces, I had an interview with the Nabob at Furruckabad, who expressed himself highly gratified by the arrangement which had taken place; and whose respectable appearance, surrounded by his family and dependants, formed a striking contrast with the state of degradation in which he appeared, when the affairs of Furruckabad were administered by his uncle, the Nabob Khirrund Mund Khan."² It is curious enough to observe the doctrine which is held forth by the Anglo-Indian government. Uniformly, as they desire to transfer the sovereignty of any prince—the Nabob of Furruckabad, the Nabob of Oude, the Nabob of Carnatic, the Rajah of Tanjore,—to themselves, they represent it as no injury to the Prince to be deprived of his sovereignty, but on the other hand a benefit, and a great one, if they are allowed to live upon a handsome income, as private men. Do the East India Company, and the servants and masters of the East India Company, limit their doctrine to the case of East India Princes, or do they hold it as a general doctrine, applicable to Princes in every part of the globe?

In what was called the settlement of the country, for which the Lieutenant-Governor was specially

BOOK VI.
CHAP. 9.
1802.

¹ Papers, ut supra, xii. 9—28.

² Ibid. i. 36.

BOOK VI. appointed, the principal duty which he prescribed to
 CHAP. 9. himself, the principal duty which was expected of
 1802. him, was to put in play the English machinery for the collection of the revenue. The English collectors were distributed; and, after as much knowledge as they could, by inquiry and personal inspection, obtain respecting the ability of the contributors, an assessment at so much per village was laid on the land; and the terms of it settled for three years. In some of the districts, in which the present desolation seemed easy to be repaired, an increase of rent was to be levied each succeeding year.

The Sayer, including duties of transit, and some other taxes, the Lieutenant-Governor found here to be characterized by the same inconvenience, which had recommended the abolition of them in Bengal; namely, great expense of collection, great vexation to the people, and little revenue to the government. He, therefore, took them away; and established a regular custom house tax, in their place.

Salt, in the ceded districts, had heretofore only paid certain duties to the government; and was imported into the districts by dealers. These dealers are represented by the Lieutenant-Governor as few in number, able to support a kind of monopoly, and regulate the price at their will. The sale of salt was now erected into a monopoly in the hands of government. The Lieutenant-Governor calculated, that the profit to government, "without," he says, "*materially* enhancing the price to consumers," would be eleven lacs of rupees per annum.

The commercial resources of the country formed to the Lieutenant-Governor an object of particular care. There was no obstruction, but what might easily be removed, in the navigation of the Jumna, from its entrance into the country, to its junction with the

Ganges. By removing the evils which had driven commerce from this river, piracy, and vexatious duties, he expected to increase exceedingly the commercial transactions of the country, and to render Allahabad, which was a sacred city of great resort, a remarkable emporium between the eastern and western quarters of Hindustan.¹

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The Commissioners of the Board of Settlement, in addition to their administrative duties as assistants of the Lieutenant-Governor, were appointed the judges of circuit and appeal; and six judges, with the title of registers, were destined to hold Zillah Courts, at the six principal places of the country.²

In the new country were several Zemindars, who, as usual, under the native governments, had enjoyed a sort of sovereignty, and of whom little more was exacted than an annual tribute, and sometimes the use of their troops in war. In the first year of the Company's possession, these Zemindars were only required to yield the same tribute which they had paid to the Vizir. To the alterations which were proposed in the second year, a Rajah, named Bugwunt Sing, who possessed the two forts of Sasnee and Bidgeghur, and maintained an army of 20,000 men, showed an aversion to submit. He was given to understand, that in the terms no alteration would be made, and that non-compliance must be followed by the surrender of his forts. It was deemed a matter of more than ordinary importance to dispossess Bugwunt Sing of these two forts, both as they rendered him too powerful for a compliant subject, and as his example afforded encouragement to other Zemindars.

On the 12th of December, 1802, Lieutenant-Colonel Blair, with a force consisting of four troops

¹ Papers, ut supra, i. 34—42.

² Ibid. p. 64.

BOOK VI. of native cavalry, four battalions of native infantry,
CHAP. 9. and a supply of ordnance, took a position about two

1803. miles distant from the fort of Sasnee. He was not ready to commence the operations of the siege till the 27th, when the approaches were begun, at the distance of 800 yards from the place. On the 28th the garrison began for the first time to fire. On the 30th, towards evening, a sally was made against the head of the trenches, and repulsed with a very trifling loss. On the 3d of January, 1803, about the same time of the day, another sally was made on the trenches, by a large body of infantry, under cover of a heavy fire from the fort; but though some of the enemy rushed impetuously into the trenches, they speedily retired. The breaching and enfilading batteries were completed on the night of the 4th. It was found necessary to increase the force, employed in the reduction of the Rajah. The 4th regiment of native cavalry, the 2d battalion of the 17th regiment, and five companies of his Majesty's 76th regiment were added; and the Honourable Major General St. John was sent to take the command. On the evening of the 14th, Lieutenant-Colonel Blair, judging the breach to be practicable, selected fifteen of the flank companies for the assault, and ordered them to storm a little before day-break, whilst a false attack was made on the opposite side of the fort. They descended into the ditch, and planted their ladders; but unhappily found that by the unexpected depth of the ditch, and the sinking of the ladders in the mud, they came short of the necessary length by several feet. After an ineffectual endeavour to mount, and after the sepoys had remained fifteen minutes upon the ladders, exposed to a heavy fire, the party was withdrawn, with the loss of ten men killed, and somewhat more than double the number wounded.

The Commander-in-Chief repaired to Sasnee with the reinforcement of another regiment of cavalry ; joined the besiegers on the 31st ; ordered the approaches to be advanced 200 yards, and the place to be invested as closely as possible. On the 8th, the town adjoining the fort was taken. The enemy defended it feebly ; but made a strong, though unsuccessful, attempt, to recover it the following night.

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About eight o'clock on the evening of the 11th, the garrison evacuated the fort without being perceived. As soon as the event was known, a party of cavalry hastened, and with some success, to prevent them from getting into the fort of Bidgegur. The Rajah withdrew to a fort, which belonged to him, within the line of the Mahratta frontier.

The army proceeded on the 13th, and summoned Bidgegur, which the commander, without the consent of his master, declined giving up. Weather being adverse, the batteries were not ready till the morning of the 21st. On the evening of the 27th, the breach was made practicable, and at five o'clock in the morning, the assault was to begin ; but during the night, exceedingly dark and rainy, the garrison were discovered evacuating the fort. Though many were killed, the majority, and all the principal leaders escaped. The loss during the siege was trifling, but Lieutenant-Colonel James Gordon, an officer of merit, was killed by the explosion of a powder magazine in the fort, the morning after it was taken.¹

In the month of March, the commission appointed for the provisional government of the ceded provinces was dissolved ; Mr. Wellesley resigned his situation of Lieutenant-Governor ; and immediately returned to Europe. In a dispatch, dated 19th of November.

¹ Papers, ut supra, Supplement, No. 2, to vol. iii.

BOOK VI. 1803, the home authorities declare their entire appro-
 CHAP 9. bation of the late transactions with the Vizir; "the
 1803. stipulations of the treaty being calculated to improve
 and secure the interests of the Vizir, as well as those
 of the Company;" nay more, "to provide more
 effectually hereafter for the good government of
 Oude, and consequently for the happiness of its in-
 habitants." "We cannot conclude," they say, "with-
 out expressing our satisfaction, that the cessions in
 question have been transferred, and provisionally
 settled, with so little delay, as already to admit of
 their being brought under the general administration
 of the Bengal government. The special commission,
 at the head of which Mr. Henry Wellesley was placed,
 appears to us to have executed their trust, with zeal,
 diligence, and ability; and the settlement of the
 revenue, which they have concluded for a period of
 three years, holds out flattering prospects of future
 increase. The general report, delivered in by Mr.
 Wellesley, on the termination of his mission, has
 afforded us much satisfactory information with respect
 to the resources of the upper provinces; and we are
 happy to take this occasion of approving the conduct,
 and acknowledging the services of that gentleman."¹

As the temptation of administrators to exaggerate
 the success of their measures is almost irresistible;
 as the distance of Indian administrators affords them,
 in this respect, peculiar advantages; and as it is
 pleasing to be led by flattering representations, this
 is a deception against which the public, as yet, are
 by no means sufficiently on their guard. "It is with
 the highest degree of satisfaction," says the Governor-
 General in Council, in a dispatch in the revenue
 department to the home authorities, dated the 20th

¹ Papers, i. 58.

of October, 1803, "that his Excellency in Council acquaints your Honourable Court, that the wisdom of those measures, adopted during the administration of Mr. Wellesley, for promoting the improvement and prosperity of the ceded provinces, appears to have been fully confirmed, by the tranquillity which has generally prevailed through the country, and by the punctuality and facility with which the revenue, on account of the first year of the triennial settlement, has been realized."¹ From such a representation as this, every man would conclude, that great contentment and satisfaction prevailed. Hear Mr. Ryley, who was appointed judge and magistrate of the district of Etaawah, in February, 1803, and there remained till 1805. Being asked, as a witness before the House of Commons, on the 20th of June, 1806, "Were the Zemindars, and higher orders of the people, attached to our government, during the whole period you were judge and magistrate of the Ettawah district?"—he answered; "Generally speaking, I believe the higher orders of people in our district were not at all well-inclined to the British govern-

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¹ Papers, *ut supra*, p. 46. "The satisfaction," says the judicial letter from Bengal, in the department of ceded provinces, dated on the same 20th of October, "generally manifested by all descriptions of persons in the ceded provinces, at the transfer of these provinces to the authority of the British government, and the uninterrupted success which attended the measures adopted under the sanction of the Governor-General in Council, by the late Lieutenant-Governor, and the Board of Commissioners, for the complete establishment of the authority of the British government in these provinces, appeared to his Excellency in Council, to leave no room to doubt of the expediency of immediately introducing into the ceded provinces the system of internal government established in Bengal. It is with the highest degree of satisfaction, his Excellency in Council is enabled to add; that the tranquillity which has in general prevailed throughout the country, and the submission and obedience, manifested by all classes of people to the authority of the laws, afford abundant proof, both of the beneficial operation of the new form of government, and of the expediency of its introduction." Supplement, *ut supra*, p. 301.

BOOK VI. ment.—Do you not believe that they are ripe for a
 CHAP. 9. revolt if a favourable opportunity should offer?—

1803. They certainly showed that disposition once or twice during the time I held that office.—During your residence there, did the inhabitants become more or did they become less reconciled to the British government?—I conceive they were subsequently much less reconciled, certainly, than they were at first.—To what cause do you attribute that?—To their being dissatisfied with the rules and regulations introduced into the country for their government.—Did that prevail principally among the Zemindars, or the inhabitants in general?—The inhabitants, in general, are so influenced by the conduct and desires of the Zemindars, who are independent princes, that their desire is principally that of the head men. Do you consider that the Zemindars, while they were nominally under the Nabob, considered themselves as independent princes, and acted as such?—Certainly, they considered themselves as independent princes.”¹ It by no means follows, that any blame was due to the government, on account of the disaffection of the Zemindars; because they were dissatisfied, from the loss of their power, and so long as they retained it, good government could not be introduced. Yet a desire existed, on the part of administration, to conceal the fact, to conceal it probably even from themselves.

After several manifestations of a refractory spirit, the Zemindar of Cutchoura agreed to deliver up his fort. On the 4th of March, 1803, an English captain, and two companies of sepoy, were admitted within the outer wall, when the army of intimidation, which had accompanied them, was withdrawn.

¹ Minutes of Evidence, p. 54—59.

After they had been delayed, under various pretences, for several hours, a gun was run out from the upper fort to a position in which it could rake the passage in which the sepoy's were drawn up, and the parapets of the walls on each side, were lined immediately with about eight hundred armed men ; when a message was received from the Zemindar, that unless they retired, they would all be destroyed. As nothing could be gained by resistance, the commanding officer obeyed, and was not molested in his retreat. When the army had taken up its position before the place, the Zemindar wrote a letter, in which he affirmed, that he had been treated with indignity by the gentleman who had arrived to demand surrender of the fort, that hostilities were begun by the English troops, and that so far from intentions of war, he was ready to yield implicit obedience. After what had happened, he was told, that nothing would suffice but the unconditional surrender of himself and all that appertained to him. The trenches were begun on the night of the 8th ; the breaching battery opened on the morning of the 12th ; and before night, had made such progress, that with two hours more of day light, the breach would have been effected. Between seven and eight o'clock in the evening, the enemy rushed from the fort, with a resolution to force their way through the chain of posts which surrounded them. They were attacked, and pursued for several miles with considerable slaughter. The principal loss of the English was in Major Nairne, an officer of the highest promise, who was killed by a match-lock ball, as he was leading his corps to the charge.¹

The evidence of disaffection in the ceded districts

BOOK VI. broke out, in a manner somewhat alarming, at the
 CHAP. 9. commencement of the Mahratta war. On the 4th

1803.

of September, 1803, a party of Mahrattas, led by a French officer, made an incursion in the neighbourhood of Shekoabad, in the district of Etaawah. Mr. Ryley is asked by the House of Commons, Did the Zemindars and the other people not show an inclination to join him? He answered, "They not only showed an inclination, but they actually did join him."¹

The Rajah Chutter Saul possessed the fort of Tetteeah, and had not only shown a refractory, but a predatory disposition; he was therefore considered in rebellion, and a reward offered for his person, either dead or alive. On the 30th of September, Lieutenant-Colonel Guthrie marched to Tetteeah; and, as it had been dismantled by a detachment of the British army a few months before, expected to take it by assault. After a severe contest of some hours, he was overpowered by the enemy, and sent a message to Captain Dalston to hasten to his relief. On the arrival of that officer, he found the force under Colonel Guthrie completely broken, and sheltering themselves in the ditch, immediately under the walls of the fort; while the people within, not able to take aim at them with their matchlocks, were throwing powder pots, which exploded among them in the ditch, and the people of the surrounding villages were assembling to attack them from without. Captain Dalston with his field-pieces soon cleared the tops of the walls. This enabled Colonel Guthrie and his party to make their escape from the ditch. The loss was serious.

¹ Minutes of Evidence, p. 55. "From the general spirit of revolt which the Zemindars of this country exhibited, on the small check which our troops received at Shekoabad, &c." says a letter of Captain M. White, commanding at Etaawah, dated 12th September, 1803. Papers *ut supra*, Supplement, No. 2, to vol. iii.

Colonel Guthrie and three other English officers were wounded, the first, mortally. Of the native officers nearly one third were either killed or wounded. They were unable to bring off either their gun or tumbril, of which the one was spiked, the other blown up. On the following night, the enemy evacuated the fort, and the Rajah fled to the other side of the Jamma.

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Whatever belonged to the offenders was, in these cases, taken, as forfeited to the government; for their persons all the more eminent among them found the means of escape.¹

¹ Minutes of Evidence, p. 55.

CHAP. X.

The Nabob of Surat deposed—The Rajah of Tanjore deposed—The Nabob of Arcot deposed.

BOOK VI. THE city of Surat, situated in the province of
 CHAP. 10. Gujrat, on the south side of the river Taptec, was by
 1800. far the greatest place of maritime commerce in India, when the Europeans first discovered the passage by the Cape of Good Hope. Communicating easily with some of the richest provinces of the Mogul empire, it was conveniently situated not only for the traffic of the western coast of India, but, what was at that time of much greater importance, the trade of the Persian and Arabian gulfs. As it was the port from which a passage was most conveniently taken to the tomb of the prophet, it acquired a peculiar sacredness in the eyes of Mussulmen, and was spoken of under the denomination of one of the gates of Mecca. It acquired great magnitude, as well as celebrity; for, even after it has confessedly declined, it was estimated in 1796 at 800,000 inhabitants; and though it is probable that this amount exceeds the reality, Surat may at this time be regarded as the largest city in India. When the votaries of the ancient religion of Persia, of which the Zend, and its commentary the Pazend, are the inspired and sacred books, were driven from Persia, and the tolerating policy of Akbar drew a portion of them to India; Surat, as the most celebrated landing-

place from Persia, became the principal place of their abode; and there, about 14,000 of their descendants still preserve their manners, and adhere to their worship.

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The present fort or castle of Surat, was erected about the year 1543, when Sultann Mohammed Shah was King of Gujrat. As this kingdom soon after yielded to the Mogul arms, Surat became subject to the government of Delhi. It fell in with the Mogul policy, to separate the administration of the city, from the government of the castle. The Governor of the castle, and its garrison, were maintained by lands or jaghire, and tumkas or assignments on the revenue. The Governor of the town received the customs, or taxes on exports and imports; the taxes called mokaats, on almost all commodities; and the land revenue, subject to certain deductions for the Delhi treasury, of some surrounding districts.

For the maritime protection of the western side of India, the Mogul government established a fleet. Its expense, in whole or in part, was defrayed by assignments on the revenues of Surat. Some time after the command of this fleet had fallen into the hands of the chiefs, called the Siddees of Rajahpore, or about the year 1734, the Mahrattas, carrying their conquests over almost all the province, reduced the revenues of Surat to the taxes levied within the town, and the produce of a few remaining districts. The Nabob of Surat, thus straitened in his resources, began to fail in his payments to the fleet. Thereupon the Siddee blockaded the port; and compelled him to appropriate to those payments the revenue of the principal district from which any land revenue was now derived, as well as a considerable part of the duties collected within the town. In the year 1746, died the Nabob Teigh Beg Khan, and was succeeded

BOOK VI. in the Nabobship by Sudder Khan, whose son, Vukar
 CHAP. 10. Khan, entered at the same time upon the government

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of the castle. But Mea Atchund, who had married into the family of the late Nawaub, and was supported by his widow, and some of the leading men, contrived to possess himself of the castle, to the expulsion of Vukar Khan. He also applied to the Mahratta, Damagee, the ancestor of the present Guickwar princes; and promised him a portion of the revenues of Surat, if aided by him in expelling also the Nabob of the town. By this, commenced the Mahratta chout, which was afterwards shared with the Peshwa. An officer, as collector of chout, was established on the part of the Peshwa, and another on the part of the Guickwar princes, who, under the pretence of its affecting the revenues, and hence the Mahratta chout, interfered with every act of administration, and contributed to increase the misgovernment of the city. Even when the English, at a much later period, conceived the design of forcing upon the Nawaub a better administration of justice, they were restrained by fear of the Mahrattas, to whom the chout on law-suits (a fourth part of all litigated property was the fee for government) was no insignificant portion of the exacted tribute.

Mea Achund succeeded in expelling the Nabob of the city; was himself after a little time compelled to fly; but a second time recovered his authority, which he permanently retained. Amid these revolutions, however, the government of the castle had been acquired by the Siddee. But the use which he made of his power was so oppressive to the city, that several invitations were soon after made to the English to dispossess him; and take the command both of the castle and the fleet. Fear of embroiling themselves with the Mahrattas, and the danger of

deficient funds, kept the English shy till 1758, when an outrage was committed upon some Englishmen by the people of the Siddee, and all redress refused. The Nabob agreed to assist them in any enterprise against the Siddec, provided he himself was secured in the government of the town. A treaty to this effect, reserving to the English the power of appointing a naib or deputy to the Nawaub, was concluded on the 4th of March, 1759; and on the same day the Siddee agreed to give up the castle and the fleet. Sumnuds were granted from Delhi, vesting the Company with the command and emoluments of both; in consequence of which, the Mogul flag continued to fly on the castle, and at the mast-head of the Company's principal cruiser on the station. The annual sum, allotted by the sumnuds for the expense of the castle and fleet, was two lacs of rupees; but the sources from which it was to be derived were found to be far from equal to its production.

In 1763, the Nawanb Mea Achund died; and, under the influence of the Bombay government, was succeeded by his son. In 1777, the office of Naib was wholly abolished, by consent of the Company; and its funds transferred to the exchequer of the Nabob.

Another succession took place in 1790, when the father died, and the son, in right of inheritance, avowed by the English government, ascended the musnud. His right was exactly the same as that of the other governors, whose power became hereditary, and independent, upon the decline of the Mogul government; that of the Subahdars, for example, of Onde, of Bengal, and Deccan, or the Nawaub of Arcot, acknowledged and treated as sovereign, hereditary princes, both by the English government, and the English people.

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The expense which the English had incurred, by holding the castle of Surat, had regularly exceeded the sum, which, notwithstanding various arrangements with the Nabob, they had been able to draw from the sources of revenue. Towards the year 1797, the English authorities, both at home and at the spot, expressed impatience under this burthen, and the Nawaub was importuned for two things; the adoption of measures for the reform of government in the city; and an enlargement of the English receipts. The expedient in particular recommended, was, to disband a great proportion of his own undisciplined soldiery, and assign to the English funds sufficient for the maintenance of three local battalions. "The Nabob," says Governor Duncan, "betrayed an immediate jealousy of, and repugnance to, any concession; as well on the alleged ground of the inadequacy of his funds; as of the principle of our interference with his administration; which he declared to be inconsistent with the treaty of 1759." Notwithstanding this, he was induced, after a pressing negotiation, to consent to pay one lac of rupees annually, and to make other concessions to the annual amount of rather more than 30,000 rupees. But on the 8th of January, 1799, before the treaty was concluded, he died. He left only an infant son, who survived him but a few weeks: and his brother, as heir, laid claim to the government.

The power of the English was now so great, that without their consent it was vain to hope to be Governor of Surat; and it was resolved, on so favourable a conjuncture, to yield their consent, at the price alone of certain concessions. These were, the establishment of a judicature, and the payment of a sufficient quantity of money. The negotiation continued till the month of April, 1800. The chief difficulty

regarded the amount of tribute. Importunity was carried to the very utmost. The re-establishment of the naibship was the instrument of intimidation; for the right of the claimant was regarded by the Bombay government as too certain to be disputed. Governor Duncan, in his letter to the English chief at Surat, dated 18th April, 1799, describing a particular sum of money as no more than what the Nabob ought to give, to ensure his succession, and prevent the English from appointing a naib, adds, "which we have as clear a right to do, as he has to become Nabob; or to enjoy the fruits of our protection to his family and himself. Both points stand equally specified in the treaty." With regard to the right, however, of re-establishing a naibship, after having sanctioned its abolition, the case was by no means clear. The Court of Directors, in their letter to the Bombay Presidency, dated the 17th of February, 1797, had declared, "Although it cannot be denied that the present Nabob, his father, and his grandfather, owed their elevation to the influence of the Company; we doubt our right to impose upon the Nabob an officer under this denomination; from the consideration that the first naib, nominated by the Company's representatives in 1759, was appointed under an express article of a written agreement with the then Nabob Mea Achund, and that upon the death of a second naib the office was consolidated with the office of Nabob, and was not renewed upon the succession of the present Nabob." With regard to the right of inheritance in the present claimant, beside the declarations of Governor Duncan, of which that above quoted is not the only one, Mr. Seton, the chief at Surat, in his letter to Mr. Duncan, of 26th of December, 1799, says, "The Supreme Government determined the musnud to be the hereditary right of his brother.

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BOOK VI. and from that decision consequently now his estab-
 ЧАП. 10. lished inheritance."

1800. The claimant consented to pay a lac of rupees annually, but perseveringly insisted that beyond that sum the revenues of the place would not enable him to go. After every mode of importunity was exhausted, and every species of inquiry was made, Mr. Seton became satisfied, that his statement was just, and on the 18th of August, 1799, wrote to the Governor of Bombay in the following words: "I have left nothing undone; and pressed him to the utmost. I am convinced he has not the means, or believe he really would pay more. Poor Mr. Farmer has been led into a false opinion of the resources of Surat; and I could almost venture to stake my life on it, that more than the lac is not to be got by any means short of military force. Take the Government from the family, and pension them (though such a measure would, in my humble opinion, be contrary to good faith), I scarce believe, after all endeavours, that the Company with these pensions, and the increased necessary establishments, would be more in pocket, than they will now with their present establishment and this donation. What were the views of the Company in possessing themselves of the castle? Whatever they were, they are not altered, and they were then satisfied with the castle, and tunka revenue, which is only diminished from a decrease of trade; and here a lac is unconditionally offered, which exceeds the amount of castle and tunka revenue by 25,000 rupees per annum; yet the present government are not satisfied therewith, and still want more; which cannot be raised, if the Nabob does not squeeze it out of the subjects."

A dispatch from the Governor-General, dated 10th March, 1800, was in due course received, which

ordered the Nawauh to be immediately displaced, and the government and revenues to be wholly assumed by the English. This was the most unceremonious act of dethronement, which the English had yet performed; as the victim was the weakest and most obscure. Some of the explanations with which this command was accompanied are not much less remarkable than the principal fact. Not negotiation, but dethronement, would have been adopted from the first, except for one reason, namely, a little danger. "The exigencies of the public service," says the Governor-General, "during the late war in Mysore, and the negotiations which succeeded the termination of it, would have rendered it impracticable for your government to furnish the military force, indispensably necessary, for effecting a reform of the government of Surat, even if other considerations had not rendered it advisable to defer that reform until the complete re-establishment of tranquillity throughout the British possessions in India." It is here of importance, once more, to remark upon the phraseology of the Governor-General. To dethrone the sovereign, to alter completely the distribution of the powers of government, and to place them in a set of hands wholly different and new, though it constituted one of the most complete revolutions which it is possible to conceive, was spoken of as a "reform of the government."

The reasoning, by force of which the Governor-General claims the right to make such a reform, ought to be heard. "On a reference," says he, "to the treaty of 1759, concluded with Mayneddien, we find that it was only a personal engagement with that Nabob, and that it did not extend to his heirs. Independent of the terms of the treaty, the discussion which passed in 1763, on the death of Mayneddien,

BOOK VI. as well as the letter from your government, dated the
 CHAP. 10. 25th of March, 1790, when the office of Nabob again
 1800. became vacant, prove it to have been the general sense,
 that the operation of the treaty of 1759 ceased on the
 demise of Mayeneddich. The power of the Mogul
 having also become extinct, it follows, that the Com-
 pany not being restricted, with respect to the dis-
 posal of the office of Nabob, by any specific treaty,
 are at liberty to dispose of it as they may think
 proper."

Here two things are assumed; first, that the English of that day were not bound by the treaty of 1759; the second, that, wheresoever not bound by specific treaties, the English were at liberty to dethrone any sovereign whom they pleased; or, in the language of the Governor-General, "to dispose of the office of Nabob, as they may think proper." Upon no part of this reasoning is any comment required.

Attention is also due to the conduct of the Bombay rulers. Governor Duncan, and Mr. Seton had, both of them, previously declared their conviction of the clear right of the Nabob, not only to the Nabobship by right of inheritance, but to the support and alliance of the English, by a treaty which their acts had repeatedly confirmed. Yet, no sooner did they receive the command of the Governor-General to dethrone him, than they were ready to become the active instruments of that dethronement, and, as far as appears, without so much as a hint, that in their opinion the command was unjust.

The Governor-General next proceeds to say, that the sort of government which was performed by the Nabob was exceedingly bad. Neither was the defence of the city from external enemies in a tolerable state; nor was its internal government compatible

with the happiness of the people, under the prevailing "frauds, exactions, and mismanagement in the collection of the revenue, the avowed corruption in the administration of justice, and the entire inefficiency in the police. It is obvious" he continues, "that these important objects," namely, the security and good government of Surat, "can only be attained by the Company taking the entire civil and military government of the city into their own hands; and consequently," he adds, "it is their duty, as well as their right, to have recourse to that measure."

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Here again we see the doctrine most clearly avowed, and most confidently laid down as a basis of action, that bad government under any sovereign constitutes a right, and even a duty, to dethrone him; either in favour of the East India Company alone, if they ought to have the monopoly of dethronement; or in favour of mankind at large, if the privilege ought to be as diffusive as the reason on which it is founded.

It being deemed, by the Governor of Bombay, that his own presence would be useful for effecting the revolution at Surat, he left the Presidency in the end of April, and arrived on the 2d of May. After endeavouring to secure the co-operation of the persons, whose influence was most considerable on the mind of the Nawaub, he opened the business to that ruler himself, on the 9th, and allowed him till the 12th to deliberate upon his answer. At the interview, on that day, the Nawaub declared; that he could not survive acquiescence in the demand; not only from the sense of personal degradation; but from the odium he must incur among all Mussulmans, if he consented to place the door of Mecca in the hands of a people who had another faith." The steps neces-

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sary for accomplishing the revolution without regard to his consent, were now pursued; and preparations were made for removing his troops from the guard of the city, and taking possession of it, by the Company's soldiers, the following morning. In the mean time, the reflections of the Nawaub, and the remonstrances of his friends, convinced him that, opposition being fruitless, submission was the prudent choice, he therefore communicated to the Governor his willingness to comply, and the treaty was mutually signed on the following day. It had been transmitted by the Governor-General, ready drawn; and was executed without alteration. The Nabob resigned the government, civil and military, with all its emoluments, powers, and privileges, to the East India Company. And on their part, the Company agreed to pay the Nabob and his heirs one lac of rupees annually, together with a fifth part of what should remain, as surplus of the revenues, after deduction of this allowance, of the Mahratta chout, and of the charges of collection.

When the powers of government were thus vested in English hands, establishments were formed for the administration of justice, for the superintendence of police, for the collection of the revenue, and for the provision of the Company's investment. For this purpose, the Governor-General had given two leading directions; the first was, that each of these departments should be committed to distinct persons; and the second, that the powers vested in the several officers should correspond as nearly as possible with those of the corresponding officers in Bengal. They have, therefore, no need of description.

Though stripped of all the powers of government, and a mere pensioner of state, it was still accounted

proper for Meer Nasseer ad Dien to act the farce of royalty ; his succession to the musnud of his ancestors was now acknowledged by the English government, and he was placed on it with the same pomp and ceremony, as if he had been receiving all the powers of sovereignty, on the day after he had for ever resigned them.

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The great difficulty was, to obtain deliverance from the misery of the Mahratta chout. The Guickwar prince expressed the greatest readiness to compliment the Company, to whom he looked for protection, with the share which belonged to him. With the Peshwa, the business was not so easily arranged.¹

In the dispatch of the Court of Directors, dated “ Political Department, 18th October, 1797,” and addressed “ To our President in Council at Fort St. George,” they say, “ We have requested Lord Mornington to make a short stay at Madras, previous to his proceeding to take upon himself the Government-General of Bengal, for the purpose of endeavouring to prevail on the Nabob of Arcot to agree to a modification of the treaty with his Highness in 1792.” Lord Hobart had just been recalled, because he differed with the Government-General of that day, in regard to some of the expedients which he adopted for the attainment of this modification.² The Directors, notwithstanding, go on to say, “ It were to be wished that the zealous endeavours of Lord Hobart, for that purpose, had proved successful ; and as, in our opinion, nothing short of the modification proposed is likely to answer any beneficial purpose, Lord

¹ See a folio volume of 535 pages, of papers relating to this transaction solely, printed by order of the House of Commons, dated 14th July, 1806, and furnished with a copious table of contents, by which every paper, to which the text bears reference, will be easily found.

² Vide, *supra*, p. 62.

BOOK VI. Mornington will render a most essential service to
 CHAP. 10. the Company, should he be able to accomplish that

1800. object, or an arrangement similar thereto. But feeling, as we do, the necessity of maintaining our credit with the country powers, by an exact observance of treaties—a principle so honourably established under Lord Cornwallis's administration—we cannot authorize his Lordship to exert other powers than those of persuasion, to induce the Nabob to form a new arrangement."¹ It is sufficiently remarkable to hear ministers and directors conjunctly declaring, that "the principle of an exact observance of treaties" still remained to be "honourably established," at the time of Lord Cornwallis's administration. It was the desire of credit with the country powers, that now constituted the motive to its observance. But if the Company when weak could disregard such credit with the country powers, they had much less reason now to dread any inconvenience from the want of it. Besides, the question is, whether the country powers ever gave them, or gave any body, credit for a faith, of which they can so little form a conception, as that of regarding a treaty any longer than it is agreeable to their interests to do so.

In a letter in council, dated Fort William, 4th July, 1798, the home authorities are told, that "immediately on his arrival at Fort St. George, the Governor-General lost no time in taking the necessary steps for opening a negotiation with the Nabob of Arcot, with a view to the accomplishment of your wishes, with regard to the modification of the treaty of 1792.—The Governor-General, however, found his Highness so completely indisposed to that arrange-

¹ Papers relating to the affairs of the Carnatic, ordered by the House of Commons to be printed, in August, 1803, i. 243.

ment, as to preclude all hopes of obtaining his consent to it at present." The letter then promises, at a future day, a detailed account of the communications which had passed between the Governor-General and Nabob: but this was never sent.¹

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In 1799 the Governor-General, when he was again at Madras, and war with Mysore was begun, thought another favourable opportunity had arrived of urging the Nabob afresh on the subject of changes so ardently desired. The treaty of 1792 gave a right to assume the temporary government of the country on the occurrence of war in the Carnatic. To this measure the Nawaub and his father had always manifested the most intense aversion. It was hoped that the view of this extremity, and of the burthen of debt to the Company, with which he was loaded and galled, would operate forcibly upon his mind. The Governor-General accordingly proposed that he should cede to the Company, in undivided sovereignty, those territories which were already mortgaged for the payment of his subsidy, in which case he would be exempted from the operation of the clause which subjected him to the assumption of his country; while it was further proposed to make over to him, in liquidation of his debt to the Company, certain sums, in dispute between them, to the amount of 2,30,040 pagodas.

These conditions were proposed to the Nabob by letter, dated the 24th of April. The Nabob answered by the same medium, dated the 13th of May. The season for alarming him, by the assumption of his country, was elapsed, Seringapatam being taken, and the war at an end. The Nabob, therefore, stood upon the strength of his treaty, which he represented

¹ Papers, *ut supra*, p. 204.

BOOK VI. as so wise, and so admirable, that no change could
 CHAP. 10. be made in it, without the sacrifice of some mutual
 1800. advantage ; that, even if the assumption of his country were necessary, which, thanks to the Divine mercy, was at present far from the case ; nay, “ were the personal inconveniencce ten times greater ;” the sacrifice would be cheerfully made, “ rather than consent to the alteration of the treaty, even in a letter.” Besides, there were other engagements, by which the Nabob must ever hold himself inviolably bound. These were, respect for “ the loved and revered Personages” by whom the treaty was framed, and the dying commands of his honoured father, to which he had pledged a sacred regard. He also plied the Governor-General with an argument, which to his mind might be regarded as peculiarly persuasive—an argument drawn pure from parliamentary stores—experience against theory : “ I cannot,” said he, “ overlook a circumstance, which, in affairs of this sort, must naturally present itself to the mind of your Lordship ; that the treaty, which is now suggested to be defective, has had a trial, my Lord, of more than seven years ; and, without a single exception, has been found, for that period, not only sufficient for all common purposes, but has secured the fulfilment of every condition stipulated in it, with an harmony uninterrupted ; and perhaps, I might add, almost unprecedented in any country or age.”¹

The Court of Directors, in their political letter to Fort St. George, dated the 5th of June, 1799, say, “ We have been advised, by the Earl of Mornington, that the Nabob continues to oppose a determined resolution to the modification of the treaty of 1792, which has been repeatedly proposed to him. At the

¹ Papers, ut supra, p. 213—216.

same time, we observe, that his Highness has distinctly acknowledged, that he is in the practice of raising money annually by assignments of the revenues of those districts, which form the security for the payment of the Company's subsidy." They add, "As this practice is unquestionably contrary to the letter, and subversive of the spirit, of that treaty, we direct, that, immediately upon the receipt hereof, you adopt the necessary measures for taking possession, in the name of the Company, of the whole, or any part, of the said districts, the revenues of which shall appear to be so assigned; and that you continue to hold the same, and collect the rents thereof, in order that the Company may not in future be deprived of the only security which they possess, under the before-mentioned treaty, to answer any failure in the Nabob, in the discharging his subsidy. You will immediately communicate to the Nabob the determination we have come to, and the orders you have received relative to this point."¹

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The affirmation, relative to the assignments on the districts in pledge, is contrasted with the following affirmation of the Nabob, in his letter of the 13th of May, just quoted, in which he answers the proposal and reasonings which the letter of the Governor-General had pressed upon his mind: "I do most unequivocally assure your Lordship, on the word and faith of a sovereign, that no one foot of the districts set apart by the treaty of 1792 have been, or are, in any manner or way, directly or indirectly, assigned by me, or with my knowledge, to any individual whatsoever: and, having made this solemn and unreserved declaration, I would hope, that I need not urge more."²

¹ Papers, ut supra, p. 216.

² Ibid. p. 214.

BOOK VI. With respect to the command of the home authorities to take possession of the districts, and all the
 CHAP. 10. rest of their expedients, the Governor of Fort St.
 1800. George, on the 11th of April, 1800, writes, "Your letter to the Governor-General, dated the 16th June, 1799, is still under his Lordship's consideration. But it is material for me to repeat—and with impressive earnestness, that no security, sufficiently extensive and efficient, for the British interest in the Carnatic, can be derived from the treaty of 1792; and that no divided power, however modified, can possibly avert the utter ruin of that devoted country."¹

On the 13th of June, 1799, the home authorities wrote to the Governor-General, "In the event of a war with Tippoo Sultaun, the respective countries of the Nabob of Arcot, and the Rajah of Tanjore, will of course come under the Company's management: and we direct, that they be not relinquished, without special orders from us, for that purpose; in order to afford sufficient time for the formation of arrangements for relieving those respective princes from all incumbrances upon their revcnues." Upon this subject the Governor-General writes, on the 25th of January, 1800, "The short duration of the war rendered it inexpedient for me to assume the management of the respective countries, of the Nabob of the Carnatic, and of the Rajah of Tanjore, on behalf of the Company.—The immediate effect of such an assumption would have been, a considerable failure of actual resource, at a period of the utmost exigency. I shall hereafter communicate my sentiments at large, with respect to the state of Tanjore and the Carnatic. The latter now occupies my particular attention; and I fear that the perverse counsels of the

¹ Papers, ut supra, p. 216.

Nabob of Arcot will prove a serious obstacle to any effectual improvement of your affairs in that quarter.”¹

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Tuljajee, the Rajah of Tanjore, died in 1786, and was succeeded by Ameer Sing, his son. The conduct of this prince gave so little satisfaction to the English, that, after the peace of Seringapatam, which Lord Cornwallis concluded with 'Tippoo in 1792, they deliberated concerning the propriety of intrusting him any longer with the civil administration of the country. But the supreme government “were of opinion, that, under all the circumstances in which the question was involved, it would be more suitable to the national character, to hazard an error on the side of lenity, than to expose themselves to the imputation of having treated him with excessive rigour.” Accordingly, a treaty was concluded with him, dated 12th of July, 1793, and his country, which, like Carnatic, had been taken under English management during the war, was restored to him, in as full possession as before.

In the year 1798, a convenient discovery was made; that Ameer Sing was not the legal heir to the musnud of Tanjore; but Serfojee, the adopted son of Tuljajee. The question of the rights of these two princes remains in obscurity. The documents have not yet been made accessible to the public; and we know not upon what grounds the decision was formed. This only we know, that it was determined to dethrone Ameer Sing, and to set up Serfojee in his stead. Serfojee was obviously in a situation to submit implicitly to any terms which the English might think proper to prescribe. After some months, therefore, of preparation, a treaty was con-

¹ Papers, ut supra, p. 217.

BOOK VI. cluded with him, dated 25th October, 1799, by
 CHAP. 10. which he resigned for ever all the powers of govern-
 1800. ment to the English, and received a pension of one
 lac of star pagodas, with a fifth of the net reve-
 nues.¹

On the 7th of April, 1800, the Governor-General forwarded to the Governor of Fort St. George, certain letters and papers, found by the English in the palace of Seringapatam. These documents related to a correspondence of the two Nabobs of Arcot, the father and the son, with the Sultan of Mysore. The Governor-General directed Lord Clive to proceed without loss of time in conducting an inquiry into the circumstances of which the papers appeared to afford indication, and in particular transmitted a list of witnesses whose evidence was to be carefully and zealously collected. In the mean time, he himself had completely prejudged the question; and did what depended upon him to make Lord Clive pre-judge it, in a similar manner. "A deliberate consideration," says he, in the very letter which directed inquiry, "of the evidence resulting from the whole of these documents has not only confirmed, in the most unquestionable manner, my suspicions of the existence of a secret correspondence between the personages already named, but satisfied my judgment, that its object, on the part of the Nabobs Wallajah and Omdut ul Onurah, and especially of the latter, was of the most hostile tendency to the British interests.—The proofs arising from the papers would certainly be sufficient to justify the British government, in depriving that faithless and ungrateful prince, of all means of rendering any part of the resources of the territories, which he holds under the

¹ See certain documents in the Second Report of the Select Committee, 1810, p. 234—242.

protection of the Company, subservient to the further violation of his engagements, and to the prosecution of his desperate purposes of treachery and ingratitude."¹

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However, the Governor-General thought, it would, notwithstanding, be more consonant with "the dignity, and systematic moderation of the British government," not to take the country from its prince, till some inquiry had first been made. But he says, "Although it is my wish to delay the actual assumption of his Highness's government until that inquiry shall be completed, I deem it necessary to authorize your Lordship to proceed immediately to make every arrangement preparatory to that measure, which now appears to have become inevitable."²

Nothing surely ever was more fortunate than such a discovery at such a time. This the Governor-General has the frankness to declare. "While those orders, lately conveyed by the Honourable Court of Directors relative to the Company's connexion with the Nabob, were under my consideration, a combination of fortunate circumstances revealed this correspondence."³ When the Governor-General, and all his superiors, and all his subordinates, in the government of India, were languishing and panting for the possession of the Carnatic, but afraid, without some more plausible reason than they yet possessed, to commence the seizure, here it was provided for them in extraordinary perfection. But the very circumstance which recommended it to the eager affections of the East India functionaries will recommend it to the rigid scrutiny of those whose minds are more happily situated for appreciating the facts.

The documents on which so extraordinary a value

¹ Papers, ut supra, p. 2.

² Ibid. p. 3.

³ Ibid. p. 4.

BOOK VI. was set by the Governor-General consisted almost
 CHAP. 10. entirely of certain things picked out from a mass of
 1800. correspondence which purported to have passed between the "Presence" (the title which Tippoo bestowed upon himself), and the two vakeels, Goolam Ali Khan, and Ali Reza Khan, who accompanied, in 1792, the hostage sons of the Sultaun to Madras. Besides these, only two letters were produced; one from a subsequent vakeel of Tippoo at Madras; another, supposed to be from Omdut ul Omrah, but under a fictitious name.

It is proper to ascertain the value of one circumstance, on which those who are not partial to the British character will not fail to animadvert. As the British government was situated with respect to the papers of Tippoo, it was, it may be affirmed, the easiest thing in the world to procure evidence for any purpose which it pleased: And I wish we could say, that civilization and philosophy have made so great a progress in Europe, that European rulers would not fabricate a mass of evidence, even where a kingdom is the prize. Yet the time is so very recent, when such expedients formed a main engine of government, and the progress in political morality appears to be so very slow, that it would be utterly unsafe to proceed upon the supposition that forgery is exploded as an instrument of government. In the case of the British government, so much the greater number of those employed in carrying it on would probably refuse to share in the fabrication of a mass of evidence, that the small number of individuals who might have no insuperable objection to it, would find it, in few cases, easy; in most, impossible, to accomplish their purpose. With regard to Lord Wellesley, even his faults bear so little affinity with this species of vice, and his most conspicuous virtues

are so directly opposed to it, that we may safely infer it to be as unlikely in his case, as in any that can well be supposed, that he would fabricate evidence to attain the objects of his desire, notwithstanding the violence with which he was apt to desire, and the faculty which he possessed of persuading himself, that every thing was righteous by which his desires were going to be fulfilled.

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But an argument, more conclusive than any argument from character, either national or individual, can almost ever be, at any rate to strangers, and those whose partiality one has no reason to expect, is this: That the papers prove nothing; which most assuredly would not have been the case, had they been fabricated for the purpose of proving. On the other hand, if they had exhibited a proof which was very strong and specific, it would have been no easy task, after the very exceptionable manner in which they were examined, to have proved that all suspicion of them was utterly groundless.

Among the objects recommended to the vakeels who accompanied the sons of Tippoo to Madras, one, very naturally, was, to communicate to him useful intelligence of every description. They had even a particular commission with regard to secret intelligence, in which a delineation of the defensive works of Fort St. George was particularly included; and they were furnished with a cipher for carrying it on.

With other articles of intelligence, which the vakeels availed themselves of their situation to transmit to their royal master, an account was given of the deportment of the Nabob of Arcot, towards the princes, and towards themselves; and of the conversations which took place between them. The letters relating to this subject were those which were re-

BOOK VI. regarded as affording evidence against Wallajah, the de-
 CHAP. 10. ceased, and Omdut ul Omrah, the reigning, Nabob.

1800.

It is to be remarked, that Lord Cornwallis, after he had reduced Tippoo to a situation, in which he regarded him as too weak to be any longer formidable, adopted the liberal design of conciliating his mind, and gaining it, if possible, by a respectful, generous, and even flattering style of intercourse, to a state of good will toward the English nation. The same course he recommended to the Nabob Wallajah, who had suffered so deeply by the raising of Tippoo's house, and towards which he had often manifested so great a degree of contempt and aversion.

There were various circumstances which just at that time induced the Nabob to follow these injunctions of the Governor-General with great alacrity. The fame and authority of Tippoo were now sufficiently high to render his friendship an object of importance. The Nabob of Arcot, on the other hand, felt himself in a state of degradation, and reduced to a cipher among the princes of India. It soothed his vanity to hold some intercourse with as many of them as possible; and not least with one who now occupied so large a space in the eye of the world as the Sultaun of Mysore. It increased his dignity and consequence; when he induced other princes to use towards him the language of friendship; and to treat him as a prince upon a level with themselves. This rendered it more difficult for the English to accomplish their design of divesting him, as he dreaded, of all his sovereign powers, and reducing him and his family to the condition of mere pensioners of state. He seems, accordingly, to have been very eager, to add the forms of a confidential intercourse with Tippoo, to the other circumstances which held him forth to the world as a sovereign prince, and which

he regarded with justice as the only barrier between him and dethronement.

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СНАР. 10.

1800.

Attentions to the princes while at Madras, and assurances of his favourable sentiments towards the Suldaun, and of his ardent desire of a suitable return, were the expedients of which he made use. Oriental expressions of compliment are all extravagant, and hyperbolical; and we cannot, on such an occasion, suppose that the Nabob would use the most feeble and cold. Another circumstance of great importance to be remembered was, that the letters contained not the expressions of the Nabob, but only the expressions of the vakeels reporting them; and that Indian agents reporting to their principals seldom pay any regard to realities, but, as far as they can, to go with advantage to themselves, heighten whatsoever they think will be agreeable to their master, extenuate whatsoever they think he will dislike. Now, when all the expressions which the vakeels of Tippoo report to have been used by the Nabob and his son are tortured to the utmost, nothing can be extracted from them but declarations of friendly sentiments, in an hyperbolical style. Even the Persian translator of the English government, who drew up a report upon the documents, highly praised by the Governor-General, and in which every effort is made to draw from them evidence of guilt, has the candour to say, "The accuracy of reports from agents, natives of India, to their principals, cannot, under any circumstances, be implicitly relied on; and, in one of the reports of the vakeels which contains the substance of a conference between themselves, the princes, and the Nabob, at which Colonel Doveton was present, a speech is ascribed to that gentleman which is evidently fabricated; a circumstance which tends to weaken the validity of all their reports;—

BOOK VI. and if the evidence of the Nabob's conduct rested
 CHAP. 10. solely upon them, the proofs might be considered as
 1800. extremely defective and problematical."

Thus far, then, the ground is clear. But, beside the reports of the vakeels, what further proof is alleged? There are the letters of Tippoo, and the key to the cipher. The letters of Tippoo contain no more than a return to the civil expressions of the Nabob; vague declarations of good will, couched in a similar style. The key to the cipher shows that Wallajah was designated by the term *Well-wisher of mankind*, the English by that of *New Comers*, the Nizam by that of *Nothingness*, the Mahrattas that of *Despicable*; and so on. And this is the whole matter of evidence which the papers contained.

To establish still further the dark designs which the Governor-General firmly concluded that a few hyperbolical expressions had already proved, a list of nine witnesses was transmitted to Madras, of whom the two vakeels, Gholam Ali Khan, and Ali Reza Khan, were the chief. A commission consisting of two of the most approved servants of the Company, Mr. Webbe, the secretary to the Madras government, and Colonel Close, were selected to conduct the investigation. Every precaution was taken, such as that of preventing communication between the witnesses, to get from them either the evidence pure, or the means of detecting its impurity.

It was resolved to begin with the two vakeels, who of course could best elucidate their own correspondence. To form a proper judgment of their testimony, several circumstances ought to be remarked. In the first place, they were Orientals; that is, men, accustomed, in the use of language toward those on

whom their hopes and their fears depended, to regard very little the connexion between their words and the corresponding matters of fact, but chiefly the connexion between those words, and the impression, favourable or unfavourable, which they were likely to make on the minds of the great persons, on whose power the interests of the speaker most remarkably depended. In the second place, it is impossible to conceive any dependance more abject, than was, at this time, the dependance of the Khans, Golam Ali, and Ali Reza, upon the English government. The government, under which they had found employment, was totally destroyed. Every source of independent subsistence was cut off; they lived upon a pension which they received from the English government, and which it was only necessary to withhold to plunge them into the deepest abyss of human misery. They had every motive which interest could yield to affirm what would be agreeable to the English government. They could have no interested motive to speak what would be agreeable to Tippoo, Wallajah, or Omdut ul Omrah. In these circumstances, if they had given a testimony in every respect conformable to the wishes of the English government, what depended upon their affirmation would have been regarded as of little or no value by any impartial judge. But in as far as they gave a testimony in opposition to those wishes, that is, in opposition, as they must have believed, to their own interests, their testimony has some of the strongest possible claims upon our belief.

Every thing was done to remove any obstructions which might exist in the minds of the witnesses to the production of such evidence as was expected. They were given to understand that no blame would be attached to them, who only acted under legitimate

BOOK VI. orders, for their instrumentality in the designs of
 CHAP. 10. their master. And they were assured in the strongest

1800. language, that any appearance of a design to conceal the truth, and they well knew what eastern rulers were accustomed to call the truth, would be visited upon them with all the weight of English indignation.

Of the two vakeels, Ali Reza was residing at Velore, Golam Ali at Seringapatam. As least remote, Ali Reza was examined first. In him, the examining commissioners say, in their report to the Governor, "we think it necessary to apprise your Lordship that we discovered an earnest disposition to develop the truth." Golam Ali they accused of base endeavours at concealment. The evidence of both, taken together, tends not to confirm one single suspicion, if any could have been justly derived from the papers, but to remove them, every one.

They both distinctly and constantly affirmed, that the expressions of good will towards Tippoo, made use of in their hearing by Wallajah or his son, were never understood by them in any other sense than that of vague compliments. Ali Reza gave testimony to another point, with regard to which the Persian translator, commenting on his evidence, thus declares: "In the report of the Persian translator," namely, the report on the documents, "it has been observed, that the expressions of attachment and devotion, ascribed by the vakeels to the Nabob Wallajah, and Omdut ul Omrah, are probably much exaggerated; and that little dependance ought to be placed upon the existence of facts, inferred merely from such expressions: This conjecture is confirmed by Ali Reza Khan, who acknowledges they were much exaggerated, and that it was customary with the vakeels to heighten the expressions of regard, which fell from

Lord Cornwallis, or the Nabob Wallajah, for the purpose of gratifying the Sultaun; and observed very justly that the people of this country constantly exaggerate their expressions of regard to an extravagant degree.”¹

BOOK VI.
CHAP. 10.
1800.

In the reports of the vakeels were, certain expressions ascribed to the Nabob, complimenting the Sultaun as a pillar of the faith, and admiring the union of mussulmen; certain articles of intelligence which he was described as conveying; and expedients of secrecy which he was described as having employed. All this, however, is only the report of the vakeels, which is acknowledged to be incapable of proving any thing, and which, as it forged a speech for Colonel Doveton, would just as probably forge for the Nabob and his son. But the circumstances, even if the statement of them is supposed to be just, afford no ground for an inference of guilt. To call Tippoo a pillar of the Moslem faith, one of the most flattering of all compliments to his bigoted mind, was not criminal; nor to speak with approbation of the union of Moslems, which might be an exhortation to the Sultaun to favour the Nabob, that is, the English, who always represented their interests as the same with his.

The articles of intelligence which he is said to have conveyed are exceedingly trifling; and have at any rate the appearance of having been conveyed for a good, not for an evil purpose; for the preservation of that harmony between Tippoo and the English, which at that time the English had very earnestly at heart. Having learned, that suspicions were caused, by some intercourse which appeared to take place between the Mysore and Mahratta Durbars, the

¹ Papers, ut supra, p. 47.

BOOK VI. Nabob sent him his advice, that it would be better
CHAP. 10. he should desist, and suspend his negotiations, at

1800.

least during the administration of Marquis Cornwallis. Again, having learned the existence of a French war, and that Pondicherry was about to be attacked, the Nabob sent his advice to the Sultaun to withdraw his vakeel from Pondicherry, and to intermit all correspondence with the French. This is the whole of the intelligence, the conveyance of which was construed into overt acts of hostility.

A few expressions of want of regard for the English, mixed in the reports of the vakeels, hardly deserve attention; both because nothing was more likely to be inserted by the vakeels, they knowing nothing much more likely to be agreeable to their master; and because, if the attachment of the Nabob to the English had been ever so entire, it was perfectly in character with oriental sincerity, to affect to despise and abhor them, in order to conciliate a mind by which it was known they were disliked.

As to the appearance of a concern about secrecy, it is well known to be a feature of the human mind in the state of civilization under which the Sultann and Nabob were educated, and in India to a singular degree, to make a great affectation of secrecy on very trifling occasions; and, for the purpose of importance, to cover every thing as much as possible with a veil of mystery. Under the designation of "*the affair you know of*," something was mentioned in the letters of Tippoo and the vakeels; and under this mysterious appellation the deepest villainy was supposed to be couched. On this, after examining their witnesses, the commissioners report, "We have the honour to inform your Lordship, that the expression of '*the affair known of*,' so frequently repeated in the correspondence, appears to

refer to the subject of a proposed connection by marriage between the families of Tippoo Sultaun and the Nabob Wallajah.”¹

BOOK VI.
CHAP. 10.
1800.

On two occasions, while the vakeels remained at Madras, the Nabob made appointments for meeting with them secretly. But both of them persisted in steadily affirming, as witnesses, that nothing passed beyond general professions of regard. The affectation of a wish to conceal from the English the warmth of the attachment he professed, might well be one of the artifices made use of by the Nabob for extracting those appearances of regard from the Sultaun, which it was at this moment his interest to obtain. In exact conformity with this idea, he made offer, upon the departure of the vakeels from Madras, to establish a cipher for the purpose of secret communication. But so little value did the Sultaun attach to any expected communication from the Nabob, that he treated this proposal with total neglect; than which a stronger proof can hardly be expected of the innocence of all the communications which from that quarter he had ever received.

The commissioners say, “We examined Gholam Ali Meer Suddoor, the Dewan Purniah, and the Moonshee Hubbeeb Olla,” that is, the men above all others acquainted with the secrets of Tippoo’s government; “but as their testimony did not establish any fact, we thought it unnecessary to record their evidence.”²

Not only does this evidence afford no proof of a criminal correspondence with Tippoo, on the part of

¹ Papers, *ut supra*, p. 36.

² *Ibid.* p. 39. The papers from Seringapatam, and the examination of the witnesses, are in a collection of House of Commons “Papers concerning the late Nabob of the Carnatic, ordered to be printed 21st and 23d of June, 1802;” the rest of the documents are in the volume of papers quoted immediately above.

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the Nabob; but the total inability of the English to produce further evidence, with all the records of the Mysore government in their hands, and all the living agents of it within their absolute power, is a proof of the contrary; since it is not credible that a criminal correspondence should have existed, and not have left more traces of itself.

It is just to bewail the unhappy situation, in which the minds of Englishmen in India are placed. Acted upon by circumstances which strongly excite them, their understandings are dragged, like those of other men, towards a conformity with their desires; and they are not guarded against the grossest illusions of self-deceit by those salutary influences which operate upon the human mind in a more favourable situation. The people of India among whom they live, and upon whom the miserable effects of their delusions descend, are not in a situation to expose the sophistry by which their rulers impose upon themselves. They neither dare to do it, nor does their education fit them for doing it, nor do they enjoy a press, the instrument with which it can be done. Their rulers, therefore, have no motive to set a guard upon themselves; and to examine rigidly the arguments by which they justify to themselves an obedience to their own inclinations. The human mind, when thus set free from restraint, is easily satisfied with reasons for self-gratification; and the understanding waits, an humble servant, upon the affections. Not only are the English rulers in India deprived of the salutary dread of the scrutinizing minds, and free pens, of an enlightened public, in the regions where they transact; they well know, that distance and other circumstances so completely veil the truth from English eyes, that, if the case will but bear a varnish, and if they take care to stand

well with the minister, they have in England every thing to hope, and seldom any thing to dread, from the successful gratification of the passion of acquiring. BOOK VI.
CHAP. 10.
1801.

It is most remarkable, that of all the Englishmen in India, of whose sentiments upon the occasion we have any record, the Governor-General and his council, the Governor of Port St. George and his council, the examining commissioners, and the Persian translator, the very foremost men in India, not one appears to have doubted, that the evidence we have examined established undeniably the facts which they so eagerly desired to infer.

The examination of the witnesses was closed, and the report of the commissioners drawn up, and signed at Seringapatam, on the 18th of May, 1800. It was not till the 28th of May, 1801, that any further instructions of the Governor-General were dispatched. In this memorable document, addressed to Lord Clive, he states one reason of delay, as follows: "The critical situation of the negotiation depending with the Nizam appeared to me to render it adviseable to postpone the adoption of measures required for the security of the Carnatic. The successful issue of that negotiation appeared likely to facilitate the arrangements which became indispensably necessary in the Carnatic; while a premature prosecution of these arrangements might have impeded, and perhaps frustrated, the successful issue of the negotiation at Hyderabad." Another reason was, that for some time he indulged the hope of being able to employ the weight of his own presence, in removing the obstacles which he expected to oppose the intended revolution in Carnatic. When that hope was relinquished, he desired that Mr. Webbe, the chief secretary to the government at Madras, might join him in

BOOK VI. Bengal, to communicate a more minute knowledge
CHAP. 10. of circumstances than he could otherwise acquire.

1801. “The delay,” says the Governor-General, “which has occurred, has enabled me to receive the sentiments of the President of the Board of Commissioners for the affairs of India, and of the Secret Committee of the Court of Directors, on the subject of the correspondence of the late and present Nabob of Arcot with Tippoo Sultaun: Those sentiments entirely accord with your Lordship’s, and with mine, on the same subject.”

He proceeded to declare, that from the evidence which we have examined, he confidently inferred the existence of a criminal correspondence between the Nabob and Tippoo; and that the measure which, in consequence, he resolved to adopt, was the dethronement of the Nabob and the transfer of his sovereignty to the Company.

An attempt, however, was still to be made, to obtain an appearance of the Nabob’s consent to his own degradation. “I consider it,” says the Governor-General, “to be extremely desirable, that the Nabob should be induced to accede to the proposed arrangement, in the form of a treaty. In order to obtain his Highness’s acquiescence in this mode of adjustment, it will be proper for your Lordship, after having fully apprized the Nabob of the nature of the proofs which we possess of his correspondence with Tippoo Sultaun, to offer the inducement of the largest provision to be made for his Highness’s personal expenses, and in that event I authorize your Lordship to insert in the treaty the sum of three lacs of pagodas.”

The Governor-General had no very sanguine hopes, that the Nabob would smooth all difficulties by resigning the dignity to which he clung. He gave

directions therefore on the contrary supposition, and said, "If the Nabob, Omdut ul Omrah, by refusing to acquiesce in the proposed arrangements, should compel the British government, contrary to its wishes and intentions, to exercise its rights and its power to their full extent, I authorize and direct your Lordship to assume the civil and military government of the Carnatic."

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The Governor-General anticipated even another contingency. "It is possible," says he, "that in the actual state of his Highness's councils and temper, the Nabob may be disposed to appeal to the authority of the Honourable the Court of Directors." Well, and what was his Excellency's determination in that event? "Being already," said he, "in possession of the sentiments of the Secret Committee, founded on the discovery of the Nabob's faithless conduct, I shall consider it to be injudicious and unnecessary to admit the appeal; and by that admission to enter upon a formal trial of his Highness's criminal conduct."¹

Now, finally, the case stood, therefore, as follows. In a dispute, in which the Company, or their representatives, the rulers in India, on the one hand, and the Nabob on the other, were parties, and in which a great kingdom was at issue, the first of the parties not only resolves upon deciding in its own cause, which in the case of disputes about kingdoms can seldom be avoided, but, upon a mass of evidence of its own providing, evidence altogether *ex parte*, evidence which it examined by itself and for itself, and upon which it put any construction which it pleased, did, without admitting the opposite party to a hearing, without admitting it to offer a single article of counter evidence, to sift the evidence brought to

¹ For the above extracts, see Papers, vol. i. ut supra, p. 42—47.

BOOK VI. condemn it, or so much as to make an observation
 CHAP. 10. upon that evidence, proceed to form a decision in its
 1801. own favour, and to strip the opposite party of a kingdom. It is perfectly obvious, that, upon principles of judicature such as these, a decision in favour of the strongest will seldom be wanting.

Had the actions of the Nabob corresponded with the inference which the English rulers so eagerly drew, their conduct would still have implied a most extraordinary assumption. The principle of their conduct was, that, if an Indian prince did any injury, or but showed that he meditated injury, to the English, that moment the English were entitled to dethrone him, and take his kingdom to themselves. If the Nabob had actually contracted an alliance offensive and defensive with Tippoo, he was not a subject of the British government; he was a sovereign prince; and the utmost such an action implied was a violation of the treaty which subsisted between the English and him. But all that is necessarily done by the violation on one side of a treaty between sovereign states, is only to relieve the party on the other side from all the obligations which it imposed; to leave the two parties, in short, in the same situation, in which they would have been, if the treaty had not existed. It may happen that, in such a case, it would be improper, in the obeying, so much as to make war upon the infringing party. That would entirely depend upon other questions, namely, the refusal of redress for injury, or of security against indubitable danger. But, even when war takes place, and two princes stand in the relation of active enemies, it is not the principle of just and polished nations to push the warfare to dethronement; nor can it ever be any thing but the height of injustice to carry hostilities beyond the line of redress for indubitable injury, and

security against indubitable danger. How the as-
sumption of the English, in the case before us, can
be reconciled with these established principles, it is
not difficult to determine.

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As if aware, after all, how little all other pleas were qualified to support the measure which he was eager to pursue, the Governor-General forgot not his standard reason for the dethronement of princes; namely, the badness of their government. He affirmed, that no other expedient, but the dethronement of the Nabob of Arcot, and the total transfer to the English of the government of Carnatic, afforded any chance for that reform, which the impoverishment of the country, and the misery of the people, so forcibly required. Here, at last, he obtained a ground, on which, if the end for which government was instituted, and for which it ought to be upheld, is worthy of being regarded, he might stand with perfect assurance. Though we may suspect the servants of the Company of some exaggeration, when they describe the horrible effects of the Nabob's administration, there is no doubt that they were deplorable: It is equally certain, that no considerable improvement could be introduced, while the powers of civil administration remained at the disposal of the Nabob: And, though what the Company had attempted for improving the condition of their subjects, where they possessed the undivided powers, had hitherto displayed but little either of skill or success, some efforts had been nobly intended, and will doubtless be followed by more judicious expedients. Even under the bad system of taxation, and the bad system of judicature which the English would employ, the people would immediately suffer less than under the still more defective systems of the Nabob; and they would reap the benefit of all the improvements which

BOOK VI. a more enlightened people may be expected to in-
 CHAP. 10. troduce. On this ground, we should have deemed

1801. the Company justified, in proportion as the feelings of millions are of more value than the feelings of an individual, in seizing the government of the Carnatic long before; and, on the same principle, we should rejoice, that every inch of ground within the limits of India were "subject to their sway. In matters of detail, I have more frequently had occasion to blame the Company's government than to praise it; and, till the business of government is much better understood, whoever writes history with a view solely to the good of mankind, will have the same thankless task to perform; yet I believe it will be found that the Company, during the period of their sovereignty, have done more in behalf of their subjects, have shown more of good-will towards them, have shown less of a selfish attachment to mischievous powers lodged in their own hands, have displayed a more generous welcome to schemes of improvement, and are now more willing to adopt improvements, not only than any other sovereign existing in the same period, but than all other sovereigns taken together upon the surface of the globe.

When the instructions for assuming the government of Carnatic arrived at Madras, the Nabob Omdut ul Omrah was labouring under an illness which he was not expected to survive. In these circumstances, the Governor forbore to agitate his mind with the communication of intelligence, which he was expected to receive with agony. On an occasion, when the whole family would naturally wish to be assembled, the younger son of the Nabob arrived from Trichinopoly with his attendants, who are not described as being either more numerous, or better armed, than those who usually escorted a per-

son of similar condition. Upon a report to the Governor, that some of these attendants had been, or had been proposed to be, admitted into the palace of the dying Nabob, the Governor immediately concluded, that this was for some evil purpose unknown, and resolved to anticipate the effects, by taking possession of the palace immediately with an English force. Communication was made to the Nabob, with all the delicacy of which the circumstances admitted, prevention of confusion at his death being the motive assigned; and the troops took a position commanding all the entrances into the palace without resistance or commotion. The commanding officer was directed "to exert his vigilance in a particular manner, to prevent the removal of treasure from the palace, sufficient grounds of belief existing that a considerable treasure, a large sum of money, had been accumulated by their Highnesses, the late and present Nabob."¹ The English, even yet, were but ill cured of their old delusion, that every Indian prince was enormously rich. Of this supposed treasure we perceive not another trace.

On the 15th of July, 1801, the Nabob Omdut ul Omrah died. Immediately a commission was given to the two gentlemen, Webbe and Close, to state to the family the crimes which were charged upon the two Nabobs deceased, and to demand, with information that a due provision would be made for their support, that their consent should be given to the destined transfer of the Carnatic government.

The business was urgent, and without permitting the lapse of even the day on which the sovereign had expired, the gentlemen repaired to the palace. They

¹ Such are the words of the Governor of Fort St. George, in a letter to Lord Wellesley, 7th of July, 1801; papers, ut supra, p. 65.

BOOK VI. were met by some of the principal persons in the
CHAP. 10. service of the late Nabob. They first requested to
1801. know, if any particular arrangement had been traced
by Omdut ul Omrah. Having been informed, that
a will existed, they desired that it might be produced.
Being informed that, without the violation of all
decorum, the son and heir of the deceased could not
be called upon to attend to ordinary business, before
the ceremonies due to his royal father were per-
formed, they replied that on ordinary occasions it
was the principle of the English to respect the feel-
ings of individuals, but, where this respect interfered
with the business of a great government, the less
must, in propriety, yield to the greater interest.
The personages, who received their commands, retired
to deliberate; and had not long returned with a
declaration of submission, when the young Nabob
was introduced, bearing the will of his father in his
hand. The will directed, that Ali Hoosun, his
eldest son, should succeed to all his rights, all his
possessions, and "the sovereignty of the Carnatic:"
and that the Khans, Mohammed Nejeeb, Salar Jung,
and Tuckia Alia, the individuals now present, should
be regents, to assist the young Nawaub in the affairs
of government, till his arrival at competent maturity
of years.

The Nabob retired, and the commissioners de-
sired, that the rest of the conversation should be pri-
vate, between the regents and themselves. The pre-
tended discoveries were described. The following
passage, in the report of the commissioners, is me-
morable: "Neejeeb Khan expressed the greatest de-
gree of surprise at this communication; professed
his entire ignorance of the subject; and protested
that it was impossible for the Nabob Omdut ul Om-
rah to cherish the intentions imputed to his High-

ness. Some of the principal documents having been produced, Nejeeb Khan asserted, that they contained none but expressions of civility and compliment; that the Marquis Cornwallis had repeatedly enjoined the Nabobs, Mahomed Ali, and Omdut ul Omrah, to cultivate a friendly intercourse with Tippoo Sultaun; that the whole tendency of the correspondence produced was directed to that object, in conformity to the injunctions of Lord Cornwallis; and that the Nabob Omdut ul Omrah had recently addressed himself to Lord Cornwallis on the subject of these communications. The particular warmth of the expressions used by Omdut ul Omrah, in his letter addressed to Gholam Ali Khan on the 14th Mohurum, 1209, having been pointed out to Nejeeb Khan—he observed that it was nothing more than an expression of civility, which might have been used on any ordinary occasion.” On the cipher, of which a proposal appeared to have been made to the Sultan, and which proposal he entirely disregarded, the Khan observed, “that the moonshee of the Nabob was present, and could be examined with respect to the authenticity of the hand-writing, that the cipher might have been conveyed into the archives of Tippoo Sultaun by the enemies of Omdut ul Omrah;” and concluded by a most important request, that the family should be furnished with the evidence, stated to exist, of the supposed criminal intercourse; have an opportunity of offering such explanations as they might be able to give, and of presenting such counter-proofs as they might have to furnish; when, said he, “the proofs being compared, the Company might form a complete judgment.”

A more moderate proposition, on such an occasion, was certainly never advanced. He did not so much as appeal from the judgment of an opposite party;

BOOK VI. he only requested that party to look first at both
CHAP. 10. sides of the question. If the object had been to ex-

1801. plore the truth of the accusation, it would have been easy to secure the papers of the late Nabob, in which if no marks of a criminal correspondence existed, it would not be very probable that it had ever taken place.

“ This discourse,” say the commissioners, “ being apparently intended to confound the object of our deputation”—yes, that object, to be sure, was a very different thing—“ we stated to the two Khans, that the British government, being satisfied of the sufficiency of its proofs, had no intention of constituting itself a judge of the conduct of its ally.” There is here one of the most astonishing instances, which the annals of the human mind can exhibit, of that blindness, which the selfish affections have a tendency to produce, when, unhappily, power is possessed, and all prospect both of shame and of punishment is removed. The British government had taken evidence upon the conduct of its ally, had pronounced a sentence of condemnation, and was proceeding, with impetuosity, to carry its decision into execution, yet it would not “ constitute itself a judge of the conduct of its ally !” As if one was not a judge, so long as one abstained from hearing both sides of the question ; as if, to all intents and purposes, saving only those of justice, it was not easy to be a judge upon very different terms !

The whole of the conference of this day, it appears, was spent, on the part of the Khans, in “ asserting their disbelief of the hostile intercourse with Tippoo ; and insisting on the reasonableness of their entering into the defence of Omdut ul Omrah’s conduct in regard to the several points in which he was accused.” When the day was far advanced, they

were permitted, on their earnest request, to retire for the purpose of making the necessary preparations for the funeral of the deceased Nabob, and a second interview was appointed for the evening of the following day.

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At this meeting, the evils of a divided government, the abuses which prevailed, and all the other arguments, which had been so often urged to prevail upon the Nabobs to resign their authority, were stated to the regents; they were assured that no remedy would suffice, except the revolution proposed; and they were asked, whether they were prepared to enter into an amicable negotiation for that purpose. They remarked, that, "if the entire government of the Carnatic should be transferred to the hands of the Company, the station of Nabob of the Carnatic would be annihilated." The answer of the commissioners is memorable. It seems to prove, that the English in India have so long, and successfully, made use of fiction, that they take their own fictions for realities. The commissioners had the confidence to tell the regents, "that the rank and dignity of the Nabob of Carnatic could not be injured," by actual dethronement. Nay, what is more, they state, in their report, that the argument, which they made use of to prove it, for they did not leave it without an argument, "was admitted by the Khans to be conclusive." The Khans, notwithstanding, declined giving any answer, on a proposition of so much importance, till they got the benefit of consultation with the different heads of the family; and they were allowed till the next day to prepare for a final declaration.

On this occasion, they began by representing, that the whole family, and the ministers of the late Nabob, having been assembled to deliberate, had come

BOOK VI. to certain conclusions. All these persons were con-
CHAP. 10. vinced, that the British government would not insist

1801. upon the utmost severity of the terms which had been recently announced; and they had ventured to propose a different plan, by which, in their opinion, the security, which was the professed aim of the Company, would be completely attained. Their proposition was, to give up the reserved sovereignty over the Polygars, and the right of collecting the revenues in the assigned districts, and along with this to make some better regulations in regard to the debts. The commissioners repeated that "the proposition for vesting exclusively in the hands of the Company the entire administration of the civil and military government of the Carnatic contained the basis on which alone the proposed arrangement could be founded." After strong expostulation, on both sides, the Khans declared, "that they were prepared to give a decided answer; and that the propositions which they had offered, and of which they delivered a written statement, contained finally, and unequivocally, the only terms on which they could accede to an arrangement of the affairs of the Carnatic by negotiation."

The commissioners resolved to accept of an ultimate refusal from no lips but those of the Nabob himself. Upon their request, that he should be introduced, the Khans manifested considerable surprise; and expostulated against the proposition, on the ground both of decorum, from the recency of his father's death, and the immaturity of his judgment, at eighteen years of age. "It was not," say the commissioners, "without a very long and tedious conversation, that we obtained from the Khans the appointment of a time for our receiving, from the

reputed son of Omdut ul Omrah, his own determination on the proposition communicated to the two Khans.”

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On the second day, which was the 19th of July, the projected interview took place. The proposition was re-stated, to which the acquiescence of the young prince was required; and the consequences held up to his view; the title of Nabob, with the dignity and emoluments of the head of the family, if he complied; the loss of all these advantages, if he refused. “He replied, the Khans, being present, that he considered them to have been appointed by his father for the purpose of assisting him; and that the object of his own counsels was not separate from that of the Khans.” He was then given to understand that Lord Clive, the Governor, required an interview with him. To this proposition also the Khans manifested reluctance, but they were immediately informed that it was altogether useless. During a short absence of the Khans, for the purpose of preparing the equipage of the prince, “the young man,” say the commissioners, “with much apparent anxiety in his manner, whispered in a low tone of voice, that he had been deceived by the two Khans. Ali Hussain, accordingly, proceeded, without further communication with the two Khans, to the tent of the officer commanding the troops at Chepauk, at which place we had the honour of a personal interview with your Lordship.” The attendants of the Prince, including even the regents, were ordered to withdraw. At this meeting, it appears that the prince was even forward to declare his disapprobation of the refusal given by the Khans to the proposition of his Lordship; and “proposed that a treaty should be prepared, upon the basis of vesting the entire civil and military government of the Carnatic in the hands of the Company; and

BOOK VI. stated, that he would be ready to execute the in-
 CHAP. 10. strument, with, or without, the consent of the Khans,
 1801. at another separate conference, which was appointed,
 for the next day, within the lines of the British
 troops."

At that interview, however, Ali Hussain withdrew his acquiescence of the former day, which he described as the sudden and inconsiderate suggestion of the moment. He was again conveyed to a tent, to meet with Lord Clive, apart from his attendants and advisers. Being informed, that his sentiments of yesterday were understood to be still his real sentiments; that his altered declaration might be the offspring of fear; that he was at present, however, within the British lines; and, if it was necessary, should receive the effectual protection of the British power; he said that he acted under no constraint, and that the determination he had now expressed was that of his own deliberate, clear, and unalterable judgment. "It was then explained to him," say the commissioners, "that no pains had been omitted, which could warn him of the consequences he was about to incur; that the duties of humanity towards him, and the duties of attention to the national character of the British government, had been satisfied; that he had himself determined the situation in which he would hereafter be placed; and that your Lordship, with concern for himself individually, now apprized him that his future situation would be that of a private person, hostile to the British interests, and dependant on the bounty of the Company.—This declaration Ali Hussain received with a degree of composure and confidence, which denoted that he acted from no impression of fear; and a smile of complacency which appeared on his countenance, throughout this discussion, denoted an internal satisfaction at

the line of conduct he was pursuing. Being asked if he wished to make any further observation, he said that he did not; and being also asked whether he had any objection to the introduction of the Khans into the tent, he said that he had none; which being accordingly done, he was directed by your Lordship to leave the tent."

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The British rulers had all along reserved to themselves an expedient against Ali Hussain, to wit, chicanery about his birth, and had regularly denominated him the reputed son of Omdut ul Omrah; though all that is stated is, that his mother, which, according to the mussulman law, is a matter of indifference, was not the principal among the women in the zenana; and though, at last, too, they precluded themselves from this pretence, by choosing him as the man with whom, in preference to all the rest of his family, they wished to negotiate, and at whose hands to accept the grant of the sovereignty.

Negotiation being in this manner closed, on the part of Ali Hussain, the son of Omdut ul Omrah; the English rulers directed their attention to Azcem ul Dowlah, a son of Amcer ul Omrah, who since the death of his father had been kept in a state of great seclusion and indigence. To make known the intention of dealing with him as successor to the Nabob might shorten his days. But the English soon found an occasion of delivering themselves from this difficulty. The family resolved to place the son of Omdut ul Omrah on the musnud, to which they held him entitled equally by his birth, and by the will of his deceased father. The English held it necessary to prevent that ceremony; for which purpose the troops, already commanding the entrance, took possession of the palace; and placed a guard of honour about Azcem ul Dowlah. He was not long kept ig-

BOOK VI. norant of what was to be done with him. The forfeiture of the government by Omdut ul Omrah ; and

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1801. “ that satisfaction and security,” as they expressed it, which the English rulers “ deemed to be necessary to the preservation of their interests in the Carnatic,” were explained to him ; and he was asked whether, if acknowledged as head and representative of the family, these were terms to which he would submit. He made as little difficulty in expressing his compliance, as the circumstances in which he was placed gave reason to expect.¹ A reflection, however, suggests itself, which, at the time, the English rulers were probably too full of their object to make. If Azeem ul Dowlah had to the inheritance of the family any title whatsoever, beside the arbitrary will of the English rulers, his title stood exempt from that plea of forfeiture on which the measure of dethronement was set up. It was not so much as pretended that his father, Ameer ul Omrah, had any share in the pretended criminal correspondence of the late and preceding Nabob ; and to punish a man for the sins of his grandfather, however it may be reconcileable with some systems of law, will not be denied, it is presumed, to be utterly irreconcilable with the essential principles of justice. Besides, though in a certain sense of the word, a prince may forfeit his crown to his subjects, it was not in the relation of subject and prince, that the British Company and the Nabob of Arcot stood ; and in what sense it can be said that one prince forfeits his crown to another it would not be easy to explain.

A treaty was immediately drawn up and signed, according to which all the powers of government were

¹ The report from which the above particulars and quotations are taken, is in the volume of papers (p. 8—25), ordered by the House of Commons to be printed, 21st and 23d of June, 1801.

delivered over in perpetuity to the English, and totally and for ever renounced by the Nabob. Yet such is the memorable harmony, between the language which the English rulers desired to employ, and the actions they performed, that the first article of the treaty stands in the following words; “The Nabob Azcem ul Dowlah Behauder is hereby formally established in the state and rank, with the dignities dependant thereon, of his ancestors, heretofore Nabobs of the Carnatic; and the possession thereof is hereby guaranteed by the Honourable East India Company to his said Highness Azcem ul Dowlah Behauder, who has accordingly succeeded to the subahdarry of the territories of Arcot.”

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As a provision for the new Nabob, including the maintenance of the female establishment, or Mhal, of his father, one fifth part of the net revenues of the Carnatic were pledged. The Company engaged to make a suitable maintenance for the rest of the family, and took upon itself the whole of the debts of the preceding Nabobs.¹

Against this revolution there was transmitted to the home authorities a remonstrance in the name of the regents. A letter, as from the rejected Nabob, setting forth, in vehement and pathetic language, the proceedings which had taken place, and the cruel effects as regarded himself, with which they were attended, was transmitted to two gentlemen in England, of the names of Hall and Johnstone, who acted there as agents of the deceased Nabob. The rest of the family continued to vent their indignation, in acts of disrespect to the new Nabob, and in such other demonstrations as they dared to risk. The displays of their dissatisfaction were sufficiently active and manifest to

¹ See the Treaty, and Papers, *ut supra*, i. 74.

BOOK VI. give not only displeasure, but some degree of disturb-
 CHAP. 10. ance to the government. In due time, the approba-

1801. tion of the Honourable the Court of Directors, a favour as often as acquisitions were made, not often denied, arrived in proper form. "We have been induced," said their Secret Committee, "to postpone expressing our opinion on the late important transactions in the Carnatic, from a desire to be previously furnished with every information which could bear in any material degree upon the question; and we have accordingly waited with impatience for a review of the circumstances which led to the late arrangement in the Carnatic, which the Governor-General, in his letter of the 28th of September, 1801, to the Secret Committee, acquainted us he was then preparing, and which he proposed to forward by the Mornington packet." The Mornington packet arrived, and the promised review was not received. It never was sent. The Directors accordingly were compelled to approve without it. "We do not," they say, "feel ourselves called upon to enter into a detail of the circumstances connected with this case; or to state at length the reasoning upon those circumstances which has led to the conclusion we have come to, after the fullest and most deliberate consideration. It is enough to state to you, that we are fully prepared upon the facts, as at present before us, to approve and confirm the treaty in question; and we are of opinion, that, acting under the instructions of the Governor-General, you stand fully justified, upon the evidence, written as well as oral, on which you proceeded, in decerning the rights of the family of Mahomed Ali, as existing under former treaties, to have been wholly forfeited by the systematic perfidy and treachery of the late Nabobs of the Carnatic, Wallajah, and Omdut ul Omrah, in breach of their solemn treaties with

the Company. The claims of the family having been thus forfeited, and right having accrued to the Company of making provision, at their discretion, for the future safety of the Carnatic, we are further of opinion that the nature of the security which has been provided by the treaty, for the defence and preservation of our interests in that quarter, is of a satisfactory description.”¹

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One expression alone, in this quotation, appears, on the present occasion, to require any comment. The Directors say, that the Nabob Mahomed Ali forfeited the rights which he enjoyed “under treaties with the Company.” But surely his right to the throne of the Carnatic was not created by any treaty with the Company. It had, for a long series of years, been acknowledged, and proclaimed by the English, as resting on a very different foundation. At the commencement of their political and military operations in the Carnatic, the right of Mahomed Ali by inheritance, to the musnud of his ancestors, was the grand plea which they made use of against the French; and a zeal for the rights of the lawful Prince, was one of the colours with which they were most anxious to adorn their conduct. If, by the violation of a treaty, an hereditary sovereign incurs the forfeiture of his sovereignty, how would the case stand, not to speak of other sovereigns, with the East India Company itself? At a previous epoch, the Directors themselves had vehemently declared, that the treaty was violated; namely, by the assignments which the Nabob had granted on the districts set apart for securing the subsidy. All the rights, therefore, which a violation

¹ Letter from the Secret Committee of the Court of Directors, dated 29th of September, 1802, to the Governor in Council of Fort St. George; papers, ut supra, i. 153.

BOOK VI. of the treaty could forfeit, were of course forfeited,
 CHAP. 10. on that occasion. Yet the Directors by no means
 1802. pretended that they had a right to dethrone the Nabob on that occasion.¹

In the letter of Ali Hussain to the agents of the family in England, "Being informed," he says, "on the 29th, that a public notification had been made through the different streets of Madras, that the Ameer's son would be placed on the musnud on the 31st instant, under the influence of government, I immediately addressed the Governor with the advice of the regents, on the suggested measure, and proposed to accept the terms which had been at first offered; a measure which my mind revolted at, but which seemed to be demanded by the trying exigencies of the moment: and I felt confident within myself, that, if my offer had been accepted, the liberality of the British nation would have never held me bound, by conditions which had been so compulsorily imposed on me; or would have ameliorated a situation, that had been produced by means, which neither honour, nor justice could bear to contemplate. My address was wholly and totally disregarded."²

Of this offer no mention whatsoever appears in the correspondence of the Company's servants with their employers.

On the 6th of April, 1802, the deposed Nawaub died. He was residing in the apartments of the Sultana Nissa Begum, his paternal aunt, when the malady, supposed a dysentery, began; and, in display of the resentments of the family, his situation was concealed from the English government, and the medical assistance of the English refused, till the case

Vide *supra*.

² Papers, ut *supra*, ordered to be printed 21st and 23d of June, 1802.

was desperate. Nearly at the same time, died Ameer Sing, the deposed Rajah of Tanjore.¹

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Pondicherry having been restored to the French, agreeably to the treaty of Amiens, Bonaparte alarmed the English by sending out a great list of military officers; seven generals, and a proportional number in the inferior ranks, with 1,400 regular troops, and 100,000*l.* in specie. The speedy renewal of the war gave them relief from their fears. Possession of Pondicherry was resumed by the English in 1803; but the French Admiral, Linois, had intelligence sufficiently prompt, to enable him to escape with the fleet.²

1803. .

¹ Papers, ut supra, i. 95, 96, 145, 146.

² Papers, ordered to be printed in 1806, No. 25, p. 192.

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Two sets of Princes, connected with the English ; one, whom they made resign both the military, and the civil powers of their government ; another, whom they made resign only the military powers—Endeavour to make the Peshwa resign the military part of his government—Negotiations for that purpose from 1798 to 1802—Negotiations with Dowlat Row Scindia for a similar purpose—The dependance of all the Mahratta states expected as the effect of the resignation to the English of the military power of any one of them—Negotiation with Scindia ineffectual—War between Scindia and Holkar—The Peshwa driven from Poona—For the sake of being restored by English arms, the Peshwa consents to the resignation of his military power—A treaty for that purpose signed at Bassein—The Governor-General expects, that the other Mahratta states will not dare to quarrel with the English on account of the treaty of Bassein—Scindia assembles his troops, and marches to the vicinity of Boorhanpore—Persevering attempts to make Scindia execute a treaty similar to that of Bassein—The Peshwa restored—Probability of a war with the Mahratta Princes on account of the treaty of Bassein—Junction of the armies of Scindia and the Rajah of Berar—Scindia and the Rajah required by the English to quit their present menacing position, and replace their armies

at their usual stations—Scindia and the Rajah evading compliance, the English regard them as enemies—Arguments by which the Governor-General endeavoured to prove that the line of policy which led to this crisis was good—Investigation of those arguments.

THE relations, which the British government endeavoured to establish with the Princes of India, were different in different circumstances. They with whom their connection was the most intimate, the Nabob of Carnatic, the Rajah of Tanjore, the Nabob of Oude, formed one class. Another was formed by those who stood in the circumstances of the Nizam, of the Peshwa, and other Mahratta powers.

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From the Princes of the first class, it had lately been the object of the British government to take away not only the military, but likewise the civil power, in the countries to which their titles respectively extended; and, leaving them the name of sovereign, to make them simply pensioners of state. With the rest, this object had been completely attained: With the Nabob of Oude, it was found expedient to make something of a compromise. A sort of delegated administration, which, however, he bound himself to carry on according to the pleasure of the delegator, was left to him in civil affairs, in a portion, not much more than a third, of his former dominions.

To this point the pretensions of the British government had advanced by degrees. At first they were neither very high, nor very definite. The English, for their own security, found it necessary to aid the Princes in defending themselves; and the Princes agreed to re-imburse the English for the expenses which they incurred.

The powers of government, that is, in India, the

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powers of the sovereign, may be looked upon as divided (in India they are very conspicuously divided) into two portions; the one, the military power; the other, the civil power; the one consisting in authority over the military force; the other in the administration of what is called the civil or non-military affairs of the state, the collection of the revenue, judicature, and police.

The English arrived at the first remarkable stage, when they made the Princes, with whom they were most nearly connected, strip themselves of their military power, to place it in the hands of the English. At this stage affairs remained during a considerable number of years. The sovereigns, placed in these circumstances, held their civil power in a state of absolute dependance. When the civil power, also, was taken away from them, nothing of sovereign remained, but the name. They were in the situation of the Rajah of Sattarah, only in the hands of a people, to whom it was agreeable to treat them with more indulgence.

With the Princes of the second class, the object at which the British government had begun to aim, was, to make each of them resign the military part of his power to the English. In respect to the Nizam, the business had been effectually accomplished by the treaty of 1800; when he agreed to receive the subsidiary force of the English, and alienated a great proportion of his dominions to defray its expense. The eagerness with which Lord Wellesley endeavoured to establish the same relations with the principal Mahratta states, he himself informs us, was extreme:

It had suited the English, in their transactions with the Mahratta people, to suppose in the chieftain, called the Peshwa, a species of sovereign autho-

rity, over the rest of the Mahratta potentates; an authority, which it was abundantly evident that he did not exercise, and to which it was equally evident that the rest of the Princes paid no respect. In the spirit of this policy, it was the wish of Lord Wellesley to induce the Peshwa, in preference to all the rest of the Mahratta chiefs, to consign the defence of his government and dominions to a British force, and to alienate a part of those dominions for the maintenance of that force; an arrangement which that Governor denominates, “an intimate alliance, founded upon principles which should render the British influence and military force the main support of that power.”¹

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In 1798, when the Nizam consented to transfer the military powers of government within his dominions to the English, a similar proposal of “general defensive alliance, and mutual guarantee,”² as it is called by Lord Wellesley, was strongly pressed upon the Peshwa. The moment was conceived to be favourable. “The authority of Baajy Rao,” says the Governor-General, “was then reduced to a state of extreme weakness by the imbecility of his counsels, by the instability and treachery of his disposition, and by the prevalence of internal discord; and in that crisis, his government was menaced with destruction, by the overbearing power of Scindia. It was evident that the Peshwa could not expect to be relieved from the oppressive control of Scindia, and to be restored to a due degree of authority within his own dominions, by any other means than by the

¹ Governor-General's Narrative of the late Transactions in the Mahratta empire: East India Papers, Mahratta War, 1803, ordered to be printed 5th and 22d of June, 1804, p. 304.

² Ibid.

BOOK VI. aid of the British power." ¹ The Governor-General
 CHAP. 11. informs us, that Bajee Rao did even apply to him

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for assistance. But when he was made to understand, that it would be granted only on the condition of permanently confiding his defence to a British force; that is, of transferring his military power to the hands of the English, "he deliberately," says the Governor-General, "preferred a situation of degradation and danger, with nominal independence, to a more intimate connection with the British power; which," adds the Governor-General, sufficiently disclosing his views, "could not be formed on principles calculated to secure to the Peshwa the constant protection of our arms, without, at the same time, establishing our ascendancy in the Mahratta empire." ² The length of time, during which the Peshwa amused the Governor-General, is thus commented upon by that disappointed ruler: "Subsequent events justify a conclusion, that the long and systematic course of deceitful policy, pursued by the Peshwa on this occasion, was not less the result of a determined spirit of hostility, than of his characteristic jealousy and irresolution." ³

The prospect of the war between the British power and Tippoo Sultaun inspired not the Peshwa, we are assured by the Governor-General, with any of the sentiments of a generous ally; but turned his attention solely to the advantages which the crisis presented "to the faithless and sordid policy of that Prince;" who not only, "by a course of studied and systematic deceit, avoided all active interference in

¹ Governor-General's instructions to the resident at Poona, dated 23d of June, 1802, transmitted in Letter from the Governor-General to the Secret Committee, dated 24th of December, 1802, and received the 9th of May, 1803. *Ibid.* p. 34.

² *Ibid.*

³ *Ibid.*

the contest, but actually maintained an amicable intercourse with the enemy.”¹

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The Governor-General even makes profession of having been duped by the Peshwa. “His Excellency,” says he, speaking of himself in the third person, a novelty which this Governor-General introduced, and of which, in the end, the Directors complained, “in a letter addressed to the Honourable the Court of Directors, under date the 20th of March, 1799, expressed his conviction, that the disposition of the Court of Poonah continued perfectly favourable to the British interests; and that want of power would be the sole cause of its inaction, in the event of a war with Tippoo Sultaun.” The course of the war, however, he says, suggested doubts; and at the termination of it they were confirmed, “by the correspondence between Tippoo Sultaun and his agents at Poonah, and by letters from Nana Furnavese, and other Mahratta chieftains, to Tippoo Sultaun, which were discovered among the records of Seringapatam. The combined evidence of those documents, and of the Peshwa’s conduct during the war, affords unequivocal proofs of the hostility of his disposition towards the British power; and justifies a conclusion, that, if fortune had appeared to favour the enemy, the Peshwa would openly have espoused his cause.”²

Here was the conduct most exactly, which had been ascribed to the Nabob of Arcot, and by which that prince was declared to have forfeited his throne. The Nabob of Arcot and the Peshwa were both princes, connected, by treaty, in alliance with the British power. Both were accused of violating the obligations of that treaty, by corresponding with Tippoo

¹ Letters, *ut supra*, p. 34.

² *Ibid*

BOOK VI. Sultaun. We have seen the treatment bestowed upon
 CHAP. II. the one; it remains to contrast with it, that which
 1802. was bestowed upon the other, of the two offenders.

“Although,” says the Governor-General, “the faithless conduct of the Peshwa not only deprived him of all title to participate in the advantages of the war, but exposed him to the just resentment of the allies, the Governor-General determined to refrain from any measures of a vindictive nature: and to adopt the more liberal policy—of conciliating the Peshwa’s interests—and of providing for the security of the allies, and for the general tranquillity of India—by repeating his invitation to the Peshwa to accede to the proposal of general defensive alliance and mutual guarantee; which his Excellency had before unsuccessfully offered to the Peshwa’s acceptance.”¹

Such was the difference of treatment intended for the Peshwa. The following was the result. “At the close of the war in 1799,” says the Governor-General, “the propositions for the conclusion of defensive and subsidiary engagements with the Peshwa were renewed; under circumstances of peculiar advantage to the latter; who, by acceding to those propositions, would not only have been emancipated from the oppressive control of Scindia, and have been reinstated in the due exercise of his authority—but would have been admitted to a participation in the conquered territory of Mysore.

“But, after a vexatious and illusory discussion of the propositions, during a period of several months, the negotiation was closed, by the Peshwa’s rejection of the conditions of defensive alliance, under any admissible modification of them.

“The circumstances of that negotiation afford the

¹ Letter, ut supra, Ibid. p. 34.

strongest reason to believe, that the Peshwa never seriously intended to enter into any engagements, on the basis of those propositions; and that he had no other intention, from the commencement of the negociation, than, to avoid the consequences of an unqualified refusal to treat; to deceive the public, and the Governor-General, by the appearances of a disposition to concur in the views of the British government for the tranquillity of India; and to deter Scindia from the prosecution of his ambitious designs, by persuading that chieftain, that the Peshwa had it in his power, and in his contemplation, to avail himself of the protection of the British arms.”²

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Nor were these the only occasions on which the Peshwa had been importuned on the same subject. “The negotiations,” continues the same high reporter, “which followed the renewal of the Governor-General’s propositions, in the month of April, 1800, were conducted, on the part of the Peshwa, in the same spirit of temporizing policy, and studied evasion, which characterized his conduct in every previous discussion. His long and degrading subjection to the power of Scindia; his repeated experience of the perfidy and violence of that unprincipled chieftain; the internal distraction which prevailed in his government; and the consciousness of his inability to relieve himself from the pressure of his accumulated difficulties, and to secure the efficient exercise of his authority; were insufficient to subdue the emotions of his jealous fears, and to induce him to rely, with confidence, on the protection of that state, which alone possessed the power and the will to extricate him from his embarrassments, and to place him in a situation of comparative dignity and security. Those

² Letter, ut supra, Ibid. p. 34.

BOOK VI. negotiations were closed in the month of September,
 CHAP. II. 1800, when various unprecedented acts of violence

1802. and extortion, on the part of Scindia, had aggravated the pressure of the Peshwa, and virtually annihilated his authority—by the Peshwa's absolute rejection of the principal articles of the Governor-General's proposition.

“ And he may be considered to have rejected those propositions again, by his refusal to become a party in the treaty of general defensive alliance, concluded with the Nizam in October, 1800, which was tendered to his acceptance.”¹

But the complaints of the Governor-General are not confined to the arts by which the Peshwa endeavoured to preserve the advantage of appearing to enjoy the friendship of the British government, and at the same time to avoid the transference and loss of his military power. “ While these several negotiations were depending,” says the same great informant, “ the Peshwa was at different times employed in carrying on intrigues at the court of Hyderabad, to effect the dissolution of the alliance between the Company and the Nizam, and to engage his Highness to unite with the Mahrattas, at any future favourable opportunity, for the subversion of the British power.”²

Towards the end of the year 1801, the Peshwa came forward with a proposal “ for subsidizing a body of British troops.” To this, according to the Governor-General, he was “ influenced, either by views and intentions similar to those which regulated his conduct during the negotiations of 1799 and 1800 ; or, if sincere in his proposal, by the hope of obtaining the aid of the British for the re-establish-

¹ Letter, *ut supra*, Ibid. 35.

² Ibid.

ment and security of his authority, without hazarding the introduction of that degree of control and ascendancy, which," says the Governor-General, "it must be our interest to establish in the Mahratta state, and which it is his object to avoid."¹

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"The Peshwa," continues the Governor-General, "is aware, that the permanent establishment of a British force, in the vicinity of Poonah, would immediately place him, in some degree, in a state of dependance upon the British power. And, therefore, he has stipulated, that the subsidiary force shall be retained within the Company's dominions at all times, except when he shall require its actual services."² For the charges of the troops, the Peshwa proposed to assign a territory, in a part of the Mahratta country, over which he had only a nominal authority, and "the cession of which," says the Governor-General, "would not in any degree contribute to render the Peshwa dependant on the support of the British power."³ Because this arrangement would be extremely advantageous to the Peshwa, without yielding correspondent advantages to the British government, it was the opinion of the Governor-General, that it ought to be rejected. But he was of opinion, that rather than not get a British force subsidized, as he termed it, by the Peshwa; that is, placed in the service, and at the expense of that prince, it was adviseable to consent to his proposition with regard to the station of the troops, provided he would make an acceptable provision in land, or even in money, for their maintenance. The Governor-General reasoned thus: "The measure of subsidizing a British force, even under the limitations which the Peshwa has annexed to that proposal, must imme-

¹ Letter, *ut supra*, *Ibid.* p. 35.

² *Ibid.*

³ *Ibid.*

BOOK VI. diately place him, in some degree, in a state of de-
 CHAP. 11. pendance upon the British power; provided that

1802. measure be uncombined with any other arrangement, calculated to defeat its operation. The dependance of a state, in any degree, upon the power of another, naturally tends to promote a sense of security, derived from the support of a foreign power; produces a relaxation of vigilance and caution; and the operation of natural causes, in augmenting the dependance of the Peshwa on the British power, under the operation of the proposed engagements, would be accelerated by the effect which those engagements would produce, of detaching the state of Poonah from the other members of the Mahratta empire.”¹

When “the Governor-General,” these are his own words, “notwithstanding his frequent disappointments in the accomplishment of his salutary views, determined, in June, 1802, to renew his negotiations for the conclusion of an improved system of alliance with the court of Poonah; the increased distraction in the Mahratta state, the rebellion of Jeswunt Rao Holkar, and his successes against the combined forces of the Peshwa and Scindia, appeared to constitute a crisis of affairs, favourable to the success of the proposed negotiation at Poonah. In the course of the discussions which ensued, the Peshwa manifested a desire to contract defensive engagements with the Honourable Company, under circumstances of more apparent solicitude, than had marked his conduct at any former occasion. The Peshwa, however, continued to withhold his consent to any admissible modifications of the Governor-General’s propositions, until Jeswunt Rao Holkar, at the head of a formidable army, actually arrived in the vicinity of Poonah.”²

¹ Letter, *ut supra*, Ibid. p. 37.

² Governor-General’s Narrative, Ibid. p. 305.

The crisis to which the Mahratta affairs were then approaching, was preceded and produced by the following circumstances.

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Mulhar Rao Holkar, one of the leaders in the army of the first Peshwa, was instrumental in pushing the conquests of the Mahrattas towards the north; and, according to the usual policy of the Mahratta government, received a portion of territory, in the province of Malwa, for the support of his troops. This happened about the year 1736; and laid the foundation of the sovereignty of the Holkar family; for, as the power of the primary government declined, that of the principal viceroys, according to custom, became independent; and, although the memory of their primitive connexion with the Peshwa was not yet obliterated, they not only acted as his equals, but frequently as his masters; and on no occasion, except when it suited their interest, allowed their will to be governed by his. Mulhar Rao Holkar died in the year 1766. He was succeeded by his nephew Tuckajee Holkar. This Prince reigned till the year 1797. He left four sons, Cashee Rao, Mulhar Rao, Eithojee Holkar, and Jeswunt Rao Holkar; the two former alone by the wife, or principal female in his haram. Cashce Rao succeeded Tuckajec, as the eldest son by his wife. A dispute, however, soon arose between Cashce Rao and his brother Mulhar Rao, who claimed an equal share of the inheritance; and they both repaired to Poonah, for the purpose of settling their disputes by the intervention of the Peshwa.

Dowlut Rao Scindia exercised at that time a despotic authority over the Peshwa; and regarded the occasion as highly favourable for adding the possessions of the Holkar family to his own. Having made his terms with Cashee Rao, who is said to have renounced a claim of sixty, and paid a sum of six lacs of rupees, he surprised and slaughtered Mulhar Rao,

BOOK VI. with all his attendants, at Poonah, in the month of
CHAP. 11. September, 1797. The wife of Mulhar Rao, left
1802. in a state of pregnancy, produced a son, who was
named Khundeh Rao. Scindia possessed himself of
the person of the infant; retained Cashee Rao in a
state of dependance; and proposed to govern the
Holkar dominions in his name. The two brothers
Eithojee and Jeswunt Rao had attached themselves
to the cause of Mulhar Rao, and were both at Poonah
at the time of his murder. Eithojee fled to Kolapoor,
where he was taken, in the commission of hostilities;
sent to Poonah; and deprived of his life. Jeswunt
Rao made his escape to Nagpoor; and was protected
for some time; but the instigations of Scindia at last
prevailed, and the Rajah placed him in confinement.
He contrived to effect his escape, and fled to Melhy-
ser, on the Nerbuddah. Scindia, at that time deeply
engaged in his schemes for seeming the ascendancy
at Poonah, had not leisure to pursue the fugitive with
vigour and expedition, and probably thought his re-
sources too contemptible to excite any apprehension.
This remissness enabled Jeswunt Rao, to avail him-
self of the means which so plentifully exist in India,
of collecting an army of adventurers, by the prospect
of plunder. It was not till the year 1801, that Scin-
dia really became alarmed at the progress of Jeswunt
Rao. He then began to collect an army on the Ner-
buddah, and ordered the chiefs in his dependance to
join him with the smallest possible delay. On the
14th of October, 1801, a general engagement took
place between the armies of the two chieftains, in the
neighbourhood of Indore, the capital of the Holkar
family. Holkar was completely vanquished, and fled
with the loss of his artillery and baggage.¹

¹ For these particulars, of the dispute between Scindia and Holkar, see the same volume of Parliamentary Papers, p. 256, 1, 5.

In this situation of affairs, a favourable opportunity appeared to the Governor-General to present itself, of extending his favourite plan for engrossing the military power of the princes in India, or (as he himself chose rather to name it) "the system of general defensive alliance and guarantee." Colonel Collins, who had acted for some time as resident at Futty Ghur, was, in the month of December, 1801, directed to repair to the camp of Dowlut Rao Scindia. And in the instructions of the Governor-General to that officer, dated the 15th of January, 1802, are the following words: "The events which have lately occurred in Hindostan, and the actual situation of the affairs of Dowlut Rao Scindia, appear to his Excellency to afford a more favourable opportunity, than any which has hitherto offered, of persuading that chieftain to become a party, in the proposed system of defensive alliance and reciprocal guarantee, under the provisions of the treaty concluded with his Highness the Nizam, on the 12th of October, 1800."

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The next paragraph of this official paper is important, as exhibiting the views of the Governor-General, with regard to the effect which this defensive alliance, with any one of the Mahratta powers, would have upon all the rest. According to him, it would produce one of two effects. Either it would compel them to give up their military power, in imitation of the state which had submitted to that stipulation; or, it would place them "in a dependent and subordinate condition,"—a condition in which "all their ambitious views, and aggressive designs, would be controlled." "It may reasonably," says the Governor-General, "be expected, that the success of a negotiation, for that purpose, with Dowlut Rao Scindia, will materially promote the complete accomplishment of his Excellency's views, by inducing the other Mah-

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ratta powers to concur in the proposed arrangement, with a view to avoid *the dependant and subordinate condition to which they must be reduced*, by their exclusion from an alliance, *of which the operation, with respect to them, must be, to control all ambitious views and aggressive designs on their part*, without affording to those powers the benefits of the general guarantee." The doctrine of the Governor-General, therefore, was, that, in this manner, every one of the Mahratta states would become dependent upon the English government; those who accepted the alliance, by the alliance; those who did not accept it, by being deprived of it; the same happy effect, in two opposite cases, by the same ingenious combination of means.

In regard to the terms of the proposed alliance, the document in question says, "The general conditions to which, in conformity to the proposed arrangement, it is desirable that Scindia should accede, are; 1st. To subsidize a considerable British force, to be stationed within his dominions: 2dly. To cede in perpetual sovereignty to the Company, an extent of territory, the net produce of which shall be adequate to the charges of that force: 3dly. To admit the arbitration of the British government, in all disputes and differences, between Scindia and his Highness the Nizam, and, eventually, between Scindia, and the other states of Hindostan: and 4thly. To dismiss all the subjects of France now in his service, and to pledge himself never to entertain in his service persons of that description."

It was declared to be "extremely desirable that Scindia should subsidize the same number of British troops, as is subsidized by his Highness the Nizam." If Scindia, however, as was suspected, would not, unless in a case of extreme necessity, agree to that

proposal, the Governor-General was inclined to come down in his terms. He would consent to such a number of troops as even that of two battalions. The obligation of submitting Scindia's relations with other states, to the will of the English, it was not, in the opinion of the Governor-General, very material to exact; for this reason, that, if the other conditions were accepted, this would follow, as a necessary consequence, whether agreeable to Scindia or not. "His Excellency," says the paper of instructions, "considers Scindia's positive consent to the third condition, to be an object of inferior importance to the rest: as, without any specific stipulation, the arbitration of the British government will necessarily be admitted, to an extent proportioned to the ascendancy, which that government will obtain, over Seindia, under the proposed engagements—and to the power which it will possess of controlling his designs."¹

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Though Scindia had not only been disposed to receive, but forward to invite the British resident to his camp, he would offer no specific proposition when Colonel Collins arrived. It was the wish of the British negotiator, who joined the camp of Scindia on the 20th of February, 1802, to draw from that chieftain a declaration of a desire for British assistance; and afterwards to present the scheme of the Governor-General as the condition on which that advantage might be obtained. Seindia, however, would not admit that he had any other motive for desiring the presence of a British resident, than to cement the friendship which already subsisted between him and the British government; and to possess a more immediate channel of communication: especially, "as he was guarantee to the treaty between the English government and the Peshwa;" in this expression,

¹ Papers, ut supra, p. 7—9.

BOOK VI. exhibiting, even at this early period, his jealousy with
 CHAP. 11. respect to the negotiation, which was now carrying

1802. on at Poonah, for superseding the existing treaty with the Peshwa, by a treaty upon the Governor-General's favourite system, called "the system of defensive alliance, and mutual guarantee."

After time for ascertaining the state of Scindia's counsels, the resident informed the Governor-General, that "Scindia was anxiously desirous to preserve the relations of friendship at that time subsisting between him and the English government. At the same time," said he, "I consider it my indispensable duty to apprise your Excellency, that I am firmly persuaded he feels no inclination whatever to improve those relations." In other words, he was not yet brought so low, as willingly to descend into that situation, in which a participation in the "system of defensive alliance and mutual guarantee" would of necessity place him.

It is important, at the same time, to observe the opinion of this select servant of the Company, with regard to the influence which the treaty so eagerly pursued with the Peshwa would have upon the interests of Scindia; an influence sufficient to make him count as a favour what he now rejected as equivalent to the renunciation of his independence and power. "Indeed," says the resident, "were the Peshwa to accept the aid of a subsidiary force from our government, I should, in this event, entertain strong hopes, that Scindia, apprehensive lest the authority of the head of the Mahratta empire might be exerted against himself, would solicit as a favour to be admitted to the benefit of the treaty of general defensive alliance." The resident, in this instance, declared his belief, that the same effect would result from this treaty with regard to Scindia, as the Governor-General had stated to him would be the effect

of such a treaty, with any one of the Mahratta powers, upon every one of the rest.¹

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As the resident was convinced, that, in the present circumstances, it was vain to hope for the submission of Scindia to the system of the Governor-General, he thought the dignity of the British government would best be consulted, by forbearing to present the proposition.²

Holkar repaired so quickly the disaster sustained near Indore, that early in 1802 he resolved to change the scene of his operations from Malwa to Poona. Cashee Rao, who had been allowed to repair to Candeeish, had for some time shown a disposition to aid in carrying on a joint war against Scindia, for the preservation of the Holkar dominions; but as the resources both of his mind and of his fortune were small, so he had latterly professed his determination to adhere to a system of neutrality in the dispute between Scindia and Jeswunt Rao. The release of the infant Khundeh Rao had been always demanded by Jeswunt Rao, as a condition without which he would listen to no terms of accommodation. Representing Cashee Rao as incapacitated by mental imbecility for the exercise of the powers of government, he pro-

¹ On this subject he further says, in the same dispatch: "It must likewise be considered; that, however much it may be the interest of the Peshwa to engage in the defensive alliance, with a view to the restoration of the due exercise of his authority, as head of the Mahratta empire; yet that Scindia is by no means in a similar predicament. On the contrary, as the Maharaja (Scindia), by the real superiority of his power, is now enabled to intimidate Baajee Rao into concessions suitable to his purposes, he is apparently urged, by principles of self-interest, not only to decline becoming a party himself in the treaty, but moreover to exert his utmost influence, in order to prevent the Peshwa from entering into engagements, which, if carried to the extent originally proposed, would completely render him alike independent of Scindia, and of every other chieftain of the Mahratta state."

² See the Dispatch of Colonel Collins, dated Ougein, 8th of March, 1802, *Ibid.* p. 13—15.

BOOK VI. claimed the infant, head of the Holkar family; de-
 CHAP. 11. manded, as uncle, the custody of his person, and the
 1802. administration of his dominions; and gave out his
 design of marching to Poona, for the purpose of re-
 ceiving justice at the hand of the Peshwa; that is, of
 putting down the authority of Scindia, with respect
 to whom the Peshwa had long been placed in a state
 of prostrate subjection.

Before the middle of the year 1802, Holkar had prepared a large, and as compared with that of his opponents a well disciplined army; and began his march to the south. Scindia, alive to the danger which threatened his interests at Poona, detached a large portion of his army under one of his principal generals, Suddasheo Bhow. This force arrived in the vicinity of Poona, at the close of the month of September; and afterwards effected a junction with the troops of the Peshwa. On the 25th of October the two armies engaged. After a warm cannonade of about three hours, the cavalry of Holkar made a general charge. The cavalry of Scindia gave way, when that of Holkar cutting in upon the line of infantry, put them to flight and obtained a decisive victory.¹

¹ Papers, ut supra, p. 258, 343.—On the 8th of March Colonel Collins in the camp of Scindia, estimated the prospects of Holkar thus: "Since the defeat of Jeswunt Rao at Indore, where he lost the whole of his artillery, this chief has merely been able to carry on a depredatory war; and as he possesses no other means of subsisting his troops, than by plundering, it is not unlikely that they may disperse during the rainy monsoon. Yet should he even find it practicable to retain them in his service, still they are not so formidable, either from discipline or numbers, as to create any serious grounds of alarm to this court." (Ibid. p. 14). The Governor-General, in his letter to the Secret Committee, 24th of December, 1802, speaking of the situation of the Peshwa, previous to the battle of the 24th of October, says, "The superiority of Jeswunt Rao Holkar's troops, in number and discipline, to those of the Peshwa and Dowlut Rao Scindia, rendered the issue of any contest nearly certain." Ibid. p. 29.

Colonel Barry Close had been sent in the capacity of resident to Poona, in the month of December of the preceding year, with much reliance upon his approved ability and diligence for leading the Peshwa to a conformity with the earnest wishes of the English government, on the subject of the defensive alliance.

BOOK VI,
CHAP. 11.
1802.

A few days before the arrival of Colonel Close, the Peshwa had communicated to Colonel Palmer, his predecessor, his consent "to subsidise a permanent force of the Company's infantry, to the extent of six battalions, with the corresponding artillery, as the Governor-General had proposed; and to assign territory in Hindustan, producing twenty-five lacs of rupees annual revenue; but that the troops should be retained within the Company's dominions at all times, except when the Peshwa should formally require their actual services." There was still a great distance between the compliance of the Peshwa, and the Governor-General's demands. "I am to have my last private audience of the Peshwa," says Colonel Palmer, "this evening: when I will make a final effort to convince his Highness of the lasting security, power, and prosperity," (such was the language which the Governor-General and his agents held even to one another upon their scheme for reducing to dependance the Princes of Hindustan,) "which he will derive from embracing your Lordship's proposals; though I apprehend, that nothing short of imminent and certain destruction will induce him to make concessions, which militate with his deep-rooted jealousy and prejudices," (so the aversion to a final renunciation of all independent power was coolly denominated;) "of which he thinks," continues the dispatch, "that he has already made extraordinary sacrifices."¹

¹ Papers, ut supra, p. 39, 40.

BOOK VI. The negotiation languished for six months, because
 CHAP. 11. the Governor-General, who, during a considerable
 1802. part of that time, was earnestly endeavouring to accomplish a similar treaty with Dowlut Rao Scindia, did not transmit to the resident his instructions upon the subject of this proposal, till the month of June.

During this interval, the new resident had time to make his observations upon the character and views of the Peshwa, of which he delivered a most unfavourable report. "Every day's experience," said he, "tends to strengthen the impression, that from the first, your Lordship's amicable and liberal views, in relation to this state, have not only been discordant with the natural disposition of the Peshwa; but totally adverse to that selfish and wicked policy, which, in a certain degree, he seems to have realised: A slight recurrence to the history of his machinations is sufficient to demonstrate, that, in the midst of personal peril, and the lowest debasement, he viewed the admission of permanent support from your Lordship with aversion."

"With regard to the Peshwa's government," he says, "it seems, if possible, to become less respectable every day. The great families of the state, with whom he is at variance, prevail over him at every contest."¹

When the instructions of the Governor-General arrived, he remarked, upon the stipulation of the Peshwa respecting the station of the subsidized battalions, that "if the Peshwa should ever conclude subsidiary engagements on these terms, he would never apply for the aid of the stipulated force, except in cases of the utmost emergency: and his expectation, probably, is, that the knowledge of his ability to command so powerful a body of troops would alone be

¹ Papers, ut supra, p. 42, 46.

sufficient to give due weight to his authority, and to preclude any attempt which might otherwise be made for the subversion of it.”

BOOK VI.
CHAP. 11.
1802.

On the next great point, “as the Peshwa,” he said, “probably derives no revenue from the territory which he proposes to assign for the charges of the subsidiary force; and his authority in it is merely nominal, his power and resources would not in any degree be reduced by the cession; and the situation of the districts would be too distant and distinct from those territories in which the Peshwa’s authority is established and acknowledged, to excite in his mind any apprehension of being overawed or controlled by the proximity of the Company’s territorial power and resources. In his Excellency’s judgment, therefore, the cession of the proposed territory in Hindustan would not in any degree contribute to render the Peshwa dependent on the support of the British power.”

The expense, also, both of taking and of retaining possession of these territories, surrounded as they were by the territories of other Mahratta chiefs, and subject to their claims, was stated by the Governor-General as a ground of objection.

Upon the whole, he observes, “By this arrangement, the Peshwa would derive the benefit of our support, without becoming subject to our control.” He, therefore, concludes; “Under all these circumstances his Excellency is decidedly of opinion that an unqualified concurrence in the Peshwa’s propositions would produce more injury than benefit to the British interests in India.” At the same time, “From the view,” he declares, “which has thus been taken of the disposition and conduct of the Peshwa towards the British power; and from a consideration of the actual condition of his government, with reference

BOOK VI. both to its internal weakness, and to the state of its
 CHAP. 11. external relations, it is to be inferred, that in the
 1802. actual situation of affairs, no expectation can reasonably be entertained of the Peshwa's acquiescence in any arrangement founded on the basis of the Governor-General's original propositions."

What then was to be done? Was the pursuit of the subsidizing arrangement to be resigned? The desires of the Governor-General were too ardent for that conclusion. He resolved, on the other hand, to accede to the wishes of the Peshwa, in regard to the station of the troops, provided he would either assign a less exceptionable territory, or even engage to pay a competent annual sum from his treasury.¹

Of the discussions on this new proposition, the detailed reports have not been communicated to parliament, and hence the particulars are unknown. Though Baajee Row manifested, as the Governor-General informed his honourable masters, a solicitude apparently more sincere than formerly, to contract defensive engagements with the British government, he would assent to no admissible modification of the proffered plan, till Jeswunt Rao Holkar was in the vicinity of Poona.

To whomsoever of the two antagonists the impending contest should yield the ascendancy, the Peshwa perfectly foreknew that the result would be equally fatal to his authority. On the 11th of October, he transmitted through his principal minister a set of proposals to the British resident. In these, it was proposed to agree, that the troops should be permanently stationed within his dominions, and that a district should be assigned for their maintenance in

¹ See, for these facts and quotations, Gov.-Gen.'s Instructions to the resident at Poona, dated 3d of June, 1802; papers, ut supra, p. 33—39.

his territories bordering on the Toombudra.¹ We are informed by the Governor-General, that “during the discussions which ensued on the basis of these propositions, the evasive conduct of the Peshwa excited considerable doubts of his sincerity, even at that stage of the negotiation: and that on the 24th of October, when the army of Jeswunt Rao Holkar had arrived within a few miles of Poona, the Peshwa dispatched a deputation to that chieftain, with distinct proposals for an accommodation, which Jeswunt Rao Holkar rejected.”²

BOOK VI.
CHAP. 11.
1802.

On the day of the action, the Peshwa, surrounded by a small body of troops, waited for the result, and then fled; leaving in the hands of his minister for the British resident, a preliminary engagement to subsidize six battalions, with their proportion of artillery, and to cede a country, either in Guzerat or Carnatic, yielding twenty-five laes of rupees.

The wishes of the Governor-General were accomplished, beyond his expectation. And he ratified the engagement on the day on which it was received.³

Two grand objects now solicited the attention of the British government. The first was the restoration of the Peshwa; and his elevation to that height of power, which, nominally his, actually that of the British government, might suffice to control the rest of the Mahratta states. The next was, to improve this event for imposing a similar treaty upon others of the more powerful Mahratta princes; or, at any rate, to prevent, by all possible means, their alarm from giving birth to an immediate war, which (especially in the existing state of the finances) might ex-

¹ Papers, *ut supra*, p. 63.

² *Ibid.* p. 30.

³ *Ibid.* p. 30, 64.

BOOK VI. pose the present arrangement to both unpopularity
CHAP. 11. and trouble.

1802.

The following occurrences were meanwhile taking place. The Peshwa, having repaired in the first instance to a fortress, not far distant from Poona, afterward pursued his flight to the fortress of Mhar, on the river Bancoote, in the Concan, a maritime country on the western side of the Ghauts, Holkar, whose object it probably was to obtain possession of the person of the Peshwa, and to make the same use of his authority which had been made by Scindia, attempted, but not with sufficient rapidity, to intercept his flight.

Disappointed in this prospect, Holkar turned his views to Emrut Rao, the adopted son of the Peshwa's father, the late Ragoba; and detaching a body of troops to the place of his residence, brought him to Poona. The Peshwa's flight from his capital was treated as an abdication, or akin to an abdication, of the government; and affairs were administered in the name of Emrut Rao.

To the British resident, who remained at Poona, when it fell into the hands of Holkar, that chieftain, as well as Emrut Rao, diligently represented their views as friendly towards the British state, or even submissive; and they employed their earnest endeavours to prevail upon him to remain at Poona. As this, however, might appear to afford the sanction of his government to the new authority, he thought it his duty to withdraw, and having, not without difficulty, obtained that permission, departed on the 28th of November,

“At the conferences,” says the Governor-General, “holden, by the resident, with Emrut Rao and Jeswunt Rao Holkar, on the eve of the resident's depar-

ture from Poona, both those chieftains expressed their solicitude for the preservation of the friendship of the British government; and directly, and earnestly, appealed to the resident for his advice in the present situation of affairs. Jeswunt Rao Holkar expressly intimated a wish for the mediation of the resident, for the express purpose of effecting an accommodation with the Peshwa."¹

BOOK VI.
CHAP. 11.
1802.

The Peshwa seemed unable to believe himself in safety, in any place accessible to Jeswunt Rao Holkar; and requested that a British ship might be sent to Bancoote, to convey him, when he should account it necessary, to Bombay. This determination the resident at Poona thought it would not be adviseable to encourage. But, "under the determination," says the Governor-General, "which I had adopted, of employing every effort, for the restoration of the Peshwa's authority, and in the actual situation of the Peshwa's affairs, it appeared to me, to be extremely desirable, that the Peshwa should immediately place himself under the protection of the British power, by retiring to Bombay."²

The resident from Poona arrived at Bombay on the 3d of December. The Peshwa, notwithstanding the

¹ Papers, ut supra, iii. p. 32, 223.

² Ibid. p. 31, 32. "I considered," he further says, "that this measure would preclude all hazard of precipitating hostilities with Jeswunt Rao Holkar, by any advance of the British troops, for the protection of the Peshwa's person; and would enable the British government to open a negotiation with Jeswunt Rao Holkar for the restoration of the Peshwa on the musnud of Poona, under every circumstance of advantage. This event would also enable us to combine with our other measures, under great advantage, the proposed negotiation with Scindia, for the conclusion of defensive arrangements. It was obvious, also, that the Peshwa's arrival at Bombay would afford the most favourable opportunity for the adjustment of the terms of the defensive alliance with the Peshwa, on the basis of my original propositions, with the addition of such stipulations as might appear to be expedient, with reference to the actual crisis of affairs."

BOOK VI. permission to place himself under the protection of the
CHAP. 11. British government at Bombay, had yet remained in

1802. the Concan, with a declared desire, however, of repairing to his own city of Bassein, where he would enjoy the protection of a British force. His minister arrived at Bombay on the 8th of December. At a conference, the next day, with Colonel Close, he expressed the earnest desire of his master to conclude the proposed engagements with the British government; to the end that, all its demands being complied with, and all obstacles removed, he might, as speedily as possible, be restored to his authority by the British troops. On the 16th, the Peshwa arrived at Bassein; and was presented with a draught of the proposed treaty. The 18th was appointed for the day on which the arrangement should be completed. After a long discussion, the whole of the draught was accepted, with some alterations in one or two of the articles. And the treaty, called, from the place of transaction, the treaty of Bassein, was signed on the 31st.

The great and leading articles were those to which the Peshwa engaged himself, by the paper left behind him, when he fled from Poona; the permanent establishment within his dominions of the force hired from the Company; and the assignment of a portion of territory, convenient for the English, as the equivalent in exchange. Of the remaining articles, the most important was that, by which the Peshwa bound himself never to make war upon any state, but to submit all his differences with other powers to the English; and, in short, not to hold any intercourse with other states, except in concert with the English government.

A local affair of considerable importance was commodiously regulated through this treaty. The pecuniary claims of the Peshwa upon Surat, and the terri-

tory lately ceded by the Guickwar in Guzerat, were commuted for a territory yielding a revenue of the same annual amount.

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CHAP. 11.

1802.

In one respect this Mahratta ally was left in a situation different from the situation of those other allies, the Nabobs of Oude and Carnatic. In their case the English rulers insisted upon a power of ordering, agreeably to their wisdom, the internal administration of the country; or rather of taking it wholly into their hands; alleging, as cause, the bad government of those rulers, which it was neither consistent with the interest, nor the humanity, nor the honour of the English government, to render itself the means of preserving in existence. With regard to the one of these powers, the design was partially; with regard to the other, it was completely, executed. With the Peshwa, for the present, the same demand for good government produced not the same effects. In the 17th article of the treaty, "The Honourable Company's Government," it is said, "hereby declare, that they have no manner of concern with any of his Highness's children, relations, subjects, or servants; with respect to whom his Highness is absolute." Nay more, "the subsidiary force is to be at all times ready for such services, as, the due correction of his Highness's subjects and dependants, and the overawing and chastising of rebels, or excitors of disturbance." In other words, to what degree, soever, of misery, the vices of the Peshwa's government may reduce his subjects, the English have "no manner of concern" with that: But if these unhappy subjects make any effort to relieve themselves, the English troops shall be employed in exterminating them. When combinations of rulers take place, and the control of subjects is sufficiently removed, the treatment which is carved out for subjects is pretty much the same, whether the

BOOK VI. soil be Asiatic or European ; the subjects, Mahrattas,
 CHAP. 11. or French.

1802.

The turn, which the counsels of Scindia might take, or might receive, in consequence of the present transactions with the Peshwa, was the object which next solicited, and that in a high degree, the attention of the British government. By a letter, dated the 16th of November, 1802, the resident at Poona is apprized, “that it is the Governor-General’s intention to avail himself immediately of the state of affairs at Poona, and of the defeat of Scindia’s troops by Holkar, to renew overtures to Scindia, for the purpose of inducing that chieftain to enter into the terms of the general defensive alliance.” And along with the notification of the engagements concluded with the Peshwa, Scindia received an invitation to co-operate with the British government in the restoration of that chief to his throne, and proposals for a treaty to be concluded with himself, on terms similar to those which had been accepted by the Peshwa.¹

In another letter, on the 22d of the same month, the Governor-General still further unfolded his policy. “In fulfilling the obligation now imposed on us, of reinstating the Peshwa in his government, and restoring his authority, his Excellency is anxious ; first, to avoid all contest with either Scindia or Holkar ; and secondly, to refrain from checking the progress of the present warfare between these chieftains.” As the immediate march of the British troops for the restoration of the Peshwa would be likely to begin a war between Holkar and the Company, and to terminate that between him and Scindia ; as the intermediate period, at the same time, “presented the most favourable crisis for the accomplishment of his

¹ Papers, ut supra, p. 64, 67.

Excellency's views of defensive alliance with Scindia;" and, as "a delay in the advance of the troops might afford the further advantage of improving the terms of the defensive alliance with the Peshwa, by obtaining his consent to those conditions which he theretofore rejected," the resident was informed that there was no occasion to be in a hurry, in commencing operations for the re-instatement of the Peshwa.¹

BOOK VI.
CHAP. 11.
1802.

Though the Governor-General expressed his conviction, that "nothing but necessity would induce Scindia to co-operate in the success of the present arrangement;" he yet entertained the hope, that he would perceive his inability to prevent that success; and, as the engagement with the Peshwa would place him under the power of the English, whether he consented to the plan of hired troops, or did not consent to it, that he would account dependance, with the benefit of their alliance, less objectionable, than dependance, without it.² The home authorities, accordingly, who are always presented with the fair face of things, were told by his Excellency, under date the 24th of December, 1802, "I entertain a confident expectation of the complete accomplishment of all our views, and of the restoration of tranquillity, within the Mahratta dominions, by the means of amicable negotiation. It appears probable, that Scindia will cordially co-operate with the British government, in the restoration of the Peshwa's authority; and will consent, in the actual state of his own affairs, to become a party in the proposed system of defensive arrangements."³

Yet the resident at Poona is told, in a letter dated the 30th of the same month: "Notwithstanding the Peshwa's recent recognition of his engagements with

¹ *Papers*, ut supra, p. 64, 65. ² *Ibid.* p. 67. ³ *Ibid.* p. 33:

BOOK VI. you, his Excellency the Governor-General is induced
 CHAP. 11. to apprehend, from the general tenor of the information
 1803. contained in your dispatches, and from the character and disposition of the Peshwa, that his Highness is more disposed to rely on the exertions of Scindia, than on those of the British government, for his restoration to the musnud of Poona." Under such views, "his Highness," he added, "may possibly evade the conclusion of a definitive treaty, on the basis of the preliminary engagement. This result will be rendered still more probable by an accommodation between Scindia and Holkar. The intelligence contained in a dispatch from the resident with Dowlut Rao Scindia, under date the 19th instant, strongly indicates the probability of that event. And it is apparent, that the principal inducement, both of Scindia and Holkar, to enter into such accommodation, is the apprehension which they entertain of the interference of the British power, for the restoration and establishment of the Peshwa's authority. It may be expected, therefore, that an accommodation between these chieftains will be accompanied by proposals to the Peshwa, under the mediation and guarantee of Scindia, of a nature which his Highness may be disposed to accept, rather than be indebted for the restoration of his authority to the interposition of the British government."¹ It was the 10th of February, 1803, before the Governor-General disclosed to the home authorities his opinion that, "the knowledge," as he expresses it, "of our arrangement with the Peshwa, may induce Dowlut Rao Scindia, and Holkar, to compromise their differences; and to offer to the Peshwa proposals for restoring his Highness to the musnud of Poona, which his Highness may be dis-

¹ Papers, *ut supra*, p. 76.

posed to accept, notwithstanding the actual conclusion of engagements for that purpose with the British government.”¹

BOOK VI.
CHAP. 11.

1803.

With regard to the policy which the state of things created by this conduct would suggest, he says: “In such an event, it is not my intention to attempt to compel the Peshwa to adhere to the faith of his engagements, at the hazard of involving the Company in a war with the combined Mahratta states.”²

This is an admission, that the probable evil of a war with the combined Mahratta states was more than a counterbalance for the probable good to be derived from placing them all in dependance; the effect, which the treaty with the Peshwa, he said, would produce, whether they entered, or refused to enter, into the scheme for hiring the British troops.

Notwithstanding this opinion of the preponderant evil of a war with the combined Mahratta states, the Governor-General declares, that, if the Peshwa adhered to his engagements, and had the concurrence of his principal subjects, he should not allow the chance of any other opposition to deter him. Yet from that preponderant evil, the power of the Peshwa would still be the only defalcation; and how little the account which could be justly made of the power of the Peshwa, the Governor-General was amply informed.

To one view, taken by the Marquis Wellesley, of the question of restoring the Mahratta sovereign, philosophy will not withhold unqualified praise. “The stipulations of treaty” (says he, in his instructions, dated 2d of February, 1803, to the Governor of Fort St. George), “on which I founded my intention to facilitate the restoration of the Peshwa’s autho-

¹ Papers, ut supra, p. 68.

² Ibid.

BOOK VI. rity, originated in a supposition that the majority of
 CHAP. 11. the Mahratta jaghiredars, and the body of the Pesh-
 1803. wa's subjects, entertain a desire of co-operating in
 that measure. Justice and wisdom would forbid any
 attempt to impose, upon the Mahrattas, a ruler,
 whose restoration to authority was adverse to every
 class of his subjects. The recent engagements with
 the Peshwa involve no obligation of such an extent.
 Whatever might be the success of our arms, the ul-
 timate objects of these engagements could not be
 attained, by a course of policy so violent and extreme.
 If, therefore, it should appear, that a decided oppo-
 sition to the restoration of the Peshwa is to be ex-
 pected, from the majority of the Mahratta jaghire-
 dars, and from the body of the Peshwa's subjects, I
 shall instantly relinquish every attempt to restore the
 Peshwa to the musnud of Poona."¹

This virtuous example, till such a time as the ma-
 jority of the people in every civilized country have
 become sufficiently enlightened to see the depravity
 of the case in its own essence, will help to stamp
 with infamy the most flagitious perhaps of all the
 crimes which can be committed against human na-
 ture, the imposing upon a nation, by force of foreign
 armies, and for the pleasure or interest of foreign
 rulers, a government, composed of men, and involv-
 ing principles, which the people for whom it is des-
 tined have either rejected from experience of their
 badness, or repel from the experience or expectation
 of better. Even where the disparity of civilization
 and knowledge were very great; and where it were
 beyond dispute, that a civilized country was about to
 bestow upon a barbarous one the greatest of all pos-
 sible benefits, a good and beneficent government;

¹ Papers, ut supra, p. 78.

even there, it would require the strongest circum-
stances to justify the employment of violence or force.

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CHAP. 11.

But, where nations, upon a level only with another, in point of civilization, or perhaps below it, proceed with bayonets to force upon it a government, confessedly bad, and prodigiously below the knowledge and civilization of the age, under the pretence of fears that such a nation will choose a worse government for itself, these nations, or their rulers, if the people have no voice in the matter, are guided by views of benefit to themselves, and despise the shame of trampling upon the first principles of humanity and justice.

1803.

In paying the homage which he counted due to the will of a nation of Mahrattas, the Marquis Wellesley was not making a sacrifice of interests, which he held in low esteem. In his address to the home authorities, dated the 24th of December, 1802, he declared his conviction, that "those defensive engagements" which he was desirous of "concluding with the Mahratta states, were essential to the complete consolidation of the British empire in India, and to the future tranquillity of Hindustan." Yet the complete consolidation of the British empire in India, and the future tranquillity of Hindustan, which could never exist till a sufficient bridle was put in the mouth of the Mahratta power, he thought it his duty to sacrifice, or to leave to the care of unforeseen events, rather than violate the freedom of will, in this important concern, of the people of one of the Mahratta states.

When the Governor-General resolved on restoring the Peshwa, upon the supposition that he and his subjects were consenting to the plan, a very low esti-

¹ Papers, ut supra, p. 33.

BOOK VI. mate of the opposition to be expected from other
 CHAP. 11. quarters was presented by the Governor-General to
 1803. his superiors, in his language of the 10th of February,
 1803. "No reason," said he, "exists, to justify
 an apprehension, that in the event supposed, Scindia
 would proceed to such an extremity, as to make op-
 position, either singly, or united with Holkar. Nor
 is any such desperate course of proceeding to be ap-
 prehended from the Rajah of Berar. Uncombined
 with the power of Scindia, Holkar will not probably
 venture to resist the Peshwa. Holkar also has anx-
 iously solicited the arbitration of the British govern-
 ment with respect to his claims. He has transmitted
 distinct propositions with that view to Lieutenant-
 Colonel Close."¹

The substance of these propositions was, that the Peshwa should give to him a crore of rupees for the payment of his troops; that he should also give to him a fortress, as he had given Ahmednuggur to Scindia; that he should effect the release of Kundee Rao; and grant him investiture, as the heir and representative of the Holkar family. Both the Governor-General and the Peshwa held these demands inadmissible. So far from yielding money to Holkar, the Peshwa thought he ought much rather to get money from him, on account of the depredations committed on his dominions. The gift of a fortress to one person was no reason, he said, why he should be called upon to give one to another: and as to the proposition for disinheritng Cashee Rao, it was forbidden by justice, and by the investiture which had been bestowed upon him during the life of his father; at the same time there was an expedient for reconciling the interests of both, as Cashee Rao had no

¹ Papers, ut supra, p. 69

children, and might secure the succession to Khundee Rao by adoption. The Governor-General held, that the rights of Cashee Rao, founded on descent, should on no account be allowed to be disputed. But he was of opinion, that the Peshwa ought willingly to grant a considerable sum of money, to obtain the departure of Holkar; and was even ready to guarantee a loan raised for that purpose: And, if the grant of a fort and jaghire would suffice to avert a rupture, it would not, he conceived, be good policy to withhold it.¹

BOOK VI.
CHAP. 11.
1808.

"On the receipt of these instructions," says the Governor-General, "Colonel Close endeavoured to persuade his Highness the Peshwa, to offer to Holkar such concessions as might induce Holkar to compromise the subsisting differences, and to admit his Highness's peaceable return to his capital. His Highness, however, manifested an insuperable aversion to offer any concession to Holkar, whom he considered to be a rebel against the legitimate authority of the sovereign power of the Mahratta empire." It then remained for Colonel Close to communicate by letter to Holkar, the sentiments of the Governor-General on the subject of his demands; the assurance, that the British government would use its influence to adjust his claims upon Scindia; an offer, to guarantee any adjustment which he might accomplish with the Peshwa; and, lastly, the expression of a hope that he would not oppose the execution of the recent engagements between the British and Poonah states.²

The expectations of the Governor-General that he might be able, through the operation of the new treaty with the Peshwa, to intimidate Scindia into

¹ Papers, ut supra, p. 414, 415, 82, 83.

² Ibid. p. 86, 87.

BOOK VI. an acceptance of the chains which he had forged for
 CHAP. II. him, he did not easily relinquish. That chieftain,

1803. after such operations as he had in his power for the increase and equipment of his army, proceeded towards the south; crossed the Nerbuddah on the 4th of February; and on the 23d arrived in the vicinity of Boorhanpore. Colonel Collins, who had left the camp of Scindia early in the preceding May, but had received in the month of December commands to return for the purpose of proposing to him a treaty, on similar terms with that of Bassein, arrived at his camp on the 27th of February. "The advices," says the Governor-General in his address to the home authorities of the 19th of April, 1802, "which I received from that officer, and from other quarters, induced me to entertain suspicions that Dowlut Rao Scindia meditated an accommodation with Jeswunt Rao Holkar; and a confederacy with that chieftain, and with the Rajah of Berar, for the purpose of frustrating the success of the arrangements concluded between the British government and the Peshwa: without, however, intending to proceed to the desperate extremity of provoking a contest with the British arms.

"This suspicion," he adds, "was corroborated, by the artifices practised, at the camp of Scindia, upon the arrival of Colonel Collins, with a view of eluding the communication of the propositions with which Colonel Collins was charged, under my authority. And the appearance of Scindia's intentions became still more unsatisfactory, from the evasive, and indirect, or vexatious replies, which Colonel Collins received to my propositions, after he had, at length, obtained access to Dowlut Rao Scindia."

At an interview, which the resident at last obtained with Scindia on the 24th of March, that chief informed

him that a messenger was on his way to his camp from the Peshwa, for the purpose of explaining to him the nature and extent of the engagements recently concluded between the Peshwa and the British government, and that till the communications of this agent were received, he could not give a decided answer to the proposition about concluding with the English a treaty similar to that of Bassein. He gave, at the same time, the strongest assurance, that he had no intention to obstruct the execution of the agreement between the Peshwa and the British government; on the other hand, that he desired to improve the friendship at present happily existing between that government and the Peshwa, as well as himself.

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In this declaration, the Governor-General professed his belief that Scindia was perfectly sincere. “Nor is that sincerity,” said he, “inconsistent with a desire to delay his assent to the treaty of Bassein, and to the propositions immediately affecting his separate interests, until he shall have received a direct communication from the Peshwa;—or incompatible with the project for a confederacy between Scindia, Holkar, and the Rajah of Berar, for purposes of a defensive nature—which I consider to be the extreme object of Scindia, in negotiating such a confederacy, without any views whatever of hostility towards the British power.”

Berar was the next, in power and consequence, among the Mahratta states. “The intelligence which I have received from the court of the Rajah of Berar,” says the Governor-General, “indicates that chieftain’s dissatisfaction at the conclusion of defensive engagements between the British government and his Highness the Peshwa.—Whatever may be the aversion of the Rajah of Berar to the interposition of the British

BOOK VI. government, in the affairs of the Mahratta empire,
CHAP. 11. any attempt, on the part of that chieftain, to obstruct

1803. the execution of the treaty of Bassein, would be inconsistent with the systematic caution of his character; and imprudent, in the actual state of his military power, and in the exposed situation of his territories.”¹

At so late a date, therefore, as the 19th of April, 1803, the home authorities were assured by their Indian substitute, that no prospect of a war, the offspring and consequence of the treaty of Bassein, presented itself in any quarter. The same language was employed even so late as the 20th of June. “Every circumstance,” he assured them, “connected with the restoration of the Peshwa, justifies a confident expectation of the complete and pacific accomplishment of the beneficial objects of the late alliance.—Although the information,” he added, “contained in Lieutenant-Colonel Close’s address to your Honourable Committee, and the tenor of my latest advices from the courts of Dowlut Rao Scindia, and the Rajah of Berar, tend to countenance the rumours of a projected confederacy, between these chieftains, and Jeswunt Rao Holkar, the existence of any such confederacy is still a subject of considerable doubt.—If any such combination has been formed, its object is probably restricted to purposes of a defensive nature, without involving any views of hostility towards the British power.—The local situation, and comparative power and resources, of Scindia and Ragojee Bhonslah, preclude the apprehension of any attempt of these chiefs to subvert the Peshwa’s government, or the treaty of Bassein, at the desperate hazard of a war

¹ For the dispatch from which these quotations and facts are extracted, see papers *ut supra*, p. 85—91.

with the British power. The situation of Holkar's power is entirely precarious and accidental. The instability of the resources of that adventurer reduces the continuance of his power to the utmost degree of uncertainty; and absolutely deprives him of the means of opposing any systematic or formidable resistance to the operation of an alliance with the Poonah state. —My instructions to Colonel Collins of the 5th May, and to Lieutenant-Colonel Close, of the 7th May, together with my letter of the 15th May to the Rajah of Berar, have probably already produced an arrangement of a pacific nature, with all the chiefs of the Mahratta empire, whose formal accession to the treaty of Bassein has not yet been signified to me.”¹

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The Peshwa received not the treaty, ratified by the Governor-General in council, earlier than the 18th of March, 1803. The Governor-General informs the Court of Directors, that “he received it with demonstrations of the highest satisfaction.”²

As early, however, as the month of November preceding, the Governor of Fort St. George, under intimations from both the Governor-General and the resident at Poona, was induced to assemble a considerable army at Hurryhur, on the Mysore frontier; which, under the character of an army of observation, might be ready to be employed as events should determine. The Governor of Bombay received, in like manner, instructions to hold in readiness for immediate service the disposable force of that presidency. And a considerable detachment of the subsidiary force at Hyderabad was, through the resident, directed to be placed in a similar state of preparation.³

¹ Papers, ut supra, p. 98, 99.

² Governor-General's Narrative of the late transactions in the Mahratta empire. Ibid. p. 309.

³ Narrative, ut supra. Ibid. p. 307.

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At the end of February the whole of the subsidiary or hired force in the service of the Nizam, under the command of Colonel Stevenson, together with 6,000 infantry, and 9,000 of that Prince's native cavalry marched from the capital towards the western frontier of the Hyderabad dominions, and reached Paraindah, distant 116 miles from Poona, on the 25th of March.

From the army assembled at Hurryhur under the immediate command of General Stuart, the General-in-Chief of the forces under the presidency of Madras, a detachment, consisting of one regiment of European, and three of native cavalry, two regiments of European, and six battalions of native infantry, with a due proportion of artillery, amounting, in the whole, to 1,709 cavalry, and 7,890 infantry, exclusive of 2,500 horse belonging to the Rajah of Mysore, began to advance towards Poonah, on the 8th of March. For the command of this detachment; a service, requiring, as he affirmed, considerable skill, both military and diplomatic; the Governor of Fort St. George recommended the brother of the Governor-General, Major-General the Honourable Arthur Wellesley, as a man who, not only possessed, in a high degree, the other requisite gifts, but who, by his command at Seringapatam, had been accustomed to transact with the jaghiredars of the Poona state, and successful in gaining their confidence and respect. A man so related, and so recommended, was not likely to see the merits of any competitor set in preference to his own.

On the 12th of April, the force under General Wellesley crossed the Toombudra. On the 15th. the distance was not great between him and Colonel Stevenson, who arrived at Aklooss. Jeswunt Rao Holkar, who had some time quitted Poona, arrived at Chandore, 300 miles from Poona, on the same

day on which Colonel Stevenson arrived at Aklooss; and nothing remained to oppose the British army.

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It was unnecessary, therefore, to carry the whole of the troops to Poona, where the country was too recently, and severely ravaged, to yield any supplies. Colonel Stevenson was directed to place the troops of the Nizam at Gardoree, within the Nizam's frontier, and to take post with the subsidiary troops, augmented by the King's Scotch brigade, further up the Beema, near his junction with the Mota Mola.

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Emrut Rao was left at Poona, with a guard of about 1,500 men, alone, and helpless, when Holkar marched. It was, nevertheless, reported, that this defenceless individual, who from first to last is represented, by the English themselves, as utterly averse to the part which he was constrained by Holkar to act, had it in contemplation to burn the city of Poona; that is, to render his peace impracticable with the people into whose hands he saw that he must inevitably fall. Intimation of this report, and it would seem of some belief in the danger which it announced, was transmitted (repeatedly we are told) by Colonel Close to General Wellesley. The Peshwa, by whom it is not wonderful that it was believed, transmitted an urgent request that General Wellesley would detach some of the Poona officers with their troops to provide for the safety of his family. Counting the Poona officers, with their troops, a security ill-proportioned to the danger, General Wellesley resolved to attempt an unexpected arrival. Intelligence was received on the 19th, that Emrut Rao was still at Poona on the 18th, and had removed the family of the Peshwa to Servagur; which was concluded to be a step preparatory to the burning of the town. General Wellesley, therefore, taking with him only

BOOK VI. the cavalry, and making a night march through a
 CHAP. 11. difficult pass, and a rugged country, arrived at Poona
 1803. on the 20th, having accomplished, from the evening
 of the 19th, a march of forty, and from the morning
 of that day, that is, in a period of about thirty-two
 hours, a march of sixty miles. Tanrut Rao heard of
 the march of the British cavalry, on the morning
 of the 20th, and quitted Poona, but without any act
 implying that he had ever entertained a thought of
 setting fire to the place.

In conducting the Peshwa to Poona, it only now remained to provide a sufficient quantity of pomp. The description shall be given in the words of the Governor-General himself. “ During these transactions, arrangements were made by the Governor of Bombay, and by Lieutenant-Colonel Close, for the march of the Peshwa towards Poona. A detachment, consisting of his Majesty’s 78th regiment (which left Bengal on the 7th of February, and arrived at Bombay on the 5th of April, 1803), five companies of his Majesty’s 84th regiment, a proportion of artillery, and 1,035 sepoys—in all 2,205 men, was formed, and placed under the command of Colonel Murray, of his Majesty’s 84th regiment, as an escort to his Highness, who left Bassein, attended by Colonel Close, on the 27th of April.

“ On the 7th of May, the Peshwa passed General Wellesley’s camp, at Panowallah, near Poona. On the 13th, his Highness, attended by his brother Chimnajee Appa, and by a numerous train of the principal chiefs of the Mahratta empire, proceeded towards the city of Poonah; and, having entered his palace, resumed his seat upon the musnud, and received presents from his principal servants.

“ During the procession, the British resident, accompanied by his suite, paid his compliments to his

Highness, when a salute was fired by the British troops, encamped in the vicinity of Poona, under the command of General Wellesley. This salute was immediately answered from the fortress of Seoughur.

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“While the procession passed the bridge into the city, a second salute was fired from the British camp; and as the Peshwa approached the palace, salutes were fired from the several posts of the Mahratta troops. At sunset salutes were fired from all the hill forts in the vicinity of Poona.”¹

Notwithstanding the confident expectation which the Governor-General had expressed to the home authorities, not only on the 19th of April, but as late as the 20th of June, that no war would rise out of the treaty of Bassein;² yet before that time, as he himself informs us, “he had great cause to doubt the sincerity of Scindia’s professions; while the increasing rumours of an hostile confederacy, against the British government, between that chieftain and the Rajah of Berar, rendered it indispensably necessary to ascertain, with the least practicable delay, whether the British government were likely to be exposed to a contest with the confederated chieftains. These considerations determined the Governor-General to lose no time in furnishing Colonel Collins with detailed instructions, for the guidance of his conduct, in this important and delicate crisis of affairs. With a view to expedition, the Governor-General’s instructions were, in the first instance, transmitted in the form of notes, under date the 5th of May, 1803, and were afterwards formed into a detailed dispatch, which was forwarded to Colonel Collins on the 3d of June.”³

Nay, when the time arrived, at which it was de

¹ Governor-General’s Narrative. Ibid. 307—311.

² Vide supra, p. 340.

³ Narrative, ut supra, p. 317, 318.

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sirable to make it appear, that the hostile mind of Scindia, and not provocation by the British Government, had produced the calamity of war, the Governor-General actually enters into an argument to prove, that from an early date, he had evidence, which rendered in no respect doubtful, the existence of hostile projects in the mind of Scindia. After a display of the motives, in their own ambition, which Scindia and the Rajah of Berar had for aversion to the treaty of Bessein, "The belief," he says, "that those chieftains entertained designs hostile to the British government, at the earliest stages of the negotiation between the resident and Dowlut Rao Scindia, is supported by the information which the Governor-General has from time to time received of the proceedings of that chieftain." Of this information he specifies three instances; one contained in a letter of Colonel Collins, dated the 9th of March; a second received on the 17th of June; and the third alone, not more conclusive than the former, sent by Colonel Collins on the 14th, not received till after the date of his pacific declaration to the home authorities. "These facts," he then subjoins, "reciprocally confirm each point of the evidence of Scindia's hostile projects; and, combined with information, at various times communicated, by the resident with Dowlut Rao Scindia, of the proceedings of that chieftain; with the repeated rumours of the formation of an hostile confederacy between Dowlut Rao Scindia, and the Rajah of Berar, and Jeswunt Rao Holkar, and with the tenor and result of the resident's negotiations, must be considered to amount to full proof of the alleged design of subverting the alliance formed between the British government and the Peshwa."¹

¹ Narrative, ut supra. Ibid. p. 334.

The resident with Dowlut Rao Scindia, having received the Governor-General's instructions, obtained an audience of that chief on the 28th of May. He was encamped at a place called Chickley, not far from Boorhanpore, where his own dominions border on those of the Rajah of Berar. The conference was opened, on the part of the resident, by communicating to Scindia the treaty of Bassein, of which a copy was presented and read. "When the whole of the treaty had been distinctly explained to the Maharajah, I then asked him," says the resident, "whether he thought it contained any thing injurious to his just rights; since I had reason to think some doubts had arisen in his mind on this head?"—It was one of his ministers who thought proper to reply; "acknowledging," says the resident, "that the treaty did not contain any stipulation prejudicial to the rights of the Maharajah; to which the latter assented."

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"I proceeded," says Colonel Collins, "to state—that negotiations had of late been carried on between Dowlut Rao Scindia and the Berar Rajah—that these chiefs were, I understood, to have an interview shortly, somewhere in the vicinity of this place—that the Maharajah had concluded a peace with Jeswant Rao Holkar, in whose camp a vakeel also now resided on the part of Ragojee Bhonslah—that Scindia had likewise avowed an intention of proceeding with his army to Poona, accompanied by the Berar Rajah—and that, on combining these circumstances, I could not but suspect that this court meditated designs adverse to the interests of the British Government;—for, since his Highness the Peshwa was restored to the musnud of Poona, the presence of the Maharajah at that capital could not now be of any use, but, on

BOOK VI. the contrary, might be productive of evil consequences—nor could the longer continuance of the Maha-
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1803. rajah in the Deccan be necessary to his security, since he had come to an accommodation with the only enemy from whom he had any thing to apprehend, south of the Nerbuddah: That, therefore, I felt it my duty to require an unreserved explanation from this court, as well respecting the intent of the proposed interview between the Maharajah and the Berar Rajah, as regarding the nature of the engagements entered into by those chiefs with Jeswunt Rao Holkar—as their recent union, and present proceedings, induced some suspicion, that they were confederated, either for the purpose of invading the territories of our allies, his Highness the Peshwa, and Nabob Nizam; or of subverting the arrangements lately concluded between the British government and Baajee Rao.”¹

The resident repeated the assurance of the peaceable and even amicable views of the British government; and stated the arguments of himself and of the Governor-General to prove to Scindia, not only that the British government and the Peshwa had a perfect right to contract the engagements into which they had entered, but that the interests of Scindia, by that means, were in no respect affected.

On the part of Scindia, it was in like manner, affirmed, that he had no intention whatever to invade either the territory of his Highness the Peshwa, or of the Nabob Nizam. But, in regard to the negotiations with the Berar Rajah and Holkar, the resident was informed, that Scindia could afford him

¹ Colonel Collins's dispatch, dated, 29th May, 1803. Ibid. p. 153.

no explanations till the conference between him and Ragojee Bhonslah had taken place. No mode of address, conciliatory or menacing, was left untried by the resident, to extort a declaration, whether opposition to the treaty of Bassein was or was not in contemplation. Scindia was informed, that if he maintained his present suspicious attitude, the British government would be called upon to make preparations upon his frontier, which would be attacked in every part the moment that intelligence was received of his accession to any hostile confederacy. After various expostulations, both with the ministers and with Scindia himself, the resident says, that he turned at last to Scindia, and “conjured him, in language both urgent and conciliatory, to remove all his doubts and suspicions, by an immediate and candid avowal of his intentions.”

“Dowlut Rao,” he continues, “in reply to these instances on my part, said, that he could not, at present, afford me the satisfaction I demanded, without a violation of the faith which he had pledged to the Rajah of Berar. He then observed, that the Bhonslah was distant no more than forty coss from hence, and would probably arrive here in the course of a few days: that immediately after his interview with the Rajah, I should be informed whether it would be peace or war.”

It is proper to state, that the resident, in answer to his remonstrance against the march of Scindia and the Rajah of Berar to Poona, received a solemn assurance, which he appears not to have disbelieved, that the Peshwa, after his return to his capital, had repeatedly written to the Maharajah and the Berar Rajah, inviting them both to Poona. It is also proper to give the following circumstance, in the words of the resident: “Neither Scindia,” says he, “nor his

BOOK VI.
CHAP. II.
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BOOK VI. ministers, made any remarks on the treaty of Bas-
 CHAP. 11. sein, nor did they request a copy of it.”¹

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It will hardly be pretended that the words of Scindia, “after my interview with the Rajah, you shall be informed whether it will be peace or war,” yielded any information which was not conveyed by the more evasive expressions of his ministers; “till after the Maharajah’s interview with the Rajah, it is impossible for him to afford you satisfaction with regard to the declaration which you require.” That the words were intended by Scindia to convey a menace or insult, there is not a single circumstance to countenance the slightest suspicion. And it is visible from the words of the resident, that they were not by him understood in that sense. “These words he delivered,” says he, “with much seeming composure. I then asked, whether I must consider this declaration as final, on his part; which question was answered in the affirmative by the ministers of Dowlut Rao Scindia. Here the conference, which had lasted three hours, ended; and I soon after took a respectful leave of the Maharajah.”

The Governor-General describes as very great, the effect which was produced upon his mind, by the phrase of the Maharajah. “This unprovoked menace of hostility,” says he, “and the insult offered to the British government, by reference of the question of peace or war to the result of a conference with the Rajah of Berar, who, at the head of a considerable army, had reached the vicinity of Dowlut Rao Scindia’s camp, together with the indication which it afforded of a disposition on the part of those chieftains to prosecute the supposed objects of their confederacy, rendered it the duty of the British

¹ Dispatch, ut supra. Ibid. p. 153, 154.

government to adopt, without delay, the most effectual measures for the vindication of its dignity, and for the security of its rights and interests, and those of its allies, against any attempt on the part of the confederates, to injure or invade them.”¹

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In consequence of a movement of Holkar towards the frontier of the Nizam, and some depredations committed in the vicinity of Aurungabad, General Wellesley, at the end of April, had directed Colonel Stevenson, with the British force under his command, and the united troops of the Nizam, to move northwards to that city. Towards the end of May, General Stuart, with the army under his command, amounting to three companies of European artillery, one regiment of European, and two regiments of native cavalry, three corps of European infantry, and five battalions of sepoy, with a large train of artillery, crossed the Toombudra, and proceeded forward to Mudgul, a position where, without abandoning the defence of the English frontier, he was sufficiently near the scene of action, to support the advanced detachment, and overawe those who might be found refractory among the Mahratta chiefs. On the 4th of June, Major General Wellesley marched from Poona with the main body of the forces under his command, and on the 15th, encamped at Augah, near Scindia's fortress of Ahmednuggur, at the distance of about 80 miles from Poona. “The total number of British troops,” says the Governor-General, “prepared on the 4th of June, 1803, on the western side of India (exclusive of Guzerat), to support the arrangements with the Peshwa, amounted to 28,244 men; of this number 16,823 were under the imme-

¹ Letter from Gov.-Gen. to home authorities, dated 1st August, 1803. Ibid. p 143.

BOOK VI. diate command of General Wellesley, and destined for
 CHAP. 11. active operations against the confederated chieftains,
 1803. in the event of its being necessary to proceed to hos-
 tilities against those chiefs." ¹

The expense of bringing such an army as this into the field was no trifling price to pay for those "arrangements with the Peshwa," which this great force was "prepared on the 4th of June, 1803, to support." Yet this was not enough; for, immediately, on the intelligence of Scindia's phrase about "peace or war," the Governor-General issued private instructions to the Commander-in-Chief of the Company's forces in India, to assemble the Bengal army on the Company's western frontier, and to prepare for an eventual war.

It deserves to be noticed, that the letter of the Governor-General to the home authorities, assuring them confidently that no war would rise out of the recent alliance contracted with the Peshwa, was dated on the 20th of June. The instructions to the Commander-in-chief, which directed the assembling of the army, and laid down a plan of the war, were dated on the 28th of the same month.

In the demand for prompt decision which might arise in the present eventual position of the British government with the Malhratta states, the Governor-General considered that his own distance from the scene of action would require a dangerous suspension of operations, if the power of adapting measures to the exigencies as they arose were not consigned to some individual upon the spot. So much would of necessity depend upon the person at the head of the military force, that a peculiar advantage would arise from combining in his hands, if adapted to the trust, the

¹ Narrative, ut supra. Ibid. p. 325, 326.

political powers which it was thought advisable to convey. In General Wellesley the Governor-General imagined he saw the requisite qualifications very happily combined. That officer was accordingly vested with the general control of all affairs in Hindustan and the Deccan, relative either to negotiation or war with the Mahratta states. The instructions with which he was furnished for guidance in the use of those extraordinary powers are dated on the 26th of June. The new authority was to pass to General Stuart, as Commander-in-chief at the Madras presidency, if circumstances (an exigency very unlikely to arise) should render it necessary for that officer to unite the whole force of the army in the field, and to assume in person the general command. And the plenipotentiary commission of General Wellesley remained subject of course to the commands of the authority from which it was derived.¹

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On the 13th of May, the Governor-General addressed a letter to Scindia, and another to the Rajah of Berar. These letters, while they paid to these chieftains the compliment of conveying immediately from the head of the English government, intimation of the treaty of Bassein, affirmed that no injury was done to the rights of either of them by that engagement, which it was within the undoubted competence of the Peshwa to contract; offered to each the benefit of a similar engagement, if they were sufficiently wise to see how deeply their interests were concerned in it; asserted the pacific views of the British government, even if they should reject this generous offer; informed them, however, of the suspicions, which several parts of their recent conduct had a tendency to raise, of their intention to form a hostile confederacy

¹ Narrative, ut supra, p. 149, 162

BOOK VI. against the late arrangements; desired them, if they
 CHAP. 11. wished that their pacific declarations should be deemed
 1803. sincere, to abstain from occupying with their armies
 an alarming position on the frontier of the Nizam, the
 British ally; desired Scindia, in particular, to carry
 back his army to the northern side of the Nerbudda;
 and declared to them, that, if they persisted in main-
 taining a warlike attitude, the British government
 must place itself in a similar situation, and the mo-
 ment they rendered their hostile designs indubitable,
 would in its own defence be constrained to attack
 them.¹

The Rajah of Berar, having arrived within one
 march of Scindia's camp on the 3d of June, was met
 by that Prince on the following morning. "The
 secretary of the British resident, who was dispatched
 to him with a complimentary message on the 5th, he
 received with distinguished attention: And he ex-
 pressed, with apparent sincerity," says the Governor-
 General, "his solicitude to maintain the relations of
 friendship which had so long subsisted between the
 British government and the state of Berar." A con-
 ference between the chieftains took place on the 8th.
 On the 9th, the British resident sent to importune
 Scindia for the answer which he promised after his
 interview with the Rajah of Berar. Having received
 an evasive reply, the resident addressed, on the 12th,
 a memorial to Scindia, informing him, that if he
 should now refuse to give an explicit account of his
 intentions, and should continue with his army on the
 south side of the Nerbudda, "such refusal or delay
 would be regarded as an avowal of hostile designs
 against the British government." The resident re-
 quested either the satisfaction which he was commis-

¹ Narrative, ut supra, p. 133—136.

sioned to demand, or an escort to convey him from Scindia's camp.¹

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Having received a verbal message, which he regarded as an evasion, stating that the required explanation should be afforded in two or three days, the resident informed the Maharajah, that he received this communication as a final answer, refusing the satisfaction which the British government required; and that he purposed leaving his camp without further delay. The two Mahratta chiefs invented expedients for preventing the departure of the resident, and at the same time evaded his endeavours to obtain a declaration of their designs. At length, on the 4th of July, he obtained an audience of both together in the tent of the Rajah of Berar. He entertained them with the old story—That “the treaty of Bassein” (I quote the words of the Governor-General, as combining his authority with that of his agent) “contained no stipulation injurious to the rights of any of the feudatory Mahratta chieftains; but, on the contrary, expressly provided for their security and independence—That the Governor-General regarded the Rajah of Berar, and Scindia, as the ancient friends of the British power; and was willing to improve the existing connection between their states and the British government—That the British government only required a confirmation of the assurance made by Scindia that he had no intention whatever to obstruct the completion of the engagements lately concluded at Bassein, together with a similar assurance on the part of the Rajah of Berar—And that it was the earnest desire of the Governor-General to promote the prosperity of the respective governments of Dowlut Rao Scindia, and the Rajah of Berar; so long as

¹ Narrative, ut supra, p. 166, 323.

BOOK VI. they refrained from committing acts of aggression
 CHAP. 11. against the English and their allies."

1803. The Mahratta chiefs did not think proper to make any remarks upon the assertions and argumentation of the British resident. They contented themselves with declaring, through the mouth of the Berar minister, by whom on their part the discourse was principally held, that it was the duty of the Peshwa to have consulted with them as chiefs of the Mahratta state, before he concluded a treaty which so deeply affected the interests of that state; and, moreover, that they had a variety of observations to make upon the stipulations themselves of the treaty of Bassein. The British minister insisted, as he had done so frequently before, on the right of the Peshwa to make a treaty for himself; but, with regard to the observations proposed to be made upon the several articles of the treaty of Bassein, he requested they might be committed to writing, and submitted to the consideration of the Governor-General.

Notwithstanding these allegations of grounds of complaint, the Mahrattas re-affirmed their sincere disposition to cultivate the friendship of the British government; declared that they had no design whatever to oppose any engagements with it into which the Peshwa might have entered; and promised that their armies should neither advance to Poona, nor ascend the Adjunttee Ghaut, across the mountainous ridge which separated their present position from the frontier of the Nizam. Remarking, however, that the British troops had crossed the Godavery river, and were approaching the Adjunttee Ghaut; they requested that Colonel Collins would use his endeavours to prevent their advance. The Colonel replied that it was incumbent upon Scindia to lead his army across the Nerbudda, and the Rajah of Berar to

return to Nagpoor, if they wished their actions to appear in conformity with their pacific declarations ; and in that case, the British army, he doubted not, would also be withdrawn.¹

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On the 14th of July, General Wellesley addressed a letter, couched in respectful terms, to Dowlut Rao Scindia, setting before him the reasons which the British government had to consider his present menacing position an indication of designs, which would render it necessary to act against him as an enemy, unless he withdrew his army across the Nerbudda ; but making at the same time the correspondent offer, that, as soon as the Mahratta chiefs should lead back their armies to their usual stations, he would also withdraw from their advanced position the British forces under his command.

A conference on the subject of this letter took place between the chieftains on the 21st of July. To a note, the next day addressed by the resident to Dowlut Rao Scindia, requesting an answer to the letter of General Wellesley, no reply was returned. The resident received the General's instructions to urge them once more on the separation of their armies ; and received an appointment for a conference with Scindia on the 25th. On this occasion he was told, " that the forces of Scindia and the Rajah of Berar were encamped on their own territories ; that those chieftains had solemnly promised not to ascend the Adjunttee pass, nor to march to Poona ; that they had already given to the Governor-General assurances in writing, that they never would attempt to subvert the treaty of Bassein, which assurances were unequivocal proofs of their amicable intentions ; lastly, that the treaty at that time under negotiation between

¹ Narrative, ut supra, p. 334.

BOOK VI. Scindia and Holkar was not completely settled ; and
CHAP. 11. that until it should be finally concluded, Dowlut Rao
1803. Scindia could not return to Hindustan." The resident remarked, that, as the actual position of the Mahratta armies could afford no advantage to their respective sovereigns, but in the event of a war with the British power, the British government could not conclude that the determination of these sovereigns to keep their armies in such a position was for any other than a hostile purpose ; and, as for the negotiation with Holkar, Boorhanpore was a much more convenient situation than the frontier, so much more distant, of the British ally. After much discussion, the 28th was named, as the day on which the resident should receive a decisive reply. The 28th was afterwards shifted to the 29th ; the resident threatening to depart, and making vehement remonstrance against so many delays. The interview on the 29th was not more availing than those which preceded. The resident sent forward his tents on the 30th, intending to begin his march on the 31st, and refused to attend a conference to which he was invited with Scindia, and the Rajah of Berar. As he was prevented, however, from setting out on the 31st, by the heaviness of the rain, he complied with a request from both chieftains to meet them on the evening of that day at the tents of the Rajah of Berar.

After the usual topics were once more gone over, the Mahratta chieftains offered the following proposition : that the forces of the Rajah and of Scindia should, in conjunction, retire to Boorhanpore ; while the British General should withdraw his troops to their usual stations. As these respective movements would leave to the Mahratta chieftains nearly all their present power of injuring the British state, while they would deprive the British government of the security

afforded by the present position of its troops, the resident assured them that a proposition to this effect could not be received.

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The Princes made a second proposal : That the resident should fix a day, on which both the Mahratta and the British armies should begin to withdraw to their respective stations. Beside that the resident had no power to engage for the movements of the British army, he plainly gave the Princes to understand, that their promise about withdrawing their armies was not sufficient security for the performance.

They lastly offered to refer it to General Wellesley, to name a day on which the British troops, and theirs, should begin their march ; to name also the time at which he thought the British troops might reach their usual stations, when they too would so regulate their marches as to arrive at their usual stations at the same precise period of time. If this proposition were rejected, they said they could not retire without an injury to the honour and dignity of their respective governments.

The resident consented to postpone his departure, till time was given for referring the last proposition to General Wellesley ; but required as a condition that the letters to that effect should be with him for transmission before noon of the following day. The letters came ; submitting for decision, however, not the last, but the first, of the three propositions which had been previously discussed. Observing this coarse attempt at more evasion and delay, that officer made immediate arrangements for quitting the camp of Dowlut Rao Scindia, and commenced his march towards Aurungabad on the 3d of August.¹

¹ Gov.-Gen.'s Narrative, *Ibid.* p. 327—331 ; Notes relative to the late transactions in the Mahratta empire, *Ibid.* p. 226—230 ; Letter from Gov. Gen. in Council to the home authorities, dated 25th of September, 1803, *Ibid.* p. 170—176.

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Aware of the great unpopularity in England to which wars in India, except wars against Tippoo Sahib, were exposed; aware also of the vast load of debt which his administration had heaped upon the government of India, a load which a new and extensive war must greatly augment, the Governor-General has, in various documents, presented a laboured argument to prove, that the appeal to arms now made by the British government was forced, and altogether unavoidable.¹ It may be requisite, as far as it can be done with the due restriction in point of space, to show how far his arguments are supported by the facts.

When Dowlut Rao Scindia and the Rajah of Berar united their armies, under circumstances so warlike, and in a position so threatening, as those of the union which took place on the borders of Nizam Ali's dominions in 1803; and when the English, if they began to act in the rainy season, would enjoy important advantages, of which, if they left the enemy to begin operations in the dry season, they would be deprived, it will hardly be denied that the English had good reasons for commencing hostilities, if no other expedient could be devised to procure the dispersion of those armies, by the position of which was created that danger, which it was the professed object of the war to avert.

Still, however, two questions will remain, both of which must be clearly and decisively answered in the negative, to make good the Governor-General's defence. In the first place, allowing the necessity of war in August, 1803, to have been ever so imperative, was it, or was it not, a necessity of that Governor's own creating, a necessity of whose existence he alone was the author, and for which it is just that

¹ In his Narrative, *ut supra*, p. 331; Notes, *ut supra*, p. 230; Dispatch of the 25th of September, 1803, *ut supra*, p. 176.

he should be held responsible? In the next place, were the objects, on account of which this necessity was created, equal in value to the cost of a war? In the last place, was it true, that the alleged necessity existed, and that no expedient but that of war could avert the danger which the new position of the two Mahratta chieftains appeared to involve.

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The answer to the first of these questions will not require many words. The necessity, whatever it was, which existed for war at the time when hostilities commenced, was undoubtedly created by the Governor-General himself. The proof is so obvious, that hardly does it require to be stated in words. That necessity was created by the treaty of Bassein; and the treaty of Bassein was the work of the Governor-General. The Governor-General had no apprehension of war, either on the part of Scindia, or of the Rajah of Berar, previous to the treaty of Bassein, as is proved by all his words and all his actions. If we are to believe his solemn declarations, he had little apprehension of it, even after the treaty of Bassein, nay till six weeks before the declaration of war.

For believing that, but for the treaty of Bassein, war, either on the part of Scindia, or of the Rajah of Berar, was in no degree to be apprehended by the British government, the current of the history, the circumstances and character of those Princes, and even the succeeding results, prove that he had sufficient and superabundant reasons. Undoubtedly those reasons must have been strong, when they sufficed to convince the Governor-General, even after these Princes had received all the alarm and provocation which the treaty of Bassein was calculated to produce, that they would yet be deterred from any resistance to the operation of that treaty, by the awful

BOOK VI. chances of a conflict with the British power. The
 CHAP. II. weakness of which these Princes were conscious, as
 1803. compared with the British state, was the first solid
 ground of the Governor-General's confidence. The
 extremely indolent and pacific character of the Rajah
 of Berar was another. Unless in confederacy with
 the Rajah of Berar, it was not to be apprehended
 that Scindia would venture upon a war with the Bri-
 tish government; and scarcely any thing less rousing
 to his feelings than the treaty of Bassein would have
 induced that unwarlike Prince to form a confederacy
 with Scindia, in defiance of the British power. As
 for Holkar, it was the weakness of Scindia which
 made him any thing; and the united force of both,
 if, without the treaty of Bassein, it would have been
 possible to unite them, would have constituted a feeble
 source of danger to the British state.

The treaty of Bassein, therefore, as it was the
 cause assigned, by these Princes themselves, for their
 union, and the warlike attitude they had assumed,
 so it will hardly admit of dispute that it was the real
 cause. The Governor-General himself, when he came
 at last to the endeavour of making out as strong a
 case as possible for the necessity of drawing the
 sword, exhibits reasons which operated both on
 Scindia and the Rajah of Berar, for going to war on
 account of the treaty of Bassein, reasons which, to
 men of their minds, he seems to represent as little
 less than irresistible. "The conduct," says he, "of
 Dowlut Rao Scindia towards the Peshwa, during a
 long course of time antecedent to the Peshwa's de-
 gradation from the musnud of Poona, and the views
 which that chieftain, and the Rajah of Berar are
 known to have entertained with respect to the su-
 preme authority of the Malhattratta state, afford the
 means of forming a correct judgment of the motives

which may have rendered those chieftains desirous of subverting the treaty of Bassein." Of these views he then exhibits the following sketch. "The whole course," says he, "of Dowlut Rao Scindia's proceedings, since his accession to the dominions of Madajee Scindia, has manifested a systematic design of establishing an ascendancy in the Mahratta state upon the ruins of the Peshwa's authority." After adducing a number of facts in proof of this proposition, he draws the following conclusion: "The actual re-establishment of the Peshwa, in the government of Poona, under the exclusive protection of the British power, and the conclusion of engagements calculated to secure to his Highness the due exercise of his authority on a permanent foundation, deprived Dowlut Rao Scindia of every hope of accomplishing the objects of his ambition, so long as that alliance should be successfully maintained. This statement of facts sufficiently explains the anxiety of Dowlut Rao Scindia to effect the subversion of the treaty of Bassein, and his prosecution of hostile designs against the British government."¹ "The motives which must be supposed to have influenced the Rajah of Berar, in combining his power with that of Dowlut Rao Scindia for the subversion of the alliance concluded between the British government and the Peshwa, were manifestly similar to those which actuated the conduct of Dowlut Rao Scindia. The Rajah of Berar has always maintained pretensions to the supreme ministerial authority in the Mahratta empire,

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¹ In transcribing these words I have left out three expressions, two of vague reprobation which the Governor-General bestows upon the actions of Scindia, and one of applause which he bestows upon his own, because they have only a tendency to substitute the opinion of the Governor-General upon these points, to the opinion which the pure facts may suggest; and I have so altered another of the expressions as to render it grammatical.

BOOK VI. founded on his affinity to the reigning Rajah of Sat-
 CHAP. 11. tarah. Convinced that the permanency of the defen-
 1803. sive alliance, concluded between the British govern-
 ment and the Peshwa, would preclude all future op-
 portunity of accomplishing the object of his ambition,
 the Rajah of Berar appears to have been equally con-
 cerned with Dowlut Rao Scindia in the subversion of
 that alliance."

The Governor General subjoins a reflection, ac-
 tually founded upon the improbability there was of a
 union between those Princes, till the treaty of Bas-
 sein gave them so extraordinary a motive. "Al-
 though the views ascribed to those chieftains," says
 he, "were manifestly incompatible with the accom-
 plishment of their respective designs; the removal of
 an obstacle which would effectually preclude the suc-
 cess of either chieftain, in obtaining an ascendancy at
 Poona, constituted an object of common interest to
 both."

The Governor-General then states his conjecture
 of the mode in which the treaty of Bassein induced
 them to reconcile their conflicting interests. "It ap-
 pears," he says, "to be chiefly probable, that those
 chieftains, sensible that the combination of their
 power afforded the only prospect of subverting the
 alliance concluded between the British government
 and the Peshwa, agreed to compromise their respec-
 tive and contradictory projects, by an arrangement
 for the partition of the whole power and dominion of
 the Mahratta state."¹

The circumstances on which these conclusions are
 founded were all as much known to the Governor-
 General before as after he concluded the treaty of
 Bassein. He was, therefore, exceedingly to blame,

¹ See Gov.-Gen.'s Letter, *ut supra*, p. 179, 180; Narrative, *ut supra*,
 p. 331, 332.

if he formed that agreement, without an expectation, approaching to a full assurance, that a war with the power of Scindia and the Rajah of Berar, if not also (as might have been expected) with that of Holkar combined, would be a part of the price which the British state would have to pay for the advantages, real or supposed, of the treaty of Bassçin. The question, then, or at least one of the questions, to which he should have applied the full force of a sound reflection, equally free from oversight or prepossession, was, whether the benefits, which could reasonably be expected from the treaty of Bassein, were a full compensation for the evils ready to spring from the wars to which it was likely to give birth: On the contrary, if he allowed his mind to repel from itself, as far as possible, all expectation of the expensive and bloody consequences likely to issue from the treaty; and, fixing his attention almost exclusively upon the advantages painted in his imagination, decided, upon what may be regarded as a hearing of only one side, that the treaty ought, if possible, to be made, he pursued a course which, in the management of public affairs, is indeed most lamentably common, but which on that account only deserves so much the more to be pointed out to the disapprobation of mankind.

The discussion of a question like this requires the use of so many words, because it imports a reference to so many particulars, that it would produce an interruption incompatible with the due continuity of a narrative discourse. It may, notwithstanding, have its use to point out merely the paths of inquiry.

To them, on whom, in this instance, peace or war depended, it belonged to ask themselves, whether the act of grasping at a new set of advantages, in relation to other states, which act it is pretty certain that those states, or some of them, will hostilely re-

BOOK VI.
CHAP. II.
1803.

BOOK VI. sent, does not constitute the war a war of aggres-
 CHAP. 11. sion, on the part of the state which wilfully performs
 1803. the act, out of which it foresees that war will arise.

A war, most truly and indisputably defensive, is a war which is undertaken in defence, that is, to prevent the loss, of existing advantages. And though a state may justly assert its right to aim at new advantages, yet if it aims at advantages, which it cannot attain, without producing a loss of existing advantages to some other state, a loss which that state endeavours to prevent with a war, the war on the part of the latter state is truly a defensive, on the part of the other is truly an aggressive, and, in almost all cases, an unjust, war.

The Governor-General is so far from denying that the treaty of Bassein did import the loss of advantages to Scindia, that we have just heard him enumerating the advantages of which it deprived that Mahratta chief; advantages on which it was natural for him to place the highest possible value; the power, as he imagined, of establishing his controlling influence over the Peshwa, and, through him, over the whole or the greater part of the Mahratta states.

Many times is the answer of the Governor-General repeated in the documents which he has liberally supplied. These advantages, he cries, on the part of Scindia, existed only for purposes of injustice; his complaints are, therefore, to be treated with indignation.

The man who carefully visits the sources of Indian history is often called to observe, and to observe with astonishment, what power the human mind has in deluding itself; and what sort of things a man can pass upon himself for conclusive reasoning, when those against whom his reasoning operates are sure not to be heard, and when he is equally sure that

those to whom his discourse is addressed, and whom he is concerned to satisfy, have all the requisites for embracing delusion; to wit, ignorance, negligence, and, in regard to the particulars in question, a supposition, at least, of concurring, not diverging interests.

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It is truly surprising, that the object which is marked by the Governor-General, as the most profligate ambition, and the most odious injustice, cruelty, and oppression, in Dowlut Rao Scindia, to aim at, is the same object, exactly, at which he himself was aiming, with so uncommon a degree of ardour and perseverance, and at the expense of so many sacrifices. The object, incontestably, at which both were aiming, was, an all-controlling influence over the Peshwa, and through him, as far as possible, over the other Mahratta governments. As far then as concerned the object of pursuit, the coincidence is complete, manifest, and indubitable, between the ambition of Scindia, and the ambition of the Governor-General. Wherein, then, did the ambition of these two leaders differ, so as to entitle the Governor-General to cover the ambition of Scindia with the epithets, most expressive of the disapprobation and abhorrence of mankind, his own with epithets the most expressive of their approbation and favour? One mighty difference there was; that the one was the Governor-General's own ambition, the other that of another man; and a man the gratification of whose ambition in this instance was incompatible with the gratification of his. Another difference, which would be felt where it was desirable for the Governor-General that it should be felt, was, that the benefits, which were said to be great, arising from the accomplishment of this object of the Governor-General's ambition, were to be English benefits. From the ac-

BOOK VI. accomplishment of the same object of Scindia's ambition

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would arise nothing but the prevention of these English benefits. Under this mode of viewing the question, however, it cannot be disguised, that Scindia would have the same grounds exactly for applying epithets of applause to his own ambition, and of abuse to that of the Governor-General.

But differences, such as these, are more frequently the grounds of action in human affairs, than acknowledged, or even known, to be so; since nothing is more easy for the greater part of men, than to be ignorant of the motives by which they are actuated, and, while absorbed in the pursuits of the most vulgar and selfish ambition, to be giving themselves credit for the highest virtue, before the tribunal of their own consciences. What then will be said? That of this controlling power, at which Scindia and the English both of them aimed, Scindia would make a bad use, the English a good one? If one ruler has a title to make at his pleasure this assumption in his own favour, so has every other ruler; and a justification is afforded to the strong, who are always in the right, for extending, as far as they please, their oppressions over the weak.

If we should allow, that the English government would make a better use of new power than a native one, as it would be disgraceful to think it would not, the reason will go further than the Governor-General would wish; for upon this reason not one native government should be left existing in India.

But beside this; what is it that we are precisely to understand by a better use? Is it a use better for the English? Or a use better for the English and Mahrattas both? This latter assertion is the only one which it would answer any purpose to make; meaning, in both cases, the people at large, not the hand-

ful of individuals composing the government, whose interests are worth no more than those of any other equally minute portion of the common mass.

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That the use of it, on the part of the English, would be good even for themselves, was so far from being a decided point, that all connections of the same description stood condemned, and forbidden, by a memorable clause of that very act of parliament, on which the government of the East India Company rested, and of which, by consequence, the treaty of Bassein was a flagrant violation. By how many of the Court of Directors, not to speak of other classes of men, it was condemned as injurious to British interests, we shall afterwards have occasion to observe.

But, whatever the effects in regard to the English, unless it appear that the control over the Peshwa and the Mahratta states, which was equally the object of ambition to Scindia and the Governor-General, would have been attended with worse consequences to the Mahrattas, if in the hands of Scindia, than if in the hands of the English, it will be difficult to show in what respect the ambition of Scindia was selfish and wicked; that of the English full of magnanimity and virtue. In what respects then were the people of the Mahratta states to be the better for the control of the English? Not as regarded oppression at the hands of their several and respective governments; for, in regard to the treatment which these governments might yield to their subjects, the English were ready to bind themselves not to interfere; and we have seen, in the case of the Nabobs of Carnatic and Oude, that the motives to misrule in the native governments, upheld by British power, were not diminished; but increased, an hundred fold.

The grand benefit held out by the Governor-General is, that the Mahrattas would be withheld from war.

BOOK VI. But this, if foreign war is meant, the Mahrattas had
 CHAP. 11. always regarded, and, except in a few instances, had

1803. always found, a source of benefit, rather than harm. If internal wars are meant, these, it is plain, would be as effectually prevented, if the control of Scindia, as if that of the English, became complete over all the Mahratta states: And Scindia, had he been as skilful a rhetorician as the English rulers, would, as gairishly as they, have described the prevention of internal war, and the union and tranquillity of the Mahratta powers, as the grand, the patriotic, and virtuous aim of all his thoughts, and all his actions.

But this is not all. Not only did Scindia lose advantages, in respect to a favourite object of ambition, which was exactly the same object, by the gaining of which the English had deprived him of these advantages, but if he had been the greatest lover of peace and of justice of all the princes upon the face of the earth, he would still have had the greatest reason to resent the formation of the treaty of Bassein, and to resist to the utmost its execution. What is that, on the strength of which we have already seen the Governor-General boasting of the prodigious value of the treaty of Bassein? Not the circumstance of its having made a dependant of the feeble and degraded Peshwa. This in itself was a matter of little importance. The treaty, for receiving the British troops, concluded with one of the chief Mahratta states, was declared to be valuable, because it afforded a controlling power over all the other governments of the Mahratta nation.¹

¹ The following are some of the Governor-General's expressions: "If the negotiation shall prove successful, there is reason to expect that it will promote the complete accomplishment of the general system of defensive alliance, by inducing the other Mahratta powers to concur in the proposed arrangement—with a view to avoid the dependant and subordinate condition to which they must be reduced by their exclusion

And what is meant by a controlling power? The power, undoubtedly, of preventing them from doing whatever the English government should dislike. But the state, which is prevented from doing whatever another state dislikes, is in reality dependant upon that state; and can regard itself in no other light than that of a vassal. If the loss of independence, therefore, is a loss sufficient to summon the most pacific prince in the world to arms, Dowlut Rao Scindia, and the Rajah of Berar, had that motive for offering resistance to the treaty of Bassein.

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It will not weaken the argument, to say, that the Governor-General was deceived, in ascribing these wonderful powers to the treaty of Bassein; because it was not surely unnatural in the Mahratta princes to apprehend that which the Governor-General hoped, and to do what lay in their power to prevent it.

It was idle, too, in the Governor-General, unless for the sake of immediate effect upon the minds of his ministerial and directorial masters, to which it was

from an alliance, of which the operation, with respect to them, must be, to control all ambitious views and aggressive designs on their part, without affording to those powers the benefit of the general guarantee." (Narrative, *ut supra*, p. 10.)—"The same conveyance will furnish you with a detail of the negotiations, conducted by the resident at Poona, under my authority, with the view to the accomplishment of the important object of comprehending the Mahratta states in the general system of defensive alliance with the Honourable Company and its allies, on the basis of the treaty concluded with his Highness the Nizam in the month of October, 1800." (Ibid. 29.)—"The intimate connexion with the Peshwa, on principles calculated to secure to him the constant protection of the British arms, could not be formed, without, at the same time, establishing our ascendancy in the Mahratta empire." (Ibid. 34.)—In the next page (35) he calls it "that degree of control and ascendancy, which it must be our interest to establish in the Mahratta state, and which it is his object to avoid."—"The Peshwa is aware, that the permanent establishment of a British force in the neighbourhood of Poona would, immediately, place him, in some degree, in a state of dependance upon the British power" (Ibid.)

BOOK VI. not ill-adapted, to declare so often, and with so much
 CHAP. II. emphasis, that Scindia himself was unable to show

1803.

wherein he was injured by the treaty of Bassein, and could not deny that his rights continued unimpaired. What then? Because Scindia and his ministers were far less skilful than the Governor-General in the use of language; had objections to the treaty of Bassein which they did not think it politic to acknowledge; knew not how to separate the objections they might wish, from those they did not wish, to avow; and, agreeably to the rules of Eastern etiquette, which never in general terms condemns, but always approves of, every thing proceeding from the will of a superior, did, in general courtesy, when urged and importuned upon the subject, apply a vague negation of injustice to the treaty of Bassein; does that hinder it from being now clearly seen that the treaty of Bassein had an operation injurious to that prince, an operation which the Governor-General regarded as the great source of all the good which it was expected to produce?

One thing, indeed, is to be considered, that in a great part of all that is said by the Governor-General, it is pretty distinctly implied, that to render the Indian princes dependant upon the British government was not an injury to them, but a benefit. If this were allowed to be true; and if it were possible, in other indulgences, to make up to a prince for the loss of his independence; yet, in such cases, the consent of the prince in question would seem a requisite, even were his subject people, as they usually are, counted for nothing; because, if any ruler, who has the power, may proceed to impose by force this kind of benefit upon any other ruler at his pleasure, this allegation would prove to be neither more nor less

than another of the pretexts, under which the weak are always exposed to become the prey of the strong.

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CHAP. II.

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In the only objections, which Dowlut' Rao Scindia, and the Rajah of Berar, explicitly produced to the treaty of Bassein, it must be owned, they were not very happy. Scindia observed, that he was guarantee of the treaty which was in force between the British and Poona governments at the period when the treaty of Bassein was depending. And both princes affirmed, that the Peshwa, as a member of the Mahratta confederacy, ought not to have concluded a treaty but with consent of the leading chiefs of whom the confederacy was composed.

With regard to the first of these pleas, the answer of the Governor-General was conclusive. When a compact is formed between two parties, the office and duty of a guarantee is, to hinder one of the parties from neglecting, while the other fulfils, the obligations which it imposes. He is not vested with a right to hinder them from mutually annulling the obligations, if both of them please. It was not by the dissolution of the treaty of Salbye, nor in his capacity of its guarantee, it was by the formation of the treaty of Bassein, and in his capacity of a sovereign prince, that Scindia was injured, if injured at all.

In the answer of the British ruler to the second of those pleas, there is something which will require rather more of developement. That the Peshwa had a right to conclude the treaty of Bassein, without consulting any of the Mahratta princes, makes a great figure among the arguments of the Governor-General. The idea of a confederacy does not imply, that a member shall make no separate engagement, only no separate engagement, which in any respect

BOOK VI. affects the confederacy. The Governor-General truly
 CHAP. 11. affirmed, that there was nothing in the treaty of Bas-
 1803. sein, which affected the Mahratta confederacy, that
 is, directly; though it was no less true, that, indi-
 rectly, it dissolved it. The Governor-General calls
 the other Mahratta princes, as distinct from the
 Peshwa, “ the feudatory chieftains of the empire,”
 though feudality is a sort of bondage which never
 had existence in any part of the world, but in Europe,
 in the barbarous ages. And under this fiction, he
 proceeds so far as to say, “ it may be a question,
 whether the Peshwa, acting in the name, and under
 the ostensible sanction of the nominal head of the
 empire;” (that is, by the right of a gross and violent
 usurpation, and in the name of a man whom he kept
 a degraded, wretched, and hopeless prisoner;) “ might
 not conclude treaties which should be obligatory upon
 the subordinate chiefs and feudatories, without their
 concurrence.”

The Governor-General proceeds to speak a more
 rational language, in the words which immediately
 follow. “ But,” says he, “ it would be absurd to re-
 gulate any political question, by the standard of a
 constitution, which time and events have entirely al-
 tered or dissolved. The late Maharajah Scindia and
 Dowlut Rao Scindia, have uniformly exercised the
 powers of independent dominion—by making war on
 the neighbouring states, by concluding engagements
 with them, and by regulating the whole system of
 their internal administration—without the participa-
 tion, or previous consent of the Peshwa, whose supre-
 macy, however, both Maharajah Scindia, and Dowlut
 Rao Scindia, have uniformly acknowledged; Dowlut
 Rao Scindia, therefore, could not—even on the sup-
 posed principles of the original constitution—deny
 the right of the Peshwa to conclude his late engage-

ments with the British government, without impeach- BOOK VI.
ing the validity of his own proceedings, and those of CHAP. II.
his predecessor. Nor could he—according to the 1809.
more admissible rules, derived from practice and prescription—justly refuse to admit the exercise of these independent rights of dominion, on the part of the Peshwa, which both Scindia and his predecessor assumed, in a state of acknowledged subordination to his Highness's paramount authority.”¹

The observation is emphatically just. It is the weakness of pedantry, or the villainy of imposture, to affect to “regulate any political question by the standard of a constitution;” when, however the name may remain as it was, the thing is wholly or materially altered. And the inference is conclusive, that, if Scindia and his predecessor had a right to adopt, without reference to the other states, what measures they chose in regard to foreign policy, so had the Peshwa; if it was now unlawful in the Peshwa, it had in them been heretofore unlawful. In his anxiety however to uphold the fiction of a feudal superiority in the Peshwa, the Governor-General uses a language almost contradictory, when he says, both that Scindia and his predecessor had “uniformly exercised the powers of independent dominion,” and that they had “uniformly acknowledged the supremacy of the Peshwa:” the uniform exercise of the powers of independent dominion is the negation of all external supremacy. Besides, the word supremacy is a great deal too strong to express the sort of relation which the Peshwa ever bore to the rest of the Mahratta rulers. It imports, as borrowed from European affairs, a combination of ideas, which represents not any thing

¹ Governor-General's Narrative, ut supra. Ibid. p. 319: Also the Governor-General's instructions to the resident with Dowlut Rao Scindia. Ibid. p. 129.

BOOK VI. which ever existed in India; and, if employed as an
 CHAP. 11. accurate representation of any thing which ever
 1803. existed in India, is only calculated to mislead.

It is curious to observe with what assurance the Governor-General makes, and repeats, again and again, the assertion, that “the treaty of Bassein not only offers no injury to the independence of the feudatory Mahratta chiefs; but expressly provides additional security for it.”¹ The treaty was so worded, as not, in its terms, to contradict such an assertion. But what sort of a conduct is this? Does it justify the attempt to pass upon the belief of other men a proposition, if it is true only in sound, how great soever the difference between the sound and the substance?

The only article of the treaty of Bassein, which referred directly to the other states, was the 12th; according to which the Peshwa bound himself to make no war upon other states, and to submit all his differences with them to the English government. And to this it is that the Governor-General in his said declarations refers. But what was this except transferring the power of attempting to subvert the independence of the “feudatory Mahratta chiefs” from the Peshwa whom they did not fear, to the English whom they excessively feared? In this manner, it was, that the treaty of Bassein afforded additional security for their independence!

But let us pass from the question, whether the Mahratta chiefs had or had not just reason for resenting the treaty of Bassein: And let us consider the question of English interests naked, and by itself. What benefits to that people was it calculated to

¹ For this specimen, see Governor-General's Narrative. Ibid. p. 318: See, too, p. 312. Also his instructions to the resident, *ut supra*, p. 129; and the dispatch 25th September, 1803, commencing Ibid. p. 169.

yield? And those benefits, were they an equivalent for the evils which, as it did produce them, so it ought to have been expected to produce?

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The Governor-General's own opinion of the good things likely to flow from the treaty of Bassein is adumbrated in a great variety of general phrases, though they are exhibited no where in very distinct enumeration. We shall adduce a specimen of the more remarkable of his forms of expression, and endeavour, with as much precision as possible, to ascertain the particulars at which they point.

"The stipulations of the treaty of Bassein have been framed exclusively with a view to maintain the general tranquillity of India, by preventing the destruction of the Peshwa's power, and by securing his just rights from violence and usurpation."¹

"The object of Lord Wellesley's policy is to establish a permanent foundation of general tranquillity in India, by securing to every state the free enjoyment of its just rights and independence, and by frustrating every project, calculated to disturb the possessions, or to violate the rights, of the established powers of Hindustan, or of the Deccan."²

"Every principle of true policy demands, that no effort should be omitted by the British government to establish a permanent foundation of general tranquillity in India, by securing to every state the free enjoyment of its just rights and independence, and by frustrating every project, calculated to disturb the possessions, or to violate the rights, of the established powers of Hindustan, and of the Deccan."³

"The conclusion of the treaty of Bassein promises to establish the British interests in the Mahratta em-

¹ Governor-General's Narrative. Ibid. p. 312

² Ibid,

³ Ibid. p. 303.

BOOK VI. pire, on the most solid and durable foundations; to
CHAP. II. afford additional security for the permanent tran-

1803. quillity and prosperity of the British dominions in India, and to effectually exclude the interests and influence of France from the Mahratta empire."¹

The object of the Governor-General, as he himself is fond of describing it, was, "A system of general defensive alliance between the British power, and the several states of Hindustan."² This was indeed a great and operose scheme of policy. Equally great, however, were the effects which the Governor-General expected from it; permanent tranquillity, as he thus declares, and justice, over the whole of India.

When the Governor-General, however, after ascribing these grand effects to the consummation of his proposed alliance, not with one, but with all, or most of the leading states of India, proceeds, in the warmth of his mind, to ascribe them all to the single treaty with the Peshwa, we find him practising a very ordinary fallacy, that is, predicating of a part, what ought to have been predicated only of the whole; as if, because the head, limbs, and trunk, constitute a man, it should be affirmed that the human foot is a rational animal.

It cannot bear to be affirmed, in a distinct proposition, that the mere addition of the inconsiderable power of the Peshwa gave the British government such a commanding and absolute power all over India as every where to secure justice and tranquillity; that is, to compel undeviating obedience to its com-

¹ Governor-General's Narrative. Ibid. p. 313.

² Instructions to Colonel Collins. Ibid. p. 8. See, too, his instructions to the resident at Poona, 22d November, 1802, where he describes it as a plan "to combine the principal powers of Hindustan in a general system of defensive alliance and guarantee." Ibid. p. 65. See also Governor-General's Narrative. Ibid. p. 307.

mands on the part of every government on that continent. BOOK VI.
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Besides, if it were allowed, for the sake of argument, that such a proposition were capable of being maintained, it followed, that no general system of alliance was required; that an alliance with the Peshwa alone, exclusive of the rest of the Indian princes, accomplished simply all that was proposed to be accomplished, by the immense, and troublesome, and complicated machinery of alliances with all the princes in India. Why, then, did the Governor-General aim at any more? 1803.

It is reasonable, however, to suppose, that the Governor-General means, what he so often tells us that he means, namely, that the alliance with the Peshwa was to be considered as about to fulfil the hopes which he held forth, only in so far as it had a tendency to produce other alliances, from the union of which, all taken together, those great effects might be expected to proceed.

But what tendency, then, had the alliance with the Peshwa to produce other alliances of the same description? We have seen, already, in what manner the Governor-General and his agents *supposed*, that it would produce them. They supposed that it would place the British power in a situation to coerce completely the other Mahratta sovereigns, that is, to restrain them from every course of action of which the British government should disapprove; and that the Mahratta sovereigns, seeing the coercion unavoidable, would choose coercion with the benefit of having the British government bound to defend them, rather than coercion detached from that benefit.

Experience, in a very short time, demonstrated the fallacy of these expectations. The treaty with the Peshwa did not produce an alliance with any other

BOOK VI. of the Mahratta states whatsoever. It did not produce the tranquillity of all India. It produced one of

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the most widely extended wars which India had ever seen. If this war reduced the Mahratta princes to the necessity of submitting to the will of the conqueror, it was not the alliance with the Peshwa, but the war, by which that submission was produced; an effect which the same cause might have equally secured, if the treaty of Bassein had never existed. If it be said, that the treaty of Bassein produced the effects which the Governor-General applauds, by producing at any rate the war out of which they flowed; what is this, but to say, that the treaty of Bassein was good, only as creating a pretext for war; and that it was fit and proper to be made, for the mere purpose of creating it? But to perform a public act, with an intention to produce a war, is purposely to be the author of the war, only with a machination contrived to impose a contrary, that is, a wrong belief, upon the world.

The good things derived from the treaty of Bassein, must, then, be regarded as all summed up in these two effects; first, the war with the Mahratta chiefs; and secondly, the means which it contributed to the success of the war. As to the war, if that was a good thing, it might have been easily produced without the treaty of Bassein. Therefore the treaty of Bassein deserves but little admiration or applause upon that account. As to the other question; namely, in what proportion it contributed to the success of the war, the Governor-General presents an answer on which he appears to lay the greatest stress. The treaty of Bassein was a contrivance to prevent the union of the Mahratta states. It is necessary, therefore, to inquire, how far the truth of this allegation extends.

The treaty of Bassein was calculated to withhold the Peshwa from any confederacy hostile to the English. It was so far from calculated to prevent, that it was calculated to produce, a confederacy, hostile to the English, of all the rest of the Mahratta states.

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A very limited question thus remains to be answered; namely, how much the chance of the accession of the Peshwa would add to the dangers arising from the chance of a confederacy, hostile to the English, among the other Mahratta states; and how much would those dangers be lessened, by the certainty of his absence? The item in the account, it is evident, is the power of the Peshwa; and, that being remarkably small, as the danger of a confederacy could not be greatly augmented by its presence, so it could not be greatly diminished by the reverse.

There is, however, a view of the danger, which is drawn by the Governor-General, in very frightful colours. He says, that either Scindia or Holkar must have prevailed in the contest subsisting between them at the time when the treaty of Bassein was framed; that the successful prince, whoever it was, would have engrossed the power of the Peshwa; would thence have become too powerful to be resisted by any of the other Mahratta princes; would of course have subdued them all; and, uniting under his sceptre the whole power of the Mahratta nation, would have become a dangerous neighbour to the British state. From this danger it was delivered by the treaty of Bassein.

To make of this an argument in favour of the treaty of Bassein, two things must be allowed: it must be allowed that the danger held forth was such as it is represented; and it must be allowed that there was no better method of averting that danger. Both may be disputed. First, it is by no means

BOOK VI. certain, that the Mahratta state would have assumed
CHAP. II. a shape more formidable to the English, had the con-

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tending princes been left to themselves. It is not even probable. The probability is, that Scindia and Holkar, neither being able to succeed to the extent of his wishes, would have been obliged to compromise their differences; and the Peshwa might have acquired rather more of power and independence, than he had previously enjoyed. But if Scindia prevailed; as the greater power of that chieftian rendered it probable, if any of them prevailed, that he would be the successful contender; in what respect would his power be greater, than it was before Holkar appeared? At that time, he was master of the Peshwa; and yet so little had he increased his strength, that a mere adventurer was able in a few years to raise an army, an army against which he found it difficult to contend. Scindia possessed not talents to bind together the parts of an extensive dominion, as discordant as those of a Mahratta empire; and had he united the Holkar possessions, and even those of the Peshwa, to his own, he would have diminished, rather than increased, his efficient power. Experience showed that by the attention he was obliged to bestow in holding in obedience the Peshwa's dominions in the south, his authority became little more than nominal, over his own in the north.

It would be tedious to run over all the possible shapes into which, if left to themselves, the Mahratta states might then have fallen; but it may safely be affirmed that no shape which they had any chance to assume would have been so formidable to the English, as that into which they were thrown by the treaty of Bassein.

But if the reality of the danger, which the Governor-General thought he foresaw, were as well proved

as it appears to stand unsupported by proof, it would still remain to inquire whether it might not have been averted by other and better means, than the treaty of Bassein. Had the mind of the Governor-General not been imperiously guided by his passion for "the system of general defensive alliance between the British power, and the several states of Hindustan," he might have interposed, with so much effect, in the character of an arbitrator, as to establish a balance in the Mahratta empire; and a balance, which it would have been easy for the British government to keep perpetually trimmed. He might have so terminated the subsisting disputes, as to make the power of Scindia, of the Peshwa, Holkar, and the Rajah of Berar, nearly equal. In the contests which would of course prevail among them, the British government, by always showing itself disposed to succour the weakest party, might have possessed a pretty complete security for maintaining the Mahratta empire, if there was any use in such a case, in the shape which it had thus been intentionally made to assume. Not only did the power of the British state enable it to interpose with a weight which none of the parties, would have been easily induced to resist; but such was in fact the state and disposition of the parties, that they all appealed eagerly to the British government, and most earnestly solicited its interference. The Governor-General, by rushing, with eyes fixed on nothing but the beauties of his "defensive system," to the conclusion of a treaty which gave to the British the government in fact of one member of the Mahratta state, and threatened in a most alarming manner the independence of all the rest, sacrificed the high advantage of acting as a mediator between the Mahratta princes, and created

BOOK VI. a confederacy which hardly any other combination of
 CHAP. 11. circumstances could have produced.

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The Governor-General, ascribes to the treaty of Bassein only one other advantage, of the importance of which it seems desirable that an estimate should be made; namely, the destruction of the French influence in the Mahratta state. In the first place, it was not the treaty of Bassein by which that destruction was produced; it was the war with Scindia; and a war with Scindia if it had been worth a war, would have produced it without the treaty of Bassein. But though what the treaty of Bassein did not produce, was the destruction of the French influence, what the treaty of Bassein did produce, was the union of Scindia with the Rajah of Berar, and the necessity, in order to accomplish that destruction, of vanquishing both of those princes together, instead of one.

The Governor-General, as suited his argument, and probably at that time his state of mind, represents the danger from French influence as prodigiously great. Not only does he affirm the power possessed by the French officers in the service of Scindia, to have been highly alarming to the British government; but he holds it out as probable, that some of the contending parties in the Mahratta state would have solicited the aid of the French government, have received a French army from Europe, have prevailed over all its opponents, and so have established a great Mahratta empire, supported and governed by the French. Upon this theory of evil, it will probably not be expected that I should bestow many words.

The influence of the French with Scindia was at this time so far from great, that it was completely undermined, and tottering to its fall. So well aware

of this was Perron, the officer at the head of the French party, that he had already intimated to the English an intention, which he soon after fulfilled, of withdrawing himself from the Malratta-service. Not only Scindia, but all his chiefs, had become jealous of the French to the highest degree. It was known to the English, that he meditated, and had already begun, a reduction of their power ;¹ the English found, at the end of the war, that, instead of objecting to the condition which they proposed to him, of excluding the French from his service, he was eager to close with it ; and there seems little room for doubt, that if the treaty of Bassein had not been concluded, the Governor-General might, if he chose, have made an arrangement with Scindia for discharging the French, without the lamentable expence of war.²

But, if the condition and influence of the French officers had much more nearly corresponded with the apprehensions of the Governor-General, it is high time that a more sober estimate of the danger, than hitherto they have been accustomed to make, should be suggested to him, and to his countrymen. If the assertion were made, that it would not be in the power of French officers to render Scindia, or any native power, much more formidable than it would be without them, it would not be easy to refute that opinion. What renders the native sovereigns weak, is less the badness of their military officers, than the badness of their governments ; and, under such governments, no officers can be very instrumental in the

¹ Col. Collins's Dispatch. Ibid. p. 17, 18.

² The Governor-General himself was of this opinion, when he first sent Colonel Collins to the camp of Scindia, with an expectation that he would not only dismiss the French officers, but accept the English subsidiary force ; that is, give up his military power entirely to the English.

BOOK VI. creation of strength. If the commanding officer has
CHAP. 11. not land assigned for the maintenance of his troops,
1803. he is always without resources: If he has land, he becomes a civil ruler; and the multiplicity and extreme difficulty of his civil functions leave little of his time for military cares. Besides, he has then an interest in peace; both because his country yields most when he is most attentive to it, and because his troops are more easily maintained at home than in the field. In the next place, to form a right judgment on this important subject, it is necessary duly to consider how many powerful causes must all be united, all operate in conjunction, to produce an efficient and formidable army. Of these, some of the most important are incapable of existing in the armies officered by Europeans in the service of the native princes of India. Allowing, what never would happen, that the physical requisites of an army were all provided, and bearing in mind that all the efficiency of these requisites depends upon the sort of machine which the officers, considered as an organized body, compose, the reader will easily perceive, that of the causes necessary to render that machine a good one, some of the most important cannot, in the circumstances we are contemplating, ever be found. To give to a body of men, that most peculiar, that highly artificial, and, when contemplated by itself, most extraordinary turn of mind, which is necessary to convert them into an organ of life, of unity, of order, of action, and energy to the animate and inanimate materials of an army, requires the utmost force of the legal and popular sanctions combined. But neither the legal nor the popular sanction can be made to operate with any considerable force upon Frenchmen, in such a situation as that of officers in the army of an Indian Prince. What is there, in such a situa-

tion, to restrain the operation of private views, arising from the love of money, or the love of power, from pique, from jealousy, from envy, from sloth, and the many thousand causes, which are always producing opposition among men when they are not under the operation of the strongest motives to resist them? Under an European government, it is not the power of the general, which produces that unity of will, by which an army is animated. In general, his power would be far from adequate to so extraordinary an effect. The whole power of government, operating with unlimited command over the means both of reward and punishment; the whole force of the popular sanction, holding forth the hatred and contempt, or the love and admiration, of those among whom he is to spend his days, as the portion of every man who conforms, or does not conform, to what is expected of men in his situation, are not only added to the authority of the General, but so difficult is the effect accounted, that even when all these forces, operating together, produce it to any considerable degree, the world thinks that it never can express sufficient admiration, never bestow a sufficient portion of applause. Which of these great, and indispensable powers, had any existence in the case of Perron, or any other officer, in a similar case? Upon his officers, it is plain, the popular or moral sanction had no means of operation. What cared they, what should be thought of them, by the people of Scindia's court or kingdom, as soon as it was more agreeable for them to be gone than to remain? What cared they for his punishments, when they had it in their power to make their escape from his dominions? A body of officers, in such a situation, is a rope of sand. The General who leads them is their slave; because he can retain their service only by pleasing them: He can seldom please

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BOOK VI. one set of them, without displeasing another : And he
 CHAP. 11. dares not restrain their excesses ; which produce two
 1803. deplorable effects, the unavoidable loss of discipline,
 and the hatred, wherever he advances, of the people
 whom he is unable to protect. The chances, there-
 fore, are innumerable, against the event, that any
 army, officered as that of Scindia by Frenchmen,
 should ever become formidable to one officered as that
 of the British in India.

Of this truth the Governor-General himself appears to have been not altogether unapprized. The evidence is exhibited in the instructions which he issued to the Commander-in-chief, at the commencement of the war, for holding out to the French officers inducements to abandon the service of Seindia ; and in the hopes which he entertained that those invitations would produce their effect.¹ It is exhibited also in the declarations which he makes of the acquiescence with which, in several states of circumstances, he would have beheld the continuance of the French officers in the service of Scindia. Thus, the Governor-General, when he conceived suspicions that the Peshwa, even subsequent to his flight from Poona, would refuse to execute his engagements for receiving the English mercenary force, declared that he would not attempt compulsion, nor risk a war with a combination of the Mahratta powers, even for the mighty benefits of the treaty of Bassein.² Again, when he despaired of inducing Scindia to accede to the terms of his defensive alliance, he assured him, that the English government would still gladly preserve with him the relations of amity and peace, provided he did not resist the treaty of Bassein, or infringe the rights

See Papers of Instructions. Ibid. p. 156, &c.
 Papers on the Mahratta War, ut supra, p. 68.

of any British ally.¹ In other words ; had the Peshwa not agreed to put his military power into the hands of the English, the Governor-General would have quietly beheld the whole of the Mahratta states, Scindia's Frenchmen and all, existing in their usual independence and turbulence, rather than incur the evils of a war for the sake of producing a change : And had Scindia not assumed an attitude which implied a determination to resist the treaty of Bassein, the Governor-General would not have made war upon him, in order to effect the destruction of his European force ; a war, which, nevertheless, had that destruction been essential to the security of the state which he ruled, it would have been incumbent upon him to make.²

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As to the chance of the arrival of a French army from Europe, a chance which the Governor-General represents as most formidable, how that was diminished by the treaty of Bassein, it is not easy to perceive. If any thing was likely to induce Scindia and the Rajah of Berar to seek assistance from an army

¹ Gov.-Gen's Letter to Scindia, *Ibid.* p. 134, also 129.

² When the Governor-General, it may be further observed, tells Scindia, that he had not the means of defending himself against the miserable power of Holkar, (*Ibid.* p. 131, 133), he surely made very small account of Perron and his battalions. It has been given, in parliament, as the opinion of two men, not apt to agree on disputable ground, of both Hastings and Francis, that European officers, and disciplined battalions, were to the native princes, especially the Mahrattas, a source of weakness, not of strength ; who, though formidable by their irregular warfare, could not be so in a pitched battle. See Report of the debate, on the state of affairs in India, 5th of April, 1805. It was affirmed on that occasion by Mr. Francis, that after the minutest investigation, he found there were not more than twelve French officers in the whole Mahratta service. And it is worthy of remark that no specific statement of the number, nothing but large general expressions, is given by the Indian government. Francis, moreover affirms, that of the force under the command of Perron, the greater part were ordinary Mahratta troops ; but a small portion officered by Europeans, or disciplined in the European manner.

BOOK VI. of Frenchmen, of whom they were jealous only some-
CHAP. 11. what less than they were of the English, it was the
1803. treaty of Bassein. If it be said, that the reduction
which was effected of the power of Scindia would
have deprived a French army of the assistance to
which it might otherwise have looked, it was the war,
by which this effect was produced, not the treaty of
Bassein. This is another argument which proves
that the treaty of Bassein was good, only as furnishing
a pretext for the war with Scindia and Berar.

Had Englishmen been capable of forming a sober
estimate of the circumstances of France, at that time
in a situation very little calculated for sending an
army to India, the value attached to this contingency
would not have been great. Neither would it be easy
to show, that her chances of success, had France con-
ducted an army to India, would not have been fully as
great, at the close of the Mahratta war, as before. A
prospect of deliverance from the English would prob-
ably have roused the whole Mahratta nation, then
peculiarly exasperated, to have joined the invaders.
As for the loss of Scindia's French officers, it would
have been easy to supply their place, and to incorpo-
rate with the European battalions as many native
troops as their funds could maintain. In regard to
pecuniary supply, Scindia could not be less capable of
aiding them after the war, than before. He was
totally incapable at both times.

The Governor-General not only made a very high
estimate of the advantages arising from the treaty of
Bassein: He had a contrivance for making a very
low estimate of the expense which it produced. It
produced indeed a war, which laid upon the East
India Company a frightful load of debt. But the
contending armies of Scindia and Holkar could not,
the Governor-General informs us, have been kept in

the field, without ravaging the territories of the English and the Nizam ; and to stand protected against this danger, armies must have been placed on the frontiers, which would have cost nearly as much as the war. This is one of those vague assertions, which, without much regard to their foundation, are so often hazarded, when they are required to serve a particular purpose ; but which answer that purpose only so long as they are looked at with a distant and a careless eye. In the present case, it may safely be affirmed, that all the expense which a plan of defence required would have been the merest trifle in comparison with the enormous expenditure of the war. That much would have been required for defence, is fully contradicted by the Governor-General himself ; who confidently affirmed his belief, that the treaty of Bassein, however alarming and odious to Scindia and Holkar, would yet be unable to move them to hostilities, because they knew their own weakness, and the dreadful consequences of a war with the British power. If for the mighty interests, placed at stake by the treaty of Bassein, it was yet improbable they would dare to provoke the British anger, it was next to a certainty, that they would be careful not to provoke it for the sake of a little plunder.

To have placed the subsidiary force with the Nizam upon his frontier, and to have increased to the necessary extent the troops stationed in Mysore, presented but little demand for expenditure, beyond what the maintenance of that portion of the army would have required in any other station. If some little expense must have attended these movements, it would be absurd to speak of it coolly as fit to be compared with the huge expenditure of the Mahratta war.

We are now then prepared to exhibit, in a few words, the statement of profit and loss by the treaty

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BOOK VI. of Bassein. What was gained by it was, the depend-
CHAP. 11. ance of the Peshwa, and nothing more: What was
1803. lost by it was, all that was lost by the Mahratta war.
The loss by the Mahratta war is the excess of what
it produced in evil above what it produced in good.
Of the good and the evil which was produced by the
Mahratta war, nothing can be spoken with precision
till it is known what they are. An account, therefore,
of the events, and of the results of the war, will use-
fully precede the portion which remains of the in-
quiry into the nature and effects of the treaty of
Bassein.

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Objects to which the Operations of the Army in the North were to be directed—Objects to which the Operations of the Army in the South were to be directed—Minor Objects of the War—General Lake takes the Field—History of the French Force in the Service of Scindia, and of his Possessions in the Dooab—History of the Emperor Shah Aulum continued—Battle of Allyghur, and Capture of the Fort—Battle of Delhi, and Surrender of the Emperor to the English—Agra taken—Battle of Laswaree—French Force in the Service of Scindia destroyed, and his Dominions in the Dooab transferred to the English—Operations of the Army under General Wellesley in the South—Ahmednuggur taken—Battle of Assye—Boorhanpore and Asseerghur taken—Scindia makes an Overture toward Peace—Battle of Argaum—Siege and Capture of the Fort of Gawilghur—Operations in Bundelcund—in Cuttack—in Guzerat—Negotiation with the Rajah of Berar—Treaty concluded—Negotiation with Scindia—Treaty concluded—Engagements with the minor Princes near the Jumna—Scindia enters into the defensive Alliance—Governor General's Account of the Benefit derived from the defensive Alliances, and the Mahratta War—Investigation of that Account.

FOR the war, as soon as it should begin, the Governor-General had prepared a most extensive scheme of operations. To General Lake, the Commander-

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BOOK VI. in-chief, at that time present with the army on the
 CHAP. 12. upper frontiers, instructions had been sent on the 28th
 1803. of June; pointing out, not only the necessity of
 placing the army under his command, with the utmost
 expedition, in a state of preparation for the field, but
 also, though briefly, and in the form of notes, the ob-
 jects to the attainment of which the operations of that
 army would immediately be directed. On the con-
 sequent exertions of the Commander-in-Chief, to
 make ready for action, the Governor-General bestows
 unqualified praise. "By the indefatigable activity,"
 says he, "zeal, ability, and energy of General Lake
 (whose personal exertions have surpassed all former
 example, and have been the main source of the suc-
 cess of the war in that quarter) the army of Bengal,
 on the north-west frontier of Oude, was placed, to-
 wards the close of the month of July, in a state of
 preparation and equipment favourable to the imme-
 diate attack of M. Perron's force, as soon as authentic
 advices should be received of the commencement of
 hostilities in the Deccan."¹

In this part of the extensive field, which the plan
 of the Governor-General embraced, he gave notice of
 two military, and two political, objects. The first of
 the military objects was to conquer the whole of that
 portion of Scindia's dominions which lay between the
 Ganges and the Jumna; destroying completely the
 French force by which that district was protected;
 extending the Company's frontier to the Jumna; and
 including the cities of Delhi and Agra, with a
 chain of posts, sufficient for protecting the navigation
 of the river, on the right bank of the Jumna. The
 second of the military objects was of minor import-
 ance; the annexation of Bundelcund to the British
 dominions.

¹ Papers, *ut supra*, p. 154, 234.

The political objects were also two. The first, to use the language of the Governor-General, was, "the possession of the nominal authority of the Mogul;" that is to say, the possession of his person, and thereafter the use of his name, to any purpose to which the use of that name might be found advantageous. Together with the city of Delhi, the person of the Mogul had for a series of years been subject to Scindia; more immediately, at that particular moment, to Perron, as the vicegerent of Scindia in that part of his kingdom. The acquisition of the country would, of course, place the Mogul, too, in British hands. The second of the Governor-General's political objects was, an extension of his general scheme of alliance. He desired that the whole of the petty states, to the southward and westward of the Jumna, from Jyneghur to Bundelcund, should be united in "an efficient system of alliance" with the British government.¹

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Such were the ends to be pursued in the north; for the accomplishment of which the Commander-in-chief was vested with the same sort of powers, which had already been conveyed to General Wellesley, for the more secure attainment of those which were aimed at in the south. General Wellesley was expected, with the force under his command, to defeat the confederate army of Scindia and the Rajah of Berar; to protect from all danger, in that direction, the dominions of the Company and their allies; and to establish, in their subsidizing form, the governments of the Nizam, the Peshwa, and Guickwar.

The province of Cuttack separated the Company's dominions in Bengal, from the northern circars. By

¹ Gov.-Gen.'s Letter to the Commander-in-chief, dated 27th of July, 1803. Ibid. p. 156.

BOOK VI. the conquest of this district, the territory of the
CHAP. 12. English nation in the northern part of India would
1803. be united, on the eastern coast, with that in the south, and would extend in one unbroken line from the mountains on the frontier of Tibet to Cape Comorin; the Mahrattas on that side of India would be deprived of all connection with the sea, and hence with the transmarine enemies of the Anglo-Indian government; a communication not liable to the interruption of the monsoons would be formed between Calcutta and Madras; and an additional portion of the Bengal frontier would be delivered from the chance of Mahratta incursions. The province of Cuttack belonged to the Rajah of Berar. Preparations were made for invading it about the time at which the operations of the principal armies should commence.

Scindia possessed the port of Baroach, and a contiguous district on the coast of Guzerat. The government of Bombay was made ready to seize them, as soon as the war should be declared.

General Lake took the field with an army of 10,500 men, consisting of about 200 European artillery, three regiments of European, and five of native cavalry, one regiment of European, and eleven battalions of native infantry. Beside this force, about 3,500 men were assembled near Allahabad for the invasion of Bundelcund; and about 2000 were collected at Mirzapoor, to cover Benares, and guard the passes of the adjoining mountains.

The army of Scindia, to which General Lake was to be opposed, was under the command of a Frenchman, named Perron, and stated by the Governor-General, on grounds of course a little uncertain, to have consisted of 16,000 or 17,000 infantry, formed and disciplined on the European plan; with a large

body of irregular infantry, from fifteen to twenty thousand horse, and a train of artillery, which the Governor-General describes, as both numerous and well appointed.¹

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To understand the nature of the power of Scindia, in this quarter of India, a short history is required, not only of the peculiar composition of his army, but also of the territorial acquisitions which he there retained. Deboigne, though not the first Frenchman who was admitted into the army of Scindia, was the first who obtained any considerable degree of power. Born a Savoyard, of parents respectable, though poor, after having served some time in the army of his own prince, he entered the more splendid service of France, in quality of an ensign in the Irish brigades.² In the vicissitudes of his early life, we must content ourselves with effects; the causes very frequently remain unknown. We find him, next, an ensign in a Russian army, serving against the Turks. He was here taken prisoner; carried to Constantinople; and sold as a slave. After the war, being redeemed by his

¹ Vide Gov.-Gen.'s Notes relative to the late transactions in the Mahratta empire. Ibid. p. 235. It is instructive to observe the prevalence of exaggeration: Col. Collins in his letter from Scindia's camp, dated 7th of April, 1802, says; "Since my arrival at this court, I have obtained more accurate information of the state of the regular infantry in the service of Dowlut Rao Scindia than I heretofore possessed. I believe your Lordship may rely on the correctness of the following statement. General Perron commands four brigades of native infantry, each consisting of ten battalions of sepoy. The complement of a battalion is 716 firelocks, and every corps is commanded by two or three European officers." Ibid. p. 17. By this statement, Perron's infantry amounted to 28,640, more than one half beyond the estimate of the Governor-General, which yet we may suppose beyond the mark.

² This sketch of the history, both of Deboigne and Perron, for which I have been obliged to trust to sources a little uncertain, is given, as exhibiting, which is enough for the present purpose, an idea, correct as to the class of men to which they belonged, rather than, in every minute particular, as to the individuals who are named.

BOOK VI. parents, he repaired to St. Petersburg, found means
CHAP. 12. to recommend himself, and was made a lieutenant.

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He was detached to some Russian post on the Turkish frontier, and had the fortune to command the escort which attended Lord Percy in a progress among the Grecian islands. In consequence of the impression which he must have made upon that nobleman, and the views which he must have disclosed, Lord Percy furnished him with two letters of recommendation, one to Mr. Hastings, Governor of Bengal, and another to Lord Macartney, Governor of Madras, to whose acquaintance, it is said, he had already been admitted, during the residence of that nobleman as British ambassador at St. Petersburg. It is surmised, that he obtained the consent of the Empress to make a voyage to India, from which he was to return by way of Cashmere, Tartary, and the borders of the Caspian Sea. Be that as it may, he arrived at Madras in the year 1780, and engaged as an ensign in the service of the Nabob of Arcot. In 1782 he repaired to Calcutta, where the letter of Lord Percy procured him a favourable reception from Mr. Hastings. Without disclosing his connection with the Russian government, he described to that Governor the journey by Cashmere, and the shores of the Caspian, as the object which he now had in view; and was furnished by him with a recommendation to the Nawaub of Oude, and the British resident at Lucknow. It is said; that he was accommodated by the Nawaub with a bill of exchange on Cashmere for 6,000 rupees, with which, instead of prosecuting his journey, he purchased arms and horses, and entered into the service of the Rajah of Jeypoor; that upon intelligence of this proceeding he was ordered down to Lucknow by Mr. Hastings, whom he thought it his interest to obey; that he found the means of ex-

culpating himself in the mind of that ruler, and was permitted to return to Lucknow; that he now engaged in trade, which he prosecuted with success; that he came to Agra, in 1784, at which time the Rana of Gohud was closely besieged by Madajee Scindia; that he suggested to the Rana a plan for raising the siege, but Scindia intercepted his correspondence, and, impressed with the proof of military talents which it displayed, consulted Mr. Anderson, the British resident, on the propriety of taking him into his service; that Mr. Anderson, to whom he had letters of recommendation, sent for him, introduced him to Scindia, and procured him the command of two battalions, to be disciplined in the European style. The terror which Scindia found to march before the grape and bayonets of Deboigne's battalions, and the effects which they produced in the battles of Lallsort, Chack-sana, and Agra, from 1784 to 1789, made him eager to increase their number to eight, then to sixteen, and afterwards, it is said, to twenty battalions, at which amount they remained. A battalion complete, consisted of 500 muskets, and 200 gunners, with four field pieces and one howitzer. The military talents of Deboigne, and the efficiency of his troops, were the grand instrument which facilitated, or rather produced, the victories, and enlarged the dominions of Scindia, in the region of the Jumna. In 1792, with eight battalions, he fought the desperate battle of Mairta against a great army of Rattores, a warlike tribe of Rajpoots. In the same year, and with the same force, he defeated, after an obstinate conflict at Patun, the formidable army of Ishmael Beg. In 1792, he defeated the army of Tuckojee Holkar, containing four battalions disciplined and commanded by a Frenchman; and at last made Scindia, without dispute, the most powerful of the native

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BOOK VI. princes in India. Deboigne was a man above six
CHAP. 12. feet high, with giant bones, large features, and pierc-

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ing eyes; he was active, and laborious to an astonishing degree; understood profoundly the art of bending to his purposes the minds of men; and was popular (because men felt the benefit of his equitable and vigilant administration), though stained with three unpopular vices, jealousy, avarice, and envy.¹

Perron came into India as a petty officer of a ship, either with Suffrein, or about the time of Suffrein's arrival. Having travelled into the upper provinces, he first received employment in the army of the Rana of Gohud, where he served under the immediate command of an Englishman. After the destruction of the Rana, he joined, in quality of quarter-master-serjeant, a corps commanded by a Frenchman in the service of Scindia. Though he soon raised himself to a higher command, his corps was reduced, upon the return of the army into cantonments; and he was even unsuccessful in an application for employment in the army of the Begum Sumroo. When the brigade of Deboigne began to be formed, the prospects of Perron revived. He received the command of the Boorhanpore battalion; and had an opportunity of distinguishing himself in the battle of Patun. He commanded the detachment of Deboigne's army which besieged Ishmael Beg in Canoor; and it was to him that Ishmael Beg surrendered. To the honour of their European education, Deboigne and Perron resolutely protected their prisoner from the death which Scindia, who had suffered from his prowess, thirsted to inflict upon him; and he remained in the

¹ This account, which savours of exaggeration, is derived from an English gentleman, who served at the same time with Deboigne as an officer in Scindia's army. See *Asiat. An. Register* for 1805, Characters, p. 22.

fort of Agra, with a considerable allowance for his subsistence. When the corps of Deboigne became sufficiently numerous to be divided into two brigades, he gave the command of the first to M. Frimont, and that of the second to M. Perron, who, accordingly, upon the death of Frimont, became second in command. When the ambition of Scindia to establish a control over the Peshwa carried him to Poona, it was the brigade of Perron which attended him thither, and formed the principal part of his force. Perron, thus about the person of Dowlut Rao from the moment of his accession, and one of the main instruments of his power, easily succeeded to the whole authority of Deboigne, when, in 1798, that commander withdrew with his fortune to Europe.¹

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M. Deboigne had received a large track of country, in the region of the Jumna, in assignment for the maintenance of his troops. Not only the territory as well as the army which had devolved upon Perron required his presence upon the departure of Deboigne; but the presumption of the Governors, both of Delhi and of Agra, had so much increased by the long absence of Scindia in the South, that it seemed to be high time to reduce them to obedience. In the month of October, 1798, Perron sent two battalions, commanded by Colonel Sutherland, one of the Englishmen who helped to officer Scindia's regular brigades, with an expectation that the Killedar would deliver up the fort; but disappointed in that hope he sent three battalions more, and the place was invested. Though, from a humane regard to the aged Mogul and his family, who were kept as a sort of prisoners in the fort, much caution was used in firing at the

¹ These particulars, collected by the well-informed editor of the earliest volumes of the *As. An. Reg.* (see vol. iii. *Charac.* p. 39), are confirmed by common history in all the leading and material points.

BOOK VI. place, it was ready for assault in nineteen days,
 CHAP. 12. when the Killedar capitulated and surrendered.¹

1803. This was the occasion, on which, for the first time, the custody of the emperor was placed in the hands of a Frenchman. He had now, during ten years, been subject to the power of Scindia, under which he had fallen, by the following means.

In 1782, when Mr. Hastings so eagerly made peace with the Mahratta powers, their dominions were bounded, on the north, by that great chain of mountains, which extends in a direction nearly east and west, from Cuttack in the Bay of Bengal to Ajmere, and forms a great boundary between the southern and the northern portions of the Indian continent. This physical barrier, against the dangers to which the English dominions in the north of India were exposed from the vicinity of the Mahrattas, was not all. On the western half of this chain of mountains, on its northern side, and immediately bordering upon the Company's frontier, or that of their dependant the Nabob of Oude, were placed, forming another line of defence, a number of small independent states, all jealous of the Mahrattas, and all dreading any extension of their power. The whole of that wide expanse of country, which extends from near Allahabad on the east to the river Sutledge on the west; bounded, on the south by the mountainous ridge just mentioned, on the north, as far as Shekoah, by the Jumna, thence by a line passing near Secundra to the Ganges, and by the Ganges to Hurdwar; was, by the policy of Mr. Hastings, left open to the ambition of the Mahrattas. This country contained, among other principalities, the territory of

¹ See letters from an officer in Perron's army. *Asiat. An. Register*, vol. i. Chron. p. 50.

Bundelcund, and Narwar; that of Gohud, including Gualior and Bind; and the great provinces of Agra and Delhi, including the Jaat country, and nearly one half of the Dooab, subject chiefly to the Emperor Shah Aulum, and a few other Mahomedan chiefs. Scindia was the Mahratta prince, who, from the vicinity of his territories, and from his power, was best situated for availing himself of the offered advantage; and he did not allow the opportunity to escape. Another Mahratta chieftain, indeed, found means to get a partial possession of Bundelcund, while Scindia was engrossed with the business of other acquisitions; but all the rest of that extensive country was wholly appropriated by the latter chieftain.¹

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Scindia had already made great progress in subduing this region, when, with Ismael Beg, he approached Delhi in 1788. Gholam Khadur, a son of Zabita Khan; who, having from some cause of displeasure been banished from the presence of his father, had received an asylum from Shaw Aulum, and growing into his favour, had been created by him Ameer ul Omrah; enjoyed at that time the principal power at Delhi. The emperor appears to have been desirous

¹ See Rennel Asiatic. An. for 1804, Miscel. Tracts, p. 77: Hamilton's East Ind. Gazetteer. The policy of letting him take possession of this country, is thus represented by Lord Wellesley: "The territories of Scindia between the Jumna and the Ganges interrupt the line of our defence in that quarter; and some of his principal posts are introduced into the centre of our dominions; while the possession of Agra, Delhi, and of the western and southern banks of the Jumna, enables him to command nearly the whole line of the western frontier. In the event of any considerable accession to Scindia's power, or in the event of his forming any connexion with France, or with any enemy to the British interests—the actual position of his territories and forces in Hindostan would furnish great advantages to him, in any attack upon the Company's dominions." Governor-General's Instructions to the Commander-in-Chief, dated 27th July, 1803, Ibid. p. 156. As the Governor-General was making out a case, allowance is to be made for exaggeration.

BOOK VI. of emancipating himself from the dominion of Gholam
 ЧАП. 12. Khadur, a man of a haughty, and ferocious character;
 1803. and informed him that, having no money to carry on the contest, he regarded resistance as vain. Gholam Khadur himself undertook for resources; only insisting, that, as "the presence of the monarch was half the battle," the Emperor should head the army in the field; and to this the Emperor assenting, commissioned Gholam Khadur to make the requisite preparations for war. Next day, it is said, a letter from the Emperor to Scindia was intercepted, in which the Emperor exhorted Scindia to use the greatest possible dispatch, for the purpose of destroying Gholam Khadur; "for Gholam Khadur," said he, "desires me to act contrary to my wishes, and oppose you." Upon this discovery Gholam Khadur, burning for revenge, ordered an attack upon the fort. in which Shah Aulum resided; carried it in a few days; flew to the apartment of the monarch, whom he treated with every species of indignity; and then put out his eyes. After plundering the Emperor and his family, and sparing no expedient, however degrading, to strip the females of all their valuable ornaments, he fled upon the approach of Scindia; who thus became master of the legitimate sovereign of India, and of all the territories which yet owned his sway.¹

¹ Of this, as of other parts of the Mahratta history, in which the English were not immediately concerned, when our knowledge is sufficiently certain in all the points of any material importance; we must, for the minute particulars, be satisfied to know that they cannot be very remote from the truth.—The remaining history of Gholam Khadur is short. He took refuge in Agra, which Scindia besieged—Seeing resistance hopeless, he took advantage of a dark night, stuffed his saddle with the jewels which he had plundered from the family of the Emperor, and with a few followers took his flight towards Persia. On the second night, having fallen from his horse, he gave time to his pursuers to come up, and make him prisoner. Scindia, after exposing him, for

Though the Emperor was allowed by Scindia to remain in the fort of Delhi, with the nominal authority over the city, and a small district around, he was held in a state of poverty, in which not only the decencies, but almost the necessaries of life were denied to him and his family. A Killedar or Governor was placed in the fort, by whom he was guarded as a prisoner. And Scindia at times had made him set forth his claim, not only to the tribute which the English had covenanted to pay to him for Bengal, which they had so early found a pretext for not paying, and which now with its interest amounted to a great sum; but to the wide extended sovereignty which had ceased to be his, only by successful usurpation and rebellion.

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As there is no reason to believe that Perron behaved not to Shah Aulum with all the humanity and delicacy, practicable in the circumstances of Perron; so there is reason to believe that the condition of the unhappy monarch was ameliorated, after he became subject to that European officer. M. Perron is represented, by all those from whom we receive any accounts of him, except the English rulers, as, not only a man of talents, but a man of humanity and moderation.¹

some time, first in irons, next in a cage, ordered him to be deprived of his ears, nose, hands, feet and eyes; in which deplorable condition he was left to expire.—The party who pursued him was commanded by a Frenchman of the name of Lostoneaux. It was under him that Perron is said to have been first admitted into the service of Scindia, when he served as a quarter-master-serjeant. Lostoneaux is said to have got possession of the saddle, which Gholam Khadur is supposed to have stuffed with diamonds. This at least is known, that he soon after contrived to slip away, and returned to Europe. His corps breaking up after his desertion, Perron was in danger of losing employment, till Scindia's General gave him a battalion of his own. *Asiat. An. Reg.* for 1804, Chron. p. 63.—Also for 1801, Charac. p. 39

¹ The English officer from whose letters, in the *Asiat. An. Reg.*

BOOK VI. By the distance at which Scindia, while engaged
 ЦАР. 12. in establishing his authority in the south, was kept
 1803. from his dominions in the north, the administration of the government of his new acquisitions, in the region of the Jumna, fell almost entirely into the hands of Perron, who was present with an army, and had a large portion of it in assignment for the maintenance of his troops. We have the testimony of a most unexceptionable witness, Colonel Collins, both that he made a wise and excellent use of his power; and that the success of his administration had created incurable jealousy and hatred in the breast both of Scindia's nobles, and of Scindia himself. "I have it," says that resident, in his letter dated 30th of March, 1802, "from good authority, that the Sirdars of this court have frequently remonstrated with the Maharaja, on the subject of the extensive authority vested in General Perron; and I have also been told in confidence, that, whenever the disturbances in this quarter are composed, so far as to admit of Scindia's repairing to

vol. i. Chron. p. 50, we have the account of the surrender of Delhi to Perron's battalions, says, "The General, from that amiable humanity, which is a noble trait in his character, endeavoured to avoid recourse to hostile measures, in regard to the old king, the numerous princes, and princesses, who are detained in the fort: and even when the siege was laid, it was with full permission of the king, and every measure adopted to obviate any possible injury to the old monarch and the royal family. Though the troops in the fort, amounting to 600, were debarred from all exterior supplies of provisions, yet General Perron ordered that the royal persons should be amply supplied, and their provisions pass unmolested." The author of a very intelligent letter (dated Oude, November, 1799, on the military state of the north-west part of the Company's frontier; published in the *Asiat. An. Register* for 1804, *Miscel. Tracts*, p. 77) says, "General Perron, a French officer of great experience and consummate abilities, both as a statesman and soldier, represents Dowlut Rao Scindia in Hindustan; and is invested with the most full and absolute authority over every department of the government, civil and military.—This power he exercises with great moderation, at the same time with a degree of judgment and energy, that evince very superior talents."

Agra, it is the intention of the Maharaja to deprive the General of the command of those fortresses which he now possesses in Hindostan. Nor do I doubt the truth of this information; when I reflect on the general disposition of the Mahrattas; they being, as your Lordship well knows, at all times inclined to suspicion and jealousy; of which I saw strong symptoms, at my audience with the Maharaja on the 27th ultimo. The ministers, who were present at this interview, having put various questions to me respecting the state of Scindia's possessions in the Dooab, I purposely spoke of them, as being in the most flourishing condition, ascribing the same to the able management of General Perron, to whom, as your Lordship recollects, they are assigned in *jeypad*. I also noticed the unwearied attention of the General, to improve and strengthen the works of the different fortresses garrisoned by his troops; and mentioned likewise the high estimation in which he was held by all the Rajpoot and Seik Sirdars, who were chiefly guided by his councils and directions."¹ Though we may easily enough suppose in this language a degree of exaggeration, to which the occasion may be supposed to have presented temptation, yet we cannot suppose a gentleman, of an English education, and of a high character, to have made a deliberate statement for which he knew there was no foundation in fact. In his next letter Colonel Collins says, "Such Mahratta Sirdars, as are envious or jealous of the power of M. Perron, do not scruple to affirm, that he by no means wishes the total ruin of Holkar; since, in this event, the Maharaja would be enabled to repair to Hindostan, and to take upon himself the chief direction of affairs in that quarter. Whether or not Scindia has been

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¹ Papers relative to the Mahratta war in 1803, ut supra, p. 17.

BOOK VI. influenced by these suggestions, I shall not presume
CHAP. 12. to determine ; but I believe it to be an undoubted

1803. fact, that General Perron has been given to understand he must relinquish the collections of all the districts which he now possesses in Hindostan, excepting those appertaining to his jeydad, the annual revenues of which are estimated at forty laes of rupees ; at present the General collects nearly eighty lacs." ¹ From Futtý Ghur, to which, for the purpose of avoiding the unhealthy season, he had returned from Scindia's camp, having by the way paid a visit to Perron at his head quarters at Cowle, Colonel Collins, on the 24th of June, 1802, wrote again, as follows : " General Perron has been peremptorily directed by Scindia to give up all the Mehals in his possession, not appertaining to his own jeydad. And I understand, from good authority, that the General is highly displeased with the conduct of Scindia's ministers on this occasion ; insomuch that he entertains serious intentions of relinquishing his present command, in the service of the Maharaja. Indeed, when I was at Cowle, he assured me, that ere long I might probably see him at Futtý Ghur." ²

The first object to which General Lake was commanded to direct the operations of the war, was the destruction of the force of General Perron. This the Governor-General, though he very seriously, if not violently dreaded it, yet at the same time, with a very possible inconsistency, so much despised, that he confidently expected the complete annihilation of it, before the end of the rains. " I desire," says he, " that your Excellency will compose the main army,

¹ Letter to Governor-General, dated, Camp near Ougein, 18th April, 1802. Ibid. p. 18. Compare the statement of 1,35,00,000 in the Governor-General's notes. Ibid. p. 222.

² Ibid. p. 24.

and regulate the strength and operations of the several detachments, in the manner which shall appear to your judgment to afford the most absolute security for the complete destruction of M. Perron's force previously to the conclusion of the rains."¹

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Not arms alone ; other expedients were to be employed. " It would be highly desirable," says the Governor-General, " to detach M. Perron from Scindia's service, by pacific negotiation. M. Perron's inclination, certainly, is, to dispose of his power to a French purchaser ; I should not be surprised if he were to be found ready to enter into terms with your Excellency ; provided he could obtain sufficient security for his personal interests.—I empower your Excellency to conclude any agreement for the security of M. Perron's personal interests and property, accompanied by any reasonable remuneration from the British government, which shall induce him to deliver up the whole of his military resources and power, together with his territorial possession, and the person of the Mogul, and of the heir apparent, into your Excellency's hands. The same principle applies generally to M. Perron's European officers. And the proclamations, with which I have furnished your Excellency, will enable you to avail yourself of the first opportunity of offering propositions to those officers, or to the several corps under M. Perron's command."²

On the 7th of August, the General marched from Cawnpore. On the 28th he reached the frontier : and early on the morning of the 29th moved into the Mahratta territories, with a view of attacking a part of M. Perron's army assembled near the fortress of

¹ Letter to Governor-General, dated, Camp near Ougein, 18th April, 1802. Ibid. p. 13. Compare the statement of 1,35,00,000 in the Governor-General's notes. Ibid. p. 159.

² Letter, ut supra. Ibid. p. 161.

BOOK VI. Allighur. The British army reached the enemy's
 CHAP. 12. camp about seven o'clock in the morning ; and found

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the whole of his cavalry drawn up on the plain, close to the fort of Allighur. Appearing to be strongly posted, with their right extending to the fort of Allighur, and their front protected by a deep morass, the General resolved to make his attack on their left flank, which had no protection except from two detached villages. The British cavalry were formed into two lines, supported by the line of infantry and guns ; but the enemy retired as they advanced, and quitted the field without an engagement. They were estimated at the amount of 15,000. As if to show the extreme want of all cohesion, and hence of stability, in the materials of Perron's power ; the Commander-in-Chief informs the Governor-General, and the Governor-General with exultation informs his employers ; that, upon so very trifling an occasion as this, " many of the confederates of M. Perron left him ; " and " I learn," says the General, " from all quarters, that most of the enemy's cavalry, who opposed us yesterday, have returned to their homes, declaring their inability to oppose the English." ¹

The town of Coel immediately surrendered to the English ; but the garrison of Allighur resisted all the motives with which Lake endeavoured to persuade them. After consideration, he deemed it practicable to carry the fort by assault ; and this he preferred to the slow operations of a siege. The place was strong, with a broad and deep ditch, a fine glacis, the country levelled for a mile round, and exposed in every direction to the fire of the fort. Lieutenant-Colonel Monson was chosen to lead the attack : and the preparations were completed before the 4th of September.

¹ Letter, ut supra. Ibid. p. 267, 268.

At three o'clock, on the morning of that day, the troops moved down to a distance of 600 yards from the sortie. After waiting till half after four, the hour of assault, the storming party advanced,* under cover of a heavy fire from the British batteries erected for the purpose, and arrived within 100 yards of the fort before they were perceived. There was only one passage across the ditch into the fort, by a narrow causeway, where the enemy, having commenced a mine, but omitted a draw-bridge, the British troops were enabled to pass, and assault the body of the place. As soon as Colonel Monson perceived that the garrison had received the alarm, he pushed on with two flank companies of Europeans, hoping to enter the gate along with the external guard. The gate was found shut; and the ladders were applied. Major Macleod of the 76th regiment, and two grenadiers, began to mount; but so formidable an array of pikemen appeared to receive them, that it would have been vain and foolish to persist. A gun was now required to blow open the gate. Being situated near the angle of a bastion, it was difficult to place a gun in a situation to act upon it. Four or five rounds were fired, before it was blown open; the troops were stopped about twenty minutes; during which they were raked by a destructive fire of grape, wall-pieces, and matchlocks; Colonel Monson was wounded; six officers were killed; and the principal loss in the assault was sustained. A narrow and intricate passage of considerable length, all the way exposed to a heavy cross fire in every direction, led from the first gate to that which led immediately into the body of the place. To this it was a work of great difficulty to bring up the gun; and when it was brought up, the gate was found too strong to be forced. In this extremity Major Macleod pushed through the wicket with the

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BOOK VI. grenadiers, and ascended the ramparts. After this
 CHAP. 12. but little opposition was made. The garrison endeavoured to escape in every direction. Many jumped into the ditch, of whom some were drowned. About 2,000 perished. Some surrendered, and were permitted to quit the fort, by the Commander-in-Chief, who was close to the scene of action, to witness an attack which nothing but the persevering bravery of the men permitted to succeed. The English loss was fifty-nine killed, including six; and 212 wounded, including eleven, European officers.¹

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This fort was esteemed an acquisition of great importance; as being the ordinary residence of M. Perron, and the principal place of deposit for his military stores; of which the quantity, found by the English, probably because it was inconsiderable, is not specified, in any of the printed documents in which the value of the acquisition is presented to view.

The same day on which Allighur was taken, the Commander found it necessary to send a considerable detachment, to join the officer left at Futti Gur, charged with a convoy for the army. Five companies of sepoys, with one gun, under the command of Lieutenant-Colonel Coningham, left at Shekoabad, had been attacked on the 2d of September, by a body of cavalry, commanded by a Frenchman of the name of Fleury. Though much superior in force, the assailants were repulsed, but returned to the attack on the 4th, when the English capitulated, their ammunition being nearly spent. Before the reinforcements sent by the General arrived, the enemy crossed the Jumna, and disappeared.

On the 5th of September, M. Perron, addressed a

¹ See the Gov.-Gen's Notes, *ibid.* p. 247—and the Dispatch of the Commander, p. 268.

letter to General Lake, which was received on the 7th. In that letter Perron informed the British Commander, that he had resigned the service of Dowlut Rao Scindia, and requested permission to pass with his family, his effects, and the officers of his suite, through the Company's dominions to Lucknow. The instructions of the Governor-General, to purchase, if possible, the surrender of the military resources of Perron, have already been mentioned. We are informed by the Governor-General, that "on the 20th of August the Commander-in-Chief received a letter from General Perron, indicating a desire, on the part of that officer, to effect an arrangement, which might preclude the necessity of an actual contest between the British forces, and those under the command of General Perron." We learn, on the same occasion, from the same high authority, that some time before, Perron had applied for leave to pass through the Company's territories, as being about to resign the service of Scindia; and had, at the request of the Commander-in-Chief, sent to the English camp a confidential agent, with whom a discussion took place on the 29th of August. All that we further know is, that the agent departed, without effecting any arrangement. The Governor-General tells us, that "he evaded the propositions of the Commander-in-Chief, for the surrender of M. Perron."¹ Perron might have received a large sum of money, had he bargained for his own retirement, and transferred to the English any considerable portion of the military resources with which he was entrusted. Perron retired, without bargaining at all: and, although he had the greatest cause of resentment against his employer, without transferring to his enemies the

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¹ Letter from Gov.-Gen. in Council, 25th Sept. 1803. Ibid. p. 187.

BOOK VI. smallest portion of the resources with which he was
 CHAP. 12. entrusted.

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The Governor-General informs us, that M. Perron stated two facts, which remarkably confirm what I have already suggested, with regard to the miserable foundation, and feeble texture, of all such power as his. "M. Perron stated, that his reason for retiring proceeded from his having received intelligence, that his successor had been appointed; and was actually on his way to take possession of his new charge. M. Perron also observed, that the treachery and ingratitude of his European officers convinced him that further resistance to the British arms was useless."¹

General Lake, who estimated, and knew that the Governor-General estimated, high the value of removing M. Perron, granted him, in a prompt and handsome manner, the indulgences which he requested; and that General proceeded in consequence to Lucknow.

On the same day on which General Lake received the letter of Perron, measures being completed for the possession of Allighur, he began his march for Delhi. On the 9th of September, he reached Secundra; and during the next two days advanced about eighteen miles beyond Soorajepoor, when intelligence was received, that the army which had belonged to Perron, now commanded by another Frenchman, of the name of Louis Berquien, had crossed the Jumna from Delhi during the night, with a view to meet and repel the British army.

The troops, fatigued with eighteen miles of march, and the heat of the day, reached their ground of encampment (six miles from Delhi) about eleven o'clock, and had scarcely pitched their tents when

¹ Gov.-Gen.'s Notes. Ibid. p. 248.

the outposts were attacked. The General, having reconnoitred, and found the enemy drawn up in order of battle, immediately ordered out the whole line. The position of the enemy was on a rising ground, with swamps on either flank; their front, where alone they could be attacked, was defended by a numerous artillery and a line of entrenchments. The number of the British troops amounted to about four thousand five hundred men. That of the enemy is stated at nineteen thousand. The British infantry were ordered to advance from the right of battalions in open columns of companies; and during this operation, the cavalry were commanded to precede. Advancing two miles in front, they were exposed for one hour to a severe cannonade, before they were joined by the infantry; the Commander-in-chief had his horse shot under him; and a considerable loss was sustained. As the infantry approached, the General ordered the cavalry to fall back, with a view both to cover the advance of the infantry, and if possible to draw the enemy forward from their entrenchments upon the plain. The enemy fell into the snare, believed the movement a retreat, and advanced, shouting, with the whole of their guns. The British cavalry retired, with the utmost steadiness and order, till joined by the infantry, when they opened from the centre, and allowed the infantry to pass to the front. The whole were instantly formed, the infantry in one line, the cavalry in a second, about forty yards in the rear of the right wing. The enemy had halted, on perceiving the British infantry, and began a tremendous fire of round, grape, and chain shot. The General having placed himself on the right of the line, the men advanced with steadiness, and without taking their muskets from their shoulders, till within a hundred paces of the enemy, who began

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BOOK VI. to pour upon them a shower of grape from the whole
CHAP. 12. of their guns. Orders were given to charge with
1803. bayonets. The line fired a volley, and rushed on
with their gallant commander at their head, when
the enemy gave way, and fled in every direction.
As soon as the troops halted after the charge, the
General ordered the line to break into columns of
companies, which permitted the cavalry to pass
through the intervals with their galloper guns, and
complete the victory. The enemy were pursued with
slaughter to the banks of the Jumna. This battle,
though small in scale, and not very trying from the
resistance of the enemy, affords a high specimen both
of the talents of the General, and the discipline and
bravery of the men.

The enemy left the whole of their artillery, sixty-eight pieces of ordnance, with a great quantity of ammunition, and two tumbrils containing treasure, on the field. In men, their loss was estimated at three thousand: that of the English, in killed, wounded, and missing, was four hundred and eighty-five. After being seventeen hours under arms, the British army took up fresh ground towards the river, and next morning encamped, opposite to the city of Delhi. As the enemy had evacuated both the city and fort, Shah Aulum sent a message to express his desire of placing himself under the protection of the victors. An intrigue had been opened with him before, and means had been found to convey to him a letter from the Governor-General, promising to him, in case he should find the means, during the present crisis, "of placing himself under the protection of the British government, that every demonstration of respect and attention would be paid towards his Majesty on the part of that government, and that an adequate provision would be made for the support

of his Majesty, and of his family and household." BOOK VI.
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To this secret communication a secret answer was 1803.
received by the Commander-in-chief on the 29th of August, "expressing," says the Governor-General, "the anxious wish of his Majesty to avail himself of the protection of the British government." ¹ On the 14th, the British army began to cross the river. And on the same day, the General Bourquien, who commanded in the late action, and four other French officers, surrendered themselves prisoners to General Lake. On the 16th, he paid his visit to Shah Aulum. The language of the Governor-General, on this occasion, is something more than pompous. "His Excellency, the Commander-in-chief, had the honour to pay his first visit to his Majesty Shah Aulum on the 16th of September; and to congratulate his Majesty on his emancipation from the control of a French faction who had so long oppressed and degraded him. His Majesty was graciously pleased to direct his eldest son, and heir apparent, the Prince Mirza Akbar Shah, to conduct the Commander-in-chief to his royal presence. The Prince was to have arrived at the Commander-in-chief's tent at twelve o'clock: but did not reach the British camp until half past three o'clock, p. m. By the time his Royal Highness had been received; remounted on his elephant; and the whole cavalcade formed, it was half past four o'clock. The distance being five miles, the Commander-in-chief did not reach the palace at Delhi until sunset. The crowd in the city was extraordinary; and it

¹ Letter from Gov.-Gen. in Council, to the Secret Committee, 12th of April, 1804; Papers relating to the King or Mogul at Delhi, ordered to be printed 12th of March, 1805. See also the Message of the King, *ibid.* p. 9, which, so far from expressing great *anxiety of wish*, exhibits much distrust of the English, complaining of their late conduct, and declaring an apprehension, "lest when they gain possession of the country they may prove forgetful of him."

BOOK VI. was with some difficulty that the cavalcade could
 CHAP. 12. make its way to the palace. The courts of the palace

1803. were full of people; anxious to witness the deliverance of their sovereign from a state of degradation and bondage. At length the Commander-in-chief was ushered into the royal presence: and found the unfortunate and venerable Emperor; oppressed by the accumulated calamities of old age, degraded authority, extreme poverty, and loss of sight; seated under a small tattered canopy, the remnant of his royal state, with every external appearance of the misery of his condition."¹

In another passage the Governor-General speaks of this event, as "delivering the unfortunate and aged Emperor Shah Aulum, and the royal house of Timour, from misery, degradation, and bondage; and rescuing his Imperial Majesty, the Mogul, from the hands of a desperate band of French adventurers."²

With regard to the French officers, this is a language in the highest degree illiberal, if not unjust, and moreover, indecent. It was not they who degraded, if that was a crime, the house of Timour: it is in evidence that they improved the condition of its surviving members; it is not in evidence that they did not improve it, as far as that improvement depended upon them. It is manifest, that certain forms of respect, and a less penurious supply of money, was all that could depend upon them. Of these there is no indication that the first were withheld. Of the second, the French had little to bestow. The revenues of Perron's government must with great difficulty have met its charges, and he departed at last with no more than the fortune of a private individual. Whatever he afforded to Shah Aulum be-

¹ Papers relating to the Mahratta War, *ut supra*, p. 249.

² Papers, *ut supra*, p. 234.

yond the allowance prescribed by Scindia, he must have paid out of his own fortune. And had Shah Aulum been supported out of the pocket of any English gentleman, of the Governor-General himself, though doubtless he would have dealt by him kindly, and even generously; yet I may venture to affirm, that his "royal state" would not have exhibited great magnificence.

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Besides, who would not imagine, upon hearing this language of the English ruler, that he was about to restore his "Imperial Majesty, Shah Aulum, (whom his subjects were so anxious to see delivered from a state of degradation and bondage,)" to his lost authority? to those territories, from which he had been extruded, only by successful usurpation and rebellion, territories of which the possessions held by the Company formed a material part? or, if he was not to give him any of the usurped territories which had fallen to the lot of the English, not even that tribute which they had stipulated to pay him, and which they had long withheld; that at any rate he was to bestow upon him those territories, of which Scindia had deprived him, and which the English had just retaken, or were about to retake? Not an atom of this. The English were to restore no territory. Even that which they were now taking from Scindia, and of which by Scindia the Emperor had but lately been robbed, the English were to keep to themselves. The English, therefore, were to hold his "Imperial Majesty" still degraded from all sovereign power; still in bondage; as much as ever. The very words of the Governor-General are, that only so much "regard should be paid to the comfort and convenience of his Majesty and the royal family, as was consistent with the due security of their persons" in other words, their imprisonment. Wherein then

BOOK VI. consisted the difference of his treatment? In this
 CHAP. 12. alone, that he would enjoy more of the comforts
 1803. which in a state of imprisonment money can bestow,
 and was secure from personal violence.

The lofty description afforded us by the British ruler goes on in the following words. "It is impossible to describe the impression which General Lake's conduct on this interesting occasion, has made on the minds of the inhabitants of Delhi, and of all the Musulmans who have had an opportunity of being made acquainted with the occurrences of the 16th of September, 1803. In the metaphorical language of Asia, the native news writers who describe this extraordinary scene, have declared that his Majesty Shah Aulum recovered his sight from excess of joy.¹ In addition to many other marks of royal favour and condescension, the Emperor was graciously pleased to confer on General Lake the second title in the Empire, *Sumsam u dowlah ashgar ul mulk, Khan doweran Khan, General Gerard Lake bahadur, futteh jung*: The sword of the state, the hero of the land, the lord of the age, and the victorious in war."²

Though mention is made of the surrender of no more than one other French officer, named Doderneque; the letter to the Secret Committee, dated the 31st of October, says, "The Governor-General in Council has the satisfaction to inform your Honourable Committee, that no French officers of any con-

¹ They probably said something not less extravagant, when he passed into the hands of Scindia.

² How often, in looking narrowly into the conduct of public affairs, has the friend of humanity occasion to lament the low state in which *political morality* remains! its deplorable state compared even with private morality! How many men would disdain the practice of hypocrisy in private, who, in public, life, regard it, even in its grossest shape, as far from importing the same baseness of mind! Notes, ut supra, p. 249

sideration now remain in the service of the confederated Mahratta chieftains." ¹ This, then, was a danger, of which, whatever else may justly be said of it, there was little difficulty in getting rid.

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Appointing Lieutenant-Colonel Ochterlony to hold the chief command at Delhi, and leaving a garrison of one battalion and four companies of native infantry, with a corps of Mewatties newly raised under the command of Englishmen, who had quitted the service of Scindia at the beginning of the war, the Commander-in-chief began his march to Agra on the 24th of September, and arrived at Muttra on the 2d of October, where he was joined by the troops from Futtygur. On the 4th he arrived at Agra; and immediately summoned the garrison, but no answer was returned. He received information, that considerable confusion prevailed within the fort, where all the European officers were placed under confinement.

Finding that approaches could not be made, unless seven battalions were dislodged of the enemy's regular infantry, who, with several guns, were encamped without the fort, and occupied the town of Agra, together with the principal mosque, and some adjacent ravines, General Lake gave directions for attacking the town and the ravines on the 10th, both at the same time, the one with a brigade, the other with three battalions of sepoys. The attack succeeded in both places, though not without a severe conflict; and the troops engaged in the ravines, being carried by their ardour to quit them, and gain the glacis, for the purpose of seizing the enemy's guns, were exposed to a heavy fire of grape and matchlocks from the fort, and suffered proportionally both in officers and men. Another occurrence was, that the defeated battalions

¹ Ibid. p. 203.

BOOK VI. agreed afterwards to transfer their services to the
CHAP. 12. British commander, and marched into his camp, to
1803. the number of 2,500 men, on the 13th of October.

On that day the garrison desired a parley; but while a British officer, sent into the fort, was endeavouring to remove their objections to the terms of capitulation, they recommenced firing, and would admit of no further intercourse. The breaching batteries, however, having opened on the morning of the 17th, and threatening a speedy catastrophe, they capitulated in the evening, on terms of safety to their persons and private property.¹

A force, composed of fifteen regular battalions, sent north by Scindia at the commencement of the campaign, and of two battalions which had joined them from Delhi, after the battle of the 11th of September, still remained. They had occupied a position about thirty miles in the rear of the British army, during the siege of Agra, but without attempting interruption. And they were understood to have in view a march upon Delhi, with the hope of recovering that important post. In quest of this enemy, the British army moved from Agra on the 27th of October. Retarded by the heaviness of the rain, they left the heavy guns and baggage at Futtypore, and on the 30th and 31st marching twenty miles each day, they encamped on the 31st, a short distance from the ground which the enemy had quitted in the morning. The General conceived the design of overtaking them with the cavalry, and giving them, by a slight engagement, interruption till the arrival of the infantry. Marching from 12 o'clock on the night of the 31st, till seven the next morning, a distance of twenty-five miles, he came up with the enemy, re-

¹ Notes, ut supra, p. 251.

treating, as he imagined, and in confusion. Eager not to permit their retreat to the hills, and to secure their guns, he resolved, as he himself expresses it, "to try the effect of an attack upon them with the cavalry alone."

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The advance of the cavalry was slow, the road having been rendered difficult by the water of a reservoir, the embankment of which the enemy had cut. The British General, commanding the advanced guard and first brigade, led by Colonel Vandeleur, to march upon the point, where the enemy, who had for some time been covered by the clouds of dust, had last been observed in motion, directed the remainder of the cavalry to attack in succession as soon as they could form and come up. When they advanced sufficiently near to perceive the enemy, they found them occupying an advantageous position, with their right upon a rivulet which the British had immediately passed, their left on the village of Laswaree, and their whole front amply provided with artillery. The point, to which the advanced guard and first brigade were directed, was found to be the left of the enemy's new position, which without hesitation they attacked. They forced the line, and penetrated into the village, Colonel Vandeleur having fallen in the charge; but they were exposed to so galling a fire of cannon and musquetry, that it was impossible to form the squadrons for a second attack, and the General was obliged to draw them off. They left for want of draught cattle, the guns of the enemy which had fallen into their hands; and the other brigades retired from the fire to which they found themselves exposed, without being able to discover the enemy, though they fell in with and carried away a few of their guns. The British infantry which had left their former ground at three in the morning, arrived on the banks of the rivulet

BOOK VI. about eleven. After so long a march, some time for
ЧАП. 12. refreshment was indispensably required. During

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this interval a proposal was received from the enemy, offering on certain conditions to surrender their guns. The General, eager to stop the effusion of blood, offered immediately to comply with their terms, and allowed them an hour to come to a final determination. In the mean time, the disposition was made for battle. The whole of the infantry was formed on the left, with a view to attack the right flank of the enemy, which since the morning had been thrown back to some distance, leaving an interval to the rivulet. The British infantry was formed in two columns, the first destined to turn the right flank of the enemy, and assault the village of Mohaulpoor, the second, to support the first. The cavalry was formed into three brigades, of which one was to support the infantry in the attack of the enemy's right, another was detached to the right of the British army, to watch the enemy's left, avail itself of any confusion, and attack them in their retreat; the third composed the reserve, and was formed in the space between the preceding two. The enemy were drawn up in two lines, which had the village of Mohaulpoor between them on the left, and extended beyond it on the right.

The time for parley being expired, the British infantry moved along the bank of the rivulet, through high grass and broken ground which afforded cover. The enemy, as soon as the movements of the British columns to turn their flank became visible, threw back their right, forming an acute angle in front with their former position, and rendering it impossible to turn their flanks. As soon as the British columns became exposed to the enemy's cannon, the field pieces which they had been able to bring up, and the galloper guns attached to the cavalry, formed into

four batteries, began also to fire. The cannonade on both sides was very spirited and severe. The King's 76th regiment, which headed the attack, and had often signalized its discipline and courage in India, had arrived, together with a battalion and five companies of native troops, within one hundred paces of the enemy, while the remainder of the column, impeded in its advance, was still at some distance behind. This advanced party were exposed to the enemy's fire; and the men were falling very fast. Thus situated, the General thought it better to advance with them to the attack, than wait till the remainder of the column should be able to form. As soon as they arrived within reach of the enemy's cannister shot, a tremendous fire was opened upon them; and their loss was exceedingly severe. The regularity of their advance being disturbed by the severity of the cannonade, the enemy's cavalry were encouraged to charge. The steadiness, however, of "this handful of heroes," as they are justly denominated by their grateful commander, enabled them to repulse the assailants with their fire. They rallied, however, at a little distance, and resumed a menacing posture; when the General ordered an attack by the British cavalry. It was performed, with great gallantry and success, by the 29th regiment of dragoons, whose commander, Major Griffiths, was killed by a cannon shot immediately before the charge. The infantry, at the same time, advanced upon the enemy's line, which they broke and routed. The remainder of the first column of British infantry arrived just in time to join in the attack of the enemy's second line, of which the right had been thrown back in the same proportion as that of the first. Major General Ware, who commanded the right wing of the British Army, fell about the same

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BOOK VI. time by a cannon shot. After a good resistance, and
CHAP. 12. losing all their guns, the enemy were driven back
1803. towards a small mosque in the rear of the village.
when the three brigades of British cavalry, advancing upon them from their different positions, charged them with great execution. A column of the enemy on the left attempted to go off in good order with a part of the baggage: but were turned by the brigade of horse which had been detached to the right of the British army, and shared the same fate with the rest of their companions. About two thousand of the enemy seeing it impossible to escape, threw down their arms, and surrendered themselves prisoners, with the baggage and every thing belonging to their camp.

This battle appears to have been gained principally by the admirable discipline and bravery of the 76th regiment. Of the Commander, the gallantry was probably more remarkable than the generalship. He was frustrated in two of his plans; in his attack with the cavalry in the morning, and in turning the flank of the enemy in the afternoon; and the victory was gained at last by mere dint of hard fighting, to which the general himself set a conspicuous example. He led the charge of the cavalry in the morning; and at the head of the 76th regiment (which he allowed to come up too soon) conducted in person every operation of the day. Two horses were shot under him; and his son, acting as his aid-de-camp, was wounded by his side, in circumstances resembling those of poetic distress. The son had but just persuaded the father to mount his horse, after one of his own had fallen under him, pierced by several shot, when he himself was struck with a ball; and at that instant the father was obliged to lead on the troops, leaving his wounded son upon the field.

With seventeen battalions of infantry, the enemy are supposed to have brought into the action more than four thousand horse. Their guns, in number seventy-two, being all taken, were more precisely known. The English loss amounted to 172 men killed, 652 wounded. Three months only had elapsed since General Lake crossed the Mahratta frontier; and not only the whole of that army which the Governor-General had treated as an object of so much apprehension was destroyed, but the whole of that extensive territory in the region of the Jumna, which the predecessor of Dowlat Rao had so laboriously added to his dominions, was placed in the hands of the English.¹

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During the time of these exploits, the great division of the English army in the south had been employed in the following manner. The strong fortress of Ahmednuggur, held by Scindia, with its adjoining territory, was the object of the first operations of General Wellesley. He moved from his camp at Walkee on the 8th of August, and, arriving at Ahmednuggur, took the Pettah by escalade, on the same day. The English had thirty-three men killed, and eleven wounded. They opened a battery against the fort on the 10th; and on the 11th the Kelledar or Governor offered to negotiate; and on the 12th evacuated the fort, on condition of safety to the persons and private property of the garrison. This acquisition was of some importance; one of the strongest fortresses in India, in good repair, on the frontier of the Nizam, covering Poona, and a point of support to the future operations in advance.²

In taking possession of the districts, of 6,34,000 rupees estimated revenue, dependant on Ahmednug-

¹ Notes, ut supra, p. 251 to 254, 288.

² Ibid. p. 239, 266.

BOOK VI. gur, and making arrangements for the security of
CHAP. 12. the fort, the General was occupied for several days,
1803. and crossed the Godavery only on the 24th. On the
same day Scindia, and the Rajah of Berar, having
ascended the Adjunttee Ghaut, entered the territory
of the Nizam with a large body of horse. On the
29th General Wellesley arrived at Aurungabad,
between which place, and the corps under Colonel
Stephenson, who had moved to the eastward toward
the Badowly Ghaut, the enemy had passed, and had
reached Julnapoor, about forty miles east from Au-
rungabad. The enemy continued their march in a
south-east direction, with a view, as was reported, to
cross the Godavery, and march upon Hyderabad. To
intercept them in this intention, General Wellesley
regained the river, and moved eastward along its
northern bank. The enemy, however, soon altered
their course, and proceeded to the north of Julnapoor.
Colonel Stephenson returned from the eastward on
the 1st of September, and on the 2d attacked and
carried the fort of Julnapoor. After this, he made
several attempts to bring the enemy to action, and
actually surprised their camp on the night of the 9th
of September. They continued their northern move-
ment toward the Adjunttee pass, near which they
were joined by a detachment, it is said, of sixteen
battalions of Scindia's regular infantry, commanded
by two Frenchmen. On the 21st the divisions of the
British army were so near, that the two commanders
had a conference, and concerted a plan for attacking
the enemy jointly on the morning of the 24th. Co-
lonel Stephenson marched by a western route, General
Wellesley by the eastern, round the hills between
Budnapore and Jalna. On the 23d, General Wel-
lesley received intelligence that Scindia and the
Rajah had moved off with their cavalry in the morn-

ing; but that the infantry, about to follow, were still in camp at the distance of about six miles.

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This intelligence, from which the General inferred the intention of the enemy to escape, made him resolve to attack them, without waiting for Colonel Stephenson till the following morning. He found the whole combined army near the village of Assye, encamped on the bank of the Kaitna river. His road brought him first in front of their right; but as it was composed almost entirely of cavalry, and the defeat of the infantry was most likely to be effectual, he resolved to attack the left. Marching round, he crossed the river Kaitna, at a ford beyond the enemy's left flank; and formed the infantry in two lines, and the British cavalry as a reserve in a third; leaving the Mahratta and Mysore cavalry on the other side of the Kaitna, to hold in check a large body of the enemy's cavalry, which had followed the British army from the right of their own position. As soon as the enemy perceived the intention of the British general to attack their left, they changed the position of their infantry and guns. Another stream called the Juah, of nearly the same size with the Kaitna, flowed in a parallel direction: at a small distance beyond it, the enemy formed a line, having its right on the Kaitna, and its left on the Juah. This line and that of the British army faced one another; but the enemy formed a second line on the left of their position, nearly at right angles to their first, extending to the rear along the banks of the Juah. The fire of the enemy's guns performed dreadful execution, as the British army advanced. The British artillery had opened upon the enemy at the distance of 400 yards; but the number of men and bullocks that were disabled soon rendered it impossible to bring on the guns; and as they were found to produce

BOOK VI. little effect, the General resolved to advance without
CHAP. 12. them. The right of the British line was so thinned
1803. by the cannon of the enemy's left, that a body of their
cavalry was encouraged to charge it. A body of the
British cavalry, however, was prepared to intercept
them, and they were repelled with slaughter. The
steady advance of the British troops at last over-
awed the enemy, and they gave way in every direc-
tion. The cavalry then broke in, and charged them
with the greatest effect. The enemy fled, but the
force of the English was too small to render the vic-
tory decisive. Some of the enemy's corps went off
in good order; and Lieutenant-Colonel Maxwell was
killed, in charging with the British cavalry a body
of infantry, who had again formed, but soon resumed
their retreat. Many also of the enemy's guns which
had been left in the rear by the British line as they
advanced, were by a practice common in the native
armies of India, turned upon the British by indi-
viduals who had thrown themselves as dead upon
the ground. The General thought it necessary to
take a regiment of European infantry, and one of
native cavalry, and proceed in person to stop this fire,
which for some time was very severe. His horse in
this operation was shot under him. The enemy's
cavalry, which had been hovering about during the
action, continued for some time near the British line.
But at last, the whole of the enemy went off, leaving
ninety-eight pieces of cannon, and seven standards in
the hands of the English, with 1,200 men, it is said,
dead on the field.

It required no ordinary exertion of discipline and
courage in the men to advance with so much stea-
diness under the carnage of such a fire. The per-
sonal courage, too, was abundantly displayed, of the
General who led them on. And unless in as far as

the wisdom may be questioned, first of sacrificing so great a number of men for the only object which could be attained by it; next, of not waiting for the arrival of Stephenson, when the victory would have been attended with much greater, perhaps with decisive effects, the conduct of the action, it is probable, possessed all the merit of which the nature of the case allowed. Of the British army, 428 were killed, 1138 were wounded. As the whole are said to have consisted of only 4,500 men, between one third and one half of the whole army were either killed or wounded. This was paying very dear for so indecisive an affair.¹

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Colonel Stephenson, though his march had been retarded by some unexpected impediment, arrived on the 24th; and was immediately sent after the enemy, whom the state of the troops under General Wellesley rendered him unable to pursue. The enemy had been so little broken or dispersed by their defeat, that they had little to dread, from the pursuit of Colonel Stephenson; and proceeded westward, along the bank of the Taptee, as if they meditated a descent upon Poorna, by a march to the southward through the Caserbary Ghaut. General Wellesley imagined that this was a demonstration to prevent a northern movement of the British troops against the city of Boorhanpore, the fortress of Asseergur, and the rest of Scindia's places in Candesh. But that General deemed himself sufficiently strong, both to proceed against the places in question, and to watch the movements of the enemy towards the south. Remaining with his own army to the southward, he sent his commands to Stephenson, who had descended the Adjuntee Ghaut, in pursuit of the enemy, to con-

¹ Notes ut supra, p. 239, &c. and 280.

BOOK VI. tinue his march to the northward, and attack Boor-
CHAP. 12. hanpore and Asseerghur. As soon as the plan of the
1803. British General came to the knowledge of the enemy, the Rajah of Berar and Scindia separated their armies, the former marching towards Chandore, the latter making a movement to the northward, for the purpose of yielding protection to his threatened possessions. General Wellesley followed to the north, and descended the Adjunttee Ghaut on the 19th of October; Scindia, upon this, instead of continuing his movement to the north, gave it an easterly direction through the valley formed by the Taptee and Poona rivers; while the Rajah of Berar passed through the hills which formed the boundary of Candesh, and moved towards the Godavery. This seemed to require again the presence of General Wellesley in the south, who accordingly ascended the Adjunttee Ghaut on the 25th of October, and, continuing his march to the southward, passed Aurungabad on the 29th.

In the mean time Colonel Stephenson had easily accomplished the service upon which he had been detached. The City of Boorhanpore was evacuated on his approach; and was entered by the British troops on the 15th of October. On the 17th he marched upon Asseerghur, the importance of which, in the estimation of the people of India, may be conjectured from a name by which it was distinguished, the Key of Deccan. On the 18th Colonel Stephenson attacked the Pettah, and of course with success. On the 20th the batteries were opened against the fort, and within an hour the garrison offered to accept the conditions which the British commander had proposed on summoning the place. In this manner the fortress was placed in the hands of the English on the 21st, and with it the whole of

Scindia's dominions in Deccan. The operations of the army were now turned against Berar. Colonel Stephenson began an easterly movement towards Scindia; and received the commands of the General to prosecute his march as far as Gawelghur, and lay siege to that, the principal fortress belonging to the Rajah of Berar.¹

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In the first week of November, Jeswunt Rao Gorparah, and another person of inferior rank, arrived in the British camp, commissioned, they said, by Scindia, to treat with General Wellesley, on the subject of peace. As soon after the battle of Assye as the 8th of October, the British General had received a letter from one of Scindia's ministers, requesting that he would send to the enemy's camp, one of the British, and one of the Nizam's, officers, to settle the terms of a peace. With this request the General deemed it, on two accounts, inexpedient to comply; first, because the letter bore no stamp of the authority of Scindia, who might afterwards disavow it; next, because a British officer in the camp of the enemy, and the appearance, on the part of the British of being petitioner for peace, would reanimate the dejected minds of the enemy's troops. But he expressed his readiness honourably to receive any person whom the confederate chiefs might for that purpose depute to the British camp. Several subsequent proposals had been transmitted to him, but all, through channels, which the principal might have disavowed. Even Gorparah, and his companion, when requested, at their first conference with General Wellesley, to exhibit their credentials, had none to produce. Though liable to be dismissed

¹ General Wellesley's Dispatch, papers relating to East India affairs, (printed June, 1806,) No. 25, p. 32.

BOOK VI. with disgrace, they were told by the British General,
CHAP. 12. that they might remain in the camp, till they had

1803. time to receive from their master those powers which were necessary to enable them to treat, and those documents to substantiate their powers without which they ought not to have been sent. In the mean time a letter arrived from Scindia, declaring his intention to send another commissioner, and disavowing Gorparah and his Companion. General Wellesley, who believed, in this case, that the master was the impostor, not the servants, sent for the unhappy men, and made them acquainted with the dangerous situation in which they were placed. They convinced him that on their part there was no fiction, and gratefully received his assurance that he would not render them the victims of the duplicity of their master. In the mean time, Gorparah's application for powers, and his account of his reception by the British General, had been received by Scindia, and determined that unsteady chief to send him the requisite powers. They arrived in the British camp a few hours after the conference on the disavowal had taken place, but were still defective in one essential point; for amendment in respect to which, the General advised Gorparah and his colleague again to apply. In the mean time, he solicited an armistice, and that for both confederates. This, as no ambassador, or expression of a desire for peace, had yet arrived from the Rajah of Berar, and as it was impolitic to allow the hostile Princes to negotiate in common, Wellesley positively refused, in regard to the other chieftain; but granted to Scindia for the troops in the Deccan. It was dated on the 23d of November; requiring, that Scindia should take up a position agreed upon, and not approach the British camp nearer than a distance of twenty coss. Calculating

upon the division of the confederates; finding that the Rajah of Berar was proceeding towards his own territories, that the number of troops he had with him was small, and diminishing every day; ceasing, in consequence, to have any apprehension for the territories of the Nizam, Wellesley descended the Ghaut by Rajoora, with a view to support, and cover the operations of Stephenson against the fort of Gawilghur. The principal part of the army of the Rajah of Berar was encamped under the command of his brother Munno Bappoo, not far from Elichpoor. And the cavalry of Seindia, who had not yet ratified the armistice, was encamped at about four miles distance. Colonel Stephenson had advanced as far as Hattee Anderah, on the 28th of November; when, being apprised of the situation of the enemy, and the approach of General Wellesley, he prudently halted to enable both armies to co-operate in the attack. They joined, on the 29th, at a place within sight of the enemy's camp. Upon the British approach, the enemy retired; and as the troops had performed a very long march on a very hot day, the General had no intention of pursuit. Bodies of horse were in a little time observed in front. And on pushing forward the picquets for taking up the ground of encampment, the enemy were distinctly perceived, drawn up regularly on the plains of Argaum. Late as was the period of the day, the General resolved to attack. The distance was about six miles. The British army advanced in a direction nearly parallel to that of the enemy's line, in one column, led by the British cavalry, and covered on the left and rear by the cavalry of Hyderabad and Mysore. The enemy's line extended above five miles. Seindia's part of the force, consisting of one very heavy body of cavalry, was on the right, having some Pindarees and other

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BOOK VI. light troops, on their outward flank. The village of
 CHAP. 12. Argaum, with its extensive enclosures and gardens,

1803.

was in the rear of the enemy's line; in its front was a plain, cut by a number of water courses. The British army was formed in two lines; the infantry in the first; the cavalry in the second, the British, to support the right, the Mogul and Mysore, the left. The British line was not formed exactly parallel to that of the enemy, but with the right a little advanced to press upon the enemy's left. Some time was spent in forming the order of battle, because part of the infantry which led the column got into some confusion. As soon as the line was formed, the whole advanced in the greatest order. Two regiments on the right were attacked by a large body of Persians, as was supposed, whom they destroyed; a battalion also on the left received and repulsed a charge of Scindia's cavalry. As the British line advanced, the enemy retired in disorder, leaving thirty-eight pieces of cannon, with their ammunition, in the hands of the assailants. The cavalry continued their pursuit by moonlight; but night rendered it impossible to derive many advantages from the victory. The British loss, in this battle, if battle it may be called, was trifling; total in killed, wounded, and missing, 346.¹

After the battle of Argaum, the General resolved to lose no time in commencing the siege of Gawilghur. He arrived at Elichpoor on the 5th of December, where he endeavoured to collect information for the attack. Gawilghur stands upon a lofty point of a ridge of mountains between the sources of the rivers Poona and Taptee. It consisted of two forts; the inner, fronting to the south where the rock is most

¹ Let. Gov. Gen. in council to the Secret Committee, dated 28th Dec. 1803, *ibid.* p. 297; also *Calcutta Gazette*, *ibid.* p. 290—295.

precipitous; and the outer, covering the former, toward the north-west and north. Upon deliberation it appeared advisable to make the principal attack upon the northern side. To this service the corps of Colonel Stephenson was destined, having been equipped for that purpose at Asseerghur. On the 7th, both divisions of the army marched from Elichpoor; that under Colonel Stephenson, by a road of about thirty miles in length, through the mountains, the road which led most directly to the point of attack; that under General Wellesley, with all the cavalry, in a different direction, with a view to cover, and if possible assist them, by other attacks on the south and the west. The march of Colonel Stephenson, through the mountains, was attended with almost insuperable difficulties. The heavy ordnance, and stores, were dragged by hand, over mountains, and through ravines, for nearly the whole distance, by roads which it had been previously necessary for the troops to make. On the 12th, Colonel Stephenson reached his ground, and at night erected two batteries in front of the north face of the fort. On the same night the troops of General Wellesley constructed a battery on the mountain under the southern gate; but as it was impossible to get up the heavy guns, it proved of little advantage. On the evening of the 14th, the breaches in the walls of the outer fort were practicable. Preparations were made during the day; and the assault was to be given on the following morning. Beside the party destined for the storm, two detachments were led, one toward the southern, another toward the north-west gate, for the purpose merely of drawing the attention of the enemy, as neither of them could get into the fort till the storming party should open the gates. The troops advanced about ten o'clock; and the outer fort was

BOOK VI. soon in possession of the assailants. The wall of the
CHAP. 12. inner fort was then to be carried. It had not been

1803. breached, and attempts were made in vain upon the gate. A place, however, was found, at which the wall might be escaladed, when Captain Campbell mounted with the light infantry of the 94th regiment, and opened the gate. After this the garrison made no resistance. "Vast numbers of them," says the General, "were killed particularly at different gates."

While the two great divisions of the British army were thus engaged, the minor objects of the war had been no less successfully pursued.

The detachment of British troops which had been assembled at Allahabad, under the command of Lieutenant-Colonel Powell, for the occupation of Bundelcund, crossed the Jumna, and entered that province, on the 6th of September. The situation of the province at that period was briefly as follows.

Chuttersaul, having succeeded a long line of Hindu ancestors, in the Rajahship of Bundelcund, of whom a considerable number had existed in the state of vassals to the Mogul throne, availed himself of the decline of that monarchy, not only to re-establish his independence, but enlarge his dominions. Alarmed, however, at the prospect of what was likely to follow from the power and disposition of his Mahratta neighbours, he sought for protection to his house, by securing the favour of the most powerful of the Mahratta leaders. For this purpose, though the father of a numerous offspring, he adopted Bajee Rao, the first Peshwa, as his son; and left him a third part of his dominions. The rest he divided equally between two of his sons. Further subdivisions took place in succeeding generations. Jealousies arose among the different branches of the family; and wars ensued. The country, as was the habitual state of Hindu

countries, was perpetually ravaged by hostile contentions; and at last so much enfeebled, that it offered an easy prey to any invader.

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When Scindia made his conclusive attempt, in 1786, upon the expiring sovereignty of Delhi, the Peshwa joined in the expedition, with a view of joining also in the plunder. His object was to obtain the Dooab, or district between the Jumna and Ganges; and he placed Ali Bahadur, the grandson, by an illegitimate father, of Bajee Rao, the first Peshwa, whom he destined to govern it in his name, at the head of the troops whom he sent to join in the expedition. In the course of the enterprise, a breach ensued between Scindia and Ali Bahaudur, who was joined by another chief, named Rajah Himmud Bahadur. Frustrated in their views upon the Dooab, which Scindia destined, probably from the beginning, for himself, these two chieftains directed their arms against Bundelcund. From the distracted state of the country, it was speedily over-run, and apparently subdued; but in a mountainous region, where every village was a fortress, the authority of the Mahratta government was not easily, indeed never completely established. Ali Bahaudur agreed to yield obedience and tribute to the Peshwa, the latter of which was never in his power. He died in 1802, having spent fourteen years without completing the reduction of Bundelcund, one of the fortresses of which, the celebrated Callinger, he was fruitlessly besieging, at the time of his death. His son, Shumshere Bahaudur, eighteen years of age, was then resident at Poona; and the Raja Himmud Bahaudur, who had always retained a great share of power, and who now found the government at his disposal, appointed a distant relation of the family, regent, during the absence of the prince. In this situation were the affairs of

BOOK VI. Bundelcund, when the Peshwa was driven from Poona,
 CHAP. 12. and the war broke out between the British government
 1803. and the Mahratta chiefs.

In the month of August, 1803, certain alterations were agreed upon between the British government and the Peshwa, in the terms of the treaty of Bassein. Of these the principal were, that the English, in lieu of some of the ceded districts, and as a compensation for an additional number of subsidized troops, should accept of territory in Bundelcund, which it remained for them to subdue, yielding, by estimate, a revenue of 36,16,000 rupees.¹ As Himmut Bahaudur, in the probable success of the English, anticipated the loss of his own power, he ingeniously resolved to assist them in their project, on condition of obtaining an advantageous indemnity to himself. He was accordingly ready, with a force of about 13,000, or 14,000 men, as soon as the detachment of the British army entered the territory of Bundelcund. He joined the detachment on the 15th of September; on the 23d, they arrived, in conjunction, on the bank of the river Cane; and found the troops of Shumshere Bahaudur, a considerable force, encamped on the opposite side. After reducing several forts, and establishing the British authority in the adjacent district, they crossed the Cane on the 10th of October; and on the 12th gave battle to Shumshere Bahaudur; who retreated with loss, and shortly after, despairing of his ability to maintain the contest, crossed the river Betwah, and retired from the province.

For seizing the province of Cuttack, a part of the northern division of the Madras army, doing duty in the northern Circars, was destined to march from Ganjam, and to be reinforced by a detachment of

¹ Letter, *ut supra*. Ibid. p. 200, 535.

6,216 men from Bengal. Of this detachment, a body of 854 were collected at Jallasore, to be ready to penetrate into Cuttack, as soon as the movements of the principal force should render it necessary; 521 were to take possession of Ballasore; and 1,300 were to occupy a post at Midnapore, with a view to support the detachments at Jallasore and Ballasore, and afford protection to the Company's frontier against any sudden incursion of the Rajah's horse, Lieutenant-Colonel Campbell, the officer chosen to conduct this expedition, having been seized with an illness, which threatened his life, Lieutenant-Colonel Harcourt was appointed to act in his stead.

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The troops marched from Ganjam on the 8th of September, and on the 14th took possession of Manickpatam, whence the Mahrattas fled upon their approach. Application was made to the Brahmens of Juggernaut to place the Pagoda under British protection: and with this they complied. The next object was Cuttack; but the inundations produced by the rains allowed not the march to begin before the 24th of September, and even then rendered it so laborious and slow, being also, in some degree, harassed by parties of the enemy's horse, that it was not completed before the 10th of October. The town yielded without resistance, and operations were begun for the reduction of the fort. Of the other detachments, that appointed to take possession of Ballasore had there landed on the 21st of September, and soon overcame all the resistance by which it was opposed. The detachment formed at Jallasore left that place on the 23d of September, and on the 4th of October arrived without opposition at Ballasore. On the 10th of that month, a force of 816 men marched from Ballasore, by order of the Governor-General, to aid Lieutenant-Colonel Harcourt in the reduction of Cut-

BOOK VI. tack. Barabutty, the fort of Cuttack, was a place of
 CHAP. 12. considerable strength, and had only one entrance, by
 1803. a bridge, over a wet ditch of enormous dimensions. A battery, which opened on the morning of the 14th, in a few hours, took off nearly all the defences, and silenced the guns on one side, when it was resolved immediately to try the assault. In passing the bridge the storming party, headed by Lieutenant-Colonel Clayton, were exposed to a heavy, but ill-directed fire of musquetry from the fort; and forty minutes elapsed before they succeeded in blowing open the wicket, at which the men entered singly. Two other gates were forced after some resistance; when the enemy hastened to abandon the fort. The fall of this place delivered the whole of the province of Cuttack into the hands of the English.¹

The conquest of Scindia's territories in Guzerat was made by a force from Bombay, consisting of one European regiment, with a proportion of artillery and sepoys, commanded by Lieutenant-Colonel Woodington. They marched from Baroda on the 21st of August, and encamped within two miles of Baroach on the 23d. Though the next day, when the English advanced upon the place, the enemy were seen posted, as for resistance, in front of the pettah, they were soon compelled to retreat within the fort. Next morning Colonel Woodington took possession of the pettah; and on the 29th the breach in the fort was reported practicable. The storming party were led by Captain Richardson, and displayed the virtues seldom wanting in British troops on such an occasion. The enemy resisted with considerable spirit, for a little time; but then fled, with slight loss to the assailants. After the capture of Baroach, and its de-

¹ Letter, *ut supra*. Ibid. p. 243—5.

pendencies, yielding a revenue of eleven lacs of rupees, Colonel Woodington proceeded against Champaneer, the only district which Scindia now possessed in the province of Guzerat. It was defended by a fort, on Powanghur, one of the detached hills, which form so many places of great natural strength in India. Champaneer, the pettah, was carried by assault with inconsiderable loss. At first the Kelledar of the fort refused to surrender; but, on the 17th of September, when preparations were made for the assault, he capitulated, and the fort was occupied by the British troops.¹

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The Mahratta cheiftains were now eager to escape by negotiation the ruin which their arms were unable to avert. On the evening of the 30th of November, the day after the battle of Argaum, a vakeel arrived, bearing a letter from the Rajah of Berar, and requesting a conference with the British General. First, a discussion arose about the origin of the war; the vakeel maintaining, that the British government; General Wellesley maintaining, that the Rajah was the aggressor. The vakeel alleged, that the war commenced, because the Rajah did not obey the orders of Colonel Collins, in withdrawing with his troops: Wellesley affirmed, that the war commenced, because the Rajah, along with Scindia, had assumed a position which threatened the British allies. The vakeel contended, that the troops of the Rajah were on his own territory; that his presence there was necessary, both because the contest between Scindia and Holkar was destructive to Hindustan, and because the Peshwa had made a treaty with the English, contrary to the custom of the Mahratta states: Wellesley replied, that for mediation between Scindia and Holkar, the

¹ Letter, *ut supra*. Ibid. p. 243.

BOOK VI. position taken by the Rajah was unnecessary, and
 CHAP. 12. that with the treaty of the Peshwa the English would
 1803. give him no leave to interfere. The vakeel, as the
 representative of the weakest party, at last declared,
 that, however the war began, his master was very desirous of bringing it to an end. He was then questioned about his powers, but said he had only a commission to learn the wishes of the British General, and to express the desire of the Rajah to comply. Compensation, for the injuries of aggression, and for the expenses of the war, was declared to be the only basis on which the English would treat. The vakeel applied for a suspension of arms, which was absolutely rejected; and leave to remain in camp, till he should receive powers sufficient to treat, which was also refused; and he was advised to take up his intermediate residence in some of the neighbouring towns.

A second conference took place on the 9th of November, when the vakeel produced letters from the Rajah, expressing assent to the conditions which the British General had presented for the basis of negotiation. The cessions, demanded by the English to effect the stipulated compensation, were then described: For the Company the whole of the province of Cuttack, including the port of Ballasore: For their ally the Nizam, the country lying between his own frontier and the river Wurda to the eastward, and between his own frontier and the hills in which are situated the forts of Gawilghur and Nernulla, to the northward; together with renunciation of all the claims which the Rajah might have ever advanced on any part of his dominions: And for their other allies, any of the Zemindars and Rajahs, the tributaries or subjects of the Rajah, with whom the English had formed connections during the war, the confirmation of all their engagements. The vakeel exclaimed

against the exorbitance of these demands, which were sufficient, he said, not only to reduce, but entirely to destroy the state of his master.

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“Major General Wellesley replied, that the Rajah was a great politician; and ought to have calculated rather better his chances of success, before he commenced the war; but that having commenced it, it was proper that he should suffer, before he should get out of the scrape.”¹

After several discussions, in which General Wellesley relaxed only so far as to reserve to the Rajah the forts of Gawilghur and Nernulla, with contiguous districts yielding four lacs of annual revenue, the terms of the treaty were arranged on the 16th, and signed by the British General, and the Mahratta vakeel, on the 17th of December, 1803. The forts were left to the Rajah, as not being calculated to be of much advantage to the Nizam, while they were necessary to the Rajah for coercing the predatory people on the hills; and the contiguous districts were granted, in order to leave him an interest in restraining the depredators, to whose incursions these districts, together with the rest of the adjoining country, were continually exposed. Of the country, to which the Rajah was thus obliged to resign his pretensions, he had possessed but a sort of divided sovereignty, in conjunction with the Nizam. It was originally a part of the Subah of Deccan; but the Mahrattas had established over it a claim, at first to one-fifth, afterwards by degrees to one half, at last to four-fifths, and in some parts to the whole, of the revenues. Though an extensive and fertile country,

¹ Memorandum transmitted by General Wellesley to the Governor-General of the conferences between him and the Ambassador of the Rajah of Berar. Papers relating to East India affairs (printed by order of the House of Commons, June 1806), No. 25, p. 124.

BOOK VI. it was not, however, computed that the Rajah had
 CHAP. 12. annually realized from it more than thirty lacs of
 1803. rupees.

To some other articles; as, the exclusion from his service of Europeans and Americans, the mutual appointment of resident ambassadors, and the renunciation of the confederacy; scarcely any objection was experienced, on the part of the Rajah.¹

If he had not prevented further hostilities by compliance, the British General was prepared to pursue him to Nagpoor, the capital of his dominions, while the troops in Sumbulpore and Cuttack were ready to co-operate, and General Lake, having subdued all opposition in Hindustan, was at liberty to detach a force into Berar.²

At the very time of negotiation, the Governor-General prepared a copious delineation of his views respecting the objects to be obtained by concluding treaties of peace with the belligerent chiefs, and sent it, bearing date the 11th of December, under the title of Instructions to General Wellesley. Even now the formation of what he called a defensive alliance with Scindia, that is, the substitution in the service of Scindia of the Company's troops to Scindia's own troops, was an object of solicitude with the British ruler: And he prepared two plans of concession; one, for the supposition of his accepting; another for the supposition of his rejecting, the proposition of a subsidiary force. The singular part of the offer was; to maintain the subsidiary force, if equal to that which was placed at Hyderabad, without any expense to Scindia, and wholly at the Company's expense; for it was distinctly proposed, that for the expense of

¹ Memorandum, ut supra; Letter of General Wellesley to the Governor-General; and copy of the treaty. Ibid. p. 122—132.

² Notes relative to the peace. Ibid. p. 183.

that force, no assignment of territory beyond that of which the cession would at all events be exacted of him, nor any other funds whatsoever, should be required.¹

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By the ratification of the treaty with the Rajah of Berar, the whole of the forces under General Wellesley were free to act against Scindia; The troops which had been employed in reducing the possessions of that chief in Guzerat, having accomplished that service, were now ready to penetrate into Malwa to his capital Ougein, for which purpose they had actually marched to the frontier of Guzerat: And the detachment which had been prepared by General Lake to co-operate in the subjugation of Berar, might now commence operations on the unsubdued dominions of Scindia.²

It was not till the 8th of December that the various artifices of that chieftain, to procrastinate, and to evade the proposition of admitting compensation as the basis of negotiation, were terminated. His vakeels insisted that, as his losses were still greater than those of the English, if compensation were the question, it was to him that the greater compensation would be due. It was answered, that he was the aggressor. But this was the point in debate; this was what Scindia denied. He was given, however, to understand, that he was the unsuccessful party, and of this he had a bitter and certain experience. A long discussion ensued, on the cessions to which, under the title of compensation, the English laid claim. A further conference took place on the 11th. Other conferences followed, on the 24th, the 26th, and the 28th; when compliance was expressed with the terms, from which it was found that the English would not

¹ Instructions of Gov.-Gen. parag. 62. Ibid. p. 121.

² Notes relative to the peace with the confederate Mahratta chieftains. Ibid. p. 143.

BOOK VI. recede. On the following day, the treaty was signed.

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The Maharajah ceded all his rights of sovereignty, in the country, between the Jumna and the Ganges, and to the northward of the territories belonging to the Rajahs of Jeypoor, Jodepoor, and Gohud; he ceded the fort and territory of Baroach; the fort and territory of Ahmednuggur; all the possessions which he had held on the south side of the Adjunttee hills to the Godavery river; all claims upon his Majesty Shah Aulum, or to interfere in his affairs; and all claims of every description upon the British government, or any of its allies, the Subahdar of the Decan, the Peshwa, and Anund Rao Quickwar. Provision was made for the independence of all those minor states, in the region of the Jumna, which had formerly borne the yoke of Scindia, but had made engagements with the English during the recent war. The fort of Asseerghur, the city of Boorhanpore, the forts of Powanghur, and Gohud, with the territories depending upon them, were restored. Scindia was also allowed to retain certain lands in the vicinity of Ahmednuggur; and within the cessions which he had made in the north, his claims were allowed to certain lands which he represented as the private estates of his family, and to the possession of which none of the rights of sovereignty were to be annexed. Certain jaghires and pensions, which Scindia or his predecessor had granted to individuals, either of their family, or among their principal servants, in the ceded countries, or upon their revenues, were confirmed, to the amount of seventeen laes of rupees per annum. Scindia most readily engaged not to receive into his service any Frenchman, or the subject of any European or American power, that might be at war with the British government. Lastly, an article was inserted, leaving the way open to form afterwards an additional treaty for a subsidiary al-

liancee; which, in this case, was not to be subsidiary; for the English government stipulated to afford the troops their pay and subsistence, without compensation either in money or land.

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Of these cessions, it was agreed between the British government and its allies, that the territory, situated to the westward of the river Wurdah and the southward of the hills on which were the forts of Gawilghur and Nernulla, together with the territory between the Adjuttee hills and the river Godavery, should belong to the Nizam; that Ahmednuggur and its territory should belong to the Peshwa, to whose capital it so nearly approached; and that all the rest should belong to the English. The minor princes, in the region of the Jumna, who formerly bore the yoke of Seindia, and whom it was the policy of the Governor-General now to render dependant upon the British government, and to form of them a sort of barrier on the British frontier against any aggression of the Mahratta powers, were the Rajahs of Bhurtpore, Jodepore, Jyepoor, Macherry, and Boondee, the Ranah of Gohud, and Ambagee Rao English.

With the first five of these minor princes, who were already in possession of acknowledged sovereignties, treaties of alliance were formed, on condition, that the English should take no tribute from them, nor interfere in the affairs of their government; that, in case of the invasion of the Company's territory, they should assist in repelling the enemy; and that the Company should guarantee their dominions against all aggression, they defraying the expense of the aid which they might receive. The case of the remaining two chieftains required some further arrangements. The Ranah of Gohud had been dispossessed of his territories by Seindia; and all of them,

BOOK VI. together with the neighbouring districts, had been
CHAP. 12. consigned to Ambajee, one of Scindia's leading com-

1803. manders, as renter. Ambajee had deserted Seindia during the war; and it was now determined to make a partition, in sovereignty, of the territories which he rented, between him and the Ranah of Gohud, reserving the fort and city of Gualior to the Company. The same condition was contracted, as in the case of the other three princees, respecting mutual defence; but it was appointed that three battalions of the Company's sepoy should be stationed with the Ranah, and paid for by him, at the rate of 75,000 rupees a month.¹

The condition to which Scindia was reduced, by the war, and by the sacrifices which he had made for the attainment of peace, excited in his breast the liveliest apprehensions with regard to the power and designs of Holkar; and he now applied in earnest to interpose, if possible, the shield of the Company between himself and this formidable antagonist. By one expedient alone, was he permitted to hope, that this important object could be gained; by entering into the system of general alliance, and subsidiary defence. It was agreed, accordingly, that Major Malcolm should repair to the camp of Scindia, to settle the terms of a treaty of this description. The business was accomplished, and the treaty signed at Boorhanpore on the 27th of February, 1804. There were two remarkable circumstances. One was, the

¹ Memorandum of the conferences between Major-General the Hon. Arthur Wellesley, and the Ambassadors of Dowlut Rao Scindia; Letter from General Wellesley to Gov.-Gen.; Treaty of peace with Scindia; and treaties with the Rajahs of Bhurtpore, &c. Ibid. p. 132—164.; and the Governor-General's "Notes relative to the peace concluded between the British government and the confederate Mahratta chieftains, and to the various questions arising out of the terms of the pacification." Ibid. p. 177—199.

price which the Governor-General consented to pay for the supposed advantage of placing a body of British troops at the disposal of Scindia, and pledging the English government for his defence. The amount of the force defined by the treaty was 6000 infantry, and the usual proportion of artillery. These troops were to be maintained entirely at the expense of the English government, with the proceeds of the newly-acquired dominions; and that they might not establish an influence in Scindia's government, they were not even to be stationed within his territory, but at some convenient place near his frontier within the Company's dominions. The other remarkable circumstance was, not the condition by which the English government made itself responsible for the defence of the dominions of Scindia, but that, by which it engaged to make itself the instrument of his despotism; to become the executioner of every possible atrocity towards his own subjects, of which he might think proper to be guilty. It bound itself, by an express stipulation, not to interfere between him and his subjects, how dreadful soever his conduct in regard to his subjects might be. But the moment his subjects should take measures to resist him, whatsoever the enormities against which they might seek protection, the English government engaged, without scruple, and without condition, to act immediately for their *suppression and chastisement*. Where was now the doctrine of the Governor-General for the deposition of princes whose government was bad? Where was the regard to that disgrace which, as he told the princes whom he deposed, redounded to the British name, whenever they supported a government that was bad?

In forming his connexions with other states, either for war or peace, the Maharajah bound himself to

BOOK VI.
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BOOK VI. the slight condition of only consulting with the Com-
 CHAP. 12.
 1803. pany's government, but by no means of being govern-
 ed by its decisions; and in any war to be carried on
 by their mutual exertions it was agreed, without any
 mention made of the proportion of troops, that in the
 partition of conquests the shares should be equal.
 The stipulation with regard to Frenchmen, and other
 Europeans, or Americans, was made still more agree-
 able to the taste of the times; for it was promised by
 Scindia that he would allow no such person to re-
 main in his dominions without the consent of the
 Company's government.¹

The Governor-General seemed now to have accomplished the whole of his objects; and lofty was the conception which he formed of the benefits attained. The famous official document, which has been already quoted, "Notes, relative to the peace concluded between the British government and the confederate Mahratta chieftains," concludes with "a general recapitulation of the benefits which the British government in India has derived from the success of the war, and from the combined arrangements of the pacification, including the treaties of peace, of partition, and of defensive alliance and subsidy." It exhibits them under no less than *nineteen* several heads: 1. The reduction of the power and resources of Scindia and the Rajah of Berar; 2. The destruction of the French power; 3. The security against its revival; 4. The annexation to the British dominions of the territory occupied by Perron; 5. The annexation of other territories in the Doab, and the command of the Jumna; 6. The deliverance of the Emperor Shah Aulum from the control of the French; 7. The security and influence derived from the sys-

¹ Treaty of alliance and mutual defence. Ibid. p. 164.

tem of alliance with the petty states along the Jumna against the Mahrattas; 8. The security and influence derived from the possession of Gualior, and the subsidiary force established in Gohud; 9. The means of defence derived from these same fountains against any other enemy on the north-western frontier; 10. The advantages both in security and wealth derived from Cuttaek; 11. The advantages derived from the possession of Baroaeh, which left Scindia no direct communication with the sea, or with the transmarine enemies of the British government; 12. The security derived from Baroaeh against the intrigues of the French with any native state; 13. The additional security bestowed upon the British interests in Guzerat, by the possession of Baroaeh, and the abolition of Scindia's claims on the Guickwar; 14. The revenue and commerce derived from Baroaeh; 15. The benefits bestowed upon the Peshwa and Nizam; 16. The increased renown of the British nation, both for power and virtue; 17. The "defensive and subsidiary" alliance with Dowht Rao Scindia; 18. The power of controlling the causes of dissension and contest among the Mahratta states; the power of keeping them weak; the power of preventing their combination with one another, or with the enemies of the British state; 19. The security afforded to the Company and its allies from the turbulence of the Mahratta character and state.²

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This is exhibited as an instructive specimen of a good mode of making up an account.

After this enumeration, the document breaks out into the following triumphant declaration: "The general arrangements of the pacification; combined with the treaties of partition, with the defensive and

¹ Subsidiary it could not well be, when he paid no subsidy.

² Papers, ut supra, p. 197, 198.

BOOK VI. subsidiary alliance now concluded with Dowlut Rao
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1803. Scindia, with the condition of our external relations, and with the internal prosperity of the British empire; have finally placed the British power in India, in that commanding position with regard to other states, which affords *the only possible security for the permanent tranquillity and prosperity of these valuable and important possessions.*"

It is material here to mark, what is thus solemnly declared, by one of the most eminent of all our Indian rulers; that, without that artificial system, which he created, of subsidiary troops and dependance, under the name of alliance, there is no such thing as security for "the British empire in the East."¹

The document goes on to boast, that the troops, thus bestowed upon the Peshwa, the Nizam, Scindia, the Guickwar, and Rana of Gohud, would exceed 24,000 men; that all these would be maintained at the expense of those allies, which was incorrect, as Scindia paid nothing for the 6000 allotted to him; that this amount of troops would always be maintained in a state of perfect equipment, and might be directed against any of the principal states of India, without affecting the tranquillity of the Company's possessions, or adding materially to its expenses.

It then declares: "The position, extent, and equipment of this military force, combined with the privilege which the British government possesses of arbitrating differences and dissensions between the several states with which it is connected by the obligations of alliance, enable the British power to control the causes of that internal war which, during so long a term of years has desolated many of the most fertile provinces of India; has occasioned a constant

¹ Contrast with it the opinions of his successor. Vide *infra*.

and hazardous fluctuation of power among the native states; has encouraged a predatory spirit among the inhabitants; and formed an inexhaustible source for the supply of military adventurers, prepared to join the standard of any turbulent chieftain for the purpose of ambition, plunder, or rebellion. No danger can result from the operation of our defensive alliances, of involving the British government in war; excepting in cases of manifest justice, and irresistible necessity. The power of arbitration, reserved in all cases by the British government, not only secures the Company from the contingency of war, in the prosecution of the unjust views of any of our allies, but affords a considerable advantage in authorizing and empowering the British government to check, by amicable negotiation, the primary and remote sources of hostilities in every part of India.”¹

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When extracted from these sounding words, the meaning is, that the British government in India had obtained two advantages; 1. an enlargement of revenue; 2. increased security against the recurrence of war, or the evils of an unsuccessful one.

1. Additional revenue is only useful, when it is not balanced by an equal increase of expense. The Governor-General talks loudly of the additional revenue; but not a word of the additional expense. If we had no more evidence but this, it would be a legitimate inference, that the expense was omitted because it would not have been favourable to his argument to speak of it. We have abundant general evidence that the expense of governing enlarged territory, in almost all places, though more especially in India, equals, or more frequently surpasses, all the revenue which it is possible to draw from it. We

¹ Papers, *ut supra*, p. 198.

BOOK VI. shall presently see in what degree the facts of the
 CHAP. 12. present case conform to the general rule. If it turns

1803. out that the expense of governing the new territory is equal to its revenue, it follows that the enormous expense of the war, generated by the treaty of Bassein, and by the passion of the Governor-General for subsidiary alliances, remained altogether without compensation on the score of money.

2. Let us inquire, if there is more solidity in the alleged advantage, in which, single and solitary, the whole compensation for the war remains to be sought, viz. security against the evils of war.

Now at first view it would appear that an obligation to defend a great number of Indian states, an obligation of taking part in all their miserable and never-ending quarrels, was of all receipts the most effectual, for being involved almost incessantly in the evils of war.

This increased exposure to the evils of war was far outweighed, according to the Governor-General, by the power of preventing war through the influence of the subsidiary troops.

Unfortunately the question which hence arises admits not of that degree of limitation and precision which enables it to receive a conclusive answer. The probabilities, though sufficiently great, must be weighed, and without any fixed and definite standard.

One thing, in the mean time, is abundantly certain, that if the East India Company was able to keep any Indian state from going to war, it must have been, because it was the master of that state; because that state was dependant upon the East India Company, and bound in all its concerns to obey the Company's will. But if this were the case, and if the native governments were thus deprived of all independent power, infinitely better would it have

been, to have removed them entirely. Two prodigious advantages would thus have been gained; the great expense of keeping them would have been saved; and the people in the countries under them would have been delivered from the unspeakable miseries of their administration; miseries always increased to excess by the union of a native, with the British, government. But, to place this question on the broadest basis: The policy of taking the whole of the Mahratta country immediately under the British government would either have been good, or it would have been bad. If it would have been good, why was it not followed; when the power was not wanting, and when the right of conquest would have applied with just as much propriety to the part that was not done, as the part that was? If it would not have been good policy to take the whole of the Mahratta country under the British government; in other words, to have had the responsibility of defending it with the whole of its resources; it was surely much worse policy to take the responsibility of defending it, with only a part of those resources.

Another question, however, may be, not whether something better than the defensive alliances might not have been done, but whether something might not have been done that was worse; whether, if the government of the Mahratta princes was not entirely dissolved, it was not better to bind them by defensive alliances, than to leave them unbound; whether, according to the Governor-General, the British state was not more exempt from the danger of war, with the alliances, than without them.

To answer this question, it must be maturely considered, under what danger of war, the British government would have been placed, without the alliances. It is not the way to arrive at a just conclu-

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BOOK VI. sion, to set out with allowing that this danger was
CHAP. 12. just any thing which any body pleases. It may be

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pretty confidently affirmed, that, with good government within their own territories, under the known greatness of their power, the English were almost wholly exempt from the danger of war; because, in this case, war could reach them through but one medium, that of invasion; and from invasion, surely, they had little to dread.

Allowing then, that the subsidiary alliances were a scheme calculated to prevent the danger of war; as far as regards the British government, there was little or nothing of that sort to prevent; the subsidiary alliances were a great and complicated apparatus, for which, when got up, there was nothing to do; a huge cause, prepared when there was no effect to produce.¹

This is decisive in regard to the practical question. In speculation, another question may still be raised; namely, whether, if the British state had been exposed to the danger of wars, the scheme of the subsidiary alliances was a good instrument for preventing them. In India, as in all countries in corresponding circumstances, one thing saves from aggression, and one thing alone, namely, power; the prospect which the aggressor has before him, of suffering by his aggression, rather than of gaining by it. The question, then, is shortly this; did the subsidiary alliances

¹ The Governor-General, indeed, takes it as one of his benefits, that the native states would be restrained from war among themselves. But he does not inform us to whom the benefit would accrue. If the English were secure from aggression, the wars of the native princes were of no importance to them. If humanity is pretended, and the deliverance of the people from the horrors of war, it is to be replied, with dreadful certainty, that under the atrocities of a native government, supported by British power, the horrors of peace were no improvement upon the horrors of war. The sufferings of the people under the Nabobs of Carnatic and Oude were described by the English government itself, perhaps with some exaggeration, as unmatched in any portion of India.

make the English stronger, in relation to the princes of India, than they would have been without those alliances ?

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The subsidiary alliances yielded two things : they yielded a portion of territory : and they yielded, a certain position of a certain portion of British troops. In regard to the territory, it may, at any rate, be assumed, as doubtful, whether, in the circumstances of the British state, at the time of the treaty of Bassein, she could be rendered intrinsically stronger by any accession of territory ; since, by act of parliament, the question stands decided the opposite way : much more, then, is it doubtful, whether she could be rendered stronger by an accession of territory, which imported the obligation and expense not merely of defending itself, but of defending the whole kingdom to which it was annexed. It will not, then, be assumed, that the mere territory gotten by the English was the circumstance looked to for preventing the evils of war. If it was that, the territory might have been taken without the alliances.

The only remaining circumstance is, the position of the troops. For as to the other conditions, about not holding intercourse with other states, except in conjunction with the English, these were merely verbal ; and would be regarded by the Indian governments, just as long, as they would have been regarded without the alliance ; namely, as long as the English could punish them, whenever they should do what the English would dislike.

Now, surely, it is not a proposition which it will be easy to maintain, that a country is stronger with regard to its neighbours, if it has its army dispersed in several countries ; a considerable body of it in one country, and a considerable body in another, than if it has the whole concentrated within itself ; and skil-

BOOK VI. fully placed in the situation best calculated to overawe
 CHAP. 12. any neighbour from whom danger may be apprehended.

1803. There are many combinations of circumstances in which this would be a source of weakness, much more than of strength.

If it is said, that the position of the English subsidiary troops, with a native prince, imported the annihilation, or a great reduction, of his own force; this, in the circumstances of India, cannot be regarded as a matter of almost any importance. In a country swarming with military adventurers, and which fights with undisciplined troops, an army can always be got together with great rapidity, as soon as a leader can hold out a reasonable prospect that something will be gained by joining his standards. The whole history of India is a proof, that a man who is without an army to-day, may, if he has the due advantages, to-morrow (if we may use an Eastern hyperbole) be surrounded by a great one. Of this we have had a great and very recent example, in the army with which Holkar, a mere adventurer, was enabled to meet, and to conquer Scindia, the most powerful native prince in India.

It was, in a short time, as we shall see, found by the British government itself, that it could regard the presence of subsidiary troops as a very weak bridle in the mouth of a native prince, when he began to forget his own weakness. The weakness, in fact, was the bridle. If he remained weak, that was enough, without the subsidiary troops. If he grew strong, the subsidiary troops, it was seen, would not long restrain him.

I cannot aim at the production of all those circumstances, on both sides of this question, which would be necessary to be produced, and to be weighed, to demonstrate accurately the probabilities of good or

of evil, attached to such a scheme of policy, as that of the subsidiary alliances of Governor-General Wellesley. BOOK VI.
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I have endeavoured to conduct the reader into the paths of inquiry ; and leave the question undecided. 1803.

In summing up the account of the treaty of Bassein, we can only, therefore, approach to a determinate conclusion. On the one side, there is the certain, and the enormous evil, of the expenditure of the Mahratta war. Whether the subsidiary alliances, which were looked to for compensation, were calculated to yield any compensation, and did not rather add to the evils, is seen to be, at the least, exceedingly doubtful. The policy of the treaty of Bassein, cannot, therefore, be misunderstood.

CHAP. XIII.

Necessity inferred of curbing Holkar—Intercourse between Holkar and Scindia renewed—Governor-General resolves to take the Holkar Dominions, but to give them away to the Peshwa, Scindia, and the Nizam—Holkar retreats before the Commander-in-Chief, toward the South—The Commander-in-Chief withdraws the army into Cantonments, leaving Colonel Monson with a Detachment in advance—Holkar turns upon Monson—Monson makes a disastrous Retreat to Agra—The British Army from Guzerat subdues Holkar's Dominions in Malwa—Holkar by a Stratagem attacks Delhi—Brave Defence of Delhi—The Holkar Dominions in Deccan subdued—Defeat of Holkar's Infantry at Deeg—Rout of his Cavalry at Furruckabad—The Rajah of Bhurtpore, one of the allied Chieftains, joins with Holkar—Unsuccessful Attack upon the Fortress of Bhurtpore—Accommodation with the Rajah of Bhurtpore—Disputes with Scindia—Prospect of a War with Scindia—Holkar joins the Camp of Scindia—The British Resident ordered by the Commander-in-Chief to quit the Camp of Scindia—Scindia endeavours to prevent the Departure of the Resident—Marquis Wellesley succeeded by Marquis Cornwallis—Cornwallis's View of the State of the Government—Of Wellesley's System of subsidiary and defensive Alliance—Cornwallis resolves to avoid a War with Scindia, by yielding every Point in Dispute—To make Peace with Holkar by re-

storing all the Territories he had lost—To dissolve the Connexion of the British Government with the minor Princes on the Mahratta Frontier—Negotiations between Scindia and the Commander-in-Chief—Death of Lord Cornwallis—Sir G. Barlow adheres to the Plans of Lord Cornwallis—Holkar advances into the Country of the Seiks—Pursued by Lord Lake—A fresh Treaty concluded with Scindia—Treaty with Holkar—Financial Results.

WHEN the English were freed from the burthen and the dangers of the war with Scindia and the Rajah of Berar, they began to think of placing a curb on the power of Jeswunt Rao Holkar. Though Holkar had engaged, and upon very advantageous terms, to join with the other chieftains, he had abstained from co-operation in the war against the English; and though he had committed some ravages on a part of the Nizam's territory, toward the beginning of the war; the Governor-General had not held it expedient to treat this offence as a reason for hostilities: Holkar, on the other hand, had been uniformly assured that the English were desirous of preserving with him the relations of peace.

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In the month of December, 1803, Holkar, having marched towards the territory of the Rajah of Jyecnagur, took up a position which threatened the security of this ally of the British state. At the same time, he addressed letters to the British Commander-in-Chief, containing assurances of his disposition to cultivate the friendship of the British government. But a letter of his to the Rajah of Macherry, suggesting to him inducements to withdraw from the British alliance, was communicated by that Rajah to the Commander-in-Chief; further correspondence of a hostile

BOOK VI. nature was discovered; and intelligence was received
 CHAP. 13. of his having murdered three British subjects in his
 1804. service, on a false charge that one of them had cor-
 responded with the Commander-in-Chief. It ap-
 peared imprudent to remove the army of the Com-
 mander-in-Chief from the field, till security was ob-
 tained against the projects of Holkar.

The determination which hitherto had guided the conduct of the Governor-General, that he would abstain from the dispute in the Holkar family respecting the successor of Tuckojee, still operated in his mind. And he authorized the Commander-in-Chief to conclude an arrangement with Jeswunt Rao, engaging, on the part of the British government, to leave him in the unmolested exercise of his authority, provided he would engage to abstain from all aggression upon the British or their allies.

The Commander-in-Chief addressed a letter to Holkar, dated the 29th of January, 1804, in conformity with the instructions which he had received; inviting him to send vakeels to the British camp for the purpose of effecting the amicable agreement which both parties professed to have in view; but requiring him, as a proof of his friendly intentions, to withdraw his army from its menaeing position, and abstain from exactions upon the British allies. At the same time the British army advanced to Hindown, a position which at once commanded the principal roads into the Company's territory, and afforded an easy movement in any direction which the forces of Holkar might be found to pursue. On the 27th of February an answer from that chieftain arrived. It repeated the assurance of his desire to cultivate the friendship of the British government, and expressed his intention to withdraw from his present position, and send a vakeel to the British camp. In the mean time, how-

ever; letters were intercepted, addressed by Holkar to subjects and allies of the British government, exciting them to revolt, and stating his design of sending troops to ravage the British territories. The Commander-in-Chief made an amicable reply to his letter; but warned him, at the same time, against the practices in which he had begun to indulge. And on the 16th of March two vakeels from Holkar arrived in the British camp.

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They were commissioned to demand; 1. leave to collect the choute, according to the custom of his ancestors; 2. certain possessions, formerly enjoyed by his family, namely, Etawah, twelve pergunnahs in the Doab, one in Bundelcund, and the country of Hurrana; 3. the guarantee of the country which he there possessed; 4. a treaty similar in terms to that which had been concluded with Scindia. These demands were treated as altogether extravagant; and the vakeels, after receiving a remonstrance on the continuance of their master in his present threatening position, departed from the camp, bearing to him another letter from the Commander-in-Chief. In this, Holkar was invited to send again a confidential agent, with powers to conclude an arrangement, on terms in which the British government would be able to concur. In the mean time, he had addressed a letter to General Wellesley; containing a demand of certain territories, which he said belonged to his family in Deccan; and intimating that, notwithstanding the greatness of the British power, a war with him would not be without its evils; for “although unable to oppose their artillery in the field, countries of many coss should be over-run, and plundered, and burnt; that they should not have leisure to breathe for a moment, and that calamities would fall on lacs of human beings in continued war by the attacks of

BOOK VI. his army, which overwhelms like the waves of the
 CHAP. 13. sea." An answer, however, to the letter of the Com-

1804. mander-in-Chief was received in the British camp on the 4th of April; still evading either acceptance or rejection of the simple proposition of the British Commander, and urging his pretensions to something like the terms he himself had proposed. That letter drew another from the Commander-in-Chief, applauding the forbearance of the British government, and assuring Holkar that he would best consult his own interest by complying with its demands.¹

Holkar, though fully aware of the hatred which he raised in the bosom of Scindia, was not deterred from the endeavour of opening a negotiation, or at any rate of giving himself the benefit of an apparent intrigue, with that chieftain. A vakeel of his arrived in the camp of Scindia, on the 5th of February, 1804. The account, which Scindia and his ministers thought proper to render of this event to the British resident in his camp, was liable to suspicion, on the one hand from the extreme duplicity of Mahratta councils, on the other from the extraordinary desire which appeared on the part of Scindia to produce a war between that rival and the British government. They said, that the vakeel had endeavoured to prevail upon Scindia to accommodate his dispute with Holkar, and form a union for the reduction of the British power, the continual augmentation of which could be attended with nothing less than the final destruction of the Mahratta state; but that the answer of Scindia was a positive refusal, on the professed grounds, of the treachery with which Holkar had violated his pledge to the late confederacy, the

¹ Letter from the Governor-General in council to the Secret Committee, dated 15th June, 1804. Papers, ut supra, printed in 1806, No. 23, p. 263; Notes, ut supra, No. 25, p. 205.

impossibility of confiding in any engagement into which he might enter, and the resolution of Scindia to adhere to his connection with the British state. Notwithstanding this supposed reply; a vakeel from Scindia proceeded to the camp of Holkar, on the alleged motive that, unable as he was to resist the arms of that chieftain, it was desirable both to effect an accommodation with him, and to sound his inclinations. According to the representation made to the British resident, the vakeel was authorized to propose a continuance of the relations of amity and peace, but to threaten hostilities if depredations were committed on any part of the territory either of Scindia or his dependants.¹

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Scindia's vakeel arrived in Holkar's camp on the 3d of March. Previous to this time, Holkar had moved, with the main body of his troops, into Ajmere; a country belonging to Scindia. His pretence was devotion; but he levied contributions on the people, and made an attempt, though unsuccessful, to obtain possession of the fort. Notwithstanding a declaration to the British Commander-in-Chief, that he intended to proceed homewards from Ajmere, a portion of his army still remained on the frontier of the Rajah of Jyenagur, and no longer abstained from depredations on his country. The ministers of Scindia made report to the British resident, respecting the vakeel who had been sent to the camp of Holkar, that he had been received with distinguished ceremony and respect; that he was invited to a private conference; that Holkar, on this occasion, openly professed his design of making a predatory war upon the British possessions; that, when the vakeel expos-

¹ Letter from Major Malcolm; Papers ut supra, No. 23, p. 298; Gov.-Gen.'s Dispatch, *ibid.* p. 270.

BOOK VI. CHAP. 13. 1804. tulated with him on his proceedings in Ajmere, he apologized, by stating, his intention to leave his family with the Rajah of Jodepore when he commenced his operations against the English; the refusal of that Rajah to join with him, till he put him in possession of the province and fort of Ajmere; and thence his hope, that Scindia would excuse an irregularity, which not inclination, but necessity, in the prosecution of a war involving the independence of them both, had induced him to commit. Of this report, so much alone was fit for belief, as had confirmation from other sources of evidence.

The only matters of fact, which seem to have been distinctly ascertained, were, first, certain trifling depredations at Jyenagur, less material than those at Aurungabad which had been formerly excused, on the score of a necessity created by troops whom he was unable to maintain; secondly a disposition to haggle for better terms, in forming a treaty, than the British government were willing to grant; and thirdly, the existence and character of him and his army, to whom predatory warfare was a matter, it was supposed, both of choice and necessity, as the plunder of the Company's territory was the only source of subsistence. On these facts and suppositions, with a strong disposition to believe reports, and to magnify grounds of suspicion, the Governor-General, on the 16th of April, issued orders to the Commander-in-Chief, and Major-General Wellesley, to commence hostile operations against Holkar, both in the north and in the south.¹

In his dispatch to the Secret Committee of the Court of Directors, dated 15th of June, 1804, the

¹ Governor-General's Letter, No. 23, *ut supra*, p. 271; Notes, No. 25, *ut supra*, p. 208.

Governor-General says ; “ Jeswunt Rao Holkar being justly considered as an adventurer, and as the *usurper* of the *rights* of his brother Cashee Rao Holkar—consistently with the principles of justice no arrangement could be proposed between the British government and Jeswunt Rao Holkar, involving the former sanction of the British government to that chieftain’s *usurpation*, and to the exclusion of Cashee Rao Holkar from *his hereditary dominions*.”¹ Yet these very dominions, thus declared to belong to Cashee Rao, the Governor-General had already resolved, without a shadow of complaint against Cashee Rao, to take, and give away to other persons. In his instructions to the British resident in the camp of Sciindia, dated the 16th of April, 1804, he says ; “ His Excellency thinks it may be useful to you to be apprized, that it is not his intention, in the event of the reduction of Holkar’s power, to take any share of the possessions of the Holkar family for the Company. Chandore, and its dependencies and vicinity, will probably be given to the Peshwa ; and the other possessions of Holkar, situated to the southward of the Godavery, to the Subhadar of the Deccan : all the remainder of the possessions of Holkar will accrue to Sciindia, provided he shall exert himself in the reduction of Jeswunt Rao Holkar.” In lieu of “ his hereditary dominions,” which it was not pretended that he had done any thing to forfeit to the British government, “ it will be necessary,” says the Governor-General in a subsequent paragraph, “ to make *some* provision for Cashee Rao, and for such of the legitimate branches of the family as may not be concerned in the violation of the public peace, or in the crimes of Jeswunt Rao Holkar.”²

The motive which led the Governor-General to

¹ No 23, p. 261.

² Letters, *ut* *supra*.

Ibid. p. 303, 304.

BOOK VI. decline any portion of the territory of Holkar for the
 CHAP. 13. Company, immediately after having taken for it so

1804. great a portion from Scindia ; and to add so largely to the dominions of Scindia, immediately after having so greatly reduced them, is somewhat mysterious, if viewed through the single medium of national good ; but is sufficiently intelligible, if we either suppose, that he already condemned the policy of his former measures, and thought an opposite conduct very likely to pass without observation ; or, that, still approving the former policy, he yet regarded escape from the imputation of making war from the love of conquest, as a greater good, in the present instance, than the territory declined.

Scindia, we are told, was highly delighted, as well he might be, with the announcement of the intention of the Governor-General, both to commence hostilities upon Holkar, and to make such a division of the territory of the family. He promised to promote the war with his utmost exertions.

When Major-General Wellesley received instructions to begin hostilities, the Deccan was labouring under a scarcity approaching to famine. The principal possessions held for the benefit of Holkar in that quarter of India were ; the fort and territory of Chandore, about 130 miles north of Poona ; the fort and territory of Dhoorb, about twenty miles west by north from Chandore, on the same range of hills ; Galna, a hill fort thirty-five miles north-north east of Chandore, and eighty-five miles from Aurungabad ; some territory in Candeish ; and a few districts intermixed with those of the Nizam. With the capture of the fortresses of Chandore and Galna, these territories would be wholly subdued. But to conduct the operations of an army, in a country totally destitute of forage and provisions, appeared to General Wellesley so hazardous, that he represented it as almost impos-

sible for him to advance against Chandore till the commencement of the rains. In the mean time, he augmented the force in Guzerat by three battalions of native infantry, and instructed Colonel Murray, the commanding officer, to march towards the territories of Holkar in Malwa, and either by meeting and engaging his army, or acting against his country, to accelerate, as much as possible, his destruction.¹

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During the negotiation with Holkar, the Commander-in-Chief had advanced slowly toward the territory of the Rajah of Jynagur. A detachment of considerable strength, under the command of Lieutenant-Colonel Ball, had occupied a position near Canore, about ninety miles south-west of Delhi, to guard in that direction the Company's frontier. To protect and encourage the Rajah of Jyenagur, whose territory Holkar, now returned from Ajmere, began to ravage, occupying a position which even threatened his capital, General Lake sent forward a detachment of three battalions of native infantry, under the command of the Honourable Lieutenant-Colonel Monson, on the 18th of April. This detachment arrived in the vicinity of Jyenagur, on the 21st. On the morning of the 23d, Holkar decamped from his position, and began his march to the southward with great precipitation. Some parties of Hindustanee horse, under European officers, which the General had detached for the purpose of observing the motions of Holkar, and harassing his march, followed him in his retreat. A halt of two days, on the part of Holkar, induced the British commander, suspecting a feint, to advance with the army; while Monson, with his de-

¹ The documents relative to the correspondence and negotiations with Holkar, previous to the commencement of hostilities, were printed by an order of the House of Commons, under date, 11th of February, 1805.

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tachment, was directed to precede the main body, as rapidly as possible. On the approach of the British forces, Holkar resumed his retreat, which he continued with great precipitation till he arrived in the vicinity of Kolah. Here he had so far preceded the British troops, that he could halt without fear of an immediate attack. The Hindustanee horse, who had hung upon his rear, described his army as being in the greatest distress, the country remaining nearly desolate from its former ravages. A letter without date was received by the Commander-in-Chief, from Holkar, on the 8th of May, offering to send, according to his desire, a person duly authorized "to settle every thing amicably." The Commander-in-Chief replied, "When I wrote you, formerly, that vakeels might be sent to confirm a friendship, conditions were specified, which you have not any way fulfilled; but have acted directly contrary to them. This has forced the British government to concert, with its allies, the necessary measures for subverting a power equally inimical to all. This has been resolved upon. You will perceive that I cannot now enter into any bonds of amity with you, without consulting the allies of the British government." The fort of Rampoorah, which the British army were now approaching, was the grand protection of the northern possessions of Holkar. For the attack of this place, a detachment was formed, under the command of Lieutenant-Colonel Don. Having encamped before the place, this officer adopted the plan of entering the fort by blowing open the gates. He advanced to the assault, a little before day-break, on the morning of the 16th of May; and as a well-concerted plan was well executed all resistance was speedily overcome, and the place was taken with inconsiderable loss.

The distance which Holkar had gained by his rapid

flight, the improbability of forcing him to action, or of his returning to the upper provinces, presented to the mind of the Commander-in-Chief the inexpediency of retaining the advanced position, which he now occupied, with the main body of his army. Only the British troops in Guzerat, in concert with those of Scindia, appeared capable, during the present season, of acting with advantage upon the territories of Holkar. He accordingly withdrew the army into cantonments within the British dominions, leaving Colonel Monson with injunctions to make such a disposition of his force as would preclude, in that direction, any sort of danger from Holkar's return.¹

On the 21st of May, a body of predatory horse, estimated at five thousand, made an incursion into the province of Bundelcund, where seven companies of sepoy, a troop of native cavalry, and the park of artillery, detached, under the command of Captain Smith, from the main body of the troops in that province, were employed in the reduction of a fort, about five miles distant from Kooch. On the morning of the 22d, this body of horse succeeded in cutting off a part of the British detachment which was posted in the Pettah of the fort, and compelled the whole to retreat, with the loss of two howitzers, two twelve-pounders, one six-pounder, and all the tumbrils belonging to the park. The same party made an attempt afterwards upon the town of Calpee, and aimed at crossing the Jumna, but were repulsed with loss; and having afterwards sustained a defeat near Kooch, evacuated the province. The refractory Bundela chiefs still afforded considerable employment to the British army.²

¹ See the Dispatch of the Governor-General, *ut supra*, in Papers, No. 23; and Notes, *ut supra*, No. 25.

² Calcutta Gazettes, Papers, *ut supra*, No. 25, p. 229.

BOOK VI. After the departure of General Lake, Monson,
 CHAP. 13. now Brigadier-General, continued to make some

1804. movements in advance, and on the 1st of July, in the height of the rains, was encamped at Soonara; within twenty coss of the camp of Holkar, containing the whole of his cavalry, brigades, and guns. On the evening of that day, a party marched from the British detachment, towards the fort of Hinglais-Ghur, and halted within a mile of the fort, at half-past ten on the following morning. The troops, having rested three hours, arrived at the destined points of attack, at half an hour after two. As soon as they were discovered, a heavy cannonade began from the fort; but it was completely silenced, by the great expertness of the British artillery, in the space of an hour; when the men escaladed the walls, and took possession, without difficulty. It was a fortress of great natural strength, and the gallantry and skill with which it was attacked, form one of the brilliant incidents of the war. The Commander-in-Chief set a high value on this acquisition; which, he thought, would secure the supplies of Monson if he advanced to the support of the army from Guzerat, and afford protection to the people of the surrounding districts, who appeared to be well inclined to the British cause.¹

On the 7th of July, Monson received intelligence, that Holkar, who, since his retreat before the Commander-in-Chief, had occupied a position in Malwa, having the Chumbul river between himself and the British detachment, had crossed that river with the whole of his army and guns. The force under Monson consisted of five battalions of sepoys, with artillery in proportion; and two bodies of irregular horse, about

¹ Dispatches from the Commander-in-Chief, and General Monson; Papers, ut supra, No. 25, p. 233.

three thousand strong, the one British, under Lieutenant Lucan, the other a detachment sent by Scindia, commanded by a leader named Bappoojee Scindia. Monson was now advanced about fifty miles beyond the Mokundra pass, where he had expected to procure supplies, and to communicate with Colonel Murray, who was advancing from Guzerat towards Oujcin. He made his first movement toward the spot where Holkar crossed the river, in the hope of being able to attack him, with advantage, before his troops recovered from the confusion which the passage of the river would be sure to produce. Afterwards, however, reflecting, that he had only two days grain in his camp, that part of his corps was detached to bring up grain, that one battalion of it was on the march to join him from Hinglais-Ghur, and that the enemy's cavalry was very numerous; expecting, also, to be joined by an escort, with treasure, for the use of his detachment; and having received accounts from Colonel Murray of his intention to fall back on the Myhic river, he determined to retire to the Mokundra pass. The whole of the baggage and stores was sent off to Soonarah, at four in the morning of the 8th. Monson remained on the ground of encampment, till half-past nine, with his detachment formed in order of battle. No enemy having appeared, he now commenced his march; leaving the irregular cavalry, with orders to follow in half an hour, and afford the earliest information of the enemy's motions. The detachment had marched about six coss, when intelligence was received that the irregular cavalry, thus remaining behind, had been attacked and defeated by Holkar's horse; and that Lieutenant Lucan, and several other officers, were prisoners. The detachment continued its march, and, next day about noon, reached, unmolested, the Mokundra pass. On the morning of

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BOOK VI. the 10th, a large body of the enemy's cavalry ap-
CHAP. 13. peared, and continually increased in numbers till
1804. noon the following day; when Holkar summoned
the detachment to surrender their arms. A refusal
being returned, he divided his force into three bodies,
and made a vigorous attack on the front and flanks
of the British corps. The position and steadiness of
the troops enabled them to sustain reiterated onsets,
persevered in till night, when Holkar drew off to a
distance of two coss; and, being joined by his infantry
and guns, was expected to renew his attacks on the
following morning. Monson, not regarding his po-
sition as tenable, and fearing lest the enemy should
get in his rear, adopted the resolution of retiring to
Kotah. Arrived at this place, on the morning of the
12th, after two marches, rendered excessively harass-
ing by the rain which fell in torrents, and the enemy
who pursued them; the Rajah refused to admit them,
and professed his inability to furnish any supplies.
As the troops were suffering by want of provisions,
the decision of Monson was, to advance to the ghaut,
or ford of the Gaumus Nudde, only seven miles off.
But the rain had fallen with great violence, since the
10th, and the soil was soft. The troops were unable,
therefore, to reach the rivulet till the morning of the
13th, when it was found impassable. They halted
on the 14th, to procure a supply of grain from a
neighbouring village; and attempted, on the 15th, to
continue the march; but it was found impossible to
proceed with the guns. In hopes of an abatement of
the rain, they made another halt. It rained during
the whole of the night of the 15th; and, next morn-
ing, the guns had sunk so deep in the mud, as not to
be extricable. The camp was without provisions;
and all the neighbouring villages were exhausted.
The detachment was under an absolute necessity to

proceed: Monson was therefore obliged to spike and leave the guns, sending injunctions to the Rajah of Boondee to extricate, and remove them to a place of security. The country was so completely overflowed, that the troops could hardly march. The Chumburlee rivulet, which they reached on the 17th, was not fordable; on the 18th, the European artillerymen were crossed over on elephants, and sent on to Rampoor; on the 19th, the rivulet continued to swell: corn, with great difficulty, and some danger, was procured for two days; on the evening of the 21st, the camp of a body of the enemy's horse was successfully beaten up; on the 23d and 24th, a few rafts having been procured, three battalions of the detachment were moved across; the remainder, about seven hundred men, were attacked by a party of the enemy's horse, but able to repel them. On the morning of the 25th, after the whole of the detachment had been got over, not without loss, they moved in different corps, assailed as they passed, by the hill people and banditti, towards Rampoor, at which some of them arrived on the 27th, others not till the 29th.

At Rampoor, Monson was joined by two battalions of sepoys, a body of irregular horse, four six pounders, two howitzers, and a supply of grain, sent to his relief from Agra, by the Commander-in-Chief, as soon as he received intelligence of the disasters of the detachment. As the country, however, was destitute of provisions, as Holkar was advancing in considerable force, as Monson expected to be joined at Khooshul-Ghur by six battalions and twenty-one guns, under Sudasheo Bhow Bukshee, in the service of Scindia, and then to obtain provisions which would enable him to keep the field, he resolved to continue his march to that place, leaving a sufficient garrison for the protection of Rampoor.

BOOK VI. He reached the river Bannas about daybreak on
CHAP. 13. the 22d of August. It was not fordable. Three
1804. boats were found, with which one of the battalions
was transported, for the purpose of conducting the
treasure to Khooshul-Ghur. The next morning the
cavalry of the enemy pitched their camp about four
miles distant from the British detachment. On the
morning of the 24th, the river having fallen, Monson
began to transport his baggage. The greater part
of the baggage, and four battalions, had crossed, and
General Monson, with the remaining battalion and
the picquets of the rest, was preparing to follow, as
soon as the remainder of the baggage and the people
of the camp had effected their passage, when the
enemy, a great number of whose cavalry had already
passed to the right and the left of the British position,
brought up their infantry and guns, and opened a
heavy cannonade on the small body of the English
that still remained on that side of the river. Mon-
son led them directly to the charge, and they suc-
ceeded in taking some guns; but were soon over-
powered by excess of numbers, and with great diffi-
culty effected their retreat, covered by the fire of one
of the battalions on the opposite side, which ad-
vanced to the bank of the river to protect them. The
enemy prosecuted their advantage, and Monson was
obliged to abandon his baggage, and fly to Khooshul-
Ghur, which he reached on the night of the 25th of
August. On the morning of the 26th, the enemy's
cavalry encamped around him in separate bodies. At
the same time a correspondence was detected be-
tween some of the native officers and the enemy;
and though decisive measures to check the mischief
were immediately adopted, two companies of infantry,
and a large proportion of the irregular cavalry, made
their escape. On the same day Monson quitted the

fort, having spiked the last remaining howitzer; and, with the men in an oblong square, began to proceed. During the night, and the following day, the enemy's cavalry, supported by guns, attempted several times, but without success, to penetrate the detachment; who, on the night of the 27th, took possession of the ruined fort of Hindown, and next day, at noon, continued their retreat towards Agra. They had no sooner cleared the ravines near Hindown, than a desperate charge, in three separate bodies, was made upon them by the enemy's horse. The sepoys had sufficient discipline to reserve their fire till the enemy had almost come up to the bayonet. It was then given with effect; and the enemy immediately turned, and fled in all directions. Having reached the Biana pass, about sunset on the 28th, when the troops were almost exhausted with hunger and fatigue, Monson halted, with a view to pass the night at the entrance. But the enemy's guns approached, and began a galling fire. He was therefore obliged to prosecute his retreat. The night was dark, the camp followers and baggage mixed with the line, the troops were thrown into confusion, order could no more be restored, and the different corps concluded their retreat in great disorder, the last of them reaching Agra on the 31st of August. The enemy followed in straggling parties, for purposes of plunder, as far as Futtypoor, but made no united attack after that on the night of the 25th.¹

During the retreat of this detachment, Colonel Murray, with the division of the British army from Guzerat, advanced into the heart of the Holkar dominions; and on the 24th of August took possession of the capital, Indore. The commander of

¹ Printed papers, *ut supra*, No. 25, pp 222—239.

BOOK VI. the troops which had been left for its protection,
 CHAP. 13. retired without opposition.¹

1801.

Upon the escape of Monson to Agra, Holkar advanced with the whole of his army to Muttra, situated on the right bank of the Jumna, about thirty miles from Agra; and took possession of the place. The Commander-in-chief marched from Cawnpore on the 3d, arrived at Agra on the 22d of September, and proceeded immediately to Secundra, where he assembled the whole of the army under his personal command. On the 1st of October, he marched towards Muttra, from which, as he advanced, Holkar retired, and planned an important stratagem. Leaving his cavalry to engage the attention of the British Commander, which they effectually did; he secretly dispatched his infantry and guns, for the execution of his destined exploit. On the night of the 6th, he encamped with his cavalry about four miles in front of the British position. Before daylight next morning General Lake moved out to surprise him. The General formed his army into three divisions; leaving the park, and an adequate force, for the protection of the camp; but Holkar was apprized of his approach, and retired too promptly to permit an attack. Early on the morning of the 8th, the infantry of that chieftain appeared before Delhi, and immediately opened a heavy cannonade. The garrison was small, consisting entirely of sepoy, and a small corps of irregular infantry; the place was extremely extensive; and the fortifications were in a ruinous state. Every thing promised a successful enterprise.

From the first notice of the enemy's approach, in that direction, the most judicious precautions had been taken, under the direction of Lieutenant-Colo-

¹ Printed papers, ut supra, p. 240.

nels Ochterlony and Burn, the first acting as resi-BOOK VI.
dent in the city, the second commandant of the ЧИП. 13.
troops, to place the city in the best state of defence, 1804.
which circumstances would permit. During the 8th,
the distance from which the enemy fired prevented
much execution. On the 9th, however, having erect-
ed a battery, within breaching distance, they de-
molished a part of the wall, and would have quickly
effected a breach; when a sally was planned to check
their progress. Two hundred sepoy, and 150 of
the irregular corps, under the command of Lieu-
tenant Rose, performed the exploit with great gal-
lantry; took possession of the enemy's battery;
spiked their guns; and threw them into so much
confusion, that they fired upon their own people,
who, flying from the assailing party, were mistaken
for British troops. Their principal operations from
this time were carried on under cover of extensive
gardens and adjoining ruins on the southern face;
and they soon made a breach in the curtain between
two of the gates. Measures, which were completed
by the evening of the 12th, to preclude communi-
cation between the breach and the town, prevented
their profiting by that advantage. But, on the 13th,
appearances indicated the intention of a very serious
attack. At daybreak on the 14th, the guns of the
enemy opened in every direction. A large body of
infantry advanced under cover of this cannonade,
preceded by ladders, to the Lahore gate. They
were received, however, with so much steadiness and
gallantry, that they were driven back, leaving their
ladders, with considerable confusion, and consider-
able loss. Inactive to a great degree, during the
rest of the day, they made a show, towards evening
of drawing some guns to another of the gates; but
took advantage of the night; and in the morning

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their rear guard of cavalry at a distance was all that could be seen. As the number of the men, by whom Delhi was defended, was too small to admit of regular reliefs, or to make it safe for them to undress; provisions and sweetmeats were served out to them daily at the expense of government, "which," according to the information of Colonel Ochterlony, "had the best effect upon their spirits." That officer concludes his report with the following merited eulogium: "The fatigue suffered by both officers and men could be exceeded by nothing but the cheerfulness and patience with which it was endured; and it cannot but reflect the greatest honour on the discipline, courage, and fortitude of British troops, in the eyes of all Hindostan, to observe, that, with a small force, they sustained a siege of nine days, repelled an assault, and defended a city, ten miles in circumference, and which had ever, heretofore, been given up at the first appearance of an enemy at its gates."¹

About this period it was, that the Governor-General made his final arrangement respecting the maintenance and condition of Shah Aulum and his family. Over the city of Delhi, and a small portion of surrounding territory, a sort of nominal sovereignty was reserved to the Emperor. The whole was, indeed, to remain under the charge of the British resident; but the revenues would be collected, and justice administered, in the name of the Mogul. Beside the produce of this territory, of which the Emperor would appoint a duan, and other officers, to inspect the collection and ensure the application to his use, a sum of 90,000 rupees would be issued from the treasury of the resident at Delhi, for the expenses of

¹ Printed papers, ut supra, p. 233, 243—248.

himself and his family. But "in extending," says the Governor-General, "to the royal family the benefits of the British protection, no obligation was imposed upon us, to consider the rights and claims of his Majesty Shah Aulum as Emperor of Hindustan; and the Governor-General has deemed it equally unnecessary and inexpedient, to combine with the intended provision for his Majesty and his household, the consideration of any question connected with the future exercise of the Imperial prerogative and authority.'¹

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Towards the end of June, the state of the country at that time rendering military operations impracticable in Deccan, Major-General Wellesley was called to Calcutta, to assist in the deliberation on certain military and economical plans, and surrendered the general powers, military and civil, with which he was invested. Before his departure, a portion of the troops in the field were made to return to Fort St. George and Bombay; leaving disposeable, in Deccan, two regiments of European infantry, four regiments of native cavalry, and thirteen battalions of sepoy. The principal part of this force, four regiments of native cavalry, two regiments of European infantry, six battalions of sepoy, with a battering train, and the common proportion of artillery and pioneers, were directed to assemble for active operations at Aurungabad, under the general command of Lieutenant-Colonel Wallace. Of the remaining seven battalions of sepoy, six were ordered to remain as a reserve; four at Poona, and two at Hyderabad; and one was required as a garrison at Ahmednuggur.²

Having completed his arrangements for action, Colonel Wallace marched from Foorkabad on the

¹ Printed papers, ut supra, No. 23, p. 149

² Ibid. No. 25, p. 209.

BOOK VI. 29th of September; and reached Chandore on the
CHAP. 13. 8th of October. On the same day he detached a bat-

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talion with two 12 pounders, against a small fort, called Laussoolgaum, garrisoned by Holkar, and distant about twelve miles. The battalion met with a desperate resistance, and lost its commander. A reinforcement was sent during the night, and the place was stormed the following morning. Wallace took possession, without resistance, of the Pettah of Chandore on the evening of the 8th; on the 10th he had carried his approaches within three or four hundred yards of the gate of the fort, when the Kellehdar, or governor, sent overtures of capitulation. The terms, permitting the garrison to depart with their private effects, were agreed upon, on the night of the 11th, and at ten on the morning of the 12th, the British troops were placed in possession of the fort. It was a place of great strength, being quite inaccessible at every part but the gate-way; and of considerable importance, as commanding one of the best passes in the range of hills, where it stands. The fort of Dhoorb surrendered to a detachment on the 14th; the forts of Anchella, Jeewunta, and some minor posts, on the same range of hills, were evacuated; and Colonel Wallace, leaving a garrison in Chandore, began his march to Galna on the 17th. He arrived on the 21st; took possession of the Pettah on the following morning; on the 25th two practicable breaches were made in the walls; and the storming parties were on the point of advancing, when the garrison offered to surrender. The reduction of Galna yielded possession of all the territories of Holkar in Deccan. Of those in Malwa the conquest was already completed, by Colonel Murray's detachment.¹

¹ Printed papers, ut supra, p. 250, 251, 266, 267.

The Commander-in-chief, as soon as he had completed his supplies at Muttra, marched towards Delhi, where he arrived on the 17th of October, two days after the enemy's retreat. Lieutenant Colonel Burn, who had been recalled from Seaurunpore to the defence of Delhi, crossed the Jumna, on his return to his former station, with one battalion of sepoys and some nujcebs, on the 26th of October. On the 29th, Holkar crossed with his cavalry, between Panniput and Delhi, and advanced upon this detachment, which he overtook at Saunlee, on the following day. Colonel Burn encamped his small party in a square, which towards evening was completely surrounded. At four the next morning he began to move. The enemy, having posted themselves on the road to Seaurunpore, expecting the detachment to proceed in that direction, enabled Colonel Burn to reach, without molestation, a small Gurrie, bordering on the city. Finding the minds of the men admirably disposed, he resolved to defend himself in the Gurrie till re-inforcement should arrive, or even to fight back his way to Delhi. All attempts having failed for the collection of grain, and the troops having suffered great privations, he had come to the resolution, on the 1st of November, of fighting his way to Bhaugput, on the following night; but at this time he received intelligence of the march of the Commander-in-chief, and was induced to wait for his approach.

On the 31st of October, that General, taking the reserve, his three regiments of dragoons, three regiments of native cavalry, and the mounted artillery, crossed the Jumna to pursue the cavalry of Holkar. At the same time Major-General Frazer, with the main body of the infantry, two regiments of native cavalry, and the park of artillery, was directed to move upon the infantry and artillery of Holkar, which had reached

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BOOK VI. the neighbourhood of Deeg, on the right bank of the
CHAP. 13. Jumna. The object of this double movement was,
1804. to force both the cavalry and the infantry of Holkar
to risk an action with the British troops, or to make
him fly from Hindustan, under circumstances of so
much ignominy and distress, as would have a dis-
astrous effect upon the reputation of his cause.

General Lake arrived at Bhaugput on the 1st of November. On the second he performed a march of more than twenty-eight miles, and reached Kondallah. On the 3d he arrived at Saumlec, from which the enemy had decamped early in the morning.

Major-General Frazer marched from Delhi on the 5th of November, and arrived at Goburdun on the 12th, a place within three coss of the fort of Deeg. His force consisted of two regiments of native cavalry, his Majesty's 76th regiment, the Company's European regiments, six battalions of sepoys, and the park of artillery, in all about six thousand men. The force of the enemy was understood to amount to twenty-four battalions of infantry, a large body of horse, and 160 pieces of ordnance; strongly encamped, with their left upon Deeg, and a large jeel of water covering the whole of their front.

As the hour was late, and the General had little information of the enemy's position, he delayed the attack till morning. Having made his arrangements for the security of the camp, he marched with the army in two brigades at three o'clock in the morning; making a circuit round the water to the left, to enable him to come upon the right flank of the enemy. A little after day-break, the army was formed, in two lines; and attacked, and carried a large village on the enemy's flank. It then descended the hill, and charged the enemy's advanced party, under a heavy

discharge of round, grape, and chain from their guns, which they abandoned as the British army came up. General Frazer, whose gallantry animated every man in the field, was wounded, and obliged to be carried from the battle, when the command devolved upon General Monson. The enemy retired to fresh batteries, as the British advanced. The whole of the batteries were carried for upwards of two miles, till the enemy were driven close to the walls of the fort. One body of them, drawn up to the eastward of the lower end of the lake, still retained a position, whence they had annoyed the British with a very destructive fire. Seeing the British troops, under cover of a fire from several pieces of cannon, moving round to their left, they made a precipitate retreat into the lake, where many of them were lost.

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The British took eighty-seven pieces of ordnance in this battle, and lost in killed and wounded about 350 men. The enemy's loss, which was great, could only be conjectured. The remains of the army took shelter in the fortress of Deeg.

After the flight of Holkar with his cavalry from Saumlee, on the morning of the 3d, the Commander-in-chief went after him with such expedition, as might allow him no time to ravage the country without risking an engagement with the British cavalry. On the 9th of November, that General arrived at Happer, which the enemy had left the preceding night, moving in the direction of Coorjah, with design, as was supposed, to recross the Jumna, in the neighbourhood of Muttra. General Lake arrived at Khass Gunge, on the 14th of November, when Holkar appeared to have taken the direct road to Futtu Ghur. On the 16th, Lake arrived at Alygunge, distant about thirty-two miles from Futtu Ghur. He halted only to refresh his men and horses, and, marching

BOOK VI. with the cavalry early in the night, came up with the
CHAP. 13. enemy before day-break. They were encamped close
1804. under the walls of Furruekabad, and taken by surprise. The execution done upon them was therefore prodigious; and their resistance inconsiderable. Several discharges of grape being given to them from the horse artillery, the cavalry advanced, and put them to the sword. Many of the horses were still at their picquets, when the British cavalry penetrated into their camp. From the 31st of October, when they departed from Delhi, the British troops had daily marched a distance of twenty-three or twenty-four miles; during the day and night preceding the attack, they marched fifty-eight miles; and, from the distance to which they pursued the enemy, must have passed over a space of more than seventy miles, before they took up their ground.

After allowing the troops to halt for two days, the British General again marched in pursuit of Holkar, who fled to the Jumna in great distress, and re-crossed it near Mohabun on the 23d, hastening to join the remainder of his army at Deeg. The Commander-in-Chief arrived at Muttra on the 28th; and joined the army at Deeg on the first of December. On his march he received the melancholy intelligence, that the wound of General Frazer had proved mortal. The loss of that officer was felt as a national, and almost an individual, calamity, by every Briton in India.

Of the enemy's force, a considerable portion having thrown themselves into the town and fort of Deeg, and the remainder occupying a position under its walls, arrangements were taken for the reduction of the place. The battering train and necessary stores arrived from Agra, on the 10th; and ground was broken on the 13th. The possession of an eminence

which commanded the town, and in some degree the fortress itself, appeared of importance for the further operations of the siege. It was defended by a small fortification; the enemy had strongly entrenched themselves in its front; had erected batteries in the most commanding situations; and were favoured by the nature of the ground. The breach in the wall was practicable on the 23d; and arrangements were made to storm it, together with the entrenchments and batteries, during the night. The force destined for the attack was divided into three columns, and moved off in such a manner as to reach the different points of attack a little before twelve at night. The right column, under Captain Kelly, was ordered to force the enemies' batteries and trenches, on the high ground to the left of the town. The left column, under Major Radcliffe, was destined to carry the batteries and trenches on the enemies right. The centre column formed the storming party, and was led by Lieutenant-Colonel Macrae. The whole service was performed with equal gallantry and success. "By means of the darkness of the night," says the Commander-in-Chief, "the enemy was taken by surprise, and prevented from availing themselves of the advantages they possessed, or of making a very formidable resistance." The loss of the British was not trifling, and that of the enemy very great. Overawed by this example of the audacity and success of the British troops, the enemy evacuated the town of Deeg on the following day; the fort, on the succeeding night; and fled in the direction of Bhurtpore, leaving nearly the whole of their cannon behind.¹

The fort of Deeg belonged to Runjeet Sing, the

¹ Printed papers, ut supra, p. 224, 252—273; also General Lake's Letter to the Governor-General, dated Muttra, 1st July, 1805, Papers, ut supra, No. 15, p. 35.

BOOK VI. Rajah of Bhurtpore. When the British, in the battle
 CHAP. 13. fought on the 13th, pursued the troops of Holkar
 1804. under the walls of the fort, a destructive fire of cannon and musquetry was opened upon them by the garrison. The Rajah of Bhurtpore was one of the first of the chiefs in that part of India, who at the time when General Lake advanced against Scindia beyond the Jumna, made overtures for a combination with the British state. As he was one of the most considerable of the minor sovereigns in that part of India; and possessed great influence among the Rajahs of the Jaats; his accession to the British cause was treated as a fortunate event; and he was indulged with very advantageous terms. A treaty was concluded with him, by which the British government bound itself to protect his dominions; bound itself not to interfere in the smallest degree with the administration of his country; freed him entirely from the heavy tribute which he annually paid to the •Mahratta powers; and of the surrounding districts, conquered from Scindia, annexed so much to the territories of the Rajah, as equalled in extent and value one third of his former dominions.

Notwithstanding these great advantages, and the Governor-General's system of defensive alliance, no sooner had Holkar assumed an attitude of defiance to the British Power, than Runjeet Sing manifested an inclination to join him. On the 1st of August, 1804, a secret agent of the Rajah, with letters to Holkar, was apprehended at Muttra, and discovery made of a treacherous correspondence. The Raja, very soon after concluding his treaty with the British government, had exhorted Holkar to despise the British power, and offered to join him, on condition of receiving certain accessions of territory. During the same month in which this discovery was made, several

complaints were addressed to him by the Commander-in-Chief, on account of the little assistance received from him in providing for the war. In the intercepted correspondence, offence appeared to have been taken, by the Rajah, at the violent manner, in which the British resident at Muttra had decided some disputes respecting the traffic in salt; and some alarm was conveyed to his mind by a report that the English government was to introduce the English courts of justice into his dominions.

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Upon reference of all these circumstances to the Governor-General, though he regarded them as ample proof of traitorous designs, he was yet disposed, on the present occasion, when his defensive system was upon its trial, to exercise an uncommon degree of lenity and forbearance. He imputed the offences of the Rajah and his son, to the corrupt intrigues of mischievous advisers; and said, that "the just principles of policy, as well as the characteristic lenity and mercy of the British government, required that a due indulgence should be manifested towards the imbecility, ignorance, and indolence of the native chiefs, who have been drawn into these acts of treachery and hostility, by the depravity and artifices of their servants and adherents."¹ And he instructed the Commander-in-Chief to warn the Rajah of his danger; to assure him that no design of interfering with his government was entertained by the British rulers; and to require him to break off immediately all communication with the enemies of the British state. Towards the end of October, the Commander-in-Chief complained to the Governor-General, that the

¹ Letter from the Governor-General to the Commander-in-Chief. Papers, No. 15, *ut supra*, p. 23. Compare the sentiments here expressed, with those employed against the Nabobs of Arcot: *vide supra*, p. 538.

BOOK VI. Rajah had evaded his application for the troops, with
 CHAP. 13. which, according to the treaty, he was bound to assist
 1804. the British government; while he had afforded to
 Holkar positive and material assistance. In reply,
 the Governor-General left the question of peace or war
 to be decided by the opinion of expediency which the
 Commander-in-Chief, with his more intimate know-
 ledge of the circumstances, might be induced to form;
 still, however, remarking, that "if considerations of
 security should not require the punishment of Bhurt-
 pore, those of policy suggested the expediency of
 forbearance, notwithstanding the provocation which
 would render such punishment an act of retributive
 justice." The behaviour however of the garrison
 of Deeg, at the time of the battle fought under its
 walls, produced orders from the seat of government for
 the entire reduction of the Rajah, and the annexation
 of all his forts and territories to the British dominions.
 As Bappoojee Scindia, the officer who at the begin-
 ning of the war with Holkar commanded that detach-
 ment from the army of Scindia which co-operated with
 General Monson at the commencement of his retreat,
 and was one of the chieftains included in the list of
 those who, under the operation of the late treaty,
 were to receive jaghires and pensions from the British
 government, had afterwards openly joined Holkar
 with the troops under his command; and Suddasheo
 Bhow, another of Scindia's officers who had been sent
 to co-operate with Monson, had also joined the enemy,
 the Governor-General at the same time directed the
 Commander-in-Chief to proceed against them as
 rebels; try them by a court martial; and carry the
 sentence into immediate execution.¹

The loss of Deeg was a tremendous blow to Holkar

¹ Papers, etc. supra. No. 15, p. 7—37

and the Rajah. The surrounding country immediately submitted to the authority of the British government; and General Lake, having taken the requisite steps for securing the fort, and administering the country, moved from Deeg on the 29th of December. The army of Guzerat, under the command of Colonel Murray, had been ordered to advance from the southward, in the direction of Kotah, to intercept, if made by that route, the flight of Holkar into Malwa. This officer had reached the neighbourhood of Kotah by the end of December; and General Lake believed, if he could have made the Maratta chieftain retreat in that direction, that he might have been effectually destroyed. But Holkar, though pursued from place to place, could not be driven from the Bhurtpore territories, so long as his infantry could find protection in the city of Bhurtpore, and his cavalry, by its rapid movements could elude all attacks, while supplies were derived from the resources of the Rajah. The reduction of Bhurtpore presented itself, therefore, to the Commander-in-Chief as, of necessity, the first of his future operations.

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After being joined at Muttra by the King's 75th regiment, which he had summoned from Cawnpore, he arrived before the capital of the Rajah, on the 3d of January, 1805. The town of Bhurtpore, eight miles in extent, was every where surrounded by a mud wall of great thickness and height, and a very wide and deep ditch filled with water. The fort was situated at the eastern extremity of the town; and the walls were flanked with bastions, at short distances, mounted with a numerous artillery. The whole force of Runjeet Sing, and as many of the surrounding inhabitants as were deemed conducive to its defence, were thrown into the place; while the broken battalions of Holkar had entrenched them-

BOOK VI. selves under its walls. The British army, after driv-
CHAP. 13. ing the battalions from this position, with great
1805. slaughter, and the loss of all the artillery which they
had been enabled to carry from Deeg, took up a
position south-west of the town. The batteries were
opened on the 7th of January. On the 9th a breach
was reported practicable; and the General resolved to
assault in the evening, as the enemy had hitherto
stockaded at night the damage sustained by the wall
in the course of the day. When the storming party
arrived at the ditch, they found the water exceedingly
deep. Over this difficulty they prevailed; and gain-
ed the foot of the breach. Here they made several
gallant and persevering exertions; but all ineffectual:
they were repulsed with a heavy loss, including
Lieutenant Colonel Maitland, the officer who bravely
commanded in the assault.

The operations of the besiegers were immediately
renewed, and a second breach was prepared on the
21st. It was deemed advisable to give the assault
by day-light. The storming party moved out of the
trenches, where they had been lodged for the purpose,
a little before three o'clock in the afternoon. They
were unable to pass the ditch; and, after being ex-
posed for a considerable time to a fire which did great
execution, were obliged to retire.

The want of military stores and provisions delayed
the commencement of renewed operations, till the
beginning of February, when the batteries were
opened upon the wall, at some distance from the part
which was formerly breached. On the 20th of the
same month, the breach being as complete as it was
supposed to be capable of being made, one column,
composed of 200 Europeans, and a battalion of sepoys,
was ordered to attack the enemy's trenches and guns
outside the town; a second column, composed of 300

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Europeans, and two battalions of sepoys, to attack one of the gates ; while a third, headed by Lieutenant-Colonel Don, and formed of the greatest part of the European force belonging to the Bengal army, and three battalions of sepoys, was to ascend the breach. The signal to be observed by the storming party was, the commencement of the attack by the first column on the enemy's trenches, a little before four o'clock in the afternoon. This column was successful, and got immediate possession of the enemy's guns. The second column was delayed by a party of the enemy's horse ; and was exposed, by a mistake, it is said, of their guide, to a destructive fire from the town, which destroyed their ladders, and rendered ineffectual the attempt on the gate. The storming party was also delayed, according to the statement of the Commander-in-Chief, by circumstances, which he does not mention ; and found the ditch so deep, that it was impossible to arrive at the breach. The troops, having attempted to ascend by the bastion, were repulsed with great slaughter, though the colours of one of the native regiments were planted within a short distance of the top.

As the Commander-in-Chief ascribed the failure to accidental obstructions and delays ; as the storming party had nearly gained the summit of the bastion ; and as he was informed, he says, that a few hours more battering would make the ascent there perfectly easy, he determined to make another attempt on the following day. The whole European part of the Bengal army, and the greater part of two King's regiments, with upwards of four battalions of native infantry, moved on to the attack, under Brigadier-General Monson, about three o'clock in the afternoon. " Discharges of grape, logs of wood, and pots filled with combustibile materials, immediately," says the

BOOK VI. report of the Commander-in-Chief, "knocked down
CHAP. 13. those who were ascending; and the whole party, after

1805. being engaged in an obstinate contest for two hours, and suffering very severe loss, were obliged to relinquish the attempt and retire to our trenches." The steepness of the ascent, and the inability of the assailants to mount, except by small parties at a time, were, it was said, the enemy's advantages.¹

The guns of the British army had, in consequence of incessant firing, become for the most part unserviceable; the whole of the artillery stores were expended; provisions were exhausted; and the sick and wounded were numerous. It was, therefore, necessary to intermit the siege of Bhurtpore. One of the most remarkable, perhaps, of all the events in the history of the British nation in India, is the difficulty, found by this victorious army, of subduing the capital of a petty Rajah of Hindustan. The circumstances have not been sufficiently disclosed; for, on the subject of these unsuccessful attacks, the reports of the Commander-in-Chief are laconic. As General causes, he chiefly alleges the extent of the place, the number of its defenders, the strength of its works, and lastly the incapacity of his engineers; as if a Commander-in-Chief were fit for his office, who is not himself an engineer.

The Bombay army, from Guzerat, which had been directed to move towards Kotah, was afterwards commanded to join the Commander-in-Chief at Bhurtpore; where it arrived, on the 12th of February, and under Major General Jones, who had succeeded Colonel Murray, bore a full share in the succeeding operations.

During the detention of the army before the capital

¹ No. 15, ut supra, p. 37, 38. No. 25, ut supra, p. 272—285.

of Runjeet Sing, the cavalry under General Smith had been employed in expelling Ameer Khan, an adventurer of Afghaun descent, who had found the means of collecting a predatory army, and made an incursion into the Company's territory. Before the preparations were completed for resuming the siege of Bhurtpore, this force returned, and might, it appeared to the Commander-in-Chief, be now advantageously employed in dislodging Holkar from the neighbourhood of Bhurtpore; and, if possible, expelling him from that quarter of India. At two o'clock in the morning of the 29th of March, he left his camp, with the whole of the cavalry and the reserve, intending to surprise the enemy about day-break. Colonel Don, with the reserve, moved directly upon their left, while the General himself made a circuit to their right, in the line in which it was expected they would fly from the attack on their left. They were so much however upon their guard, as to be secured by a timely flight from any considerable injury. In two days, it was heard, that they were again encamped within twenty miles of Bhurtpore. On the 1st of April, the Commander-in-Chief proceeded with the same force, at midnight, for another chance of reaching them before they could take to flight. Though now passing the night in so much vigilance that they kept their horses saddled, they had not begun to march before the British force were within two hundred yards, and, having horses superior both in speed and strength, were able to perform upon them considerable execution, before they had time to disperse. So little did the enemy think of defending themselves, that of the British, in either of those onsets, not a man was lost.

In addition to other causes, which tended to reduce the power of Holkar, the most respectable of the

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BOOK VI. chiefs who belonged to his army now came over with
CHAP. 13. their followers to the English camp. The Rajah of

1805. Bhurtpore also, discovering the fallacy of the hopes which he had built upon Holkar, and dreading the effects of a renewed attack, began, soon after the suspension of operations, to testify his desire for reconciliation. Though an example to counteract the impressions made upon the minds of the people of Hindustan, by the successful resistance of the Rajah of Bhurtpore, might have appeared, at this time, exceedingly useful ; yet some strong circumstances recommended a course rather of forbearance than of revenge. The season was very far advanced, and Bhurtpore might still make a tedious defence : The severity of the hot winds would destroy the health of the Europeans in the trenches, and affect even that of the natives : Great inconvenience was sustained from the continuance of Holkar in that quarter of India, from which it would be difficult to expel him, with Bhurtpore for a place of refuge and support : And, above all, it was necessary to have the army in a state of readiness to act against Scindia, who appeared on the point of renewing the war. The proposals of the Rajah, therefore, met the British rulers in a very compliant temper; and the terms of a new treaty were settled on the 10th of April, when the preparations for the renewal of the siege were completed, and the army had actually taken up its position at the place. As compensation for the expense which the Rajah, by his disobedience, had inflicted on the British government, he agreed to pay, by instalments, a sum of twenty lacs of Furruckabad rupees ; and the additional territory, with which he had been aggrandized by the Company, was resumed. In other respects he was allowed to remain in the same situation in which he had been placed by the preceding treaty.

The fort of Deeg was not indeed to be restored till after experience, for some time had, of his fidelity and friendship; but if that were obtained, a part of the compensation money would not be required.¹

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The conclusion of a treaty with Scindia, even his entering into the system of subsidiary defence, created no sense of tranquillity, no expectation of peace, between him and the British state. Before the signature of the treaty of subsidiary alliance, a dispute had arisen about the fort of Gualior, and the territory of Gohad. The British government included these possessions in the operation of that article of the treaty which bound Scindia to all the engagements formed, by the British government during the war, with any of the chiefs who had previously paid to him tribute or obedience. Scindia contended that they could not be included in the operation of that article by any just and reasonable construction; and also represented them as so important to himself, that he could by no means retain his state and condition without them.

The behaviour of Ambejee English, or Ingliah, had produced even military operations, between the time of signing the treaty of peace, and signing the treaty of defensive alliance. After having separated his interests from those of Scindia, under whom he rented and governed the possessions in question, and after having formed engagements with the British government, on the terms which it held out, during the war, to every chief whom it found possessed of power; that versatile leader, as soon as he understood that peace was likely to be concluded with Scindia, renounced his engagements with the English, and endeavoured to prevent them from obtaining possession of the forts

BOOK VI. and districts which he had agreed to give up. The
CHAP. 13. Commander-in-Chief sent troops, and seized them.

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The disputes on the subject of Gualior and Gohud began on the 17th of February, 1804; and were pressed, with infinite eagerness, by the ministers of Scindia. They did not prevent the signature of the defensive treaty, because the Mahratta ministers declared, that, how much soever convinced of his right, and how deeply soever his interests would be affected by the alienation of that right, their master would not allow it to disturb the relations of peace so happily established; but would throw himself on the honour and generosity of the British chiefs. They argued and contended, that the article of the treaty which bound him to the engagements, formed with his dependants and tributaries by the British Government, could only refer to such chiefs as the Rajahs of Jodepoor and Jyepoor, or at any rate, to Zemindars and Jaghiredars; that Gohud was the immediate property of the Maha Rajah; that it was absurd to talk of a Rana of Gohud; as no such person was known; as all the pretensions of that family were extinct, and the province had been in the immediate and absolute possession of Scindia and his predecessor for thirty years; that no right could be justly founded on the revival of an antiquated claim, in favour of some forgotten individual of an ancient family; and that it was not for the interest of the British government, any more than of Scindia, to call in question the foundations of actual possession, since a great part of all that belonged to both was held by neither a more ancient, nor a more valid title, than that which Scindia possessed to the territory of Gohud. As for the fort of Gualior, it was not so much, they affirmed, as a part of Gohud; it was a fortress of the Mogul, granted to Scindia, of which the Rana of Gohud, even when such a per-

sonage existed, could be regarded as no more than the Governor, nominated by Scindia, and employed during his pleasure. The English affirmed, that as the operation of the treaty extended, by the very terms, to all the territories of Scindia, excepting those "situated to the southward of the territories of the Rajahs of Jyepoor, Jodepoor, and the Rana of Gohud," it was evident, that it was meant to apply to those of the Rana of Gohud; that if the possessions in question had not passed to the English, by treaty with the parties to whom it was now consigned, it would have passed to them by conquest; as the army, after the battle of Lasswaree was actually moving towards Gohud and Gualior, when Ambajee Ingliah, against whom the heir of the family of the Rana of Gohud had been acting, in aid of the British government, with a considerable body of troops, concluded a treaty, by which they were surrendered.

It would appear, that General Wellesley believed there was weight in the arguments of Scindia. In the answer which he returned to Major Malcolm, when that gentleman made communication to him of the conclusion of the treaty of defensive alliance, which he negotiated with Scindia: "It appears," he remarked, "that Scindia's ministers have given that Prince reason to expect that he would retain Gualior; and, I think it possible, that, considering all the circumstances of the case, his Excellency the Governor-General may be induced to attend to Scindia's wishes upon this occasion. At all events your dispatches contain fresh matter, upon which it would be desirable to receive his Excellency's orders, before you proceed to make any communication to Scindia's Durbār, on the subject of Gualior."

The Governor-General continued steadfastly to consider the arrangement which he had made re-

BOOK VI. specting Gualior and Gohud, as necessary to complete
 CHAP. 13. his intended plan of defence, by a chain of allied
 1805. princes and strong positions between the British and
 Mahratta frontiers. Scindia, after a fruitless contest,
 was obliged to submit; and on the 21st of May,
 1804, he received in public Durbar, the list of treaties
 to which he was required to conform.

The apparent termination of this dispute by no means introduced the sentiments of friendship between the two governments. In a letter, dated the 18th of October, 1804, which was addressed, in the name of Scindia, to the Governor-General, various complaints were urged, "tending," says the British ruler, "to implicate the justice and good faith of the British government, in its conduct towards that chieftain."

First of all, the British government had used him ill in regard to money; for, whereas the losses to which he had recently been exposed had deprived him of the pecuniary means necessary to bring his forces into the field, the English had disregarded his earnest applications for the sums necessary to enable him to co-operate in the subjugation of Holkar; the consequence of which was, that when he sent two chiefs, Bappojee Scindia, and Suddasheo Bhow, to join the army under General Lake, as that General would afford them no money, they were soon obliged to separate from him, in order to find a subsistence, and even to effect a temporary and feigned conjunction with the enemy, to avoid destruction, either by his arms, or by the want of subsistence.

Secondly, the British government had used him ill, in respect to Gualior and Gohud; which had long formed part of his immediate dominions, and were not included in the list, delivered to General Wellesley, of the places which he ceded by the treaty of peace.

Thirdly, his tributary, the Rajah of Jodepore was included in the list of princes protected by engagements with the English; while that Rajah himself disclaimed all such engagements; had received into his protection the family of Holkar; and had written frequently to Seindia, declaring, that he remained in the same relation to him as before.

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Fourthly, the lands which were to be restored, as the private property of Seindia, had not yet been given up; and the pensions, and other sums, which were agreed for, had not been regularly paid.

Fifthly, the British government had not afforded to his dominions that protection which, by treaty, they owed; for even when Colonel Murray was at Oujein, Holkar had besieged the fort of Mundsoor, and laid waste the surrounding country; while Meer Khan, the Afghaun, who was a partisan of Holkar, had captured Bheloa, and plundered the adjoining districts.

At the time of the date of this letter, Scindia had moved from Boorhanpore, and reached the Nerbudda, which his army was already beginning to cross. In compliance with the urgent remonstrances of the British government, he professed the intention of repairing to the capital of his dominions, and undertaking the regulation of his affairs. In reality, he took the direction of Bapaul; and, with or without his consent, two signal enormities took place. Some of his troops plundered Sangur, a city and district pertaining to the Peshwa; and a party of his irregular troops attacked and plundered the camp of the British resident. At the time when this outrage was committed, the British force in Bundeleund had been summoned, by the Commander-in-Chief, to reinforce the main army at Bhurtpore, which had suffered a material reduction in the late unsuccessful attempts.

BOOK VI. The army from Bundelcund was on its march, and
CHAP. 13. had arrived at Gualior, when, late in the evening,

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hircarrahs came in with intelligence of the violation of the British residency, in Scindia's camp. The greatest alarm was excited. The route through Bundelcund into Allahabad, from Allahabad to Benares, and from Benares to Calcutta, was denuded of all its troops; and there was nothing to oppose the progress of Scindia, through the heart of the British dominions, to Calcutta itself. It immediately suggested itself to the minds of the British officers, that Scindia had resolved to avail himself of the fortunate moment, when the British troops were all withdrawn to the disastrous siege of Bhurtpore, to perform this brilliant exploit; and that the violation of the residency was the first act of the war. Under this impression, it was resolved to march back the army of Bundelcund to Jansee, which lay on the road by which it was necessary for Scindia to pass. Scindia proceeded rather in a contrary direction, towards Narwa. The probability is, that Serjee Rao Gautka, his minister, and father-in-law, committed the outrage upon the British residency, in hopes to embroil him beyond remedy with the British government, and thus to ensure the war to which he found it so difficult to draw the feeble and irresolute mind of the Prince; while the promptitude with which the British force was again opposed to his march into the British dominions maintained, in his mind, the ascendancy of those fears which the minister found it so hard to subdue. A spirited prince might have made a very different use of his opportunity.

The letter which contained the complaints of Scindia was conveyed in so tedious a mode, that four months elapsed before it was delivered at Calcutta; nor was the answer penned till the 14th of April,

1805. The Governor-General had satisfactory arguments with which to repel the several allegations of Scindia; though he allowed that the Rajah of Jodepore had refused to abide by the stipulations contracted with the British government; which, therefore, would not interfere between him and Scindia. He then proceeded to give a list of offences, thirteen in number, with which Scindia was chargeable toward the British state.

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First, after remaining at Boorhanpore, till towards the end of the year, 1804, instead of proceeding to his capital, in conformity with the pressing instances of the resident, and his own repeated promises, for the purpose of co-operating with the British government, Scindia directed his march toward the territory of Bhapaul, where he was not only remote from the scene of utility, but positively injurious, by alarming and robbing one of the British allies.

Secondly, notwithstanding the repeated remonstrances of the resident, a vakeel of Holkar was allowed to remain in Scindia's camp; and Scindia's minister maintained with him a constant clandestine intercourse.

Thirdly, Scindia's officers, at Onjein, instead of yielding any assistance to the operations of Colonel Murray, had obstructed them.

Fourthly, two of Scindia's commanders had deserted from the British army, and had served with the enemy during almost the whole of the war.

Fifthly, Scindia, notwithstanding his complaint of the want of resources, had augmented his army as the powers of the enemy declined, thereby exciting a suspicion of treacherous designs.

Sixthly, the heinous outrage had been committed of attacking and plundering the camp of the British resident, without the adoption of a single step towards

BOOK VI. compensation, or atonement, or even the discovery
CHAP. 13. and punishment of the offenders.

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The remaining articles in the list were either of minor importance, or so nearly, in their import, coincident with some of the articles mentioned above, that it appears unnecessary to repeat them.

The Governor-General declared; "By all these acts, your Highness has manifestly violated, not only the obligations of the treaty of defensive alliance, but also of the treaty of peace." According to this declaration, it was the forbearance alone of the British government, which prevented the immediate renewal of war.

The next step, which was taken by Scindia, produced expectation, that hostilities were near. On the 22d of March, 1805, he announced, officially, to the British resident, his resolution of marching to Bhurtpore, with the intention of interposing his mediation, for the restoration of peace, between the British government and its enemies. "To proceed," says the Governor-General, "at the head of an army to the seat of hostilities, for the purpose of interposing his unsolicited mediation, was an act not only inconsistent with the nature of his engagements, but insulting to the honour, and highly dangerous to the interests, of the British government." In the instructions, however, which the Governor-General issued upon this emergency, he was extremely anxious to avoid the extremity of war, unless in the case of actual aggression. But he deemed it necessary, to make immediate arrangements for seizing the possessions of Scindia, if that chieftain should proceed to extremities. Colonel Close was invested with the same powers, which had formerly been confided to General Wellesley; and orders were issued to the officers commanding the subsidiary force at Poona,

and at Hyderabad, to occupy, with their troops, the positions most favourable for invading the southern dominions of Scindia. The force in Guzerat, which had been weakened by the detachment sent to co-operate in the war against Holkar, was reinforced, with a view as well to defence, as to seize whatever belonged to Scindia in Guzerat, and its vicinity. Upon some further disclosure of the hostile, or, at least, the unfriendly councils of Scindia, the Commander-in-Chief was instructed to oppose the march to Bhurtpore, as what, “under all the circumstances of the case, constituted not only a declaration of war, but a violent act of hostility.”

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The Governor-General, in the event of a war, now resolved to reduce the power of Scindia to what he calls “the lowest scale.” He observes, that the principle of compensation, which had regulated the terms of the former treaty, “had proved inadequate to the purposes of British security, and that the restraints imposed by the provisions of the treaty of peace upon Dowlut Rao Scindia’s means of mischief were insufficient—that another principle of pacification must therefore be assumed; that Scindia must not be permitted to retain the rights and privileges of an independent state; nor any privileges to an extent that might at a future time enable him to injure the British or their allies; and that the British government must secure the arrangement by establishing a direct control over the acts of his government—experience having sufficiently manifested, that it was in vain to place any reliance on the faith, justice, sincerity, gratitude, or honour of that chieftain—he might have added, or any chieftain of his nation, or country.

No declaration can be more positive and strong of the total inefficacy of the system of defensive alliance.

BOOK VI. As there is here a declaration of what was *not* sufficient for British security, namely, the system of defensive alliance, so there is a declaration of what

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alone *is* sufficient, namely, the total prostration and absolute dependence of every surrounding power. This, however, we have more than once had occasion to observe, is conquest—conquest in one of the worst of its shapes; worst, both with respect to the people of India, as adding enormously to the villanies of their own species of government, instead of imparting to them the blessings of a better one; and the people of England, as loading them with all the cost of governing and defending the country, without giving them all the revenues.

Scindia continued his march to the northward, and on the 29th of March had advanced with all his cavalry and Pindarees to Subbulghur, on the river Chumbul, leaving his battalions and guns in the rear. His force at this time was understood by the British government to consist of eight or nine thousand cavalry, 20,000 Pindarees, and nominally eighteen battalions of infantry with 140 guns, all in a very defective state of discipline and equipment. On the 31st of March he had advanced about eighteen miles in a north-easterly direction from Subbulghur. Here he was joined by Ambajec; and the British resident in his camp, understanding that it was his intention to cross the Chumbul with his cavalry and Pindarees, leaving the bazars and heavy baggage of the army under the protection of Ambajec, requested an audience. His object was to represent to Scindia the impropriety of crossing the Chumbul, and the utility of waiting for Colonel Close, who was expected soon to arrive on an important mission from the capital of the Rajah of Berar. The propositions of the British agent were received with the most amicable profes-

sions on the part of Scindia and his ministers ; who represented, that the embarrassment of his finances was so great as to prevent him from returning to effect the settlement of his country ; that his march towards Bhurtpore was intended solely to accelerate the arrival of peace ; but that, if the British government would make any arrangement for the relief of his urgent necessities, he would regulate his proceedings, agreeably to its desires. A copy of a letter to the Governor-General was also read, in which reparation was promised for the outrage on the resident's camp.

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This conference, when reported to the Governor-General, appeared to him to indicate a more submissive turn in the councils of Scindia : the resident was accordingly instructed, to inform the chieftain, that the atonement offered for the outrage was accepted ; that the distresses of his government would be relieved by pecuniary aid, if he would act in co-operation with the British government ; and that he could do this, only by returning to the southward, and employing himself in the seizure of the remaining possessions of Holkar in Malwa.

On the 2d of April, Scindia marched about eight miles in a retrograde direction towards Subbulghur ; leaving the whole of his baggage and bazars under the charge of Ambajee. On the 3d, the resident was visited by Scindia's vakeel, whose commission was, to importune him on the subject of pecuniary relief. A discussion ensued on the two points, of receiving money, and deferring the declared intention of crossing the Chumbul and proceeding to Kerowly, till the arrival of Colonel Close. The result was, an agreement on the part of Scindia, to return and wait at Subbulghur, and on that of the British resident to afford a certain portion of pecuniary aid.

BOOK VI. On the 7th of April, Ameer Khan departed from
CHAP. 13. Bhurtpore, with the avowed intention of joining the
1805. army of Scindia. On the same day, the minister of
Scindia marched towards Bhurtpore, with a large
body of Scindia's pindarrees, and a considerable part
of his cavalry. Information was sent to the resident,
that the proposed mediation was the object of the
march.

On the 11th, General Lake received a letter from
the minister, who had arrived at Weir, a town si-
tuated about fifteen miles S. W. of Bhurtpore; stating
that, as the British resident in the camp of Scindia had
expressed a desire for the mediation of that sovereign,
he had commanded him to proceed for that purpose
to Bhurtpore. The British General replied, that,
peace having been concluded with the Rajah of
Bhurtpore, the advance of the minister of Scindia
was unnecessary, and might subvert the relations of
amity between the British government and his mas-
ter, to whom it was highly expedient that he should
return. Notwithstanding this, he advanced on the
12th, with a small party of horse, within a few miles
of Bhurtpore, whence he transmitted a message to
the Rajah, soliciting a personal conference, which
the Rajah declined. The minister then returned to
Weir. Holkar, who had been obliged, on the sub-
mission of the Rajah, to leave Bhurtpore, joined him,
at this place, with three or four thousand exhausted
cavalry, nearly the whole of his remaining force;
and both proceeded towards the camp of Scindia at
Subbulghur.

The advance of the minister, immediately after the
master had agreed to halt, the Governor-General
regarded as an evasion, and a fraud. The conduct
of Scindia, and some intercepted letters, taken from
an agent of Scindia dispatched to Holkar toward

the close of the month of March, convinced the Governor-General of a coincidence in the views of these two chiefs. And, whether they united their forces for the sake of obtaining better terms of peace, or for the purpose of increasing their abilities for war; as it would be of great importance for them, in either case, to prevent an accommodation between the British government and Runjeet Sing, it was not doubted, that the design of Scindia to proceed to Bhurt-pore had that prevention for its end. On the 11th, the 14th, and the 15th of April, Bappojee Scindia, Ameer Khan, and Holkar, respectively, joined the camp of Scindia, who offered to the British resident a frivolous pretext for affording a cordial reception to each. He affirmed that Holkar, who had determined, he said, to renew his invasion of the British territories, had, in compliance with his persuasions, abandoned that design, and consented to accept his mediation for the attainment of peace.

On the 21st of April, the Commander-in-Chief, with the whole of his army, moved from Bhurt-pore, toward the position of the united chiefs; and signified his desire to the British resident, that he would take the earliest opportunity of quitting Scindia's camp. The necessity of this measure appeared to him the stronger from a recent event. Holkar had seized the person of Ambajee, for the purpose of extorting from him a sum of money; an audacity to which he would not have proceeded in the very camp of Scindia, without the consent of that chieftain, and a perfect concurrence in their views.

On the 27th, in consequence of instructions from the Commander-in-Chief, the British resident solicited an interview with Scindia; and he thought proper to give notice that the object of it was, to require the return of Scindia from the position which he then

BOOK VI. occupied, and his separation from Holkar. The
 CHAP. 13. evening of the same day was appointed; but, when
 1805. it arrived, the attendance of the resident was not demanded. All that day, and the succeeding night, great alarm and confusion prevailed in Scindia's camp; for it was reported that the British army was near. On the morning of the 28th, Scindia and Holkar, with their respective forces, began to retreat with great precipitation; and pursued a difficult march for several days, during which heat and want of water destroyed a great number of men, to Sheopore, a town in the direct route to Kotah, and distant from that place about fifty miles.

The resolution, which this retreat suggested to the Governor-General, was, "To adopt the necessary measures for cantoning the army at its several fixed stations. In his judgment," he says, "this measure, properly arranged, might be expected to afford sufficient protection to the British possessions even in the event of war; and the best security for the preservation of peace would be" (not the system of defensive alliance, but) "such a distribution of the British armies as should enable them to act against the enemy with vigour and celerity, if Scindia should commence hostilities, or Holkar again attempt to disturb the tranquillity of the British territories. At the same time this arrangement would afford the means of effecting a material reduction of the heavy charges incident to a state of war." Yet he had argued, in defence of the former war, that to keep the British army in a state of vigilance would be nearly as expensive as a state of war.

On the 10th of May, Scindia and Holkar recommenced their retreat to Kotah; while the demand was still evaded of the English resident of leave to depart from Scindia's camp. The opinion, entertained

by the Governor-General of the state of Scindia's
counsels, at the time when he arranged the canton-
ment of the British troops, is thus expressed, in his
own words: "The weakness and the indolence of
Scindia's personal character, combined with his habits
of levity and debauchery, have gradually subjected
him to the uncontrolled influence of his minister
Serjee Rao Ghautka, a person of the most profligate
principles, and whose cruelty, violence, and abandoned
conduct, have rendered him odious to whatever re-
mains of respectable among the chiefs attached to
Scindia. Ghautka's personal views, and irregular
and disorderly disposition, are adverse to the esta-
blishment of Scindia's government upon any settled
basis of peace and order. Ghautka is therefore an
enemy to the treaty of alliance subsisting between
Dowlut Rao Scindia and the Honourable Company.
Under the guidance of such perverse councils the
interests of Dowlut Rao Scindia have actually been
sacrificed by Ghautka to those of Jeswunt Rao
Holkar; and it appears by the report of the acting
resident, contained in his despatch of the 9th of May,
that in the absence of Serjee Rao Ghautka, the func-
tions of the administration are actually discharged by
Jeswunt Rao Holkar."

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With respect to Holkar, the Governor-General
was of opinion, that his turbulent disposition and
predatory habits would never allow him to submit to
restraint, "excepting only in the last extremity of
ruined fortune." And that, as no terms of accom-
modation, such as he would accept, could be offered
to him, without the appearance of concession, no ar-
rangement with him ought to be thought of, except
on terms previously solicited by himself, and such as
would deprive him of the means of disturbing the
possessions of the British government and its allies.

BOOK VI. He predicted, and there was abundant reason for
 CHAP. 13. the anticipation, that the confederacy between Holkar
 1805. and Scindia would be of short duration. In that case, provided Scindia abstained from actual aggression upon the British state or its allies, the existing treaty of peace might still, he thought, be preserved.¹

About the beginning of June, the confederate chieftains proceeded in a westerly direction towards Ajmere. For the countenance or aid they had received, or might be expected to receive, in that quarter, from the petty princes who had entered into the Governor-General's system of Alliance, that Governor provided the following legitimate apology. "The conduct of the petty chiefs of Hindostan, and of the Rajpoot states, must necessarily be regulated by the progress of events. None of those chiefs possesses singly the power of resisting the forces of the confederates, and any effectual combination among those chiefs is rendered impracticable by the nature of their tenures, by their respective views and prejudices, and by the insuperable operation of immemorial usages and customs. They are therefore compelled to submit to exactions enforced by the vicinity of a superior force, and their preservation and their interests are concerned in supporting the cause of that power, which, engaged in a contest with another state, appears to be successful, and in abstaining from any opposition to either of the belligerent powers which possesses the means of punishing their resistance.² In contracting alliances with the petty states of Hin-

¹ Printed papers, ut supra, No. 23; Extract of a Letter from the Governor-General, 7th June, 1805, relative to Gualior and Gohud, with enclosures, p. 167—203; and copy of a Letter from ditto, 31st May, with enclosures, p. 5—148.

² Compare with these grounds of action, those laid down by Mr. Hastings, in regard to the Rohillas.

dostan the British government has never entertained the vain expectation of deriving from them the benefits of an active opposition to the power of the Mahratta chieftains, or even of an absolute neutrality, excepting under circumstances which should enable us to protect them against the power of the enemy. At the same time the actual or expected superiority and success of the confederates can alone induce those states to unite their exertions with those of the enemy in active operations against the British power." It is not easy to see, what utility could exist in alliances, of which these were to be the only results.

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In the early part of June, intelligence was transmitted to the Governor-General by the resident in Scindia's camp, whom Scindia, in spite of reiterated applications, had still detained, of the probability of an important change in the councils of that chieftain, by the dismissal of Serjee Rao Ghautka the minister, and the appointment of Ambajee in his stead. Though it appeared that the ascendancy of Holkar in the councils of Scindia was the cause of the expected change, the Governor-General was disposed to believe that it increased all the probabilities of a speedy dissolution of the confederacy; as Ambajee, it was likely, would favour the projects of Holkar no longer than necessity required.

On the 17th of June, the acting resident delivered to Scindia a letter from the Commander-in-Chief, declaring, that if he were not permitted to quit the camp in ten days, the relations subsisting between the two states would be regarded as no longer binding on the British government. In some supposed inconsistency in the letters of the Governor-General and the Commander-in-Chief, Scindia found a pretext for delay, requiring time to apply for elucidation to the Commander-in-Chief.

BOOK VI. All pretext on this ground being removed, the
CHAP. 13. Governor-General concluded, that, if Scindia any
1805. longer persisted in his refusal to dismiss the resident, it was a sufficient proof of the necessity of war; and if war had become necessary, that it should not be delayed. Instructions were, therefore, addressed to the Commander-in-Chief, by which he was directed to be prepared for active operations against the confederate forces of Scindia and Holkar, as soon as the season should admit.

On the 27th of June, the last of the days allowed to precede the departure of the resident agreeably to the demand of the Commander-in-Chief, he was visited by one of the principal servants of Scindia. The object of the conference was, to prevail upon the resident to wave his demand of dismissal. On this occasion, the strongest professions of amicable intentions with respect to the British government were made on the part of Scindia; and his extreme reluctance to part with the resident was ascribed to the appearance which would thence arise of enmity between the states; while he would by no means allow that detention could be considered as a sufficient motive for war.¹

Thus stood the relations between the British state and the Mahratta chiefs, when the Marquis Cornwallis arrived in India. In the month of December, 1803, the Marquis Wellesley had notified to the Court of Directors his intention of resigning the government of India, and of returning to Europe, as soon as the negotiations with Dowlut Rao Scindia, and the Rajah of Berar, should be conducted to a conclusion. The hostilities, in which the Company

¹ Dispatch of the Governor-General, dated 30th July, 1805, with its enclosures, No. 23 ut supra, p. 227—243

became involved with Holkar, induced him to defer the execution of his intentions; and, even in the month of March, 1805, though he expressed his increasing solicitude, in the declining state of his health, to be relieved from the cares and toils of government, and to return to a more genial climate, he declared his resolution not to abandon his post, till the tranquillity and order of the British empire in India should rest on a secure and permanent basis.¹ Before this time, however, measures had been contemplated in England for a change in the administration of India. The Directors, and the Ministry themselves, began to be alarmed at the accumulation of the Indian debt, and the pecuniary difficulties which pressed upon the Company. Lord Wellesley was regarded as a very expensive and ambitious ruler; the greater part of his administration had been a scene of war and conquest; war and conquest in India had been successfully held forth to the British nation, as at once hostile to the British interests, and cruel to the people of India; with a ruler, possessing the dispositions of Lord Wellesley, it was supposed, that the chances of war would always outnumber the chances for peace; the popular voice, which often governs the cabinets of princes, ascribed a character of moderation and sageness to the Marquis Cornwallis; and to those who longed for peace and an overflowing exchequer in India it appeared, that the return of this nobleman would afford a remedy for every disorder. Though bending under years and infirmities, his own judgment, and that of the parties on whom the choice depended, succeeded in sending him, in the prospect, to a probable, in the event, to an actual, grave.

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¹ No. 23, *ut supra*, p. 253.

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He arrived at Calcutta on the 30th of July, 1805 ; and on the same day took the oaths in Council, and assumed the government. On the 1st of August he announced this event to the Secret Committee of the Court of Directors, in an overland despatch ; in which he added, " Finding, to my great concern, that we are still at war with Holkar, and that we can hardly be said to be at peace with Scindia, I have determined to proceed immediately to the upper provinces, that I may be at hand to avail myself of the interval which the present rainy season must occasion in our military operations, to endeavour, if it can be done without a sacrifice of our honour, to terminate, by negotiation, a contest, in which the most brilliant success can afford us no solid benefit, and which, if it should continue, must involve us in pecuniary difficulties which we shall hardly be able to surmount."

The extent of the condemnation, thus speedily pronounced on the policy of his predecessor, was somewhat equivocal. The meaning might be, either that so much success had already been gained in the contest, that no *further* success would be of any advantage ; or, that it was a contest, in which from the beginning, " the most brilliant success could afford no solid benefit."

Lord Cornwallis lost no time in commencing his journey to the upper provinces. In a letter of his, dated on the river, August 9th, 1805, he informed the Court of Directors, that " one of the first objects to which his attention had been directed, was, an inquiry into the state of their finances. The result," he says, " of this inquiry affords the most discouraging prospects ; and has convinced me, that unless some very speedy measures are taken to reduce our expenses, it will be impossible to meet with effect the contingency of a renewed war with Scindia and those

powers who may be disposed to confederate with him." The only source of relief to which it appeared that he could have immediate recourse, was the reduction of as many as possible of the irregular troops.

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Among the measures of Lord Wellesley, already described, for reducing the power of the Mahratta princes at the commencement of the war, was that of encouraging, by offers of engagement in the British service, the officers, employed by those princes, to desert with their troops. The number of those who came over to the British service became at last very considerable; and the expense exceedingly severe. Measures had been taken to lessen the burthen, before the close of the late administration; and the expense had been reduced from the sum of 5,83,669 rupees per month, to that of 3,90,455. The expense appeared, and with justice, in so very serious a light to Lord Cornwallis, that the troops in question he declared, "would certainly be less formidable if opposed to the British government in the field, than while they remained so distressing a drain upon its resources." A formidable impediment however opposed the dismissal even of those to whom the faith of the government was in no degree pledged; because their pay was several months in arrear, as well as that of the rest of the army, and there was no money in the treasury for its discharge. In this exigency the Governor-General resolved to detain the treasure which the Directors had sent for China; and apprised them of this intention by his letter, dated on the 9th of August. In another letter, dated on the 28th of the same month, he says, "I have already represented to your Honourable Committee, the extreme pecuniary embarrassments in which I have found this government involved: every part of the army, and every branch of the public departments attached to it, even in

BOOK VI. their present stationary positions, are suffering severe
 CHAP. 13. distress from an accumulation of arrears; and if, un-
 1805. fortunately, it should become indispensably necessary
 to put the troops again in motion, I hardly know
 how the difficulties of providing funds for such an
 event are to be surmounted.”¹

The next part of the late system of government, in which the Governor-General thought it necessary to interfere, was the scheme of alliances. On that subject his sentiments differed widely from those of the ruler who had gone before him.

In a letter, dated the 20th of July, 1805, Colonel Close, resident at Poona, had stated to the Governor-General, that he had obtained an interview with one of the principal officers of the Peshwa's government, “with whom,” says he, “I conversed largely on the present distracted conduct of the Poona government; pointing out to him, that, owing to the want of capacity and good intention on the part of the Dewan, the Peshwa, instead of enjoying that ease of mind and honourable comfort, which his alliance with the British government was calculated to bestow upon him, was kept in a constant state of anxiety, either by remonstrances necessarily made to his Dewan by the British resident, or by the disobedience and wicked conduct of the persons placed by the Dewan in the civil and military charge of his Highness's territories, which, instead of yielding a revenue for his Highness's treasury, went only to maintain a set of abandoned men, whose first object is obtaining authority to assemble bands of freebooters, and then, acting for themselves, hold his Highness's government at defiance.”

¹ Copies of all letters from the late Marquis Cornwallis, &c. ordered by the House of Commons to be printed, 19th February, 1808, p. 3, 4, and 6. For the reduction of the irregular troops by Lord Wellesley, see the letter of the Commander-in-Chief, No 23, ut supra, p. 243.

A despatch from the Marquis Cornwallis to Colonel Close, signed by the secretary to Government, and dated on the river near Plassey, the 18th of August, 1805, says, "The information which the Governor-General has obtained since his Lordship's arrival at Fort William, respecting the state of affairs at the court of Poona, and especially the communications contained in your despatches above acknowledged, have enabled his Lordship to form a correct judgment of the condition of his Highness the Peshwa's government. His Lordship observes, with deep concern, the utter inefficiency of the Peshwa's authority, to maintain the allegiance and subordination of his officers and subjects; to secure the resources of his country; or to command the services of his troops. His Highness is compelled to solicit the interference of the British government, to repress civil commotion among the public officers of his government, and to provide the means of paying the troops which, by treaty, he is pledged to furnish for the service of the war. His Highness himself, solicitous only of personal ease and security, seems disposed to leave to the British government the internal regulation of his dominions, and the suppression of that anarchy and confusion which is the necessary result of a weak and inefficient government.—We are thus reduced to the alternative, either of mixing in all the disorder and contentions, incident to the loose and inefficient condition of the Peshwa's administration: or of suffering the government and dominion of his Highness to be completely overthrown by the unrestrained effects of general anarchy and rebellion.—Under such circumstances, the alliance with the Peshwa, far from being productive of any advantage to the Company, must involve us in inextricable difficulty, and become an intolerable burthen upon us."

The Governor-General alludes to certain circum-

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BOOK VI. stances: but the question is, whether these very
 CHAP. 13. circumstances are not the natural result of such an
 1805. alliance, not with the Peshwa exclusively, but any one
 of the native states; and whether there is any rational
 medium between abstinence from all connexion
 with these states, and the avowed conquest of
 them, the complete substitution, at once, of the Bri-
 tish government to their own wretched system of
 mis-rule.

The Governor-General recurs to his former opinions respecting the impolicy of all connexion with the Mahratta states; opinions of which the reason was not confined to the Mahratta states; and he says, "It must be in your recollection, that, during Marquis Cornwallis's former administration, his Lordship foreseeing the evils of mixing in the labyrinth of Mahratta politics, and Mahratta contentions, sedulously avoided that sort of connexion with the Peshwa's government, which was calculated to involve the Company in the difficulties and embarrassments of our actual situation. The evils, however, which his Lordship then anticipated from such an alliance, appear to his Lordship to have been exceeded by those which have actually occurred under the operation of the treaty of Bassein."

The views of Lord Cornwallis were less clear and decided with regard to the Nizam, although his observations, addressed to the resident at Hyderabad, under date the 21st of August, 1805, announced the existence of the same evils, resulting from the alliance with the Nizam, as resulted from that with the Peshwa; that is, a total dissolution of the energies of government, in the hands of the native prince, and the necessity, on the part of the British, of exercising all the functions of government under infinite disadvantages. "The Governor-General," says that address, "observes, with great regret, the degree of

interference exercised by the British government, through the channels of its representative, in the internal administration of the government of Hyderabad. It appears to his Lordship to have entirely changed the nature of the relations originally established between the British government and the state of Hyderabad. His Lordship is aware, that this undesirable degree of interference and ascendancy in the counsels of the state of Hyderabad, is to be ascribed to the gradual decay of the energies of government; to the defect of efficient instruments of authority; to the circumstances which attended the nomination of the present ministers; and to the personal character of his Highness Secunder Jah.—But the evils, which appear to his Lordship to be the necessary result of such a system of interference and paramount ascendancy in the government of Hyderabad, greatly exceed those which the maintenance of that system is calculated to prevent.—The former are of a nature more extensive and more durable; and affect the general interests and character of the British government, throughout the whole peninsula of India. The evils of an opposite system are comparatively local and temporary; although rendered more dangerous at the present moment, by the probable effects of a belief which, however unjust, appears to be too generally entertained, of a systematic design on the part of the British government to establish its control and authority over every state in India.—It is the primary object of his Lordship's policy to remove this unfavourable and dangerous impression, by abstaining in the utmost degree practicable, consistently with the general security of the Company's dominions, from all interference in the internal concerns of other states. His Lordship considers even the preservation of our actual alliances to be an

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BOOK VI. object of inferior importance to that of regaining the
 CHAP. 13. confidence, and removing the jealousies and suspicions,
 1805. of surrounding states.”

In terms exactly correspondent, the Governor-General wrote to the Secret Committee of the Court of Directors. In a letter enclosing the above dispatches, dated on the river near Raga Mahl, on the 28th of August, he says; “ One of the most important, and, in my opinion, not the least unfortunate consequences of the subsisting state of our alliances, has been the gradual, increasing ascendancy of the British influence and authority, exercised through the medium of our residents, at the courts of Poona and Hyderabad. The weak and wretched state of the Peshwa’s internal government cannot be more forcibly described than in the enclosed despatch, recently received from Colonel Close. And I have reason to believe, that the authority of the Soubah of the Deccan over his dominions is approaching fast to the same state of inefficiency and weakness. The evils likely to ensue from the above statement are sufficiently obvious; but the remedy to be applied to them is unhappily not so apparent.—In the hope, that by degrees, we may be able to withdraw ourselves from the disgraceful participation in which we should be involved, by mixing ourselves in all the intrigues, oppression, and chicanery of the active management of distracted and dislocated provinces, I have ordered those letters to be addressed to the residents at the courts of Hyderabad and Poona, of which copies are herewith enclosed.”¹

The conduct which Lord Cornwallis determined to pursue in regard to the relations between the British

¹ Papers, ut supra, ordered to be printed 19th of February, 1808, p. 5—13.

state and the belligerent or contumacious chiefs, BOOK VI.
CHAP. 13. Holkar and Scindia, was lastly disclosed. His sentiments on that subject, were addressed in a despatch to General, then Lord Lake, on the 19th of September. 1805.

In this he declared that “the first, and most important object of his attention was, a satisfactory adjustment of all differences between the British government and Dowlut Row Scindia.” To the accomplishment of this primary object of his desire, he conceived that two things only operated in the character of material obstructions: the detention by Scindia of the British resident; and the retention, by the British government, of the fortress of Gualior, and the province of Gohud.

The British Governor had made up his mind with regard to both causes of dissension. With regard to the first, he says, “I deem it proper to apprise your Lordship, that as a mere point of honour, I am disposed to compromise, or even to abandon, the demand which has been so repeatedly, and so urgently made, for the release of the British residency, if it should ultimately prove to be the only obstacle to a satisfactory adjustment of affairs with Dowlut Row Scindia.” With regard to the second, he says, “It is, in my decided opinion, desirable to abandon our possession of Gualior, and our connexion with Gohud, independently of any reference to a settlement of differences with Dowlut Row Scindia: I have, therefore, no hesitation in resolving to transfer to Dowlut Row Scindia the possession of that fortress and territory.”

This accordingly formed the basis of the scheme of pacification planned by the Governor-General. On his part, Scindia was to be required to resign his claim to the jaghires and pensions, stipulation for which had been made in the preceding treaty; to make a provision for the Rana of Gohud, to the

BOOK VI. extent of two and a half, or three lacs of rupees per
 CHAP. 13. annum; and to make compensation for the loss sus-
 1805. tained by the plunder of the residency: On the other
 hand, the Jynegur tribute, amounting to the annual
 sum of three lacs of rupees, might be restored to
 Scindia; and leave might be given him, to station a
 force in Dholapoor, Baree, and Rajah Kerree, the
 districts reserved to him in the Dooab, as the private
 estates of his family.

With regard to Jeswunt Row Holkar, Cornwallis declared it to be his intention to restore to that chieftain the whole of the territories and possessions which had been conquered from him by the British arms.

Two important subjects of regulation yet remained: those minor princes in the region of the Jumna, with whom the British government had formed connections: and the territory to the westward and southward of Delhi, of which that government had not yet disposed. The plan of the Governor-General was, to give up both. He purposed to divide the territory among the princes with whom the British government had formed connections; and to reconcile those princes to the renunciation of the engagements which the British government had contracted with them, by the allurements of the territory which they were about to receive. His plan was to assign jaghires, in proportion to their claims, to those of least consideration; and to divide the remainder between the Rajahs of Macherry and Bhurtpore. He meant that the British government should remain wholly exempt from any obligation to ensure or defend the possession of the territories which it thus conferred. He expressed a hope, that those princes, by means of a union among themselves, might, in the reduced condition of Scindia, have sufficient power for their own defence.

“ But even the probability,” he adds, “ of Scindia’s ultimate success would not, in my opinion, constitute a sufficient objection to the proposed arrangement ; being satisfied of the expediency even of admitting into the territories in question the power of Dowlut Rao Scindia, rather than that we should preserve any control over, or connection with them.” Any attempt of Scindia, in any circumstances, against the British possessions in the Dooab, he pronounced to be altogether improbable. And “ Scindia’s endeavours,” he said, “ to wrest their territories from the hands of the Rajahs of Macherry and Burthpore may be expected to lay the foundation of interminable contests, which will afford ample and permanent employment to Scindia.”

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In the spirit of these instructions, a letter to Scindia had been penned on the preceding day ; intended to inform him that, as soon as he should release the British residency, Lord Lake was authorized to open with him a negotiation, for the conclusion of an arrangement, by which Gualior and Gohud might revert to his dominion.¹

Before these letters were received by the Commander-in-chief, the dismissal of Sirjee Row Gautka, from the office of minister to Scindia, and the appointment of Ambejee, had for some time taken place. This event, the British rulers ascribed to the disappointment of Scindia, in the hopes with which they supposed that Sirjee Row Gautka had nourished him, of finding in the union with Holkar a force with which the English might be opposed. Upon the dismissal of Sirjee Row Gautka from the service of Scindia, he repaired to the camp of Holkar, which for some time had been separated from that of Scindia. It was the

¹ Papers, (1806) ut supra, No 11, p. 6—12.

BOOK VI. interest, however, of Holkar, to preserve a connection
 CHAP. 13. with Scindia, which the latter was now very desirous
 1805. to dissolve. Holkar offered to give no asylum to the
 discarded minister, who in a short time left his camp,
 and repaired to Deccan. Scindia played the double
 part, so agreeable to eastern politics; and temporized
 with Holkar till he felt assured of a favourable ad-
 justment of the subjects of difference between him
 and the British state.

Moonshee Kavel Nyne was one of the confidential servants of Scindia, who had been opposed to Sirjee Row Gautka, and of course leaned to the British interests. During the ascendancy of Sirjee Row Gautka, Moonshee Kavel Nyne, from real or apprehended dread of violence, had fled from the dominions of Scindia; and had taken shelter under the British government at Delhi. Upon the first intimation, from the new Governor-General to the Commander-in-chief, of the altered tone of politics which was about to be introduced, Moonshee Kavel Nyne was invited to the camp of the Commander-in-chief; where it was concerted, that one of his relations should speak to Scindia, and explain to him the facility with which, through the medium of Moonshee Kavel Nyne, he might open a negotiation, calculated to save him from the dangers with which he was encompassed. Scindia was eager to embrace the expedient; and immediately sent proposals through the medium of Kavel Nyne. By this contrivance, the British commander stood upon the vantage ground; and stated, that he could attend to no proposition, while the British residency was detained. Upon this communication, the residency was dismissed; and was upon its march to the British territories, while the Commander-in-chief had forwarded to Scindia a plan of settlement, fashioned a little according to the views of the Governor-

General, before the Governor-General's instructions of the 19th of September, and his letter to Scindia, arrived in the British camp.

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Impressed by dread of the effects, which the manifestation of so eager a desire for peace, and the appearance of indecision in the British counsels, if, one proposal being sent, another should immediately follow, might produce upon Mahratta minds; while at the same time he was strongly persuaded of the impolicy of the measures which the Governor-General had enjoined; the Commander-in-chief took upon himself to detain the letter addressed to Scindia, and to represent to the Governor-General the views which operated upon his mind.

Apologizing for the interposition of any delay in carrying the commands of the Governor-General into effect, by the alteration which had taken place in the state of affairs, and announcing the actual transmission of a plan of settlement which it was probable that Scindia would accept, the Commander-in-chief proceeded to represent; first, that it would be inconsistent with the interests of the British state to let the Mahrattas regain a footing in the upper provinces of India; secondly, that it would be inconsistent with the justice and honour of the British state to relinquish the engagements which it had formed with the minor princes on the Mahratta frontier.

1. If the Mahrattas were thrown back from the Company's frontier, to the distance originally planned, a strong barrier would be interposed between them in every direction. To the north-west, the countries of Hurrianah, Bicaneer, Jodepore, and the northern parts of Jeypore, and the Shekaotee; dry, sandy, mountainous, inhabited by a warlike race; could not be crossed by a hostile army without the greatest difficulty and loss. The roads farther south, by Mewat

BOOK VI. or Bhurtpore, somewhat less impassable, but more
 CHAP. 13. than 150 miles in length to the Jumna, through a

1805. country with many difficult passes, strong towns, and a warlike and predatory population, would, under a union with the chiefs in that direction, and a well-established line of defence on the part of the British government, be impracticable to a Mahratta army. Though from the southern part of the territories of Bhurtpore to the junction of the Chumbul with the Jumna, the approach from Malwa presented little difficulty, this line was short; the number of fords so far down the Jumna was much less than higher up; and a British corps, well posted, would afford, in this direction, all the security which could be desired.

If the princes in this region were for a while protected by the British government, they would recover from that state of disunion, poverty, and weakness, into which they had been thrown, partly by the policy, partly by the vices of the Mahratta governments. If abandoned to themselves, they would soon be all subdued, either by Scindia, or some other conquering hero; and a state of things would be introduced, in the highest degree unfavourable to the interests of the British government. "These petty states, would first quarrel with each other; would then call in the different native powers in their vicinity, to their respective aid; and large armies of irregulars would be contending upon the frontier of our most fertile provinces; against whose eventual excesses there would be no well-grounded security but a military force in a state of constant preparation." The military habits of the people would thus be nourished, instead of those habits of peaceful industry, which it was found by experience they were so ready to acquire. The Jumna, which it was the intention of the Governor-General to make the boundary of the British

dominions, was not, as had been supposed, a barrier of any importance; as above its junction with the Chambul, except during a few weeks in the year, it is fordable in a variety of places, and would afford little security from the incursions of a predatory army, to the provinces in the Dooab, to Rohilcund, or the countries of the Vizir.

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2. The personages on the further side of the Jumna; Rajahs, Zemindars, Jaghiredars, and others; to whom the British faith had been formally pledged, were numerous. From that pledge the British faith could not be released, unless the opposite party either infringed the conditions of the engagement, or freely allowed it to be dissolved. "I am fully satisfied," says the Commander-in-Chief, "that no inducement whatever would make the lesser Rajahs in this quarter renounce the benefit of the protection of the British government. Even such a proposition would excite in their minds the utmost alarm. They would, I fear, consider it as a prelude to their being sacrificed to the object of obtaining a peace with the Mah-rattas."

With regard to the Rana of Gohud, he expressed himself convinced of the utter incapacity of that feeble-minded person for the business of government; and, with respect to him, objected not to the arrangement which the Governor-General proposed.

Before the Governor-General received this remonstrance, he was incapable of discharging the functions of government. His health was impaired when he left England; and from the commencement of his journey from Calcutta had rapidly declined. On the 29th of September, he had become too ill to proceed, and was removed from his boats to a house in Gazee-pore, a town in the district of Benares, at which he had arrived. Accounts were dispatched to the Pre-

BOOK VI. sidency, with intelligence that he could not survive
 CHAP. 13. many days. The evil consequences, to which the
 1805. state was exposed, by the absurdity of those, who, at
 an eventful period, sent a man to govern India, just
 stepping into the grave, without the smallest provision
 for an event so probable as his death, began now to
 be seen. Two members alone of the Supreme
 Council, Sir George Barlow and Mr. Udney, remained
 at Calcutta. "Under the embarrassing circum-
 stances," says Sir George, "attendant on this heavy
 calamity, it has been judged to be for the good of the
 public service, that I should proceed immediately,
 by relays, to Benares, to join his Lordship, for the
 purpose of assisting in the conduct of the negotiations
 for peace commenced by his Lordship, if his indispo-
 sition should continue; or of prosecuting the negotia-
 tions to a conclusion, in the ever to be deplored event
 of his Lordship's death. The public service necessa-
 rily requires the presence of Lord Lake with the army
 in the field; and, as no provision has been made by
 the legislature for the very distressing and embar-
 rassing situation in which we are unhappily placed
 by the indisposition of Lord Cornwallis, at a crisis
 when the public interests demand the presence of a
 competent authority near the scene of the depending
 negotiations, I have been compelled, by my sense of
 public duty, to leave the charge of that branch of the
 administration, which must be conducted at Fort
 William, in the hands of one member of the govern-
 ment. My justification for the adoption of this mea-
 sure will, I trust, be found in the unprecedented
 nature of the case, and in the pressing exigency
 which calls me from the Presidency."

It so happened, that affairs at that time were easy
 to be arranged; and fell into hands of considerable
 skill. It was very possible, they might have been of

difficult arrangement; and highly probable, when left to chance, that they might have fallen into hands incapable of the task. Of sending a dying man to govern India, without foreseeing the chance of his death, how many evils, in that case, might have been the direful consequence? ¹

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Lord Cornwallis lingered to the 5th of October, and then expired. During the last month he remained, for the greatest part of the morning, in a state of weakness approaching to insensibility. Till near the last, he revived a little towards the evening; was dressed, heard the dispatches, and gave instructions for the letters which were to be written. By the persons who attended him, it was stated, that even in this condition his mind displayed a considerable portion of its original force.² Without reminding ourselves of the partiality of these reporters, and going so far as to admit the possibility of the force which is spoken of, we cannot help seeing that it could exert itself on those subjects only with which the mind was already familiar. Where was the strength to perform the process of fresh inquiry; to collect, and to fix in the mind the knowledge necessary to lay the basis of action in a state of things to a great degree new?

The duties and rank of Supreme Ruler devolved, of course, on Sir George Barlow, a civil servant of the Company, who had ascended with reputation through the several gradations of office, to the dignity of senior member of the Supreme Council, when Lord Cornwallis expired. The new Governor-General lost no time in making reply to the representation which the Commander-in-Chief had addressed to Lord Corn-

¹ Papers, (1806) *ut supra*, No. 11, p. 5—13; No. 17; and No. 25, p. 3 and 4.

² Malcolm's Sketch, p. 413

BOOK VI. wallis, immediately before his death. He stated his
 CHAP. 13. resolution to adhere to the plan of his predecessor,

1805. in "abandoning all connection with the petty states, and, generally, with the territories to the westward of the Jumna." "This resolution," he added, "is founded, not only upon my knowledge of the entire conformity of those general principles to the provisions of the legislature, and to the orders of the Honourable the Court of Directors; but also upon my conviction of their expediency, with a view to the permanent establishment of the British interests in India."

1. With respect to the *security*, which, in the opinion of the Commander-in-Chief, would be sacrificed to this policy, Sir George observed, that it was the declared resolution even of Marquis Wellesley, "to render, generally, the Jumna the boundary of the British possessions north of Bundelcund, retaining such posts, and such an extent of country on the right bank of that river, as might appear to be necessary for the purposes of effectual defence." The security of the British empire must, he said, be derived from one or other of two sources; either, first, from establishing a controlling power over all the states of India; or, secondly, from the contentions and wars, sure to prevail among those states, if left to themselves, combined with efficient measures of defence on the part of the British government itself. With regard to the first of these sources, "such a system of control," he observed, "must, in its nature, be progressive, and must ultimately tend to a system of universal dominion." After this important observation, bearing so directly on Lord Wellesley's favourite scheme of subsidiary alliance, he added, "It must be obvious to your Lordship, that the prosecution of this system is inconsistent, not only with the provisions of the legislature, but with the general principles

of policy which this government has uniformly pro-
fessed to maintain." The line of the Jumna, he
thought, might be rendered an effectual barrier against
predatory incursions, or serious attack, by forming a
chain of military posts on the banks of that river,
from Calpee to the northern extremity of the British
frontier, and retaining, for that purpose, upon the
right bank of the Jumna, through the whole of that
extent, a track of land, not exceeding, generally,
eight or ten miles in breadth, subject to the operation
of the British laws.

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2. To show that the faith was not binding which the British had pledged for the protection of various chiefs, the Governor-General employed the following argument: That the British government was not bound to keep in its own possession the territory in which these chiefs were situated, or on which they were dependent: And if it surrendered the territory, it dissolved the engagement which it had formed to protect them. Those particular persons, to whom pecuniary or territorial assignments had been promised, might be provided for by jaghires, in the territory held on the right bank of the Jumna.¹

Early in the month of September, Holkar, with the main body of his army, moved from Ajmere, in a north-westerly direction, toward the country of the Sikhs. He entered the Shekaotee, with about twelve thousand horse, a small body of ill-equipped infantry, and about thirty guns, of various calibres, most of them unfit for service. Skirting the country of the Rajah of Macherry, and the province of Rewarree, he proceeded to Dadree; where he left his infantry, guns, and about a thousand horse, under one of his chiefs. This chief, in conjunction with the

¹ Letter of Sir George Barlow, dated on the river near Chunar, 20th Oct. 1805. Papers, ut supra, No. 18, p. 5—7.

BOOK VI. Rajah of Neemrana, one of the districts to the
 CHAP. 13. south-west of Delhi ceded to the British government

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by the treaty of peace with Scindia, proceeded to ravage the British territories. Holkar himself, with the main body of his cavalry, proceeded towards Patila, giving out his expectation of being joined by the chiefs of the Seiks, and even by the King of Caubul. The Commander-in-Chief took measures, with his usual promptitude, for not only defeating the schemes of the enemy, but rendering the desperate enterprise in which he had now engaged, the means of his speedy destruction. A force, consisting of three battalions and eight companies of native infantry, eight six-pounders, and two corps, exceeding two thousand, irregular horse, with four galloper guns, was appointed to take up a position at Nernoul. Another force, consisting of three battalions of regular, and three of irregular, native infantry, with two thousand of the best irregular horse, was sent to Rewarree, where, aided by the troops of the Rajah of Macherry, it would maintain tranquillity, cut off the communication of the enemy with Ajmere and Malwa, and prevent him from retreating in the route by which he advanced. Major-General Jones, with the army under his command, received orders to advance towards the Shekaotee, with a view to secure the defeat of the enemy's infantry, and the capture of his guns; a loss which would not only sink his reputation, but deprive him of the means of subsisting his cavalry during the period of the rains. And the Commander-in-Chief, with the cavalry of the army, and a small reserve of infantry, proceeded from Muttra, about the middle of October, to give chase to Holkar himself, in whatever direction he might proceed.¹

¹ Papers, ut supra, No. 11, p. 15; and No. 25, p. 19, 20.

In the mean time, the negotiation between the British government and Scindia was conducted, under the auspices of Lord Lake, on the part of Scindia, by Moonshee Kavel Nyue, on the part of the British government, by Lieutenant-Colonel Malcolm, the political agent of the Governor-General in the British camp. On the 23d of November, the treaty was concluded and signed. Of defensive, or any other, alliance, the name was not introduced. Of the treaty of peace, concluded through General Wellesley at Surjee Anjengaum, every part was to remain in force, except so much as should be altered by the present agreement. Gualior, and the greatest part of Gohnd, were ceded; not, however, as due by the preceding treaty, but from considerations of friendship. The river Chumbul, as affording a distinct line of demarcation, was declared to be the boundary between the two states. Scindia renounced the jaghires and pensions, as well as the districts held as private property, for which provision in his favour was made in the preceding treaty. The British government agreed to allow to himself, personally, an annual pension of four lacs of rupees; and to assign jaghires to his wife and daughter, the first of two lacs, the second of one lac of rupees, per annum, in the British territories in Hindustan. It also engaged to enter into no treaties with the Rajahs of Oudepore, Jodepore, Kotah, and other chiefs, the tributaries of Scindia, in Malwa, Mewar or Merwar; and to interfere in no respect with the conquests made by Scindia from the Holkar family, between the rivers Taptee and Chumbul. The British government, high and mighty, held it fitting to insert an article in the treaty of peace, by which the Maharaja bound himself never to admit Sirjee Rao Gautka into his service or councils. "This article."

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BOOK VI. says Colonel Malcolm, " was a complete vindication
CHAP. 13. of our insulted honour." Truckling to the master,

1805. you struck a blow at the servant, who, in no possible shape, was responsible to you; and this you were pleased to consider as a vindication of honour!

As this treaty appeared to the Governor-General to impose upon the British government the obligation of protecting the states and chieftains, north of the Chumbul, from Kotah to the Jumna, he insisted that two declaratory articles should be annexed, by which that inconvenience might be wholly avoided.

During the negotiations, which preceded the signature of this treaty, Lord Lake was marching in pursuit of Holkar. That chieftain, from the day on which the British General took the field, continued merely to fly before him. Totally disappointed in his hopes of assistance from the Scik chiefs, and reduced at last to the extremity of distress, he sent agents, with an application for peace, to the British camp. As the British commander had instructions to grant terms far more favourable than the enemy had any reason to expect, the negotiation was speedily terminated; and on the 24th of December, 1805, a treaty was signed at Raipoor Ghaut, on the banks of the river Beah, the ancient Hyphasis, to which Holkar had carried his flight. By this treaty, Holkar renounced all his rights to every place on the northern side of the Chumbul; all his claims on Koonah and Bundelcund, and upon the British government, or its allies; and agreed not to entertain Europeans in his service, without the consent of the British government. On these conditions, he was allowed to return to his own dominions; but by a route prescribed, and without injuring the territory of the British government, or its allies. The British government, on

the other hand, agreed, not to interfere with any of the possessions or dependancies of Holkar, south of the Chumbul; and to restore the forts and territories captured by the British forces on the southern side of the rivers Taptee and Godavery. An article was inserted, by which Holkar was bound never to admit Sirjee Rao Gautka into his council or service. This article, however, as well as the correspondent article in the treaty with Scindia, were, after a few months, annulled, in consequence of a report that Sirjee Rao Gautka was about to join Holkar. In such a case, those articles might have created an embarrassment; "which, agreeably," says Sir John Malcolm, "to the policy of that day, it was deemed prudent to avoid."

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Sir George Barlow made an alteration in this treaty, as he did in that with Scindia, which was sent to him for confirmation. The territories of Holkar, north of the Chumbul, would involve the British government in expense and trouble, either to guarantee or to keep them: He, therefore, annexed a clause, for leaving them to Holkar.

Acting upon his determination to break loose from the engagements, formed with the minor states and chieftains, between the Mahratta frontier and the Douab, the Governor-General disregarded the remonstrances which were made by the Commander-in-Chief, in favour, more especially, of the Rajah of Boondee, and the Rajah of Jyepore. Lord Lake represented, that the district of Boondee, though not material in point of extent, was highly important, as commanding a principal pass into the northern provinces of the British empire; that the Rajah, steady in his friendship, and eminent for his services to the British government, had excited the utmost rage of Holkar, to whom he was tributary, by the great aid which he had rendered to Colonel Monson, during

BOOK VI. his retreat; and that neither justice, nor honour, al-
CHAP. 13. lowed him to be delivered over to the vengeance of
1805. his barbarous foe. The resolution of the Governor-General remained unchangeable, and by the article which he annexed to the treaty with Holkar, that chief was set free to do what he would with the Rajah of Boondee.

The Rajah of Jypore had entered into the system of defensive alliance with the British state, at an early period of the war with Scindia; but, for a time, showed himself little disposed to be of any advantage; and Cornwallis, by a letter to the Commander-in-Chief of the 3d of August, had directed the alliance to be treated as dissolved. At that time, however, the united armies of Scindia and Holkar were on the frontiers of Jypore, and the Bombay army, which had marched to a place not far from the capital, was drawing most of its supplies from the territories of the Rajah. In these circumstances, Lord Lake, before the receipt of the letter of Lord Cornwallis, had encouraged the Rajah to found a claim for British protection on the services which it was now in his power to render. He had also prevailed upon Lord Cornwallis to suspend the dissolution of the alliance. When Holkar, during the month of October, passed to the north in the direction of Jypore, Lord Lake had exhorted the Rajah to discharge the duties of a faithful ally, under assurances of British protection; the Rajah, on his part, had joined the Bombay army under General Jones, and, by his aid, and the supplies derived from his country, had enabled that General to maintain a position of the greatest importance to the operations of the war; and if, according to expectation, Holkar had retreated in that direction, no doubt was entertained that effective assistance would have been re-

ceived from the troops of the Rajah. In the opinion, BOOK VI.
CHAP. 13. therefore, of the Commander-in-Chief, the Rajah of 1805. Jyepore, who was exposed to a speedy attack from both Scindia and Holkar, the moment that British protection was withdrawn, could not be left exposed to their rapacity and vengeance, without a stain upon the British name. These expostulations altered not the resolutions of Sir George Barlow, who considered the obligations of the British government as dissolved by the early appearances of disaffection on the part of the Rajah, and not restored by his subsequent deserts. He would not even listen to the Commander-in-Chief, requesting that he would defer the renunciation of the alliance till the time when Holkar, who was pledged by the treaty to return immediately to his dominions, should have passed the territories of the Rajah. On the contrary, he directed that the renunciation should be immediately declared, lest Holkar, in passing, should commit excesses, which, otherwise, it would be necessary for the British government to resent. Lord Lake was afterwards compelled to receive the bitter reproaches of the Rajah, through the mouth of one of his agents, at Delhi.

Regarding the treaties, with the Rajahs of Macherry and Bhurtpore, as still imposing obligations upon the British government, the Governor-General directed the Commander-in-Chief to enter into a negotiation with them; and to offer them considerable accessions of territory as a return for their consent to the dissolution of the alliance. But Lake, apprehending that even the rumour of any such intention on the part of the British government would again set loose the powers of uproar and destruction in that part of India, represented his apprehensions in such alarming colours, that Sir George, though he

BOOK VI. declared his resolution unchanged, disclaimed any
 CHAP. 13. desire for precipitation; and the Rajahs of Bhurt-
 1805. pore and Macherry, with the chiefs in their vicinity,
 were not, at that time, deprived of the protection of
 the British power.¹

It remains, that the financial results of the operations of government from the close of the first administration of the Marquis Cornwallis, till the present remarkable era, should now be adduced. As regards the British nation, it is in these results that the good or evil of its operations in India is wholly to be found. If India affords a surplus revenue which can be sent to England, thus far is India beneficial to England. If the revenue of India is not equal to the expense of governing India, then is India a burthen and a drain to England. This is only an application of the principle, according to which the advantage or disadvantage of new territory, in general, is to be estimated. If the new territory increases the revenue more than the charges, it is advantageous; if it increases the charges in proportion to the revenue, it is hurtful. It is also to be observed, that the interest and redemption of the money expended in making the acquisition must be taken into the account. If it has been made by a war, for example; the whole expense of the war must be taken into the account. And the new territory must increase the revenue beyond the charges in a degree adequate to the interest and redemption of the whole sum expended in the war, otherwise the acquisition is a positive loss. If the

¹ Collection of Treaties in India (published 1812), p. 290—297. Malcolm's Sketch, p. 406—436. On the negotiation of the new treaties with Scindia and Holkar, and on the discussions relative to the dissolution of the alliance with the minor states, the official documents, which have yet been printed, furnish scanty information. The supply afforded by Sir John Malcolm is peculiarly authentic, as he was the negotiator and agent, through whom almost every thing was transacted.

surplus of the revenue were the same after the acquisition as before, the whole expense of the war would be lost; the nation would not be the richer for the acquisition, but the poorer: it would have been its wisdom to have abstained from the war, and to rest contented with the territory which it possessed. If the revenue, after the acquisition, is lessened in proportion to the charge; if the surplus of the revenue is diminished, or the deficit enlarged; in that case, the loss is not confined to that of the whole expense of the war; it is all that, and more; it is the expense of the war, added to the sum by which the balance of the annual receipt and expenditure is deteriorated.

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With this principle in view, the following statements will require but little explanation.

In the year 1793-4, the revenues in India amounted to 8,276,770*l.*; the whole of the charges, including supplies to the outlying settlements, and the interest of debts, amounted to 6,633,951*l.* There was consequently a surplus of revenue to the amount of 1,642,819*l.*

But this favourable appearance was the result of merely temporary causes; for in the course of four years, though years of peace, and with an economical ruler, it gradually vanished; and in the year 1797-8, when the administration of Marquis Wellesley commenced, there was a deficit of revenue, or a surplus of charge. The revenues amounted to 8,059,880*l.*; the charges and interest to 8,178,626*l.*; surpassing the revenues by 118,746*l.*

The evil was prodigiously increased by the administration of Marquis Wellesley; after all the subsidies which he obtained, and all the territory which he added to the British dominions. In the year 1805-6, in which he closed his administration, the revenues amounted to 15,403,409*l.*: charges and in-

BOOK VI. terest to 17,672,017*l.*; leaving a surplus of charge
CHAP. 13. equal to 2,268,608*l.*¹

1805. Such, at the three different periods under comparison, was the state of the government of India, in respect to income and expenditure. Let us consider what was the condition of the Company at the same three periods in respect to debts both at home and in India. In 1793, the debts, both at interest and floating, as they appear upon the face of the Company's accounts, were, in England, 7,991,078*l.*; ² in India 7,971,665*l.*; total 15,962,743*l.* In 1797, the debts in England were 7,916,459*l.*; in India 9,142,733*l.*; total 17,059,192*l.* In 1805, they were 6,012,196*l.* in England, and 25,626,631*l.* in India, in all 31,638,827*l.*

In estimating the financial condition of a great government, the annual receipt, as compared with the annual expenditure, and the debt, where debt is incurred, are the only circumstances, usually, which are taken into reckoning, and make up the account. The goods and effects in hand, which are necessary for the immediate movements of the machine, and in the course of immediate consumption, justly go for nothing; since if any part of them is taken away it must be immediately replaced, and cannot form a

¹ The following is a table of the particulars:

	Revenues.	Charges.	Net Revenue.
1793-4	£8,276,770	£6,066,924	£2,209,846
1797-8	8,059,880	7,411,401	648,479
1805-6	15,403,409	15,561,328	157,919 net charge.

	Supplies to Out Settlements.	Interest on Debts.	Surplus Revenue.	Surplus Charge.
1793-4	£40,822	£526,205	£1,642,819	£ —
1797-8	163,299	603,926		118,746
1805-6	250,599	1,860,090		2,268,608

² 2,992,440*l.* being deducted, viz. the East India Annuities transferred to the Bank. Fourth Report, 1810, p. 450.

part of a fund available to any other purpose, without diminishing some other fund to an equal degree.

BOOK VI.

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Departing from this appropriate rule, the East India Company has availed itself of its mercantile capacity, to bring forward regularly a statement of assets, as a compensation for its debts. This, however, is objectionable, on a second account; because, according to the mode in which this statement is framed, it may exhibit at pleasure, either a great amount or a small. Some of the principal articles have hardly any marketable value; could produce little, if the Company were left to dispose of them to the best advantage; yet the rulers of the Company assign to them any value which seems best calculated to answer their designs. Houses, for example, warehouses, forts, and other buildings, with their furniture, constitute a large article; set down at several times the value probably at which they would sell. Debts due to the Company, and arrears of tribute, form another material ingredient; of which a great proportion is past recovery. A specimen of the mode, in which the account of assets is made up, may be seen in the following fact: that 1,733,328*l.*, as due by the public for the expedition to Egypt, was continued in the Bengal accounts as an asset, after the expense had been liquidated in England; and upwards of 2,000,000*l.* due to the Company by the Nabob of Arcot, and Rajah of Tanjore, is continued in the Madras accounts as an asset, though virtually remitted and extinguished upon assuming the territory of the Carnatic.¹

The account of assets, therefore, exhibited by the East India Company, deserves very little regard, in

¹ See the Third Report of the Committee, 1810, p. 368, and Appendix, No. 2

BOOK VI. forming an estimate of the financial situation of the
 Chap. 13. government of India. Being, however, uniformly ad-
 1805. duced, as an article of importance in the Company's
 accounts, its presence is thus rendered necessary here.
 As the Committee of the House of Commons, formed
 in 1810, instituted a comparison between the ac-
 count of assets and debts, for the period of 1793,
 and the latest period to which their inquiries could
 extend, there will be an advantage in taking the
 same periods for the subject of that view of the assets
 which is here required. That Committee entered
 into a slight examination of the statement exhibited
 by the East India Company of assets in India, and
 by making certain large, though far from sufficient
 deductions, reduced the amount of it nearly one half.
 Unhappily they did not carry even the same degree
 of scrutiny into the statement of assets at home, and
 took it pretty nearly as made up by the Company.
 According to their adjustments the balance is ex-
 hibited thus :

Debts, 1792-3.		Assets, 1792-3.	
Home. . . .	£7,991,078 ¹	Home. . . .	£9,740,832
India	7,992,548	India	3,800,838
Total debts	15,983,626	Total assets	13,541,670
	13,541,670		

£2,441,956, the amount by which at the
 first period the debts ex-
 ceeded the supposed as-
 sets.

¹ The difference between this and the debt for that year, as stated in the accounts, arises from the sum of 2,992,440*l.* East India Annuities, transferred to the Bank, excluded by the Committee from the Company's accounts.

Debts, 1809-10.		Assets, 1809-10.		BOOK VI. CHAP. 13. 1805.
Home	10,357,088	Home	14,504,944	
India	28,897,742	India	12,222,010	
	39,254,830		26,726,954	
	30,660,119	Add sundries		
		as per note ¹	3,933,165	
	£8,594,711			
the amount by which at			£30,660,119	
the second period the				
debts exceeded the sup-				
posed assets. ²				

To this sum is to be added 2,027,295*l.*, not derived from any intrinsic source either at home or abroad, but subscribed in England in 1793, and 1794, for the addition of one million which the Company was empowered to make to its capital by the new charter of 1793.

The whole of the moneys which have passed into the Company's treasury for capital stock, amounts to the sum of 7,780,000*l.* This remains to be added to the debtor side of its account. The total, then, of the sums on the debtor side of the account at the period in question, viz. the year 1809-10, was 47,034,830*l.* surpassing the whole of its assets by the sum of 16,374,711*l.*

Goods and Stores in India in 1810, bought in Eng-	
land, not included in the account of assets	£2,249,060
Balance in favour of the Company at China in 1810..	1,306,606
Ditto at St. Helena.....	147,628
Ditto Prince of Wales Island.....	215,786
Ditto Cape of Good Hope	14,085

To be added to amount of assets £3,933,165

¹ For the above statements, see Third Report, ut supra, p. 368, Fourth Report, ut supra, p. 450.

BOOK VI. Upon the statements by which was exhibited the
 CHAP. 13. financial condition of the Company at the close of the
 1805. administration of Marquis Wellesley, it may be justly
 remarked, that the expenditure at that time was an
 expenditure of war, and that the ratio between the
 ordinary revenues, and a war expenditure, affords
 not a just view of the financial effects which his ad-
 ministration produced.

Let us take the statements for 1808-9, the last of
 the years for which we have the aid of the Committee
 of 1810, in unravelling the confusion, and removing
 the obscurity, of the Company's accounts. The go-
 vernment of India had at this time enjoyed three
 years of uninterrupted peace; when the financial ef-
 fects of the administration which closed in 1805 may
 be supposed to be sufficiently ascertained. In that
 year the revenues amounted to 15,525,055*l.*; the
 charges, including supplies to out-lying settlements,
 and the interest of debts, amounted to 15,551,097*l.*;
 constituting a surplus of charge to the amount of
 26,042*l.* This was a great reduction from 2,268,608*l.*,
 the excess of charge in 1805; it was even somewhat
 less than 118,746*l.* the excess of charge in 1798;
 but far was this from being a state of receipt ade-
 quate to pay the interest and redeem the capital of
 that enormous sum expended by the wars to which
 the administration of Marquis Wellesley had given
 birth. The debts, as they appear upon the face of
 the accounts were, in England 10,357,088*l.* in 1810;
 in India 30,876,788*l.* in 1809, which was the last
 year of which the Committee had received the ac-
 counts. The sum of debts was therefore 41,233,876*l.*;
 being an addition to the sum of the debts existing in
 1805. of little less than 10,000,000*l.*¹

¹ See the second and fourth Reports of the Committee of 1810

Among the accounts from the East India Company which are annually presented to Parliament, is an account entitled stock by computation. This consists of the debts of the Company, including every acknowledged claim, on the one side; of the whole of their disposable effects, on the other. On the credit side of this account is placed all the property which has been already spoken of under the name of assets, excepting the greater part of what stands under the name of dead stock, and has little *real*, though set down by the Company at a great *imaginary* value, fixed at the pleasure of those who determine the shape of the accounts. The Committee of 1810 have given the results which this document presents.

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On the 1st of March, 1793, the debts were less than the effects; in other words, there was a balance in favour of the concern, to the amount of 1,956,866*l*. On the 1st of March, 1810, the debts were greater than the effects; in other words, there was a balance against the concern, to the amount of 6,025,505*l*. This constitutes a deterioration during the intermediate period, amounting to 7,538,739*l*. To this the same Committee of 1810 add the money raised for capital stock in 1793 and 1794; and after some other adjustments exhibit the deterioration in those seven years at 11,062,591*l*.¹

To the balance of 6,025,505*l*. against the Company in 1810 are to be added the sums received for capital stock, amounting as above to 7,780,000*l*.; exhibiting on the debit side of the Company's account, a balance of 13,805,505*l*.; in other words, an amount to that extent, of legitimate claims, which there is nothing whatsoever in the shape of property to meet.

As the operations of the Company are two-fold,

¹ Fourth Report, *ut supra*, p. 451.

BOOK VI. those of government and those of commerce, it is a
 CHAP. 13. question whether the unfavourable result which ap-

1805.

pears on the comparison of the accounts of stock in the year 1793, and 1810, was produced by the government, or the commerce. This question the Committee in 1810 make an attempt to answer. Beside the charges which clearly belong to the government, and those which clearly belong to the commerce, there are some, of which it is doubtful whether they belong to the government or the commerce. The charges which the Committee represent as clearly belonging to the government exceed the receipts by 6,364,931*l.* Beside this amount there is a sum of 6,875,350*l.*, which they represent as doubtful, whether it belongs to the government or the commerce. This constitutes an unfavourable balance, to the amount of 13,240,281*l.* Exclusive of these doubtful charges, there is a profit upon the goods purchased and sold, or, the commercial transactions of the period, to the amount of 14,676,817*l.* Out of this was paid the dividends upon stock, and the interest upon debt in England, amounting to 12,515,284*l.*; after which remained a surplus, in aid of government, to the amount of 2,164,533*l.*; reducing the unfavourable balance of 13,240,281*l.* as above, to 110,758, the net deterioration of the period.¹

The Committee exhibited an account which was intended to show how much England gained or lost by India (not including China), during the period of seventeen years from 1793 to 1810. During that period the value of property sent by England to India is stated at 43,808,341*l.*; the value received by England from India is stated at 42,178,640*l.* England therefore lost 1,629,701*l.*²

¹ Fourth Report *ut supra*, p. 462. App. No. 51.

² Third Report, *ut supra*, p. 373.

We have a statement by the Court of Directors, which supplies the omission of China. In the year 1808, the financial distresses of the Company compelled the Directors to apply to parliament for relief. To lay a ground for the application they submitted an exposition of the state of the Company's finances at home and abroad. In this exposition is contained a statement of the sums disbursed in England on account of India and China, and of all the property received from them in return, beginning with the year 1797-8, and ending with the year 1806-7. During that interval, England sent to India and China, value more than it received from them, to the amount of 5,691,689*l*.¹

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The peace which terminated the war with the Mahrattas, a few months after the period of Lord

¹ The passage in the exposition itself, p. 7, requires to be seen. "The company have long been in the habit of paying in England political charges strictly appertaining to the territory. For these charges the Company never have credit in the Indian accounts. The large supplies of stores, and part even of the goods, sent out annually by the Company to India, are intended for political purposes, and the whole amount of them should be brought in India to the credit of the Home concern from the time they are shipped; but the practice has been to credit the Company for them only as they were taken out from the Indian warehouses for use, and no losses of such articles in the way outwards, or in India, have ever been brought to the credit of London at all. Moreover, it is evident from what has been already stated in this exposition, that the supplies of goods and bullion from England have at times at least exceeded the returns in the same period. The only way therefore to come to an accurate conclusion, is to state all that England has received from India and China; and sent to or paid for India and China in any given period, and thence to strike the balance. Such a statement is exhibited in the accompanying paper, No. 5, which begins with the year 1797-8, and ends with the year 1806-7. On the one side this statement shows all that has been sent to India and China in goods, stores, and bullion, and all that has been paid for bills drawn from thence or for political charges attaching to the Indian territory; and on the other side, the statement shows all that has been sent from India and China in goods and bills, and all payments received herefrom government, or payments made in India for commercial charges, and also for any loss

BOOK VI. Wellesley's administration, is the last great epoch, in
 CHAP. 13. the series of British transactions, in India. With
 1805. regard to subsequent events, the official papers, and
 other sources of information, are not sufficiently at
 command. Here, therefore, it is necessary that, for
 the present, this History should close.

that has occurred in English exports sold there. India and China are not debited for goods lost in the way thither, and they are credited for goods sent thence which have been captured or lost on the passage home. After all these allowances and adjustments, which, according to the best knowledge of the Court, comprehend every thing the account ought to contain, the balance is in favour of England, or of the Company at home, 5,691,689*l*. If it be asked from what funds at home the Company have been able to bring India so largely indebted? the answer is obvious; from the increase of their capital stock and bonded debt, and from the considerable temporary credits they always have for investments outward. From this account it is clear, that of the sum of 19 millions of debt contracted in India since the year 1798-9 down to the year 1807-8, England, or the Company in its commercial capacity, is justly chargeable with no part, and that, on the contrary, India has in that period become largely indebted to England."

THE END.

I N D E X.

[For Indian Terms and Titles not to be found in this Index, consult the GLOSSARY prefixed to Vol. I.]

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